

**Juvenile Justice Crime Prevention Act &
Youthful Offender Block Grant (JJCPA-YOBG)**

**FY 2020-2021
Consolidated Annual Plan**

Date: Apr 17, 2020

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Instructions:

Government Code Section 30061(b)(4) and Welfare & Institutions Code Section 1961(b) call for consolidation of the annual plans required for JJCPA and YOBG.

Please submit your most up-to-date consolidated plan.

The rest of this document is a standardized template for a consolidated county plan. If you find it helpful to use this template, please do so.

Your submission will be posted, as submitted, to the BSCC website.

Please e-mail your plan to:

JJCPA-YOBG@bscc.ca.gov

Juvenile Justice Plan

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**Part I. Service Needs, Priorities & Strategy – (Government Code
Section 30061(b)(4)(A))**

A. Assessment of Existing Services

Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

The Humboldt County Probation Department (HCPD) conducted its initial comprehensive juvenile system assessment in 1996 in relation to the Juvenile Crime Enforcement and Accountability Challenge Grant Program (SB 1760, 1996), which was the precursor to the Juvenile Justice Crime Prevention Act. Extensive information was gathered through various means depicting our community profiles, juvenile system operations, juvenile population trends, juvenile arrest trends, case processing trends, at-risk and juvenile offender profiles, high-risk neighborhoods/community areas, continuum of services/sanctions, and resource assessment was done to prepare this plan.

The local plan has been monitored, managed, and updated on a regular basis by the Multi-Agency Juvenile Justice Coordinating Council (MAJJCC). Membership has varied over the years and has included Probation, Courts, District Attorney, Public Defender, County Schools, Department of Health and Human Services (DHHS, an integrated social service agency - Public Health, Mental Health, Social Services, Employment Training Division), Sheriff, Eureka Police Department, Juvenile Justice/Delinquency Prevention Commission (JJDPC), and the Boys & Girls Club of the Redwoods - Teen Court program. Various guests have attended these public meetings, including representatives of the Humboldt County Transitional Age Youth Collaborative, local Native American tribes and tribal social services, and LatinoNet. MAJJCC continues to review local HCPD referrals and juvenile hall data on a regular basis. A review of existing services for at-risk youth, juvenile offenders and families are also held periodically as well as in response to a specific identified need or local trend.

There are a many supportive youth and family services within Humboldt County such as Family Resource Centers, children's mental health and public health services, parenting classes, homeless and foster youth education services, substance abuse disorder treatment, and tribally sponsored activities. While there is a variety of services, lack of adequate public transportation, recruitment and retention of qualified staff and ever-changing funding can create barriers to delivering them effectively and makes the delivery of evidence based services particularly difficult. The number of evidence based practices available to juvenile justice involved youth are Nurse Family Partnership, Aggression Replacement Training (only available to facility youth), Positive Behavioral Interventions and Supports (in some school districts), Brief Intervention, Functional Family Therapy (limited), Trauma Focused Cognitive Behavioral Therapy (limited), Adolescent Community Reinforcement Approach (limited) and Effective Practices in Community Supervision (EPICS - available to youth under probation supervision). Staffing shortages and turnover have affected fidelity to some of these models.

Local law enforcement has created diversion programs in the northern portion of

Humboldt County - Arcata and McKinleyville - to work within the schools/communities to address youth and family needs at the lowest level possible. If interventions are unsuccessful the cases are referred to HCPD for evaluation for further intervention and potential court involvement.

The Law Enforcement Chiefs Association has interagency agreements related to the local Gang Resource Intelligence Team, the Child Abuse Service Team, and local Commercially Sexually Exploited Children protocol.

The Boys & Girls Club of the Redwoods has been operating a successful Teen Court for a number of years and receives a majority of their referrals directly from various local schools. They also provide Brief Intervention for substance using adolescents, as well as multiple club sites for youth activities and development.

