

# (2021-2022) Annual Plan

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## Instructions:

Government Code Section 30061(b)(4) and Welfare & Institution Code Section 1961(b) call for consolidation of the annual plans required for JJCPA and YOBG.

Please submit your most up-to-date consolidated plan. The following is a standardized template for a consolidated county plan. If you find it helpful to use this template, please do so. Each field must be completed before submitting your plan to the BSCC. If you have nothing to report for a field, please indicate 'N/A'. At the end of the template please press the 'Submit' button to be recorded with the BSCC. Your work will be saved each time you log in, if you need to make any edits.

Your Submission will be posted, as submitted, to the BSCC website. jmoralez@co.yuba.ca.us

**If you have any questions on completing your annual plan, or wish to use your own plan, please email:**

**JJCPA-YOBG@bscc.ca.gov**

## Juvenile Justice Plan

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## **Part I. Service Needs, Priorities & Strategy (Government Code Section 30061(b)(4)(A))**

### **A. Assessment of Existing Services**

**Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.**

Probation receives referrals and citations from local law enforcement agencies and uses a validated assessment tool to determine protective factors and the risk for recidivism. Along with statutorily mandated referrals, youth who score as a high risk are generally referred to the District Attorney's office for the filing of a petition. Those who score as a low risk are generally handled informally with referrals to programs or Juvenile Traffic Court. Some may be placed on informal probation, without appearing in Court pursuant to Section 654 of the Welfare and Institutions Code.

The Tri-County Juvenile Rehabilitation Facility (Juvenile Hall) is a Tri-County (Yuba, Sutter and Colusa) facility, and the operations and management fall under Yuba County Probation. Most detained youth in the juvenile hall are awaiting adjudication of a formal matter, with a limited number pending transfer to Adult Court. Some are committed to Juvenile Hall for specified periods of time, awaiting out-of-home placement or are pending a transfer to the Maxine Singer Youth Guidance Center (MSYGC). Pursuant to Senate Bill 823, no youth will be ordered or transferred to the Department of Juvenile Justice after July 1, 2021. A secure track plan is currently under development to treat those youth who have a qualifying offense.

The Yuba County Probation Department maintains the MSYGC. The facility was built in 2002, and is located next to the Juvenile Hall. The primary objectives of the MSYGC are community protection and the redirection of delinquent behaviors by holding youth accountable for their behavior. Programs are provided by a myriad of individuals and organizations accomplish this. Supervising Juvenile Corrections Officers, Juvenile Corrections Officers, Behavioral Health Therapist, Drug and Alcohol Counselors, Intervention Counselors from Sutter and Yuba County Probation Departments, Community Based Organizations, faith-based organizations and volunteers all work together to provide programming to the youth. Probation has a dedicated Intervention Counselor to facilitate, find, track and coordinate programs and services to youth. MSYGC provides services to youth from 11 counties: Yuba, Sutter, Colusa, Placer, Calaveras, Tehama, Santa Cruz, Shasta, Amador, Napa and Lake.

Probation has long-standing collaborative relationships with a number of agencies including Yuba County Child and Adult Protective Services (CAPS), Sutter-Yuba Behavioral Health (SYBH), Marysville Joint Unified School District, Victor Community Support Services (VCSS),

Youth for Changes and local law enforcement agencies. Youth for Change, a local non-profit, provides a myriad of services to youth, and is contracted through Sutter-Yuba Behavioral Health. Yuba County CAPS and Probation maintain a Memorandum of Understanding with VCSS to provide Child and Family Team (CFT's) meetings, as mandated by Assembly Bill (AB) 403/Continuum of Care Reform.

Mental health assessments, provided by SYBH, are widely used in determining specific risks and needs of a youth, to focus treatment efforts where they will have the greatest impact, while insuring public safety.

Preference is given to the least restrictive intervention necessary to address delinquent behavior. In most cases, lower level, local non-custodial treatment and intervention options are explored and exhausted before long-term commitment or removal to out-of-home placement is considered. Youth requiring services that are more intensive are discussed at the bi-weekly Yuba County Assessment Team (YCAT) meeting and monthly SuperCAT meetings. Participants include Probation, child welfare, behavioral health, Alta Regional and local school districts. After the passage of AB 403, SuperCAT became forum through which the Interagency Placement Committee (IPC) designed to staff youth in placement on a regular basis. During these meetings, the IPC discusses how to maintain placements for specific youth, any services needed to assist the youth, and transition plans for youth returning to the local area.

Probation and child welfare continue to utilize the Commercial Sexual Exploitation-Identification Tool (CSE-IT). The tool is utilized for youth over ten years of age who have contact with either department. Results from the tool are documented and youth are referred to appropriate services. Members of the CSEC Youth Response Team provide ongoing education on CSEC at community forums and school based gatherings.

Existing services that target at-risk youth and youthful offenders:

#### Probation Department

Probation is the primary agency responsible for handling matters relating to juvenile delinquency. Probation plays a prominent role in many other venues where the general welfare of youth is the focus. Probation personnel participate in a number of initiatives and programs geared toward improving opportunities for youth and families. Many Probation staff are involved in coaching various sports activities outside their work schedule. Officers also participate in events for the extensive homeless population in the local community as well as a number of events related to the Marysville Joint Unified School District; such as Read Across America, Prom, Graduation and Grad Night.

The Probation department hosts a weekly Gang Meeting to discuss gang trends and identify needs in the community. Local law enforcement and school personnel attend these meetings. This is an information-sharing meeting where school officials often identify youth who may be involved in, or at risk of involvement in criminal street gangs. Oftentimes, these youth have not entered the criminal justice system, which makes this forum a great opportunity to provide prevention services.

