

COUNTY OF SOLANO

PUBLIC SAFETY REALIGNMENT PLAN

UPDATED REPORT

DECEMBER 2021

SOLANO COUNTY

Community Corrections Partnership

CCP Committee Members

- Chris Hansen, *Chief Probation Officer**
- Elena D'Agustino, *Public Defender**
- Aaron Roth, *Chief of Police**
- Krishna Abrams, *District Attorney**
- Gerald Huber, *Director Health and Social Services**
- Tom Ferrara, *Sheriff/Coroner**
- Bryan Kim, *Representative for the Superior Court**
- Heather Henry, *Director, Workforce Development Board*
- Birgitta Corsello, *County Administrator*
- Deanna Allen, *Community Based Organization Representative*
- Sandra Sinz, *Chief Deputy, Behavioral Health*
- Marla Stuart, *Deputy Director, H&SS - Employment & Eligibility*
- Lisette Estrella-Henderson, *Superintendent SCOE*
- Kate Grammy, *Mental Health Services Administrator, H&SS*
- Angel Aguilar, *Victim Advocate*
- Bernadette Curry, *Ex Officio*

** Executive Committee Member*

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INTRODUCTION

The 2011 Public Safety Realignment was comprised of multiple pieces of legislation that together made fundamental changes to California's correctional system. Intended to reduce prison crowding and save the state money, Public Safety Realignment sought to safely reduce prison overcrowding by expanding local responsibility for custody and control of specified offenders and provided funding to support counties use of evidence-based practices (EBP) in that effort.

The Solano County 2011 Implementation Plan, which was approved by the Executive Committee of the Community Corrections Partnership (CCP) in September of 2011, and then later that year by the Solano County Board of Supervisors (BOS), recommended actions focused on maximizing public safety, enhancing necessary infrastructure, and expanding the County's criminal justice and human service practices, and services which research indicates are essential for reducing offender recidivism.

This initial Plan was updated in October of 2014 and 2020. The Plan updates described the progress that had been made in seven major components and three implementation elements which comprised Solano County's approach to realignment. The updates also included specific recommended actions that would continue to support community corrections programs, and advance evidence-based practices in improving public safety outcomes among adult felons.

In a report completed for the CCP by the California State Association of Counties, as part of the PEW Charitable Trusts Results First initiative, they stated in their Key Findings, that overall "Solano County is committed to providing the appropriate evidence-based interventions and services to clients based on their risk in order to reduce recidivism", and "there is equal commitment to using a data-driven approach to ensure programs are delivered with fidelity to the evidence, to measure outcomes, and to operate in a fiscally responsible manner."

As part of that commitment, the Solano County Probation Department with funds allocated through the CCP, contracted with Beyond the Arc, an advanced data analytics company headquartered in San Francisco. The contract requires Beyond the Arc to develop a database that will enable them to conduct ongoing analysis to determine the effectiveness of Solano County's Probation Department's programs on reducing recidivism. In developing its

database, Beyond the Arc has used conviction data from the Department of Justice (DOJ) to perform the analysis. This is significant because the data includes convictions from other counties in California in addition to Solano.

The 2021 Community Corrections Partnership Plan Update will follow a format that is similar to and builds upon the 2020 update. Following this introduction, each of the seven major components and three implementation elements of the initial 2011 Plan will be listed along with a summary of any new “next steps” that were included in the 2020 update, followed by the 2021 update. Where applicable, any additional planned next steps will be incorporated in the 2021 update.

2021 PLAN REVIEW

Component 1: Risk and Needs Assessment

A. Risk and needs assessments, as well as additional specialized assessments which may be necessary, such as those to identify mental health and/or substance abuse issues, will be used to guide the development and implementation of individualized case plans which may be refined and revisited over time.

2020 Plan Update Next Steps:

- The Probation Department will finalize the process to connect drug Medi-Cal clients with American Society of Addiction Medicine (ASAM) assessors and treatment services.
- The Probation Department will be conducting annual LS/CMI inter-rater reliability reviews with all the Court Unit probation officers as well as selected supervision officers.
- Contingent upon sufficient funding, the Probation Department is planning to norm the LS/CMI to Solano County this fiscal year.
- With the many criminal justice reforms that have taken place since 2014, the jail population has changed dramatically. During the coming year the Sheriff's Office will be analyzing how to implement the LS/CMI with each of the existing populations.