Humboldt County Office of Education (HCOE) employs a substance abuse counselor to work with youth in the court/community school system. HCOE and local school districts hold regular School Attendance Review Board hearings that are attended by Probation staff. An HCOE clinician is training staff throughout the county on trauma-informed approaches to education. They are also implementing Positive Behavioral Intervention and Supports within court and community school's sites in combination with the Multi-Tiered System of Support (MTSS) framework offering a fully integrated system of support aligning academic, behavioral, and social-emotional support for all students. Arcata and Eureka High Schools have peer-driven conflict resolution programs in place - "Taming Tigers" and "Redwood Resolvers", respectively. Humboldt Bridges to Success is a county mental health triage service working with local public schools to provide short-term, school based mental health interventions and support to students who are in crisis or at risk of crisis.

The School Law Enforcement Network (SLEN) supports the School Threat Assessment team including HCOE, Mental Health, Probation, and by invitation the local law enforcement and the school district personnel. This team was developed to identify and address serious threats at or related to school that could lead to multi casualties.

Family or Community Resource Centers are located at numerous sites throughout the county, offering linkages and referrals to a variety of health, mental health and social services, as well as serving as community meeting sites for Probation and other services providers that are generally centralized in the Eureka area. DHHS mobile engagement vehicles have regular schedules at these sites.

The Department of Health and Human Service Transition-Age Youth Division offers a variety of health, mental health, and vocational services and supports, as well as mentoring services, for youth age 16 to 26. Independent living skills training is also offered through this program to youth with histories of foster care placements.

Big Brothers Big Sisters is active locally with our colleges in providing "Bigs" to match with local at-risk youths for mentoring services.

United Indian Health Services, Two Feathers and the social service departments of multiple local tribes offer a variety of health, mental health, substance use disorder, and foster placement services and supports to eligible youth and families. The Mental Health Services Administration (MHSA) offers mentoring for all school age children.

Changing Tides Family Services offers diverse services to youth and families

including developmental resources, individual and group therapy, case management linkage and brokerage, and rehabilitative and therapeutic behavioral services in the home.

Describe what approach will be used to facilitate collaboration amongst the organizations listed above and support the integration of services.

Quarterly MAJJCC meetings will continue to occur to discuss juvenile probation data, program and service updates, and local trends and problems to be addressed. When appropriate, focused groups will be formed to tackle specific issues, as needed. The County has developed multiple interagency groups and processes to address the needs of at-risk youths, juvenile offenders and their families:

The Redwood Community Action Agency (RCAA) provides a wide range of services to low and moderate-income residents of Humboldt County through which people can become self-sufficient and empowered to improve their own lives. The Youth Service Bureau (YSB) offers services to youth who are homeless, fleeing abusive or dangerous situations or experiencing severe family conflict. Our House Shelter is a temporary, 21-day, housing program with the goal of family reunification. The Launch Pad Transitional Living is a long term, maximum 21-month transition living program for homeless youth or youth fleeing unhealthy living situation between the age of 18 and 22. Transitional housing is offered to youth age 18-24 years who emancipated from foster care or juvenile probation and helps them learn important life skills in preparation for independence. The Raven Project provides basic survival supplies, and makes referrals to support and advocate for at risk youth in Humboldt County to improve the mental health and physical wellbeing of the youth. Youth Educators use street outreach to provide resources to youth in the community not accessing the drop-in center. Assisting Families to Access Change Through Resources (ARACTR) is an AmeriCorps program strengthening families through collaborative work with Family Resource Centers and Child Welfare Services.

Families can dial 211 from any phone in Humboldt County for a comprehensive database of information and services. This includes Family Resource Centers (FRC) in the local community of the caller.

The Family Intervention Team (FIT) or Interagency Placement Committee (IPC) is part of the local System of Care and consists of Probation, DHHS- Child Welfare Services, DHHS-Child/Family Services (Mental Health), education, and other appropriate partners (Regional Center, tribes, etc.) to address the needs of youth at highest risk of removal from the home and youth who have been removed. This interagency group identifies appropriate local services, oversees placement services, reunification, and monitors steps toward permanency, as appropriate. The administrative tier of FIT/IPC II identifies system gaps and needs and works to resolve these deficiencies. The administrative tier/IPC II monitors and approves out of county placements, monitors and approves Short Term Residential Therapeutic Programs (STRTP).

Redwood Coast Regional Center (RCRC) offers services and supports for children and adults with developmental disabilities or are at risk for disabilities and their families. Lifelong planning and service coordination is a voluntary service for eligible recipients.