Prevention and early intervention are important aspects of Yuba County's juvenile justice continuum. Since 1986, the Probation Department has collaborated with the Marysville Joint Unified School District (MJUSD) and YCOE to facilitate the Probation and School Success (PASS) program. The PASS program is a preventative program, which focuses on reducing violence at home and at the school site; identifying and providing intervention services in relation to child abuse; reducing the number of referrals to the criminal justice system using proactive measures; and providing a coordination of resources and behavioral strategies which foster resiliency. This collaborative approach includes the on-campus probation officers facilitating student and family access to services and special assistance as needed; providing intervention to families and students in crisis situations; providing student and family support as student's transition through grade level changes; increasing the relationship and/or partnership between home and school; and increasing community involvement and support to enhance the use of volunteers at the school site. Enhancing the individual potential of student's results in measurable outcomes which have increased academic performance, increased promotion rates, reduced violence at the school sites, reduced out-of-school suspensions and improved attendance among all students.

Many of the students involved in the program are from lower socioeconomic backgrounds and often from families with lower educational levels. The PASS Program provides multifaceted services to address barriers faced by these families. The officers account for the generational and cultural diversity in their daily practices, help to address barriers to learning, and promote healthy development in these students. Additionally, officers are trained in trauma informed practices and approaches. Many of the students and families have a history of trauma, and only by understanding and approaching each case with empathy can the officer be truly effective. However, because of the COVID-19 pandemic, along with the Governor's stay-at-home order, PASS Officers interactions with youth have changed substantially. Once having contact with youth in a school setting, Officers contacted youth and families at their homes daily. These interactions were designed to increase student engagement and performance on distance learning, as well as gauge the level of intervention needed by the families.

In order to further enhance the PASS program, the probation department provides a Truancy

Officer to keep students in school. Truancy is often a gateway to delinquent behavior and is indicative of family dysfunction on a larger scale. The Truancy Officer is the Probation Department's representative on the School Attendance Review Board (SARB). This officer is instrumental in developing relationships with multi-generational truant families. The knowledge this officer possess about family dynamics allows other Probation Officers to make more appropriate decisions when disposing of a youths referral. With early intervention, we have prevented at-risk youth from becoming part of the criminal justice system. Based on juvenile supervision and referral data, it is clear the PASS program contributes to a significant reduction in the number of youth referred to the Court.

Because of the COVID-19 pandemic, local school districts, budgets have been impacted significantly. However, school officials recognize the important and value of having PASS Officers embedded in the school. As a result, the school have agreed to continue to support the probation departments' efforts in reducing juvenile delinquency by continuing the PASS program.

#### Juvenile Court:

The presiding Judge of Yuba County hears both delinquency and dependency cases. The Probation Department employees a Juvenile Hearing Officer, sworn-in by the Juvenile Court Judge. The Juvenile Hearing Officer assists the Court in disposition of infraction violations, thereby providing another layer of intervention prior to a youth entering the criminal justice system. The Courts contracts with counsel to provide legal representation for any youth not represented by private counsel. Members of the probation department, child welfare services, district attorney's office, and defense counsel, regularly work collaboratively to address a variety of issues related to the juvenile justice system.

#### District Attorney:

The District Attorney's office assigns a Deputy District Attorney (DDA) to review and file petitions in delinquency cases. In addition to their traditional role as prosecutor, the DDA will regularly consult with law enforcement and probation officers regarding the handling of a case or a disposition.

#### Defense Counsel:

The Yuba County Courts contracts with counsel to provide legal representation for any youth not represented by private counsel. Defense Attorneys regularly consult with probation officers and the DDA on what is the best outcome of a case involving youth.

## Law Enforcement:

There are two city police departments and one County Sheriff's Department in Yuba County. The police departments are the Marysville Police Department (MPD) and Wheatland Police Department (WPD). The Yuba County Sheriff's Office (YCSO) is responsible for the outlining and rural areas of Yuba County. All three of these law enforcement agencies are the source of most referrals to the Probation Department.

MPD and YCOE each have a dedicated a School Resource Officer (SRO) to the MJUSD and YCOE. The SRO's interacts with the youth; problem solves at the school level, and handles crimes on identified campuses. With the SRO's handling the calls for service on campuses, this reduces the number of calls for service being handled by the patrol division. The SRO also identifies gang trends, learns to know the different groups of juveniles, and establishes relationships, which have been proven valuable investigative tools. The Probation Department works closely with the SRO's to ensure unnecessary applications for petition are not referred, and to educate SRO's on the various resources offered because of the JJCPA.

Local law enforcement, including the probation department participates in a multi-agency task force, Yuba-Sutter Area Gang Enforcement, to target gang activity. The task force convenes and patrols the local area in order to suppress gang involvement, by contacting individuals, vehicle stops and/or searches of residences.

## Education:

There are 23 schools (K-12) in MJUSD. In addition to the Probation department's PASS program, MJUSD and YCOE have incorporated Positive Behavior Intervention and Support (PBIS) into their school systems. This program allows school staff, including the probation officer, to appropriately reward and reinforce positive behavioral choices in students, while at the same time addressing and eliminating problem behaviors at the earliest possible intervention point. PASS Officers offer an array of services and individual and group programs as well. These interventions are related to bullying, conflict resolution, gang involvement and anger management.

YCOE maintains Thomas E. Mathews (TEM), the Court and Community school in the County, which provides educational opportunities for at-risk youth, expelled youth, and youth who are under the delinquency jurisdiction of the Juvenile Court. The probation department has dedicated a full-time probation officer to TEM. The officer has a caseload of probation youth who attend TEM. The officer offers an array of services and programs to all students on location and acts as a liaison between school, social services, parents and law enforcement. The officer is

co-responsible for the safety and security of all youth who attend the school, and the officer utilizes progressive discipline to gain compliance of school rules.