2021 Plan Update:

The Drug-Medi-Cal program is fully implemented with services provided at both Center for Positive Change locations with additional intensive treatment opportunities at provider locations in the community. Partnership with a local community provider that is able to assign certified Substance Use Treatment Counselors directly to the Department's day reporting centers has resulted in minimal disruption in continuity of care and the transitions from the previous provider. Services included ASAM assessment driven levels of care for detox, outpatient programming, intensive outpatient, and residential treatment. In-house ASAM clinical assessors has shortened the time from referral to treatment for clients, built connections to multiple Drug Medi-Cal providers, and intensified the level of group and individual treatment services to Probation clients.

The Department's Quality Assurance team, in partnership with the Court Unit, and select supervisors participated in a training of trainers for the LS/CMI. Upon completion of certification, the team began testing inter-rater reliability between each other and has begun re-training all departmental staff in the administration of the risk and need assessment tool. Follow up to tool administration training are workshops to ensure inter-rater reliability. Next year the court officers will begin doing the Level of Service Inventory Revised Short Version (LSI-R:SV) and the supervision officers will be doing the LS/CMI. The team will conduct initial user training, booster sessions, and inter-rater reliability reviews for the LSI-R:SV in addition to the LS/CMI.

In addition to integrity and inter-rater reliability efforts, the Department has begun the process of reviewing the cutoff scores for level of supervision in an effort to include more clients in assessment driven services and treatment with a dosage level that meets their needs and simultaneously avoids a mix of risk. An effort to norm the tool to the current Solano County probation population and look at the data driven natural cutoffs via the most recent local recidivism study is underway. This process will guide the determination of new supervision levels.

The Sheriff's Office had planned to complete an analysis of the jail population and its needs in order to prepare and release a new RFP for Case Management Services. This RFP would have addressed new guidelines for the administration of the LS/CMI in the jail. Unfortunately, due to COVID and the continued implementation of criminal justice reforms, the jail population continued to transform. Therefore, the RFP was postponed into the next Fiscal Year.

Next Steps:

- The Probation Department will be conducting annual LSI-R:SV training and inter-rater reliability reviews with all court officers yearly and LS/CMI training and inter-rater reliability reviews with all supervision officers yearly.
- The Probation Department will be norming the LS/CMI to Solano County this fiscal year.
- The Sheriff's Office will complete analysis of the jail population to determine guidelines for application of the LS/CMI in jail.

- The Sheriff's Office will prepare and release a new RFP for Case Management Services in order that a vendor administer the LS/CMI to targeted jail individuals.

B. Probation will provide the risk / needs information generated by assessment to the Court after arraignment and before an individual's readiness conference. It will also provide the Court with assessment information relevant to alternatives to custody and terms and conditions of probation targeting criminogenic needs.

2021 Plan Update

The information obtained through administering the LS/CMI has been incorporated into the majority of Presentence Investigation Reports (not prior to arraignment) when a sentence of probation is statutorily possible.

A Pretrial Committee, comprised of representatives from the District Attorney's Office, the Public Defender's Office, the Sheriff's Office, and the Probation Department was established. The Committee was tasked with developing the policy and procedures for the County's Pretrial Services Program, and guided the implementation of the Program in late 2014. The Committee selected the Ohio Pretrial Risk Assessment tool (ORAS-PAT) to use as the risk screen. The Pretrial Program for Solano County continues to use the ORAS-PAT. Assessments are based upon risk level, with the Probation Department having under 20% of cases for FY 19/20 that go against the recommended risk level provided by the tool and 15% for July-Sep 2020. Effective October 2020, the Department eliminated the practice of making specific recommendations to detain or release defendants, thereby eliminating the override practice. There is a presumptive recommendation based on the corresponding pretrial risk score. The Unit on average submits approximately 67 pretrial reports per month for FY 19/20 and 68 pretrial reports per month for July-Sep 2020 to the Court, and also provides supervision to all defendants granted pretrial release. On any given day, an average of 250 defendants are on pretrial supervision. Approximately 85% of the defendants released on pretrial supervision make all Court appearances. Approximately 98% are not charged with a new offense pending their next Court appearance.

Component 2: Community Supervision

A. Intake and assessment of PRCS will include initial contact prior to release from prison whenever possible, assistance with applications for services, risk and needs assessment, and connection to community support.

2021 Plan Update:

Probation continues to send reporting instructions and Special Conditions of PRCS clients to the CDCR upon notice of release. The client then reports to the Probation Department for the initial appointment where a comprehensive assessment of risk needs is conducted. In June 2018, the Probation Department also obtained the ability to conduct Pre-Release Video Conferencing (PRVC) with clients being released from CDCR. The PRVC program is a web-based portal that allows counties to interface with their clients prior to release from prison. This program is primarily used for clients being released who are homeless or transient.

