

**Juvenile Justice Crime Prevention Act &  
Youthful Offender Block Grant (JJCPA-YOBG)**

**Consolidated Annual Plan**

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Instructions:

Government Code Section 30061(b)(4) and Welfare & Institutions Code Section 1961(b) call for consolidation of the annual plans required for JJCPA and YOBG.

Please submit your most up-to-date consolidated plan.

The rest of this document is a standardized template for a consolidated county plan. If you find it helpful to use this template, please do so.

Your submission will be posted, as submitted, to the BSCC website.

*Please e-mail your plan to:*

**JJCPA-YOBG@bscc.ca.gov**

# Juvenile Justice Plan

## Part I. Countywide Service Needs, Priorities and Strategy

- A. Assessment of Existing Services
- B. Identifying and Prioritizing Focus Areas
- C. Juvenile Justice Action Strategy

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## **Part I. Service Needs, Priorities & Strategy**

*Authority:* Government Code Section 30061(b)(4)(A) The multiagency juvenile justice plan shall include, but not be limited to, all of the following components:

(i) An assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

(ii) An identification and prioritization of the neighborhoods, schools, and other areas in the community that face a significant public safety risk from juvenile crime, such as gang activity, daylight burglary, late-night robbery, vandalism, truancy, controlled substances sales, firearm-related violence, and juvenile substance abuse and alcohol use.

(iii) A local juvenile justice action strategy that provides for a continuum of responses to juvenile crime and delinquency and demonstrates a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

Government Code Section 30061(b)(4)(B)(ii) Collaborate and integrate services of all the resources set forth in clause (i) of subparagraph (A), to the extent appropriate.

### **A. Assessment of Existing Services**

Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

Orange County law enforcement consists of 26 city police agencies, the Orange County Sheriff's Department, the Probation Department, the District Attorney, and the Public Defender's office.

In addition to local school districts, educational services are provided by the Orange County Department of Education (OCDE). OCDE provides alternative schools for youth who have been unsuccessful in the local school districts and in the Probation Department operated juvenile facilities. OCDE also provides individual and group mental health and substance abuse therapy for youth at programs in community schools, day reporting centers and in juvenile facilities.

The Orange County Health Care Agency (HCA) provides mental health and substance abuse therapy at community clinics throughout Orange County, in day reporting centers, and in juvenile facilities. HCA and the Orange County Social Services Agency (SSA) also provide wraparound services for youth involved in the juvenile justice system.

There are many community-based organizations that collaborate in working with system involved youth and their families including: the Orange County Bar Foundation, Community Service Programs, Padres Unidos, the Grain Project, Project Kinship, Pure Game, New Earth, Orange County Asian Pacific Islander

Community Alliance, The Catholic Diocese of Orange, Pacific Youth Ministries, and many other faith-based and secular human service organizations.

Describe what approach will be used to facilitate collaboration amongst the organizations listed above and support the integration of services.

Juvenile Justice Services are coordinated by various multi-agency collaborative groups including the Orange County Juvenile Justice Commission and the Juvenile Justice Coordinating Council. These bodies make determinations and provide oversight in the use of resources and the initiatives undertaken to address juvenile justice services.

## **B. Identifying and Prioritizing Focus Areas**

Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.

One of the priorities has been to focus intervention and services to the zip codes identified as having the highest arrest rates in Orange County. These zip codes are all located in the cities of Santa Ana and Anaheim, the two largest cities by population in Orange County. These zip codes include areas with diverse populations and problems with gang activity, narcotics sales and abuse. The Probation Department, the local law enforcement and our community-based partners have targeted these areas for human services interventions, as well as law enforcement suppression activities.

## **C. Juvenile Justice Action Strategy**

Describe your county's juvenile justice action strategy. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

The Orange County Juvenile Justice Strategy begins with a citation or arrest by a law enforcement agency. The Probation Department screens cases through the Non-Custody and Custody Intake process. Both of these functions utilize evidence-based assessment tools to determine the need for intervention from the court, incarceration or diversion.

Should formal court handling be required, the court has various dispositional options: informal handling, deferred entry of judgment, or wardship; and with or without probation supervision. Whenever possible, youth are diverted from the juvenile justice system. The Probation Department operates under the risk/needs responsiveness principle, where the focus is on working with high risk youth.