YCOE also provides educational services to detained youth at Juvenile Hall and the MSYGC through Harry P.B. Carden school. Institutions staff and YCOE have incorporated PBIS facility-wide. This program allows school staff, including the probation officer, to appropriately reward and reinforce positive behavioral, while at the same time addressing and eliminating problem behaviors at the earliest possible intervention point. Youth are encouraged to be positive, respectful, have integrity, be dependable and be empowered. The PBIS programs at TEM and Harry P.B. Carden school were developed simultaneously to allow entering and exiting both systems to have a continuous framework with which to model their behavior.

#### Child Welfare Services:

Yuba County Child and Adult Protective Services (CAPS) provides traditional services geared to prevent neglect and physical and emotional abuse. CAPS provides family maintenance and family reunification services, as well as other mandated and voluntary services to persons subject to dependency statutes. The California Department of Social Services is responsible for coordinating the financial reimbursement of various programs that benefit delinquent youth and for which probation receives funds. Through this statutory function, CAPS has limited oversight for some activities performed by probation, including Title IV-E of the Social Security Act, and Aid for Dependent Children (AFDC-FC) entitlement payments. CAPS hold the contracts for many programs, which benefit at-risk youth, including the Transitional Housing Placement Program (THPP) and the Independent Living Program (ILP). In addition to the investigations, CAPS Social Workers will conduct investigations in concert with probation officers on dual-status youth and make recommendations regarding the appropriate venue for a case pursuant to Section 241.1 of the Welfare and Institutions Code. The Probation Department maintains a strong relationship with Yuba County CAPS and collaborates on many State and Federal mandates. Probation and CAPS also jointly work on the Systems Improvement Plan, Peer Review and County Self-Assessment relating to youth in out-of-home placement.

#### Behavioral Health Services:

SYBH operates Sutter and Yuba County's various mental health programs, or holds the contracts for private vendors who provide similar or other counseling services. SYBH is the primary entity responsible for youth outpatient needs in Sutter and Yuba Counties. They provide a wide array of Specialty Mental Health Services including evidence-based programs such as: Functional Family Therapy (FFT) and Trauma Focused Cognitive Behavioral Therapy (TF-CBT) and intensive community based services such as Intensive Care Coordination (ICC), Intensive

Home Based Services (IHBS), Full Service Partnership Programs (FSPs) and Therapeutic Behavioral Services (TBS). The latter two services are contracted through Youth for Change.

SYBH also has staff assigned to the Juvenile Hall and the MSYGC to provide crisis counseling to detained youth and consult with Probation personnel regarding how to treat or handle youth exhibiting suicidal, violent, aggressive, or otherwise problematic behavior.

SYBH provides for the Prevention and Early Intervention (PEI) program which is funded via Mental Health Services Act. It is designed to expand crisis intervention capacities to Children and Transitional Age Youth (TAY). SYBH offers an array of programs in both Sutter and Yuba Counties. The following programs are provided by PEI and TAY: Aggression Replacement Training (ART), Girls' Circle, Life Skills Training, Second Step, Signs of Suicide (SOS), Red Ribbon Week, Yellow Ribbon Suicide Prevention, Nurtured Heart Approach and Strengthening Families.

Behavioral Health services are also provided to youth at the Juvenile Hall and MSYGC by Well-Path therapist and Psychiatrist. The Institutions contracts with the Well-Path company for medical and limited behavioral health services. Youth with significant mental health needs are primarily seen by Well-Path employees to work more closely with the Psychiatrist.

#### Community-Based Organizations:

Youth 4 Change provides community based specialty mental health services to children and youth ages 0-21 in Yuba and Sutter Counties. The specific programs offered are Community Based Behavioral Health services, Intensive Home Based Services (IHBS), Intensive Care Coordination (ICC), Therapeutic Behavior Services (TBS), and Full Service Partnership (FSP) services. Services provided include assessments, plan development, individual, group and family therapy, individual and group rehabilitation services, case management and collateral services and medication support. Clients receiving Full Service Partnership services have access to a crisis line answered by someone on their treatment team 24 hours a day, 7 days a week. Youth 4 Change is pending contractual authorization to facilitate the County's Family Urgent Response System (FURS) reporting and response requirements.

VCSS facilitates Child and Family Team (CFT) meetings for Probation and CAPS. VCSS provides a Family Advocate and a CFT Facilitator. The Family Advocate is responsible for processing CFT referrals from probation officers and social workers; completes a Connection Map with youth, probation officer or social worker; engages natural support for the youth; and sets up CFT meetings. The Facilitator coordinates with the Family Advocate to schedule CFT's; conducts initial and follow-up CFT's; and completed the CFT Meeting Success Plan. On a

monthly basis, the Family Advocate, Facilitator and their immediate Supervisor from VCSS meet with Yuba County Probation and CAPS Program Managers and Supervisors to discuss progress and any needed changes. SYBH Clinical Program Manager of Youth and Family Services also attends the meetings for input regarding mental health services. VCSS also facilitates the Hall to Home program. This is a contractual agreement between VCSS and YCOE after YCOE successfully obtained the Title 2 Grant from BSCC. This program ready's youth and families from an institutional setting, to their respective communities.

**Describe what approach will be used to facilitate collaboration among the organizations listed above and support the integration of services.**

Pursuant to Assembly Bill 2083 of 2020, an Interagency Leadership Team (ILT) was formally codified pursuant to an Memorandum of Understanding (MOU) regarding the Trauma Informed System of Care for Children and Youth. The ILT members include Probation, CAPS, YCOE, SYBH, Alta Regional Center and Special Education Local Plan Area (SELPA). The ILT meets bi-monthly at the Yuba County Assessment Team (YCAT). Any organization previously listed, can refer youth to YCAT. At a YCAT meeting the group will discuss barriers to care, coordination of care, timeliness of care for each individual youth, and leverage combined resources. Members are committed to adhering to the Integrated Core Practice Model (ICPM) to operate with family-driven, youth guided, community based and culturally and linguistically competent language and values.