B. Probation's caseload ratio for high-risk supervision of 1 officer to 50 active probationers will be maintained for the PRCS and 3/non-offenders.

2021 Plan Update:

Probation implemented a client case classification and supervision model that uses the client's level of risk and corresponding intensity of supervision to establish work units for determining an individual probation officer's caseload size. We've seen the complexity of cases continue to increase whether it be in the form of substance abuse issues, mental health issues, health issues or homelessness. To better equip our staff to effectively address each client, we are moving to reduce our single level caseload goal for high-risk clients from 45, down to 39. This will allow the additional time needed to more effectively address all of the clients' risks and needs.

C. Probation is developing training for trainers in Intermediate Level MI to further advance use of this proven practice. It is noteworthy too, that MI and the assessment tools, do not come with built-in quality control, as they are both subject to ongoing review and quality improvement.

2020 Plan Update Next Steps:

- The MI Training Team is working toward a training delivery model that incorporates the use of MI into all core correctional, and evidence-based treatment interventions. The Probation Department's commitment to fidelity and evidence-based programming will be further deepened by a new Train the Trainer curriculum of all Interactive Journal Systems with the added implementation support by our MINT trainer/consultant.

2021 Plan Update:

In addition to hiring two Quality Assurance Coaches to help monitor and provide feedback on the effective use of evidence-based practices, the Probation Department embarked on an organization-wide effort to deepen the use of Motivational Interviewing at varying levels. This initiative offers introductory and skill development opportunities for all staff, and second level opportunities for staff to achieve personal mastery by participating in an MI Coding and Coaching project with a Motivational Interviewing Network of Trainers (MINT) Master Trainer, and the third level project goal of developing a core group of MI trainers with both personal mastery skills and critical MI Training facilitation skills. Due to staff turnover and the difficulty in finding a qualified individual in filling a vacant Quality Assurance position, the implementation of the MI training delivery model is delayed. Determination of the future of the MI effort is pending as the Department determines the resources needed and available to continue the effort. The Department did have some staff complete the Train the Trainer curriculum of all Interactive Journal Systems this year.

Next Steps:

- The MI Training Team will continue to work toward a training delivery model that incorporates the use of MI into all core correctional, and evidence-based treatment interventions.

D. Community supervision programming for realigned offenders will use the principles of another evidence-based practice, Cognitive Behavioral Therapy (CBT).

2021 Plan Update

Courage to Change Interactive Journaling System, Thinking for a Change, and Reasoning and Rehabilitation II remain the cornerstones of the Probation Department's treatment

programming. Training and coaching of each of the interventions has grown exponentially over the last several years with the hiring of Quality Assurance (QA) Coaches for staff. The CPCs remain the primary hub of delivery for all treatment program models. Effective Practices in Community Supervision (EPICS), and the Carey Guides drive the supervision and support functions of supervision officers, who are regularly provided feedback, and coaching from both their supervisors, and the staff QA Coaches. The Carey Guide tools which are well-aligned with criminogenic needs, provide individualized topics and activities that are easily accessible to supervision officers for use in individual client contacts. Ongoing training and development efforts and a plan to sustain continued skills development among staff remains a goal of the Department.

Component 3: Alternatives to Custody

A. The Sheriff, working with justice system partners, has developed an Alternatives to Custody (ATC) Program for pre-adjudicated offenders designed to manage the population of unsentenced, low to medium risk offenders currently being housed in the jail. The ATC will allow those awaiting trial and/or sentencing to be conditionally released from custody and, in lieu of incarceration, be supervised in the community by the Probation Department or the Sheriff's Office. Sentenced offenders are subject to the Sheriff's Office Alternatives to Custody which include Home Detention with Electronic Monitoring (EM), a Global Positioning Satellite (GPS) program, as well as alcohol monitoring.

2021 Plan Update:

The Sheriff's Office fully supported the development of a Pretrial Services Program that is run by the Probation Department. For non-AB 109/1170 offenders who are placed in the jail, the Sheriff's Office does operate a comprehensive ATC. ATC staff conducts a thorough background investigation on each applicant to determine eligibility and assess any apparent threat to the community or likelihood of re-offense. The Sheriff's Alternative to Custody Program consists of the potential for offender participation in the following programs: work furlough, work release, and electronic monitoring.