Graduated sanctions are used to ensure an appropriate response to delinquent behavior. The Probation Department has developed non-custodial sanctions, such as the Juvenile Court Work Program and the Youth Reporting Centers (day reporting center providing school and treatment programs). Probation Officers act as case managers, making referrals to community –based organizations or other county agencies to provide services such as mental health, counseling, substance abuse counseling, gang intervention, or wraparound services. Probation Officers also provide cognitive-behavioral intervention proven effective at reducing recidivism, such as Effective Practices in Community Supervision (EPICS). Probation Officers also offer incentives to youth for positive behavior and compliance with terms and conditions of probation.

**Should a court order** a commitment to a juvenile facility, the Probation Department operates Juvenile Hall for secure detention, as well as three camp facilities where committed youth receive treatment services. The treatment provided include mental health counseling, substance abuse counseling, sex offender treatment, and cognitive-behavioral programs; including Aggression Replacement Training, Thinking for a Change, Decision Points, and EPICS.

The Orange County Probation Department has been involved with the Juvenile Detention Alternatives Initiative for approximately 8 years. Over this time, there has been a significant drop in overall juvenile crime, the use of secure and non-secure detention and a significant increase in the use of diversion programs and evidence-based practices proven to reduce recidivism.

## **Part II. Juvenile Justice Crime Prevention Act (JJCPA)**

*Authority:* Government Code Section 30061(b)(4)(B) Programs, strategies, and system enhancements proposed to be funded under this chapter shall satisfy all of the following requirements:

(i) Be based on programs and approaches that have been demonstrated to be effective in reducing delinquency and addressing juvenile crime for any elements of response to juvenile crime and delinquency, including prevention, intervention, suppression, and incapacitation.

(iii) – Employ information sharing systems to ensure that county actions are fully coordinated, and designed to provide data for measuring the success of juvenile justice programs and strategies.”

Government Code Section 30061(b)(4)(A) The multiagency juvenile justice plan shall include, but not be limited to, all of the following components:

(iv) A description of the programs, strategies, or system enhancements that are proposed to be funded pursuant to this subparagraph.

### **A. Information Sharing and Data**

Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.

The Probation Department operates a client management system that was developed internally. The system includes a validated risk/needs assessment to determine appropriate supervision levels. The system provides access to a comprehensive set of data on Court orders, recidivism, probation violations, contact information, family information, interventions, resource referrals, substance abuse, gang involvement, and special needs. Information is shared with the Orange County Health Care Agency and the Social Services Agency; based on the need to share data in order to provide appropriate services. The Probation Department’s Research Division is able to extract data from the system to provide required reports and to assist management in making data-driven decisions.

### **B. Funded Programs, Strategies and/or System Enhancements**

Using the template on the next page, describe each program, strategy and/or system enhancement that will be supported with funding from JJCPA, identifying anything that is co-funded with Youthful Offender Block Grant (YOBG) moneys.

## JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

### **Program Name:**

Addiction, Substance Abuse Education & Recognition Treatment (CPA3)

### **Evidence Upon Which It Is Based:**

The Addiction, Substance Abuse Education and Recognition Treatment (ASERT) program is based on the Therapeutic Community model substance abuse treatment program with the addition of the Aggression Replacement Training cognitive-behavior program specific to addressing criminal recidivism. Youth in the program also receive individual therapy focusing on the treatment of co-occurring disorders and cognitive-behavioral therapy. Family therapy is also provided based on an assessment of needs by the clinician.

### **Description:**

The ASERT program provides intensive drug and alcohol abuse intervention for juvenile male offenders who have a long-term custody commitment (100 or more days) and a history of significant drug and/or alcohol abuse problems.

The program integrates a multidisciplinary intervention and education model that is based on a national substance abuse treatment program. JJCPA funding has enabled the program to enhance certain program components.

The services provided by the ASERT program include:

- Intensive drug counseling by two clinical psychologists and an alcohol and drug abuse services counselor.
- Integrated case assessment and planning involving unit staff, and institutional DPO, field DPO, education staff and collateral resources.
- Multi-disciplinary education lab that provides computerized diagnostic evaluation of reading, language arts and math competencies.
- Occupational training and job placement services.

- Mentoring and counseling support during post-release.
- Intensive aftercare supervision in the community for up to 45 days post-release by a probation officer embedded into the program.

ASERT Collaborators:

- County Department of Education
- Health Care Agency
- North Regional Occupational Program
- Orange County Bar Foundation
- Probation Department

The primary program goal is to reduce the likelihood that these juvenile offenders will recidivate through providing intensive intervention services that address their chronic substance abuse problems.

# JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

## **Program Name:**

Juvenile Recovery Court (CPA4)

## **Evidence Upon Which It Is Based:**

JRC is a Juvenile Recovery Court based model where an interactive judicial officer leads an interdisciplinary team including the District Attorney, Public Defender, Probation, Health Care Agency clinicians, and parents to address a youth's substance abuse issues. This model has been shown effective nationally and the results of research conducted by the Orange County Probation Department have shown reduced recidivism and substance use.

## **Description:**

Juvenile Recovery Court (JRC) is a collaborative program for juvenile offenders demonstrating an escalating pattern of drug and alcohol use. JRC provides intensive supervision and treatment for substance abuse to these youth as an alternative to incarceration. Orange County first implemented the program in September of 1999. The JJCPA funding has enabled the program to increase the number of participants served and enhance several of the program components.

There are five program phases, including an initial 30-day orientation period.

Mandatory requirements for youth in the program include:

- Participation in weekly individual and group therapy sessions.
- Attendance at weekly self-help meetings.
- Weekly reporting to the probation officer for progress checks and drug testing.
- Regular attendance in school with no behavior problems reported.
- Compliance with all court-ordered terms and conditions and regularly scheduled weekly, bi-monthly, or monthly court appearances for progress reviews.

Juvenile Recovery Court Collaborators:

- District Attorney
- Health Care Agency
- Juvenile Court
- Parent Empowerment Program

- Probation Department
- Public Defender

The primary JRC goals are to increase sobriety and reduce recidivism while reducing the reliance on incarceration. Participants can complete the program in a minimum of nine months. When a youth graduates, all charges and stayed time are dismissed and probation is terminated.

# JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

## **Program Name:**

Decentralized Intake/Sheriff's Prevention Program (CPA7)

## **Evidence Upon Which It Is Based:**

The Decentralized Intake Program (DCI) is modeled after diversion programs which attempt to minimize the effects of labeling associated with offending and limit the opportunities youth have to associate with antisocial peers by reducing their contact and exposure to the juvenile justice system. Evidence-based principles of the Risk/Needs/Responsivity model support minimizing intervention by the juvenile justice system for lower risk offenders.

## **Description:**

DCI increases the level of counseling and diversion services for at-risk youth in the unincorporated areas and cities serviced by the Orange County Sheriff's Department. A key program feature is that all three collaborators are centrally located in the Sheriff Operational areas. This centralized feature enables DCI staff to offer timely assessment and a progression of intervention services to these youth and their families in a location near their homes. Services provided by DCI include the following:

- Expedited processing of juveniles arrested and referred by the Sheriff's Department to Probation for an intake assessment.
- Referral of DCI youth and their families to local resources, programs and classes for appropriate intervention services when possible.
- Close supervision and monitoring by the same probation officer from assessment through program exit for juvenile offenders assigned sanctions or placed on informal probation
- Informal consultations among the on-site operations staff for purposes of making more informed decisions about certain cases.

## **DCI Collaborators:**

- Orange County Sheriff's Department
- Probation Department
- Pepperdine Resource, Youth Diversion and Education (PRYDE)

The primary goal of DCI is to reduce the number of at-risk juveniles that progress further in the juvenile justice system through prompt assessment and linkage to appropriate services at the earliest possible point.

## JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

### **Program Name:**

Truancy Response Program (CPA 8)

### **Evidence Upon Which It Is Based:**

The Truancy Response Program (TRP) focuses on family education, support and resource referrals to reduce truancy. Parent education and support programs have been shown to have a statistically significant impact on recidivism. Truancy has also been shown to be a stepping stone to substance abuse and criminal behavior. By providing families with supportive services aimed at reducing truancy, criminal behavior is reduced.

### **Description:**

TRP is a cooperative effort to address the problem of chronic truancy in Orange County schools. TRP focuses on chronically truant youth and their families who have failed to respond to the traditional efforts at the school district level. It provides a progression of interventions up to and including formal court action including the following:

- Mandatory attendance of truant youth and their parents at school-based group meetings conducted by the DA
- School-site consultation by the probation officer with a truant youth and his/her parents.
- Referral to probation for a TRP intake evaluation for informal handling initially.
- Placement in one of several "pre-court" TRP interventions monitored by probation
- Court-ordered placement of the youth on 725 W&I and/or prosecution of the parents. If terminated unsuccessfully, may result in 601 W&I and CDL suspension/delay for 365 days
- Court-ordered participation of both youth and parents in a Parent Empowerment Program workshop designed to coach parents in effective discipline methods for their children (initiated October 2005).
- Referrals for services such as counseling, parenting skills, and basic housing and shelter needs provided for truancy court families by the Social Services Agency (initiated July 2006).