The Workforce Innovation and Opportunity Act (WIOA) is designed to help job seekers access employment, education, training, and support services to succeed in the labor market and match employers with skilled workers.

The Humboldt County Foster Youth Education Executive Advisory Council is a broad collaborative of social services, education, and juvenile justice agencies focused on shaping local policies and implementation plans with regard to foster youth education supports and services. The goal of the group is to ensure successful educational outcomes for foster youth, including preparation for transition into higher education or the workforce with the necessary skills and confidence as young adults. The group meets multiple times per year to review local foster youth data and update on inter-agency work in this area.

The Department of Health and Human Services/Educational Leadership group is made up of children's mental health, social services, education and probation administrators focused on improving the coordination of mental/ behavioral health care for school aged children (ages 3-22) through building relationships and establishing sustainable structure for interagency partnering.

The Juvenile Court holds occasional Court Improvement Meetings for both delinquency and dependency courts with all affected agencies participating. A truancy court (School Attendance Court) is currently operating locally with positive results. The Superior Court is implementing a joint Family Wellness Court Program with Yurok and Hoopa Tribal Courts, with a broad stakeholder advisory group. The Hoopa Tribal Court is developing a Truancy Court in the Hoopa Valley area.

B. Identifying and Prioritizing Focus Areas

Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.

Eureka, Fortuna, and Arcata areas constitute the greatest number of referrals to HCPD. Northern Humboldt School Districts, Eureka City Schools, and Fortuna High School have an assigned School Resource Officer. The presence of a law enforcement officer offers a diversion. The City of Arcata has a diversion program facilitated through the Arcata Police Department.

School Attendance Review Boards refer families to the Parent Project Program.

C. Juvenile Justice Action Strategy

Describe your county's juvenile justice action strategy. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

The local Juvenile Justice Plan incorporates several strategies to effectively address prevention and intervention of juvenile crime and delinquency in Humboldt County. Four essential strategies are the underpinning of our local Plan:

- Community Protection by assessing the risk to reoffend utilizing the evidence-based tool, detention risk assessment and Positive Achievement Change Tool (PACT) to offer services to the highest risk to reoffend youth. Teaching cognitive behavior treatment to youth and families to model and practice cognitive restructure.
- Encourage Youthful Offender Accountability and Competency through the use of graduated sanctions, provide needs-based services and intervention referrals to meet individualized needs and enhance capacity to function as productive adults.
- Emphasis on Wraparound Service Philosophy by utilizing individualized strength-based case planning to ensure that services are designed to effectively meet the changing needs of the youth and family in a holistic and culturally sensitive manner. Enhance family finding and engagement to support long term family connections.
- Emphasis on the Use of Evidence-Based Practices to improve outcomes for youth involved in the juvenile justice system.

The HCPD Primary Assessment and Intervention to Reduce Recidivism (PAIRR) diversion program continues to focus on a timely intake assessment utilizing the Positive Achievement Change Tool pre-screen. Youth assessed

as low risk are diverted to community-based services as indicated in the assessment process, and closed. Low risk youth with victim restitution and moderate risk offenders are placed on short-term informal contracts, given referrals to services addressing identified needs of the youth and/or family, and are provided case management within the community. The PAIRR officer attends School Attendance Review Board meetings throughout the county with the objective of diverting youth to appropriate community and family support services to address issues resulting in truancy. For youth and families that require the intervention of the juvenile court to correct school attendance problems, the Humboldt School Attendance Court program is available.

High risk and high needs youths, typically repeat offenders, are not eligible for PAIRR services and are referred to juvenile court for conditions of supervision within the community. These offenders receive active case planning and case management to address identified criminogenic needs, including one-on-one or group cognitive behavioral interventions (Effective Practices in Community Supervision and Aggression and Social Skills Training, respectively), and referrals to other supportive services for the youth and family.

The Juvenile Community Service Work (JCSW) program is supported with JJCPA funding, with a deputy probation officer coordinating work assignments for appropriate youths. JCSW allows youths to work in a community non-profit organization. The program offers youths an opportunity to give back to the community, learn/practice soft skills associated with employment, build self-confidence and community connection, and occasionally gain employment.