Due to the Covid-19 Pandemic, most ATC Work Release sites opted out of accepting participants or were closed throughout the county. Those individuals who would have normally served their sentence on Work Release were placed on Electronic Monitoring to allow for them to remain out of formal custody. As of July 2021, all but one location has returned to normal operations.

Also notable is Assembly Bill 1869. The bill which went into effect July 1, 2021 restricts the ability to collect fees for services provided by the Alternative to Custody Program which previously allowed recovery of some costs and included for example an application fee, a drug testing fee, a work release rescheduling fee and direct electronic monitoring equipment costs.

B. Supporting the Realignment Plan's focus on protecting public safety, the Sheriff is working with local police departments to ensure a coordinated law enforcement effort to conduct random compliance checks and other forms of surveillance and monitoring of realigned offenders. The Sheriff's Office will expand the existing Recovery Team to find and return to custody those who abscond from other community supervision programs such as Work Furlough and Work Release.

2021 Plan Update:

The Sheriff's Enforcement Team (SET) was created in January 2012 to accomplish two primary goals: 1. Complete field compliance checks for offenders placed in the Alternatives To Custody (ATC) program or on Post Release Community Supervision (PRCS). 2. Track down those offenders who have absconded from their respective programs as well as those who have arrest warrants. The SET team continues to complete PRCS and ATC compliance checks, as well as PRCS Sweeps. The full-time positions remain with 4 Deputy Sheriffs and 1 Sergeant/Supervisor. The cumulative number of fugitives arrested by the SET team from October 1, 2011 through October 1, 2021 is 1,313 fugitives.

Component 4: Intermediate Sanctions

- A. A sanction grid for offenders on PRCS was developed by the CCP to provide consistent sanctions for technical violations that do not rise to the level of filing a petition to revoke with the Court.**

2021 Plan Update:

On September 11, 2017 the Probation Department implemented a new policy, Response to Non-Compliance. This policy was developed to guide decisions made by probation officers when considering imposition of responses to client violations. The policy outlines a violation response grid consisting of three severity levels for specified violation behavior and corresponding graduated responses for each level. In addition, the policy establishes a review process and outcome goals, along with mitigating and aggravating factors that need to be considered prior to the probation officer determining an appropriate response to a client's violation behavior. The policy also includes the requirements for imposing a period of flash incarceration as an alternative to a formal violation, as well as, establishing guidelines for supervisors to follow prior to approving the submittal of a formal violation to the Court.

On February 29, 2016 the Probation Department formally modified the adult supervision policy and a process was established to determine which clients, after serving 18 months on probation supervision, meet the criteria for early termination and shall be recommended to the Court for early termination.

In June of 2020, the Probation Department implemented a new policy entitled Incentivized Client Supervision. The purpose of the policy is to promote positive client behavior change by acknowledging client pro-social statements and rewarding client pro-social behaviors. The policy includes an incentives grid consisting of specific client pro-social behaviors, and corresponding incentive points that the client can earn based on their supervision level, along with material incentives or items that the client may obtain by redeeming all or a portion of the incentive points they earn. Both staff and clients have continued to have a positive reaction to the policy.

Component 5: Custody and In-Custody Programs

- A. Solano County has received notice of an AB 900 grant award for construction of a new 362-bed jail at Claybank and is proposing a staffing plan that provides for a gradual increase in staff over a period of several years.**

2021 Plan Update:

The jail has been fully operational and is being used for all classifications of male inmates. Forty full-time correctional officer allocations were eventually funded by the County for its operation. There also continues to be a Program Manager who oversees program management and development.

Component 6: Reentry

- A. For reentry as well as to serve those PRCS and 3/non-offenders who come to Solano County with mental health conditions requiring attention, mental health treatment is an important priority for funding in the initial year of realignment.**

2020 Plan Update Next Steps:

- The Probation Department plans to further develop the partnership between the County's Behavioral Health/Substance Use Treatment agencies to ensure all clients, if warranted after mental health screening, are assessed utilizing the ASAM criteria and connected to appropriate levels of care.
- As the jail population has changed with the criminal justice reforms over the past six years, the Seriously Mentally Ill population continued to remain high within the jail. County Behavioral Health and the Court are developing a Mental Health Court, as well as, diversion programs. Additionally, the jail will be looking this year at ways to enhance the current mental health services within the jail.

2021 Plan Update:

The steps noted above are in process. As noted in Component 1, the Department has converted to the use of the ASAM to determine Substance Use and Co-Occurring needs of clients to ensure accurate level of treatment. The Plan for 2020 remains accurate and the focus for 2021 is on implementation of programming and development of provider partnerships.