**TRP Collaborators:**

- County of Department of Education
- CSP (Community Service Programs)
- District Attorney
- Juvenile Court
- Parent Empowerment Program
- Probation Department
- Public Defender
- School Districts
- Social Services Agency

A primary goal of TRP is to reduce school truancies and absences, thereby increasing the chances of these youths' future success. Because truancy places a youth at risk for delinquency, the program also aims to reduce the number of these youth who go on to commit a crime resulting in a formal 602 application

## JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

### **Program Name:**

School Mobile Assessment and Response Team (CPA 9)

### **Evidence Upon Which It Is Based:**

The School Mobile Assessment and Response Team (SMART) is an early intervention and prevention program focused on involvement with families and youth to prevent school based violence and delinquency. The use of a threat assessment tool assists in determining the appropriate level of intervention needed. Family support, resource referrals, and diversion have all been shown to be effective in reducing delinquent behaviors.

### **Description:**

SMART is a multi-agency program established to reduce crime and violence by youth on, near, or impacting school campuses. SMART members respond to calls from school and community personnel reporting violence or threats of violence. Each call for service results in an assessment of the situation, a full threat assessment as needed (including home searches for weapons) and referrals to law enforcement, diversion programs, or alternative community services. An overview of the major activities performed by the SMART team includes the following:

- Conduct formal threat assessments at the school or community site.
- Refer at-risk youth to appropriate community resources for assessment and intervention services
- Investigate and prosecute juveniles arrested for criminal acts
- Patrol neighborhoods in and around schools identified as potential risk areas for violence
- Supervise youth placed on probation
- Provide in-service training for school staff on threat recognition and emergency operations planning

#### **SMART Collaborators:**

- Response Team Members
- Sheriff's Department

- Participating School Districts
- Capistrano Unified School District
- Orange Unified School District
- Saddleback Valley Unified School District
- Tustin Unified School District

The SMART goal is to prevent precursors to violence through education and awareness, preempting likely instances of violence through threat assessment, and responding quickly and effectively to violence on or around school campuses.

## JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

### **Program Name:**

Sobriety Through Education and Prevention (STEP) Girls Program (CPA11)

### **Evidence Upon Which It Is Based:**

The STEP program is based on the Therapeutic Community model substance abuse treatment program with the addition of the Aggression Replacement Training cognitive-behavior program specific to addressing criminal recidivism. Youth in the program also receive individual therapy focusing on the treatment of co-occurring disorders and cognitive-behavioral therapy. Family therapy is also provided based on an assessment of needs by the clinician.

### **Description:**

The STEP Girls Program provides gender-specific programming services in a custodial setting for girls serving a court-ordered commitment. Located at the Youth Guidance Center, the program provides the following specialized services:

- Comprehensive psychological and substance abuse assessment and treatment services provided by a psychologist and drug counselor.
- Assessment of academic skills and development of an individualized plan to address skill deficits by a school counselor.
- Gender-specific programming that includes individualized and group counseling services and women's issues discussion groups.
- Expanded use of the *Just Beginnings* parenting education curriculum.
- Intensive aftercare supervision in the community by a probation officer embedded into the program for up to 45 days post-release.
- Mentoring and counseling support services during post-release.
- Centralized oversight of the program by a unit coordinator.

#### STEP Collaborators:

- County Department of Education
- Girls Inc
- Health Care Agency
- Orange County Bar Foundation

- Probation Department

A major goal of the STEP Girls Program is to reduce the likelihood that participants will go on to further delinquency or a pattern of adult crime. It is believed this can be best accomplished by providing services specifically designed for the female offender population.

## JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

### **Program Name:**

Central Youth Reporting Center (CPA 12)

### **Evidence Upon Which It Is Based:**

The Youth Reporting Centers (YRC) are day reporting centers which include a multi-disciplinary team including Probation, Department of Education provided school instruction, and Health Care Agency clinicians who provide individual and group therapy for youth. The Probation Department staff utilize evidence-based cognitive-behavioral programs including Effective Practices in Community Supervision (EPICS) and Decision Points. Probation Officers refer youth who have violated the terms and conditions of probation to the center. This diverts youth from formal court handling which leads to better outcomes.

### **Description:**

The Central YRC is a collaborative partnership that includes the Orange County Probation Department, Orange County Department of Education, and the Orange County Health Care Agency Children, and Youth Services. The Central YRC is dedicated to the vision of creating a learning environment where students are empowered to develop self-sufficiency and a sense of pride in their academic success. The Central YRC is in the city of Santa Ana and can serve up to 60 students.

