

PUBLIC SAFETY REALIGNMENT

MARIN COMMUNITY CORRECTIONS PARTNERSHIP

PLAN UPDATE 2020

“Realigning the...supervision of certain felons... to local community corrections programs, which are strengthened through community-based punishment, evidence-based practices, and improved supervision strategies, will improve public safety outcomes among adult felons... and will facilitate their successful reintegration back into society.”

AB 109, Title 2.05, Section 3450 (b) (4) and (5)

COMMUNITY CORRECTIONS PARTNERSHIP

Chief Probation Officer, Marlon J Washington, Chair

Sheriff-Coroner, Robert Doyle

District Attorney, Lori Frugoli

Public Defender, Jose Varela

Superior Court Executive Officer, James Kim

Police Chief Diana Bishop, City of San Rafael

Director of Health & Human Services, Benita McLarin

Board of Supervisors, Katie Rice, President

**GUIDING PRINCIPLES OF MARIN COUNTY'S PUBLIC SAFETY
REALIGNMENT PLAN**

Emphasize and ensure public safety

Utilize evidence-based practices

Assist in behavior change

Be collaborative

Be data-driven

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INTRODUCTION

The 2011 Public Safety Realignment, which transferred responsibility for a large segment of the criminal justice population from the State to local jurisdictions, is arguably the most significant change to corrections in California since the implementation of the Determinate Sentencing Law (DSL) in 1977. By fundamentally altering sentencing laws, expanding local responsibility for custody, and requiring the use of evidence-based correctional practices, the 2011 Realignment reverses more than 30 years of increasing reliance on incarceration in state prison.

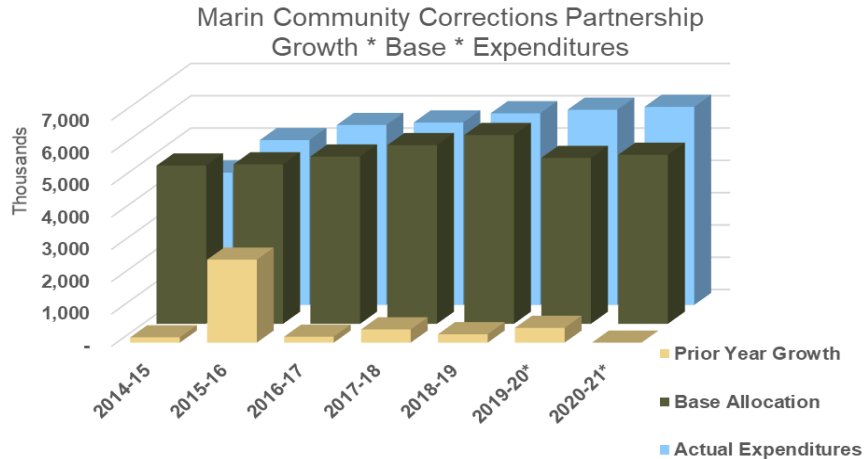
Marin County benefited from an existing atmosphere of collaboration amongst criminal justice stakeholders, a supportive Board of Supervisors, and an existing suite of programs and contracts already in place in coordination with partners in Health and Human Services. The Community Corrections Partnership (CCP) committed funding dedicated Probation Officers, infrastructure in the jail for the increasing population complexities, re-entry services, and dedicated funding to “follow” clients for individualized treatment plans.

As time has progressed over the years, caseloads have stabilized in Marin following the initial strategies set in the initial strategic plan of October 2011, the CCP has developed a \$6 million annual budget that supports the needs of the AB 109 population, including treatment, housing, and employment support. Also, funds are dedicated to enhancing the overall system to provide better early intervention services and treatment for a more significant justice-involved population to prevent future criminality and incarceration. Funding for the County pretrial release program and community-based treatment programming are examples of support that reaches a broader audience.

MARIN FINANCIAL STATUS

Marin County has benefitted from favorable allocations and cautious program development that aligns with the projected funding availability. Marin has maintained funding at the annual base allocation level, using growth funds to support one-time purchases and expenses.

As the economy began to destabilize in late FY 19-20, Marin remained unharmed by the anticipated sales tax loss. The ability to sustain programming despite projected revenue loss is due in part to the prior-year growth and current year savings on lower than expected program expenses. Expenses have been lower due to position vacancies in Health and Human Services, Medi-Cal recovery on outpatient treatment services, and less than full expenditure of an increased housing allocation.



AB109 Operations	FY 16-17	FY 17-18	FY 18-19	FY 19-20
Actual Expenses	5,107,492	5,573,973	5,651,740	5,755,877
Change from Prior Year		9.13%	1.40%	1.84%
Actual Revenues	(5,857,666)	(6,032,300)	(6,304,229)	(6,395,419)
Change from Prior Year		2.98%	4.51%	1.45%
Fund Balance Use/(Creation)	(750,173)	(458,327)	(652,490)	(639,542)
* FY 20-21 Based on budgeted expenditures and anticipated revenues				

As Marin prepares for FY 20-21, it is anticipated that Marin will maintain program expenses with a small reliance on fund balance potentially necessary dependent on actual program expenses.