In the past year the Sheriff's Office created an RFP soliciting for a provider of jail based Medical and Mental Health Services. Due to the number of seriously mental ill offenders housed in the Solano County Jail, this RFP required that the winner of the contract develop Step-Up and Step-Down units in the Jail for the seriously mentally ill population. Wellpath, the existing provider, won the new contract. They will be implementing a Step-Up Unit for mentally ill individuals who have become seriously unstable and are in need of a higher level of support and treatment. This unit will have a higher mental health staff to inmate ratio. They will also be developing a step-down unit for folks who have stabilized in the Step-Up Unit and are ready to move to a slightly lower level of care prior to transitioning back to the regular mental health services in the jail. The Step-Down Unit will also be utilized for those individuals transitioning back to jail from the hospital and could be used for those who have completed Jail Based Competency Treatment (JBCT) prior to transitioning back to traditional jail services.

This year a small mental health program for men was approved for implementation. This program will target male inmates who are Administratively Separated but can house with one other inmate. These individuals will be housed on a dedicated unit and will participate in daily individual and group treatment designed to assist them in improving and maintaining their wellness in addition to preparing them for potential transition to the general population.

A Mental Health Re-entry Planning Committee was created to triage all of the mentally ill inmates to assure that they receive case management/treatment services at the appropriate level upon release. This committee includes representation from the Sheriff's Office, Health & Social Services, Wellpath and community-based providers. In the coming year the Sheriff's Office plans to develop an MOU with Probation so that they might be included.

Next Steps:

- The Sheriff's Medical/Mental Health Provider Wellpath will implement the Step-Up/Step-Down Units within the next year.
- The Sheriff's Office Programs Division along with Wellpath will implement the Men's Mental Health Program within the fiscal year.
- The Sheriff's Office has an opportunity to expand the JBCT program. The Sheriff's Office staff along with Wellpath will analyze the implications and data related to expanding the program and come to a determination.

B. For reentry as well as to serve those PRCS and 3/non-offenders who come to Solano County with substance abuse issues requiring attention, substance abuse treatment is also an important priority for funding in the initial year of realignment.

2020 Plan Update Next Steps:

- The Organized Delivery System (ODS) designed under the County's Drug Medi-Cal program allows for more options for treatment services, both substance use disorders and co-occurring disorders, to ensure all clients have access. Therefore, the Probation Department's next steps include creating a path to Medi-Cal funded treatment services as discussed previously in this update.
- In 2021, the Sheriff's Office will issue a Request for Proposal (RFP) for a new substance abuse treatment provider. The RFP will be developed based on the profile of the jail population and needs post-COVID.

2021 Plan Update:

The conversion from a contracted community-based provider delivering drug treatment programs to the implementation of Drug Medi-Cal treatment services is complete. The on-site provider offers outpatient treatment services utilizing a multi-modal evidence-based treatment curricula identified by the client assessment and dosage need and includes both group and individual counseling. Programs include Cognitive Behavioral Therapy for Substance Abuse (CBI/SA), Interactive Journaling, Helping Women Recover, Beyond Trauma, and Seeking Safety. Clients with higher needs participate in a continuum of care that can go up and down in intensity depending on outcomes and treatment success.

The Sheriff's Office had planned to issue an RFP for Substance Use Disorder (SUD) Treatment in 2021, however, the pandemic and the impact of criminal justice reforms continued to transform the jail population. It was believed that waiting until 2022 to issue the RFP would allow for time to craft a more relevant RFP that would yield a more transformative SUD program.

The Medication Assisted Treatment Program (MAT) has matured during the past year. The Sheriff's Office continues to serve only those who enter jail on Suboxone or Naltrexone. However, an entire multidisciplinary team has been created to serve these inmates in jail and to assist them as they transition into the community. The team consists of medical staff, mental health representation, SUD counselors, case managers and custody staff. A weekly staff meeting is held to discuss progress and needs of the population in-custody as well as what they will need to transition to the community.

Moving forward, the MOU with MedMark is in process and by early 2022 Methadone will be added to the medication offered by the MAT program in the county jail. Additionally, a Narcan distribution program is being developed for inmates leaving jail, this will be launched in 2022. Finally, the Sheriff's Office, in partnership with Wellpath, has developed a workgroup to explore the process of inducting individuals who are withdrawing from opiates onto MAT. It is hoped that by late 2022 the jail MAT program will begin induction.