The Mission of the YRC program is to reduce the use of secure detention by providing a highly structured community based alternative program. The staff at the YRC strive to promote lawful and productive lifestyles of its students by providing proven intervention and programming. Lastly, a reduction in detention will assist the Probation Department in redirecting public funds towards additional effective juvenile justice strategies while ensuring public safety.

The YRCs operate within the local community to provide the students with the opportunity to modify poor behavior, and to learn the skills needed to comply with their court orders and terms of probation. The students attend a full academic program, participate in afternoon group counseling, individual counseling, and

random drug testing with an emphasis on obtaining and maintaining sobriety. The students are encouraged to seek employment to support their families, pay taxes, and repay the victims of their crimes. Services provided by the Central YRC include the following:

- An on-site school
- Drug and alcohol abuse assessment and counseling
- Mental health assessment and treatment
- Family services and parenting education
- Restorative justice, community service, and enrichment activities
- Transportation to and from home to the site.
- Close supervision on the site and intensive supervision in the community

Central YRC Collaborators:

- County Department of Education
- Health Care Agency
- Probation Department

## JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

### **Program Name:**

North Youth Reporting Center (CPA 13)

### **Evidence Upon Which It Is Based:**

The Youth Reporting Centers (YRC) are day reporting centers which include a multi-disciplinary team including Probation, Department of Education provided school instruction, and Health Care Agency clinicians who provide individual and group therapy for youth. The Probation Department staff utilize evidence-based cognitive-behavioral programs including Effective Practices in Community Supervision (EPICS) and Decision Points. Probation Officers refer youths who have violated the terms and conditions of probation to the center. This diverts youth from formal court handling which leads to better outcomes.

### **Description:**

The North YRC is a collaborative partnership that includes the Orange County Probation Department, Orange County Department of Education, and the Orange County Health Care Agency Children and Youth Services. The Central Youth Reporting Center is dedicated to the vision of creating a learning environment where students are empowered to develop self-sufficiency and a sense of pride in their academic success. The North YRC is in the city of Anaheim and can serve up to 60 students.

The Mission of the YRC program is to reduce the use of secure detention by providing a highly structured community based alternative program. The staff at the YRC strive to promote lawful and productive lifestyles of its students by providing proven intervention and programming. Lastly, a reduction in detention will assist the Probation Department in redirecting public funds towards additional effective juvenile justice strategies while ensuring public safety.

The YRC operates within the local community to provide the students with the opportunity to modify poor behavior, and to learn the skills needed to comply with

their court orders and terms of probation. The students attend a full academic program; participate in afternoon group counseling, individual counseling, and random drug testing with an emphasis on obtaining and maintaining sobriety. The students are encouraged to seek employment to support their families, pay taxes, and repay the victims of their crimes. Services provided by the North YRC include the following:

- An on-site school
- Drug and alcohol abuse assessment and counseling
- Mental health assessment and treatment
- Family services and parenting education
- Restorative justice, community service, and enrichment activities
- Transportation to and from home to the site.
- Close supervision on the site and intensive supervision in the community

North YRC Collaborators:

- County Department of Education
- Health Care Agency
- Probation Department

## JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

### **Program Name:**

Restorative Justice Program (CPA16)

### **Evidence Upon Which It Is Based:**

Used in 37 states, the Restorative Justice approach ensures public safety; holds individuals accountable for their crimes; and facilitates development of coping skills, drug rehabilitation, or education for youth. Restorative justice entails more than a symbolic interaction between parties. It has proven more successful in reducing recidivism and collecting restitution than the traditional retributive-justice process.

### **Description:**

The Restorative Justice Program (RJP) is a collaborative program for juvenile offenders who have committed certain offenses that have identifiable victims. Rather than sending these cases through the traditional juvenile justice process, RJP brings together the offender and the victim, along with community members and supporters of both the offender and the victim, to discuss the crime and its causes and effects; also known as restorative community conferencing (RCC). At the end of the discussion, all parties come up with a mutually agreed upon plan for the youth to "do right" by the victim, the youth's family, the community, and the youth. Additionally, all parties commit to help the youth overcome obstacles and mend social ties. If the participants are unable to come to an agreement on the plan or the youth fails to complete the plan, the case is referred back to the referring agency that can then refer through the traditional process.

Services provided by RJP will include the following:

- Accept referrals from law enforcement, probation, or schools.
- Contact and meet with youth and parent/guardian to assess suitability for RJP participation
- Contact and meet with victim to assess interest and determinate RJP participation in suitable cases.
- Develop a case plan and timeline for the youth and assign a case manager who will stay with the case through completion.
- Conduct a minimum of two separate "pre-meetings with youth, victim, and their respective supporters to assess the harms, needs, and obligations that

have arisen from the incident.