FUNDING APPLICATION AND APPROVAL OVERVIEW

The CCP has created a transparent process for receiving and reviewing proposed funding initiatives. Any of the member agencies represented on the CCP can contact the Chair to convene the Executive Steering Committee to hear a proposal for using the funds. The CCP will convene to review the submission and will consider the following questions in deciding as to whether to fund it or not:

- Is there data to support the need for the requested intervention, service or expenditure in managing AB 109 offenders?
- Is there evidence to indicate that the requested intervention, service or expenditure will be effective in managing AB 109 offenders?
- Is there a nexus between the requested intervention, service or expenditure and public safety?
- Does the proposal follow the guidelines of the CCP?
- Will the proposal be sustainable with AB 109 funds and not require County funds at some point in the future?

A simple majority of the voting members of the CCP (or their designees) will suffice to approve a proposal. Realignment programs are managed in a County Special Revenue Fund with CCP with the annual plan approved by the Board of Supervisors as part of the County Budget annual budget process, with updates brought before the Board for acceptance at a regular Board hearing.

Due to economic instability, the CCP has only considered one-time funding requests and internal agency realignment of existing funded programs in the last three budget cycles. Realignment of funding includes moving funding between in-custody and out of custody treatment programs and previously contracted pretrial programs to Probation staffed pretrial programs.

COMMUNITY CORRECTIONS PARTNERSHIP BUDGET

A full budget for FY 19-20 and FY 20-21 is included on the following page. The charts below provide several views of the funding that were provided at the Community Corrections Partnership presentation in June 2020.

Spending Category	% of Budget
Salaries	48%
Services	50%
Infrastructure	2%

Salaries by Program	% of Budget
Probation Services	48%
Coordination of Probation	13%
Jail Services	22%
Social Services	8%
Detention Medical Health	9%

Major Contracts	Allocation
In Custody Treatment Program	\$413,140
Transitional Housing	\$400,000
Electronic Monitoring Contract	\$235,616
Bair Analytics Contract	\$160,000
Community Based Thinking For Change	\$125,532
Intensive Outpatient Treatment	\$118,928
Recovery Coach/Case Manager	\$343,200
Care Team III	\$110,078
Care Team II	\$105,860
Detoxification Services	\$87,600
On The Job Training Subsidies	\$60,000
Mental Health Treatment	\$50,000
Community Court	\$10,000
\$2,219,954	

FY 19-20 and FY 20-21 Budget Plan

DEPT	EXPENSE	FY 19-20	FY 19-20	FY 20-21	FY 20-21
		Baseline	FTE	Baseline	FTE
PROBATION	DEPUTY PROBATION OFFICER II	\$1,007,286	6	\$1,037,504	6
	LEGAL PROCESS SPECIALIST	\$108,432	1	\$111,684	1
	SENIOR DEPUTY PROBATION OFFICER	\$176,625	1	\$181,924	1
	SERVICES CONTINGENCY FUND	\$50,000		\$50,000	
	CLIENT SERVICES FUND	\$50,000		\$50,000	
	ELECTRONIC MONITORING CONTRACT*	\$235,616		\$235,616	
	PROBATION SUPERVISOR	\$199,727	1	\$205,719	1
SHERIFF	JAIL CONTINGENCY FUND	\$100,000		\$100,000	
	DEPUTY SHERIFF - JAIL	\$595,315	3	\$613,174	3
	DEPUTY SHERIFF - COPE	\$198,438	1	\$204,391	1
	COPE SERGEANT	\$234,297	1	\$241,326	1
	PAROLE BED RECOVERY	\$49,000		\$49,000	
	COPE SUPPLIES	\$35,000		\$35,000	
	COPE RENT	\$15,314		\$15,314	
SRPD	BAIR ANALYTICS CONTRACT	\$160,000		\$160,000	
	BUS PASSES	\$10,000		\$10,000	
	CARE TEAM II	\$105,860		\$105,860	
NPD	COPE OFFICER	\$199,656	1	\$215,928	1
	CARE TEAM III	\$110,078		\$110,078	
COURT	COMMUNITY COURT	\$10,000		\$10,000	
HHS	ON THE JOB TRAINING SUBSIDIES	\$60,000		\$60,000	
	OJT EMPLOYMENT DEVELOPMENT COORD	\$129,556	1	\$133,442	1
	TRANSITIONAL HOUSING	\$400,000		\$400,000	
	LICENSCECD MENTAL HEALTH PRACTITIONER	\$161,463	1	\$166,307	1
	IN CUSTODY CRISIS SPECIALIST	\$136,271	1	\$140,359	1
	IN CUSTODY TREATMENT PROGRAM	\$413,140		\$413,140	
	COMMUNITY BASED THINKING FOR CHANGE	\$125,532		\$125,532	
	DETOXIFICATION SERVICES	\$87,600		\$87,600	
	RECOVERY COACH -MTAY FOCUS	\$57,300		\$57,300	
	RECOVERY COACH -FEMALE FOCUS	\$57,300		\$57,300	
	RECOVERY COACH/CASE MANAGER - PD	\$114,400		\$114,400	
	RECOVERY COACH	\$114,400		\$114,400	
	SOCIAL SERVICES WORKER - Jail	\$144,098	1	\$148,421	1
	MENTAL HEALTH TREATMENT	\$50,000		\$50,000	
	INTENSIVE OUTPATIENT TREATMENT	\$118,928		\$118,928	
ADMIN	TRAINING BUDGET	\$75,000		\$75,000	
	STAFF FUNDING (mileage, equip, license)	\$42,000		\$42,000	
Program Budget		\$5,937,630	19 FTE	\$6,046,648	19 FTE