Next Steps:

- In 2022, the Sheriff's Office will issue a Request for Proposal (RFP) for a new substance abuse treatment provider. The RFP will be developed based on the profile of the jail population and needs post-COVID.
- In 2022 the Solano County Jail MAT program will include Methadone as one of the medications included in the program.
- In 2022 the Sheriff's Office will launch a Narcan Distribution program for inmates releasing from jail.
- In 2022 the Jail MAT program will explore the idea of inducting individuals withdrawing from Opiates onto MAT.

C. For reentry, as well as, to serve those PRCS and 3/non-offenders who come to Solano County unemployed, education, training and employment-related services are an important priority for funding in the initial year of realignment.

2021 Plan Update:

In the Fall of 2015, the Sheriff's Office developed an MOU with the Five Keys Charter School, a charter school that specializes in offering high school curriculum inside of county jails. Thus, the Solano County Jail was able to have an embedded high school inside the jail. The inclusion of Five Keys into the continuum of program services in the jails has allowed the jails to dramatically expand access to educational services.

COVID created an opportunity for college courses to be offered in the jail. The Sheriff's Office had approached the college in the past about offering college courses in a non-classroom format, yet it had not been possible. At the end of 2020, the Sheriff's Office partnered with Solano Community College in order to allow them to offer college courses through a Correspondence Course Program in the jail. This program has been very successful as 182 inmates have participated in the program over the past year. Additionally, inmates from all three jails have been able to take advantage of the program. It is our hope that even though the pandemic is subsiding that Correspondence Program will continue in the jail.

Curricula for the Employment training program at Probation's Centers for Positive Change will adjust to the University of Cincinnati's Cognitive Behavioral Intervention- Employment (CBI-EMP) in mid-2022, upon completion of staff training and certification.

Unfortunately, due to COVID, the Sheriff's Office was not able to re-open the Rourk Vocational Training Center and resume programming during the 2021 year. Future plans include opening the Center in early 2022 to initiate vocational training programs and partnering with the Probation Department to provide vocational training to probationers. Initiate offerings will be heavy machinery operations, a Laborer's Union Pre-apprenticeship Program and Welding.

Next Steps:

- The Sheriff's Office plans to resume programming at the Rourk Vocational Training Center in 2022. Offerings will include a laborer's union pre-apprenticeship program, a carpentry pre-apprenticeship program, welding through Solano Community College, and

heavy machinery operations and tire repair and maintenance offered by Sheriff's Office staff. Finally, the Sheriff's Office and Probation Department are developing an MOU which would allow clients under the jurisdiction of the Probation Department to obtain Vocational Training programming at the Rourk Center.

- Obtain permission from the Board of State Community Corrections to allow the Sheriff's Office to change the scope of programming at the Rourk Vocational Training Center to include the ability to provide training to Solano County probationers.
- Complete MOU with Probation and Leaders in Community Alternatives (LCA) to provide Vocational Training with supportive services at the Rourk Vocational Training Center.

D. The Reentry Council will be called on to assist with a coordinated reentry approach that can be adapted and/or modified to meet the specific needs of individual offenders while presenting a consistent statement of Solano County's reentry goals and principles.

2021 Plan Update:

The Council on Re-entry Solutions (CORES) was launched in May of 2020, yet only met twice in 2020 due to COVID. The Council has met quarterly in 2021. The work of the Council has been to develop membership and define its purpose. Membership currently consists of representation from: H&SS, Probation, the Sheriff's Office, the Collaborative Courts, the Public Defender's Office, a County Supervisor's Office, Partnership Health Plan, the Workforce Development Board, Legal Services of Northern California, the Solano Pride Center and community based providers from the fields of Housing, Substance Use Disorder Treatment, Mental Health Treatment, Employment Services, Faith Based Organization, Medical Services, Education and Case Management Services.

The work of the Council has been to define purpose, improve communication between stakeholders, create the groundwork for improved collaboration and to analyze gaps in the existing service structures. As the Council moves forward, future plans include setting priorities for the work of the Council, setting concrete goals on an annual basis and creating work groups.

E. Agencies involved in realignment have said it would be beneficial for there to be a single point of contact for realignment, a person responsible for reentry coordination, to whom they could go for information about programs and resources that might be used for recommendations and referrals as well as for reentry. The CCP supports the creation of this position.

2020 Plan Update Next Steps:

- The Sheriff's Office and partners will continue with implementing recommendations from the DOJ consultants regarding the Transition from Jail to Community (TJC) Model (this has been largely side-tracked due to COVID).
- A new RFP will be issued by the Sheriff's Office for the In-Custody Case Management Program during FY 20/21 based on the needs of the current jail population.