- Arrange appropriate RCC time, location, and translation services
- Facilitate RCC session
  - The youth, victim, family, community members, and law enforcement (RCC participants) discuss the crime, its causes, and effects.
  - RCC participants produce a consensus-based RCC Plan of Action for the youth to repair the harm done to the victim, family, community, and self.
- Refer RJP youth and family to local resources, programs, and classes for appropriate intervention services that are listed in the RCC Plan of Action, as well as those that may be beyond the scope of the plan, but are beneficial to the youth's success.
- Conduct and document follow-up monthly phone calls to youth and the family for six months after successful case discharge.
- Track status of RCC referral in a secure database and provide to Probation upon request.
- Participate in regular meetings with Orange County Probation Department, Orange County District Attorney's Office, Orange County Public Defender's Office, and other relevant partners in order to evaluate program success and address programmatic issues.
- Provide information and education materials regarding the RJP program services to law enforcement, schools, faith-based and community-based organizations.

A primary goal of RJP is to encourage appropriate responses to wrongdoing by bringing the youth who has offended, the victim, and affected communities into an engaging process that restores the victim and rebuilds relationships. Additionally, it engages the community in the justice process and successfully reintegrates youthful offenders into the community, all while preventing contact with the juvenile justice system, as well as school suspensions and expulsions.

RJP Collaborators:

- District Attorney's Office
- Public Defender's Office
- Law Enforcement agencies and school districts
- Various faith-based and community based partners
- Community-based organization to oversee the program (CBO to be selected via RFP process)



### **Part III. Youthful Offender Block Grant (YOBG)**

*Authority: Welfare & Institutions Code Section 1961(a) – On or before May 1 of each year, each county shall prepare and submit to the Board of State and Community Corrections a Juvenile Justice Development Plan on its proposed programs, strategies, and system enhancements for the next fiscal year from the Youthful Offender Block Grant Fund described in Section 1951. The plan shall include all of the following:*

*(1) A description of the programs, placements, services, strategies, and system enhancements to be funded by the block grant allocation pursuant to this chapter, including, but not limited to, the programs, tools, and strategies outlined in Section 1960.*

*(2) A description of how the plan relates to or supports the county's overall strategy for dealing with youthful offenders who have not committed an offense described in subdivision (b) of Section 707, and who are no longer eligible for commitment to the Division of Juvenile Facilities under Section 733 as of September 1, 2007.*

*(3) A description of any regional agreements or arrangements to be supported by the block grant allocation pursuant to this chapter.*

*(4) A description of how the programs, placements, services, or strategies identified in the plan coordinate with multiagency juvenile justice plans and programs under paragraph (4) of subdivision (b) of Section 30061 of the Government Code.*

#### **A. Strategy for Non-707(b) Offenders**

Describe your county's overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.

The Orange County Probation Department employs various strategies to address non-707 offenders:

- Supervision is based on a validated risk/needs assessment to determine an appropriate level of intervention. Probation supervision takes place at home, through Youth Reporting Centers and community-based programs such as group homes and shelter homes.
- Foster Care with relative or non-relative caregivers.
- Secure Detention and Treatment
- PRIDE Program – a long-term custody program for juveniles eligible for state incarceration. Provides a highly focused program that includes components such as Thinking for a Change cognitive behavioral program, gang intervention, education, substance abuse treatment, individual therapy, conjoint parent and youth programs and social skill building services.
- Sex Offender Program - weekly group and individual counseling to address court ordered Sex Offender Therapy. Deputy Juvenile Correctional Officers provide both individual casework counseling and unit programming to address each youth's social and behavioral needs.
- Pre-camp Program - youth attend the ""Decision Points"" program, a 5-session open cognitive-behavioral program that teaches youth how their

behavior is controlled by their thinking and how changing their thinking can lead to better decisions and outcomes in their lives.

- Youth Leadership Academy – a short-term custody program offering Thinking For A Change cognitive behavioral intervention, job readiness, transitional case planning and services, drug and alcohol services, education, and social skill building services.
- Electronic Monitoring – 24/7 GPS and radio frequency monitoring for select juvenile offenders as a deterrent and enhancement tool in community supervision.
- Accountability Commitment Program – intensive community supervision utilizing a day reporting center, electronic monitoring, educational services, social skill building and wraparound services.
- Intensive Probation Supervision - provides risks and needs assessments to develop case plans to reduce those risks. Deputy Probation Officers also work on family reunification, emancipation and transitional living planning.
- Reentry or Aftercare Services - Field supervision of wards that are released into the community by conducting random home calls, resource referrals and case management services to youth and their families.