Yuba County is a relatively small County in terms of population. As such, each agency have developed close working relationships in order to best serve the community. Clients of one system are often known to another system partner. Sharing information is a critical part of providing adequate and appropriate treatment and services. Probation attends and leads several workgroup meetings with system partners. Examples include a bi-monthly Institution meeting to develop a secure track disposition pursuant to SB 823, Yuba County Children's Wellness and Abuse Prevention Council, and a quarterly Bi-County Coordination meeting for the continued facilitation of the Continuum of Care Reform Act, among others. This regular contact ensures a cross-sectional development and implementation of services.

With the implementation of SB 823, regular Multi-Disciplinary Team Meetings will occur at the Juvenile Institutions to ensure a continuum of care. These MDT meetings will be held bi-monthly, and all system partners who are providing services to the youth and family will be invited.

## **B. Identifying and Prioritizing Focus Areas**

### **Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.**

Yuba County is primarily a rural county with Marysville as the County seat and the largest city with a population of 12,518 (US Census 2018). Wheatland has a population of 3,842 (US Census 2017). Most of the Residents of the county live in unincorporated areas. A large geographic portion of Yuba County consists of foothills and mountains. However, the Probation department receives very few referrals from the foothill and mountains.

During fiscal year 2020/2021, the Probation Department received the following number of Juvenile referrals from areas within the County:

Marysville (County seat)- 55

Olivehurst (population center)- 31

Wheatland (second largest city) - 6

Dobbins (foothill region) - 1

While this list is not inclusive, it represents a cross-section of referrals from geographic and population centers.

As of September, 2020, the Bureau of Labor Statistics indicates Yuba's unemployment rate was 10.1%, which is 1% higher than the State. Yuba has a high rate of citizens suffering from substance abuse disorders (methamphetamine and heroin as the drug of choice). This in turn leads to high domestic violence and child abuse rates.

The Probation Department has collaborated with schools to provide an on-campus PASS Officer. PASS Officers are embedded at Thomas E. Mathews Court and Community School, Marysville High School, and Anna McKenney Intermediate School. All three of these schools are located within the City of Marysville. A PASS Officer is also embedded at Lindhurst High School, which is located in the Olivehurst area of Yuba County. The PASS Officers offer many services and supports to youth and their families in order to deter youth from the criminal justice system.

### **C. Juvenile Justice Action Strategy**

**Describe your county's juvenile justice action strategy. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.**

The Probation Department implements several strategies that constitute a continuum of responses for youthful offenders and at-risk youth, which include prevention and intervention at all levels. The goal of the department is to provide services up front to youth and families to divert them from the delinquency system.

The first step in the Action Strategy is prevention. Many of the youth services provided by probation are open to referrals from other agencies, as well as self-referrals. PASS Officers are placed at two high schools (Lindhurst High School and Marysville High School), one middle school (McKenney Intermediate), and one continuation school (Thomas E. Mathews). PASS Officers provide supervision to youth under the jurisdiction of the delinquency Court who are enrolled at their school of assignment. PASS Officers also assist with truancy matters, aid in triaging school behavior issues, identify at-risk youth, refer youth and families to appropriate programs and services, and provide direct-service evidence-based programming. Unless detained, all services are conducted as individual meetings with the youth and their family. All Yuba County probation officers are trained in Motivational Interviewing (MI) to create a foundational relationship for change. Probation keeps MI at the forefront of probation officer's tools by providing booster trainings. From prevention to out-of-home placement, services are provided along a continuum to maintain rehabilitation of youth and the safety and best interests of the community. Probation also employs a full-time Juvenile Corrections Officer to be the Probation Department's representative on the School Attendance Review Board, and develop healthy community relationships to encourage school attendance. Evidence shows that truancy is a significant predictor of youth entering the criminal justice system. By having a dedicated truancy officer, the Probation Department is able to encourage school attendance and divert youth from formal involvement in delinquency Court.

The next step in the Action Strategy is diversion. Once a youth is cited and/or arrested by law enforcement for a criminal offense, the assigned probation officer, or Juvenile Corrections Officer, completes a lengthy interview process with the youth and their family. Using MI, the probation staff interviews the youth and family to gather information to complete the Positive Achievement Change Tool (PACT) assessment. The PACT assessment helps to determine the youth's risk to reoffend, as well as any immediate risks and/or needs to be addressed. The probation staff will complete the assessment and if the youth is a low risk to reoffend, appropriate referrals to services and/or programs will be made. These services could include

Individual/Family Therapy, The Parent Project, Anger Management, Cognitive Behavioral Therapy for Substance Abusing Adolescents, Sutter-Yuba Behavioral Health (SYBH), Youth for Change (Y4C) via SYBH, Grief Counseling, Transitional Aged Youth (TAY) via SYBH, Yuba County Assessment Team (YCAT), Yuba County Health and Human Services Department and Alta California Regional Center. Some of these services are offered through Yuba County Probation Department, while the rest are offered by other local agencies.

The next step in the Action Strategy is working with the District Attorney's office to determine which youth would benefit from Court intervention. If a youth is cited and/or arrested for an offense that is a mandatory referral to the District Attorney pursuant to Section 653.5 of the Welfare and Institutions Code or the PACT assessment indicated moderate or high risk to reoffend, the probation officer begins to address the needs of the youth and the family as noted above. The Probation Department has a close working relationship with the District Attorney's office and works with them to identify which youth are truly in need of Court intervention. Probation is able to provide additional details the Deputy District Attorney, which are generally not available in a arrest report, but are pertinent to ensuring the best interest of the youth and victims are paramount.