2021 Plan Update:

The Sheriff's Office and partners continued to implement the recommendations of the TJC consultants. A planning committee developed from the Prop 47 implementation committee now drives the preparation for CORES meetings and other reentry activities. The Council on Reentry Solutions (CORES) was launched in 2020 and is now meeting quarterly. A Reentry Event has held in April of 2021, sponsored by Prop 47, as a fun celebratory activity for reentry providers and staff. This event provided education, updates and networking for frontline as well as managerial staff. Prop 47 continued to facilitate the Prop 47 Provider Partnership meetings as a way to continue to network, provide service updates and problem solve barriers. Now that Prop 47 has sunset a new avenue for frontline updates will be developed.

The Sheriff's Office hosted a MH Re-entry Planning Meeting (previously discussed) with H&SS and collaborative partners as a way to identify case management services for the MH population and therefore reduce recidivism. Additionally, the Sheriff's Office created a pathway via video visitation for Probation to conduct in-reach case management services for their incarcerated probationers.

The Sheriff's Office has not issued the new In-Custody Case Management RFP but plans to do so in early 2022.

Next Steps:

- A new RFP will be issued by the Sheriff's Office for the In-Custody Case Management Program during FY 21/22 based on the needs of the current jail population.
 - The Sheriff's Office program staff will work with jail IT to identify items currently collected that could be used to calculate a proxy risk score in order to develop a brief risk tool to utilize at intake.
 - A new vehicle for program and reentry staff updates will be developed.
-

Component 7: Service Delivery Strategies:

A. Realignment is committed to using proven effective and cost-effective service delivery strategies to manage offenders realigned to its custody. Service Centers and Day Reporting Centers are among the most widely researched, proven effective and cost-effective rehabilitative service delivery strategies in use today.

2021 Plan Update:

Two client service centers, Centers for Positive Change, were established in Fairfield and Vallejo that implemented the following:

1. Gender Specific core treatment groups are: *Thinking for a Change, Reasoning and Rehabilitation II, Courage to Change Interactive Journaling System, Seeking Safety, and Matrix Therapy.*
2. Partnered with Five Keys Charter Schools at both CPC sites to ensure all clients have opportunities to finish high school through equivalency or a regular diploma.
3. Contracted with Leader in Community Alternatives to deliver full services employment program including readiness, job search, and retention support. *Interactive Journaling* serves as the base curriculum for the program.
4. Established an onsite Eligibility Worker to connect clients with benefit services including general assistance, CalWorks, and Medi-Cal.
5. More than 15 Sober Living Environments partner with the Probation Department to ensure all homeless clients have transitional housing. The Social Services Manager and the County Administrator's Office have worked closely over the past year to seek

additional housing supports and have successfully secured additional funding to support a continuum of housing options.

6. On-site certified Substance Abuse treatment counselors facilitate *Matrix for the Criminal Justice Population*, and individual support services including aftercare.
7. CPC program supervision includes one supervisor at each site.
8. In 2015, the first Quality Assurance Coach was hired to monitor treatment delivery, fidelity, and coach staff in core correctional practices.
9. A Social Services Manager was hired in May 2018 to oversee all treatment programs, provide direction, ensure fidelity and quality assurance, lead evidence-based training and development, and drive the Probation Department's effort to support each client's change process.
10. Addition of a Social Worker to provide barrier removal services, including Social Security assistance to Probation clients.
11. Engagement and Responsivity Phase – implemented a pretreatment phase for up to 30 days to engage clients, build rapport, and enhance motivation utilizing various evidence-based practices.
12. Increased services for clients classified moderate risk of reoffending to include case management, additional mental health supports, and access to treatment groups.
13. Instituted a process to engage clients through SMS text messaging, including reminders, affirmations, journal opportunities, and reward driven challenges.
14. In addition to adding a male and female Seeking Safety treatment group, piloted a culturally relevant co-occurring/trauma group to specifically serve African American males that will be expanded over the coming year.
15. Began a Medication Assisted Treatment (MAT) referral program to ensure all clients with an opioid use disorder are connected to a medical provider for MAT services, which include both medication and CBT counseling. In addition to the referral programs, the MAT training team is providing training to help all probation officers understand opioid use disorder, stigma, and evidence-based treatments.
16. As mentioned earlier, the Probation Department is developing a partnership with the Sheriff's Office to utilize the Rourke Vocational Training Center for a variety of trade and construction training programs.