## **B. Regional Agreements**

Describe any regional agreements or arrangements to be supported with YOBG funds.

Orange County does not currently have regional agreements as part of its YOBG funded services. Being a large urban county, the needs of the youth in Orange County are significant and there is no need for a regional approach to services with other counties at this time.

## **C. Funded Programs, Placements, Services, Strategies and/or System Enhancements**

Using the template on the next page, describe the programs, placements, services, strategies, and system enhancements to be funded through the YOBG program. Explain how they complement or coordinate with the programs, strategies and system enhancements to be funded through the JJCPA program.

# **YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement**

*This template should be copied as many times as needed to capture every program, placement, service, strategy, and system enhancement you plan to fund next year.*

## ***Program Name:***

Juvenile Hall Sex Offender and Pre-Camp Programs

## ***Nature of Coordination with JJCPA:***

The Orange County juvenile justice strategy includes interventions for youth serving commitments in its juvenile facilities. The juvenile sex offender treatment program housed at Juvenile Hall meets the treatment needs specific to youth who have had sustained findings related to sex offenses. Youth who have been ordered committed and are awaiting placement also received treatment while awaiting transfer to a camp program.

## ***Description:***

When the population permits, the Sex Offender Unit is designed to house sex offender wards separately from the general population. As a specialized unit, youth are provided with weekly group and individual counseling to address their court-ordered Sex Offender Therapy. A licensed clinician provides therapy based on the evidence-based Good Lives treatment curriculum. Also, the pre-camp units are to house youth who have already received their commitments and are pending transfer to one of the three camps that deal primarily with treatment and rehabilitation. YOBG funding for these programs benefit youth in the county juvenile probation system by providing placements, assessments and various direct services such as individual and group counseling, Drug/Alcohol & Mental Health counseling, and Educational & Vocation services to address each minor's social and behavioral needs, as well as evidence based programming.

Additionally, Orange County Probation has implemented the use of cognitive behavioral treatment programs to assist in-custody youth with their rehabilitation, including Thinking for A Change (T4C), Decision Points and Effective Practices in Community Supervision (EPICS). These programs have been proven to reduce recidivism.

# **YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement**

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## **Program Name:**

Camp Programming

## **Nature of Coordination with JJCPA:**

Youth serving commitments in Orange County are primarily housed in one of three camp facilities: Joplin Youth Center, Youth Leadership Academy, or the Youth Guidance Center. While each camp targets different youth based on age, gender, criminogenic risk factors or commitment length, each facility provides similar evidence-based cognitive-behavioral treatment programs including Decision Points, Thinking for a Change, Aggression Replacement Training, Effective Practices in Community Supervision and individual, group or family therapy provided by licensed clinicians. Substance abuse treatment is also provided by therapists or drug and alcohol counselors who are trained in the treatment of co-occurring disorders. These programs provide a continuum of responses for the in custody treatment of juveniles. These programs address needs that are not otherwise addressed in the JJCPA funded programs.

## **Description:**

Orange County Probation provides evidence based programming at each of its juvenile camp facilities, including Joplin, Youth Guidance Center and Youth Leadership Academy. Programs are tailored to specific populations such as: PRIDE (Progressive Rehabilitation In A Diverse Environment) program for male youth ages 14 – 20 years old who receive lengthy commitments due to the seriousness of their offending behavior; and the Leadership Program (Leading through Positive Change) for male youth ages 16 ½ - 20 years old designed for older youth who require a higher level of need for transition and reentry services.

Youth in such programs are assigned to a unit correctional officer, participate in a tiered level system and receive services such as: drug and alcohol counseling, assigned Therapists, employment assistance, housing assistance, Youth Offender Wraparound (YOW) services, college enrollment assistance, family reunification assistance, participation in Regional Occupational Program (ROP), and attendance in a comprehensive academic program. Additionally, youth participate in sports leagues, work crews, life skills classes, Cognitive Behavioral Therapy (CBT) , Thinking for a Change (T4C), Decision Points, "New Beginnings" parenting program/ baby visits sponsored by the Youth Law Center (available to all youth) and participate in Effective Practices in Community Supervision (EPICS).