Those youth with the highest risk and criminogenic needs may be placed in the integrated Healthy Alternatives court program, with Family Therapy available to them and their family, as well as intensive community supervision and other linkages and supports. This therapeutic court program is premised on swift, certain, fair and proportional responses to youth behavior, with regular court hearings providing an additional avenue of response and reinforcement.

Wards of the delinquency court that have a need for intensive out-of-home treatment short of a locked commitment program are screened through our county interagency Family Intervention Team and are evaluated for foster or Short Term Residential Therapeutic Program, as appropriate, and a recommendation is made to the court for a placement order. These cases are managed by the HCPD Family Reunification Unit and the youth and family are provided Wraparound services and are regularly reviewed by FIT to develop reunification or permanency plans at the conclusion of placement. Monthly Child Family Team (CFT) meetings are facilitated to support the family reunifying. CFT meetings will include extended family, natural supports, and professionals. Wraparound services offer additional case management services for the family.

When a more intensive and restrictive program is needed as evidenced by a youth's lack of success at lower level services or in placement, a youth may be recommended to be court-ordered to the very structured integrated New Horizons in-custody treatment program for up to 6 months. This program offers a broad array of behavioral health services and supports, substance use disorder groups, independent living skills groups, education and intensive re-entry case management and

community supervision. Programming includes Aggression Replacement Training, trauma-informed cognitive behavioral treatment, and substance use disorder treatment. This collaborative New Horizons program serves local youth in detention allowing them to remain close to their families and work on reunification. Re-entry is coordinated by a JJCPA-funded Senior Probation Officer to include continued work with the established behavioral health team and Wraparound services. Care coordination is intended to be individualized, strengths-based, and family-focused. Both JJCPA and YOBG funds service youth requiring this level of intervention.

HCPD staff has also partnered with the County Office of Education to facilitate Aggression Social Skills Training in the juvenile hall court school. Likewise, a number of HCPD staff are trained in the Parent Project and co-lead these groups throughout the county during the school year.

Historically, the local JJCPA and YOBG funding has consistently been directed primarily to services and programs at the front and back ends of our continuum. County general funds and other juvenile-derived revenues support services associated with core investigative and community supervision services in the Juvenile Services Division. HCPD intends to continue with the current Juvenile Justice Plan and programs through FY20-21. JJCPA funding will support our PAIRR program and associated Supervising Probation Officer (SPO) which, in turn, allows the Probation Department to commit a SPO full time to juvenile out- of-home care related activities, including participation with the Family Intervention Team, Continuum of Care Reform, Transition Age Youth services, Foster Youth Education services, HCPD Wraparound program and Child and Family Team meeting facilitation. The balance of funds will support youth placed in the New Horizons custody treatment program.

D. Comprehensive Plan Revisions

Describe how your Plan has been updated for this year.

The Regional Facility will be closed, and the New Horizons Program will relocate to the new Juvenile Hall facility upon completion of construction or the end of the fiscal year.

HCPD had intended to accept Request for Proposals to offer pro-social activities for youth and families in the coming year. The intended resources to fund RFP may need to be diverted to support families amid COVID'19.

COVID'19 has created additional challenges and obstacles to address in supporting youth and families as they proceed through the stages of change. HCPD is supporting youth and families as they shelter in place. The court process has been modified to hold hearings electronically. Schools have gone digital, Child Family Team Meetings, Family Counseling, and visitation has also gone digital utilizing Zoom. The juvenile division of HCPD has resumed contacting youth and families outside the family home practicing social distancing to provide resources and a return to normalcy.

The plan is fluid and will continue to support youth and families in Humboldt County as they address COVID'19 and the restrictions of shelter in place begin to change.

If your Plan has not been updated this year, explain why no changes to your plan are necessary.

Part II. Juvenile Justice Crime Prevention Act (JJCPA) – (Government Code Section 30061(b)(4))

A. Information Sharing and Data

Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.