The next step in the Action Strategy is Court involvement. At the Detention Hearing, the youth and family are ordered to report to the probation department for a Family Intake Assessment administered by a certified Marriage and Family Therapist. During the assessment, several tools are utilized to determine a preliminary understanding of the needs of the youth and family. Those tools include Child Behavior Checklist (CBCL), Youth Self Report (YSR), Adolescent Substance Abuse Subtle Screening Inventory (SASSI) and Parent Adolescent Relationship Questionnaire (PARQ). The youth and family are subsequently referred to appropriate programs/services based on the outcome of each assessment tool. If/when a youth is placed on some type of supervision, the risk and needs of the assessment, along with a collaborative conversation with the youth and their family, translates into a written case plan. However, if the probation officer is likely going to recommend out-of-home placement, a Child and Family Team meeting will occur to establish the case plan and make a recommendation to the Court on whether out-of-home placement is an appropriate disposition. A goal of the 2020/2021 year was to find and establish evidence based, and effective assessment tools given the some of the current assessments were created decades prior. However, not tools were identified as being current, evidenced based, or more appropriate for use with the given population. Research will be ongoing to determine if other assessments are more appropriate.

The next step in the Action Strategy is supervision techniques, including the use of a Juvenile Response Matrix. While on supervision, the probation officer utilizes the Juvenile Response Matrix. The matrix includes graduated sanctions for technical probation violations and incentives

to positively reinforce positive behavior. The Response Matrix is presented to a supervisor or senior officer when a violation of probation (VOP) is considered. A supervisor or senior officer must approve the filing of a VOP. Many times, Probation officers request an ex parte order when a youth in on supervised probation receive a new misdemeanor or infraction offense, and informal handling is requested. To date, no ex parte orders have been denied by the Juvenile Court Judge. These efforts help to ensure youth to not have unnecessary contact with the Juvenile Court. An updated PACT assessment is completed no less than every six months for a juvenile who is under any type of probation supervision. This allows for updated risk and needs information to inform team decisions and case planning. In the 2020/2021 year, the Juvenile Response Matrix was updated. All youth who were on active supervision were given a questionnaire to determine what sanctions and incentives would be most appropriate and impactful. As a result, these sanctions and incentives were categorized to optimize their effectiveness. All Juvenile probation officers received training on the sanction matrix. However, as many of the incentives were in-person based, the Coronavirus pandemic restrictions limited their implementation. It is the hope that with the lifting of restrictions, the sanctions and incentives will be utilized more frequently. Statistics will be gathered to determine appropriate use and further questionnaires will be delivered to youth to ensure the matrix changes with as needed with the needs of the population. is currently being evaluated for effectiveness.

#### **D.Comprehensive Plan RevisionsDescribe how your Plan has been updated for this year.**

The 2020/2021 plan outlined the following goals for the fiscal year:

Implement and refine new Incentive and Sanction Matrix

Evaluate assessments utilized by the Marriage and Family Therapist during a Family assessment for efficacy

Procure a suitable youth and family center (Youth Center) to provide services and programs in a therapeutic environment

Increase the frequency of availability of Child Family Team (CFT) Meetings

Research housing options for youth

Develop and implement a triannual recreation program to increase community and youth engagement

We were able to update the Incentive and Sanction Matrix utilizing a questionnaire and input from the youth supervised by Probation. However, we only recently were able to implement much of the Incentives given the COVID-19 pandemic restrictions. With the easing of restrictions, we hope to fully utilize the matrix and, during 2021/2022, evaluate the use of the matrix.

As previously stated, we were able to evaluate current assessments utilized by the MFT during the Family Intake Assessment process. While the assessments are evidenced based, they are dated. A review of several current assessments indicates the evidence towards efficacy was either not substantial, or would not affect current outcomes. Evaluations on assessments will be ongoing as they become available.

During the 2020/2021 fiscal year, JJCPA funds were utilized to conduct an asbestos evaluation on a building which Probation was pursuing as a possible Youth Center. However, during the course of negotiations, other opportunities, which better fit the County financially and vision of providing the best services to the community, became a possibility. While obtaining a site which services can be provided is a paramount goal, efforts are still being made to establish an appropriate location. It is hoped that a suitable location will be procured during the 2021/2022 fiscal year and that JJCPA funds will be used to support the Youth Center.

As a preventative measure, Probation will now conduct CFT meetings for detained youth, youth at risk of removal, and high risk youth. The goal is to stabilize the home prior to the need to detain or remove a youth from the home. Funds will be used to send an Intervention Counselor to training and provide incentives for engagement.

Housing is a concern for youth and families. While there are some resources in the community,

the Probation Department will research best practices to determine how best to obtain short-term and long-term housing for youth, especially those exiting detention.

Due to the COVID-19 pandemic, and the subsequent stay-at-home orders from the Governor of California, it became impossible to create and facilitate any in-person recreation program to increase youth and community engagement. A goal of the 2021/2022 year is to create such programs and have the logistical ability to facilitate these programs if/when the stay-at-home orders are lifted.

**If your Plan has not been updated this year, explain why no changes to your plan are necessary.**

N/A

**Part II. Juvenile Justice Crime Prevention Act (JJCPA)  
(Government Code Section 30061(b)(4))**

**A. Information Sharing and Data Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.**

Yuba County Probation utilizes the Caseload Pro case management system to monitor, track and ascertain data regarding youth referrals, dispositions, and other aggregate data. Other agencies do not have direct access to this system. However, disaggregated data can be shared with other agencies. The Yuba County Office of Education and Marysville Joint Unified School District receive data regarding referrals occurring on or near campus. This allows them to identify specific areas in which to provide prevention and intervention services. Additionally, the Probation Department shares this data with other agencies to apply for other funding opportunities, when the funding opportunities coincide with the overall goal of preventing youth involvement in the criminal justice system.