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## **Program Name:**

Juvenile Court Work and Accountability Commitment Program

## **Nature of Coordination with JJCPA:**

The Orange County juvenile justice strategy calls for the use of community-based sanctions to reserve the use of incarceration for high risk offenders. The Juvenile Court Work Program is a community-based sanction which can be court ordered as a sanction or directed by a probation officer as a sanction for behaviors that violate probation. The Accountability Commitment Program provides another alternative to incarceration where a youth can receive day for day credit rather than incarceration while living at home on electronic monitoring and attending a day reporting center which provides for educational and treatment services.

## **Description:**

The Juvenile Court Work Program (JCWP) is a detention alternative sanction for youth ages 12-18 years old. Youth can be Court ordered or referred to the program by the assigned Deputy Probation Officer as an informal sanction. Typically, a youth will complete up to 6 eight-hour days (Saturdays only) on a work crew performing weed abatement, graffiti removal, litter pick up and projects benefiting the community.

The Accountability Commitment Program (ACP) is a detention alternative program that operates in collaboration with the Youth Reporting Centers (YRC), the Orange County Health Care Agency (OCHCA) and the Orange County Department of Education (OCDE). ACP youth attend the YRC's daily where they receive academic instruction, mental health and substance abuse treatment along with cognitive behavioral intervention programs. In addition, ACP youth participate in the JCWP on Saturday's as well.

As the JCWP and ACP programs are alternatives to detention, the youth attending the programs engage in community based rehabilitative services. The youth remain in their homes with supportive services, inclusive of access to mental health services, reducing the utilization of detention bed space. Also, the youth remain enrolled in the OCDE community school which reduces truancy and loss of credits due to frequent school transitions.

The JCWP and ACP programs utilize a cognitive behavioral intervention approach to programming. Decision Points program is provided in a group modality while

Effective Practices in Community Supervision (EPICS) is provided individually. Also, an incentive and sanction approach is utilized in response to the youth's behaviors.

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**Program Name:**

Pre-Detention and Pre-Disposition Program

**Nature of Coordination with JJCPA:**

As part of the continuum of strategies to address juvenile crime, the Pre-Detention and Pre-Disposition Program provides a way to reduce the use of incarceration while providing for electronic monitoring and intensive supervision of youth at home while awaiting adjudication of their cases. Using a validated risk assessment instrument to determine which youth can be safely released home under this program protects the community and allows for secure detention beds to be used only for high risk offenders.

**Description:**

Pre-Detention and Pre-Disposition Program provides intensive supervision/re-entry services for appropriate wards released in the community while pending adjudication. All participants in the program are supervised utilizing electronic monitoring equipment. This allows wards to be served in a community based setting and to avoid the dangers of detention and further criminalization. Deputy Probation Officers are specifically assigned to this program to assist participants while holding them accountable to the rules of the program. Youth are expected to attend school according to their school's schedule and comply with any counseling orders from the court while on the program.

Orange County Probation is able to better support youth in the community and in their homes. Each officer has face-to-face contact with the youth assigned to their caseloads at least three times a week, if not more, depending on case dynamics. This alternative to detention reduces the exposure to trauma the youth face through incarceration.

A risk assessment tool is used to screen minors for eligibility in the program. Further, Effective Practices in Community Supervision (EPICS) is practiced by officers. This is an evidence-based interviewing and intervention technique supported and taught by the University of Cincinnati.

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**Program Name:**

Intensive Probation Supervision

**Nature of Coordination with JJCPA:**

Realignment of juvenile justice created the need to provide additional supervision and case management services for youth who may previously have been committed to the California Department of Juvenile Justice. This new population was not funded for services under JJCPA. Therefore, YOBG funds have been used to provide in custody programming with a reentry component and post release intensive supervision. A designated probation officer works with youth while committed to the Youth Leadership Academy and provides reentry services and intensive supervision upon release. This is in keeping with the county juvenile justice action strategy in providing increased supervision and services to youth representing the highest risk and needs.

**Description:**

The youth served are supervised on probation caseloads and are wards of the delinquency court or under pre-wardship programs such as diversion and non-ward probation. Youth can also be in foster care placement, or under supervision by intensive gang violence suppression units.

Additionally, the youth in the county juvenile probation system receive adequate risk and need assessments and appropriate rehabilitative and supervision services. A risk assessment tool is used to assess a ward's level of supervision. The use of Thinking for a Change (T4C) assists youth in successful re-entry into the community. All juvenile probation officers are trained in and using Effective practices in Community Supervision (EPICS) which brings several Evidence Based Practices (EBP) into the office interaction. In addition, the use of positive reinforcement is formalized in an incentive program.