The Centers for Positive Change remain the hub for treatment services and are built on a structure of Risk, Need, Responsivity and the 8 Principle of Effective Interventions. Impacted by a number of factors, including COVID, housing and stabilization challenges have remained a focus. In 2021 the focus on housing increased significantly and the Department was able to secure grant funding to expand housing services beyond the typical sober living environment. Housing resources that embrace the “Housing First” sequence of service were implemented in the Department resulting in clients having the opportunity to move from emergency and transitional housing to permanent supportive and non-supportive homes.

Implementation Element 1: Training

A. Realignment is new, complex and evolving, and therefore will necessitate ongoing training for the Courts, District Attorney’s Office Public Defender’s Office, Probation Officers, Sheriff’s personnel, Police Officers, service providers and others involved in its implementation. The CCP supports continuous and ongoing training.

2021 Plan Update:

The Probation Department remains committed to staff training and development and recognizes the need for on-going support, coaching, fidelity monitoring and training. The Training of Trainers for both Effective Practices in Community Supervision (EPICS) and Interactive Journaling® were completed in 2021 and the Department is developing a training plan to ensure capacity for training continues to expand, especially as new staff are onboarded or as officers’ lateral to new units. The assessment training team provides boosters, coaching and inter-rater reliability sessions to ensure fidelity to the Department’s risk and need assessment tool (LS/CMI).

The Department is working toward identifying two additional internal trainers for two fundamental treatment services: Thinking for a Change® and Motivational Interviewing®.

Implementation Element 2: Communication

- A. Local police departments and the Sheriff's Office have convened a workgroup to develop systems and procedures to share data so that among other things, officers on the street will know when they are dealing with realigned offenders.**

2021 Plan Update:

The police chiefs, Sheriff, District Attorney, and Chief Probation Officer continue to meet regularly to discuss issues impacting the law enforcement community. The Deputy Director of Probation continued to attend monthly Commander Meetings, which include high ranking staff from the local law enforcement agencies and Solano County's Sheriff's office, where information regarding the realigned offenders is also shared.

- B. Public education will be undertaken as implementation goes forward to explain realignment and what is being done to ensure public safety during this correctional paradigm shift.**

2021 Plan Update:

The CCP continues to meet at least three times a year. These meetings are open to the public and continue to include data sharing. The minutes from these meetings are posted on the County's public website. Recent meetings have been conducted virtually as a result of COVID-19.

Implementation Element 3: Evaluation and Quality Control

- A. The CCP will monitor and track the implementation progress of and outcomes produced by its realignment efforts. It will track the recidivism outcomes required by AB-109 and will monitor and report data about offenders on PRCS similar to what is required to be reported about CCPIA (SB678) clients, including but not limited to:**

- The number who successfully complete their PRCS

- The number with new offenses
- The number with new felony convictions
- The number of revocations

2021 Plan Update:

The Solano County Probation Department continues to have a contract with an independent data analytics company to track outcomes for PRCS and 1170 cases, which includes the effectiveness of the Probation Department's programs on reducing client recidivism. The data collected and analyzed continues to show reductions in client recidivism. The last study that was completed was an analysis on P-100, our Adult Probation Case Classification and Supervision Policy that was implemented on April 1, 2014. The report compared 3-year reconviction rates before and after P-100. The study showed that the recidivism rate was lower by 15% after this policy came into effect. Moving forward, the Department will continue with the below next steps.

Next Steps:

- Before the end of this fiscal year, the Probation Department through its existing contract, is conducting a study to determine the CPC treatment model impact on client participant's reconviction rates. This study will compare outcomes of successful and unsuccessful program participants to a matched control group of clients who did not attend any of the CPC programs.
- The Probation Department will continue to look at data relating to programs offered to ensure that the offered programs meet the needs of the clients under supervision.

CONCLUSION

The Executive Committee of the CCP, its standing members, County Administrators, agency staff, and County elected officials, continue to collaborate to implement the 2011 Public Safety Realignment Act. Consistent with the evidence-based approaches being used throughout Solano County's realignment efforts, the initial Plan, as well as, this present update, continues to promote collaboration to ensure ongoing improvement of the programs and services provided. Moving forward, the CCP will continue to monitor and track the implementation progress of, and outcomes produced by, its realignment effort. Adjustments will be made as needed to ensure that realignment is responsive to its intended goals of the reintegration of justice-involved individuals back into their communities, improving public safety, and reducing recidivism.