CLP also allows the Probation Department to use the collected data to determine what services, programs or interventions are being utilized, any gaps in services, and whether Probation staff are utilizing best practices.

Probation, YCOE, MJUSD, Sutter-Yuba Behavioral Health, Alta Regional Center, Yuba County Special Education Local Plan Area, Yuba County Child Welfare, and other agencies participate in a bi-monthly Yuba County Assessment Team (YCAT) meeting. With proper releases of information in place, this meeting allows all service providers and government agencies, to collaborate on the best care, treatment, and services to provide youth and families. While YCAT has been in existence for years, a Memorandum of Understanding was established in 2021, pursuant to Assemble Bill 2083 of 2020, codifying the YCAT process.

**B. Juvenile Justice Coordinating Councils**

**Does your county have a fully constituted Juvenile Justice Council (JJCC) as prescribed by Welfare & Institutions Code 749.22?**

yes

**If no, please list the current vacancies that exist on your JJCC, when those vacancies occurred, and your plan for filling them.**

N/A

**C. Funded Programs, Strategies and/or System Enhancements**

# JJCPA Funded Program(s), Strategy and/or System Enhancement

Below are JJCPA funded programs reported by the county.

## Program Name:

Stepping Stones

## Evidence Upon Which It is Based:

Aftercare is an evidenced based modality which assists youth entering and exiting detention services. Providing youth a seamless transition of services, as well as coordinated support from governmental and community based organizations, removes barriers to success. The COVID-19 pandemic, and the subsequent stay-at-home order from the Governor of California, limited the availability of in-person support, but coordinated care allowed for providers to problem solve for youth and families most in needs. The number of youth on Probation since Stepping Stones was first implemented in 2017/2018 has decreased by %33 to 2020/2021 numbers.

## Description:

This multi-tiered program incorporates a graduated scale of supervision and family based service interventions to youth and their families. The focus on this program is on youth committed to the Maxine Singer Youth Guidance Center (MSYGC). The MSYGC provides youth programming and structure in order to address maladaptive behavior while simultaneously transitioning the youth from a custodial setting back into their respective homes and communities.

Yuba County Probation Department Intervention Counselors and Substance Abuse Counselor collaboratively begin to identify the needs of the youth and family, as the youth has been out of the home for six months to a year. Services are offered and/or provided to the family, which involves counseling or even household items to reintegrate the youth into the home. Continuum of care is an important part of the program and the youth will generally have the same probation officer assigned to their case from initial referral to termination. Intensive probation supervision continues for up to six months after release from the MSYGC. Services for these youth are family-centered and include detention based as well as intensive community based treatment,

supervision, drug treatment, education, recreation, life skill building and other capacity building activities. Probation Officers have regular contact with the youth while in the MSYGC. The Stepping Stones program benefits from the team approach of MSYGC staff, the probation officer, and by families and the juvenile joining together to develop a case plan collaboratively.

The full-time Yuba County Certified Drug and Alcohol Counselor facilitates drug and alcohol counseling, individually and in group sessions. Additionally, the Intervention Counselor at the Institutions offers a Parent Support Group. This group is a parent led group in which parents of justice involved youth can support and learn from each other's experiences. Sutter-Yuba Behavioral Health provides counseling and family support services and the Yuba County Office of Education and Yuba County One Stop provides education and employment services to youth.

The majority of youth who exit the MSYGC reintegrate into the school system by attending Yuba County Office of Education Thomas E. Mathews (TEM) Community Court School. The probation officer works with the school staff and a full-time Deputy Probation Officer positioned at the school site to reintegrate the youth into society and the school system. The probation officer at TEM offers an array of services and programs on location. The programs facilitated include Social and Emotional Needs, Behavioral Redirecting, Relationship Building, School Culture, Positive School Environment and Positive Behavior Intervention Support (PBIS).

In order to maintain all JJCPA programs and services, a percentage of a Supervising Deputy Probation Officer and Probation Program Manager are paid for with JJCPA funding. They are responsible for supervising and managing the entire Juvenile Division, creating and/or implementing programming and procedures, as well as reporting requirements.

**Program Name:**

Truancy Intervention Program

**Evidence Upon Which It is Based:**

Evidence shows that school attendance, or lack thereof, is a significant risk factor to juvenile delinquency. Youth are enrolled, engaged, and attending school are significantly less likely to engage in criminal behavior. Working with schools, families, and youth to identify specific youth or families who are truant, and get them engaged in school, leads to child abuse prevention and a decrease in juvenile referrals. The COVID-19 pandemic, and the subsequent closing of school for in-person instruction, changed the way in which Truancy Intervention addressed attendance. The Truancy Officer conducted hundreds of home visits to support youth on distance learning and act as a liaison between families and teaching staff (who were unable to communicate with truant youth).

**Description:**

The Yuba County Probation Department has dedicated a full time Truancy Officer to serve school in the Marysville Joint Unified School District (MJUSD) and Yuba County Office of Education (YCOE). The Truancy Officer provides essential services to the school district, probation department, students, and their families and plays a vital role as a member of the Student Attendance Review Board (SARB). The Truancy Officer establishes much needed relationships with youth and their families and maintains contact with them depending on the family's needs. Some of the duties of the Truancy Officer include the following: home visits and family intervention services; referrals to social services and other service-related agencies in Yuba and Sutter Counties; liaison between school and law enforcement; assisting PASS Officers with truancy, recovery and attendance-related issues; and transportation of youth to school sites. As a member of SARB, the Truancy Officer services Juvenile Citations, Subpoenas and Infraction Complaints (violation of SARB Contract); recovers students who are not enrolled in any school or education programs within Yuba County; and coordinates/participates in truancy sweeps for MJUSD and YCOE.