HOUSING RESERVE ALLOCATION

Housing support has been identified by AB 109 staff, clients, and stakeholders as the most critical piece of service delivery upon release from custody. Without stable and safe housing, clients cannot focus on the efforts required to reintegrate into the community successfully. Marin has therefore adopted a no homeless policy for AB 109 clients under our care.

A network of Sober/Supportive Living Environments have been established to quickly house persons being released with no housing set and as an intervention when client housing does not prove to be conducive to their recovery. Housing is subsidized for at least the first three to six months to allow clients to root into their recovery and to support them as they return to work, pay off debts and gain the skill to manage self-sustainment. The cost of this over the years has been increasing. The chart below shows the near doubling of costs since FY 16-17.

Marin County Justice Involved SLE Expenses SB678 and AB109 Funding

	FY 16-17	FY 17-18	FY 18-19	FY 19-20 YTD
Annual Cost	343,064	478,660	543,452	646,479
Change From Prior Year		39.5%	13.5%	19.0%

Given the priority given to housing and the escalating costs, the CCP earmarked \$2.5 million in reserves dollars to a housing reserve. The reserve funds were allocated to purchase up to two properties to use as sober living environments to control the soaring cost of keeping people housed. Unfortunately, after two years of failed partnership attempts, the CCP has realized and given in to the complexity of public housing purchases and finding partners for such an endeavor.

At the June 2020 CCP meeting, this reserve has been released to support potential operational needs in a long-term economic recession. The CCP Board is committed to seeking opportunities to partner with current local efforts to increase housing stock for persons in need.

GOALS AND OUTCOMES

Goal I	Increase the number of clients successfully completing Post-Release Community Supervision (PRCS) and Mandatory Supervision (MS).
Objective	90% of PRCS and MS cases will successfully complete their program with no new felony or misdemeanor citations.
Outcome measure	Number of clients completing their PRCS and MS with no new felony or misdemeanor convictions.
Progress toward stated goal	In FY 2019-20, the Marin County Probation Department had 15 PRCS and 35 MS clients terminated from the program. 80% of those clients on PRCS completed their term successfully while 85% of those on Mandatory Supervision completed their term successfully. 35 additional persons were transferred after their release from custody.

Goal II	Connect participants with appropriate services to aid in rehabilitation and re-entry into the community.
Objective	Assess 100% of clients using a biopsychosocial assessment tool.
Outcome measure	Number of Clients Assessed.
Progress toward stated goal	100% of clients released to Marin County Probation on PRCS or MS status were assessed and referred to appropriate services.

FY 20-21 PLANNING ACTIONS

The June 2020 meeting was the final meeting for long-term board members Probation Chief Michael Daly and Police Chief Diana Bishop. In addition, it was the first meeting for the newly appointed Health and Human Services Director Benita McLarin and newly elected District Attorney Lori Frugoli. A full program review and the economic outlook was provided, and it was the decision of the Board to:

- Roll forward FY 19-20 Baseline into FY 20-21 with adjustments for:
 - for base salary costs escalations codified in labor agreements, and
 - service expenditure increases for contracts with built-in escalators/adjustments
- Release \$2.5 Million Housing Allocation Reserve return to general reserve for potential operational needs over economic recession
- Assess economic outlook in November to determine if current year allocations need amendment
- Return in early 2021 to begin an update to the CCP plan that:
 - is supported by a program evaluation report for existing programs
 - reviews Guiding Principles and Strategies, and
 - reviews plan and initiatives with an Equity Lens

CONCLUSION

The Marin Community Corrections Partnership has built a sustainable program that meets the target population's needs with a high level of success. Cautious program planning has led to fiscal sustainability and preserving programming through a mild to a moderate recession.

Over the past decade, sentencing laws and emerging criminal justice trends have continued to create a dynamic and ever-changing justice system. Marin has worked collaboratively to leverage AB 109 funds with Medi-Cal and SB 678 funds to provide an increasing continuum of care for clients at all justice system levels. The level of programming and community involvement provides an overall supportive and rehabilitative environment within the county.