The Truancy Officer is an active member of the Yuba County Displaced Youth Multi-Disciplinary Team (DYMDT). Yuba County has a significant homeless population, which also involves a large number of displaced youth. The DYMDT was initiated out of the Yuba County Children's Wellness & Child Abuse Prevention Council. The DYMDT was designed to provide a team approach to build on a youth's strengths and respond to their needs in a coordinated manner, to assist displaced youth and their families in achieving and maintaining a permanent and healthy

living environment. JJCPA funds will be used to pay for a portion of the Truancy Officer position.

**Program Name:**

Day Reporting Program

**Evidence Upon Which It is Based:**

Appropriate, evidenced based assessments, positive reinforcements, and quick responses to maladaptive behavior are all evidenced based modalities which reduce juvenile delinquency. The number of youth on Probation has decreased by %33 since 2017/2018. Additionally, family counseling is a need that is constantly identified. As a result, the capacity to provide services to families will be evaluated. However, the COVID-19 pandemic, and the subsequent stay-at-home orders from the Governor of California, has greatly impacted the Probation Departments ability to respond appropriately me both positive and negative youth behavior.

**Description:**

After a youth's Detention Hearing, the family is referred to the Probation Department for a thorough Family Intake Assessment administered by a full time Certified Drug and Alcohol Counselor and part-time Therapist. During the assessment, several tools are utilized to determine a preliminary understanding of the needs of the youth and family. Those tools include Child Behavior Checklist (CBCL), Youth Self Report (YSR), Adolescent Substance Abuse Subtle Screening Inventory (SASSI) and Parent Adolescent Relationship Questionnaire (PARQ). The youth and family are subsequently referred to appropriate programs/services based on the outcome of each assessment tool. Many of the programs offered occur at the probation department. These programs include Anger Management, Healthy Communication, Victim Awareness, Tobacco Cessation, and Independent Living Program. The Drug and Alcohol Counselor facilitates drug and alcohol counseling utilizing a Cognitive Behavioral Therapy model. The Therapist provides probation families the opportunity to access immediate individual or family therapy using a Cognitive Behavioral Therapy approach at no cost to the family.

The Yuba County Probation Department also receives referrals to programs from the Yuba County Juvenile Traffic Hearing Officer for youth who have been cited for an Infraction offense. These programs typically include Tobacco Cessation and Drug and Alcohol Education. An Intervention Counselor meets with the youth and family, processes the referral and facilitates the program. Upon the youth's completion or failure of completion, the Intervention Counselor provides the Juvenile Traffic Officer with a written completion/non-completion notice.

While a goal of the 2020/2021 fiscal year was to implement a Youth Center where programs and services can be provided, the COVID-19 pandemic did not allow for in-person services. The

Probation Department pursued a building for the Youth Center, but was unsuccessful. It is hoped that an appropriate space will be procured in the 2021/2022 fiscal year. A youth only building, office or space would provide for a safe space for youth to work on their identified needs, provide support to parents, and remove the possible contamination of adult offenders interacting with youth. JJCPA funds would be used, at least partially, to rent a suitable space and provide for appropriate services at the Youth Center.

**Part III. Youthful Offender Block Grant (YOBG)  
(Welfare & Institutions Code Section 1961(a))**

**A. Strategy for Non-707(b) Offenders**

**Describe your county's overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.**

With implemented programs and processes: diverting youth out of the Justice System at all levels and rehabilitating those that are in the system is the ultimate goal. By being involved at all levels; truancy, school-based, multi-agency, etc., probation officers are offering services, referrals, and support to youth and their families in the entire community, not just those involved with probation.

Youth who commit an offense, which does not fall under Section 707(b) of the Welfare and Institutions Code, and are no longer eligible for a commitment to the Department of Juvenile Justice (DJJ) are served in the community, if in the best interest of the youth and public safety. Youth are provided services in two main areas, if it is in their best interest, or in the interest of public safety.

a. A 365-day commitment in the Maxine Singer Youth Guidance Center (MSYGC). If a youth is ordered into the MSYGC and actively participates; they can successfully complete the program in 180 days, or less. Upon completion of this program, the youth is released to their family and must participate in the aftercare program. The youth will be under intensive supervision and referred to the necessary programs/services in assisting them with their transition in returning home. The programs/services can include individual or group drug and alcohol counseling, Healthy Communication, Anger Management, Independent Living Program, Victim Awareness and Juvenile Offender Work Program.

b. Out of home placement in a Resource Family or Short Term Residential Therapeutic Program.

**B. Regional Agreements**

**Describe any regional agreements or arrangements to be supported with YOBG funds.**

Services at the MSYGC are a multi-agency collaborative process. Partners involved in the MSYGC program and The Stepping Stones program includes the Counties of Yuba, Sutter and Colusa, as the MSYGC is a regional facility under a Joint Powers Agreement. Yuba County maintains the MSYGC facility. The Yuba County Certified Drug and Alcohol Counselor facilitates drug and alcohol counseling individually and in group sessions and assists in the Parent Support Group. Sutter-Yuba Behavioral Health provides counseling and family support services. Yuba

County Office of Education and Yuba County One Stop provides education and employment services to eligible youth.

# YOBG Funded Program(s), Placement, Service, Strategy and/or System Enhancement

Below are YOBG funded programs reported by the county.

## Program Name:

Probation and School Success (PASS)

## Evidence Upon Which It is Based:

Increases school enrollment, attendance, and participation to reduce the risk of entering the criminal justice system. The PASS program works closely with the Truancy Intervention Program.

## Description:

YOBG funding pays for part of each PASS Officer at four selected school sites, with the school site paying the remainder. YOBG funding also pays for part of the Truancy Officer. The probation department collaborates with the Marysville Joint Unified School District (MJUSD) and Yuba County Office of Education (YCOE) to provide PASS Officers to be located at Anna McKenney Intermediate School, Lindhurst High School, Marysville High School, and Thomas E. Mathews Community School. Each school site pays a percentage of those salaries and YOBG funding will pay the remaining percentage. PASS Officers provide supervision for youth on probation at the school, as well as assist with discipline, provide program, and intervention services for all students. The PASS Program incorporates high standards for learning, related to social and personal functioning. Enhancing the individual potential of student's results in measurable outcomes that have increased academic performance, increased promotion rates, reduced violence at the school sites, reduced out-of-school suspensions and improved attendance among all students since truancy issues have proved to be a contributing factor in juvenile crime and delinquency. YOBG funding pays for a percentage of four PASS Officers.

To enhance the PASS Program, the probation department dedicates a full-time Truancy Officer to MJUSD and YCOE. The Truancy Officer provides essential services to the school district, probation department, students, and their families and plays a vital role as a member of SARB. Some of the duties of the Truancy Officer include the following: home visits and family

intervention services; referrals to social services and other service related agencies in Yuba and Sutter Counties; liaison between school and law enforcement; assisting PASS Officers with truancy, recovery and attendance related issues; and transportation of youth to school sites. Funding for the Truancy Officer is appropriated from YOBG and JJCPA.

**Program Name:**

The Change Companies Curriculum

**Evidence Upon Which It is Based:**

The journaling programs provided by the Change Companies will be implemented in the Stepping Stones and Day Reporting Center programs outlined in the JJPCA.

**Description:**

YOBG funding pays for training staff and the Change Companies curriculum. The Change Companies provides several different types and levels of journaling programs. These programs will be facilitated by PASS Officers and Intervention Counselors. Youth referred from Juvenile Traffic, schools, and lower level offense referrals, will be referred to the lower level care of these journaling books. Youth on probation supervision will be referred to complete the journaling books as determined by their Family Intake Assessment, Risk/Needs Assessment and Case Plan.

**Program Name:**

Noble Software

**Evidence Upon Which It is Based:**

Noble Software works with the Stepping Stones and Day Reporting Center to determine supervision levels of youth, risk/needs assessments, and case planning.

**Description:**

YOBG funding pays for the contracted juvenile assessment licensing fees through Noble Software Group. Noble Software provides the Positive Achievement Change Tool (PACT) assessments which are utilized by Probation Officers at all levels of referrals to determine risk to re-offend. The PACT full assessment is used to conduct a risk/needs assessment which incorporates into the youth's case plan. The risk/needs assessment is one of the tools utilized during the Family Intake Assessment to determine which programs and services best fit the youth and the family. Noble Software also provides the Detention Risk Assessment (DRA) which provides officers an evidenced based assessment to determine whether to detain or release newly arrested youth.

**Program Name:**

Treatment Team/Family Intake Assessment

**Evidence Upon Which It is Based:**

This program is utilized in the Stepping Stones and Day Reporting Center programs.

**Description:**

YOBG funding pays for a percentage of a Marriage and Family Therapist (MFT), a Drug and Alcohol Counselor, and Intervention Counselor at the Day Reporting Center and Juvenile Institutions. YOBG funding may also pay for psychological evaluations if needed. The MFT conducts all Family Intake Assessments and provides individual and family counseling at no cost to the youth or family. The MFT also provides a Domestic Violence Prevention and Trauma healing related to Domestic Violence to youth detained at the Maxine Singer Youth Guidance Center (MSYGC). The Drug and Alcohol Counselor provides individual and group counseling to youth in the community, as well as detained youth. The Intervention Counselors (one at the Juvenile Institutions and one at the Day Reporting Center) provide the Change Companies Journaling programming, Independent Living Skills, Family Support, and a myriad of other programs, as necessary, to youth and families. YOBG also pays for incentives such as food, gift cards, pro-social events and other items designed to increase positive outcomes. These Intervention Counselors work closely together to ensure youth entering and exiting the Juvenile Institutions are provided with a seamless transition of services. Some youth are adjudicated for offenses involving inappropriate sexual conduct. Often times these youth are court ordered to be removed from their homes and placed in congregate care. Having these youth participate in a psychological evaluation, could establish a framework of local services and help reduce the amount of youth being removed from their homes. The psychological evaluation would indicate if the youth needs education and counseling around boundaries and normal sexual behavior or if they require services that are more intensive.

**Program Name:**

Program Administration and Oversight

**Evidence Upon Which It is Based:**

Oversees the Truancy Intervention Program, Stepping Stones, Day Reporting Center, and all program and services funded by YOBG.

**Description:**

In order to maintain all YOBG programs and services, a percentage of a Supervising Deputy Probation Officer and Probation Program Manager are paid for with YOBG funding. They are responsible for supervising and managing the entire Juvenile Division, creating and/or implementing programming and procedures, as well as statistical and reporting requirements. Due to training needs and the increase in juvenile justice reform, an additional full time Supervisor will be divided between the Juvenile and Adult Divisions, with the juvenile percentage being paid with YOBG funding. The additional Supervisor will network with other agencies and community based organizations to enhance services to youth and their families. YOBG funding will also pay for a percentage of a Supervising Deputy Probation Officer, who supervises the Intervention Counselor at the Juvenile Institutions, and is responsible for supporting, finding and promoting programs for youth and parents at the institutions. These positions will help to ensure a continuum of care for youth entering and exiting the facility.