HCPD utilizes an integrated case management system, the Juvenile and Adult Management System (JAMS), to track all juvenile, detention, and adult probation data. This platform is a Microsoft Windows-based program and the Department has programmed several SQL reports to inform internal practices and quality assurance/ control as well as to report data of interest to community stakeholders. Additionally, HCPD contracts with Noble Software Group for use of a suite of web-based assessment tools, including PACT, Detention Risk Assessment Instrument (DRAI), Commercial Sexual Exploitation Identification Tool (CSE-IT aCSEC assessment tool), and the Juvenile Sexual Offender Recidivism Risk Assessment Tool (J- SORRAT). The Noble software is integrated with JAMS to assist in the preparation of criminogenic-needs-based individualized case plans. JAMS data also populates court paperwork as necessary.

JAMS data fields include all relevant personal demographic and social history information, as well as detail related to all detentions, placements, and juvenile probation referrals. Case management details are also tracked within JAMS, allowing the Department to evaluate the implementation of evidence-based practices such as EPICS and ASST for fidelity to their models as well as to provide feedback to staff regarding performance and skills development. HCPD inputs information in the child welfare case management system and Safe Measures to document activities with family finding and placements.

HCPD employs two Administrative Analysts who design custom reports from JAMS and other data sources within the county to present to MAJJCC, the JJDC, and other interagency groups overseeing integrated programs and practices. These reports are used to inform everything from the county System Improvement Plan to improve out of home placement services, to applications for grants to address specific community service gaps or needs, to Department strategic planning and updating the Juvenile Justice Plan.

Reports regarding detention and referral trends, racial disproportionality, and case outcomes and recidivism are regularly shared with stakeholders. Reports are also instrumental internally in workload and resource management.

B. Juvenile Justice Coordinating Councils

Does your county have a fully constituted Juvenile Justice Council (JJCC) as Prescribed by Welfare & institutions Code 749.22?

YES

NO

If no, please explain what vacancies exist on your JJCC, when those vacancies began and your plan for filling them.

The Humboldt County Juvenile Justice Council meets regularly on a quarterly basis. It has representatives from all the statutorily described entities except for a community based drug and alcohol program. There is no entity in Humboldt County which meets this criteria. The County's Children and Family Services, a part of the Department of Health and Human Services, is the only substance use disorder treatment provider for youth in the County. They are represented on the Council.

C. Funded Programs, Strategies and/or System Enhancements

Using the template on the next page, describe each program, strategy and/or system enhancement that will be supported with funding from JJPCA, identifying anything that is co-funded with Youthful Offender Block Grant (YOBG) moneys. For additional template pages, simply click the "copy template" button below.

Copy Template

JJCPA Funded Program, Strategy and/or System Enhancement

This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.

Program Name:

Primary Assessment and Intervention to Reduce Recidivism

Evidence Upon Which It Is Based:

The principle of assessing actuarial risk/needs is the evidence-based practice PAIRR is founded on. The Positive Achievement Change Tool is the foundation of the program and is a validated assessment tool in use in several jurisdictions across the country, including many California counties. The PACT is used to determine risk to reoffend, and to identify criminogenic needs as well as protective factors. This allows HCPD to assess the appropriate level of system response and the type of services or interventions that best match the youthful offender's identified needs in order to craft an individualized case plan. The PACT risk tool offers an override protocol to allow for probation officer and supervisor discretion in best meeting the unique needs of the minor and family.

Description:

Cases are initially assigned to the program based on level of offense. Each youth and family receive a comprehensive assessment. Youth assessed as low risk to commit a new delinquent act are prioritized for referral to community-based services or a Family/Community Resource Center within their home community, as appropriate. Youth may be offered the option of participating in the Teen Court program. Youth assessed as low risk of re-offending but who have victim restitution and those assessed as moderate risk to re-offend are placed on a diversion or informal probation contract with referrals to community-based services, and closer case management and monitoring within the community for their brief period of supervision. The PAIRR officer possesses current knowledge on available local resources and attends community resource network meetings. Due to a reduction in overall referrals to the probation department the PAIRR officer is in a position to offer preventive services to young people and families in Humboldt County. The probation department will release a Request For Proposal (RFP) to community agency providers willing to offer pro-social community events or other diversionary opportunities for young people and their families.

Youth assessed as high risk to re-offend are ineligible for PAIRR and referred to delinquency court. This risk-based continuum has been effective at diverting youthful offenders to the most appropriate and least restrictive services and supports, while addressing the most risk-prone individuals with higher levels of

intervention.

Part III. Youthful Offender Block Grant (YOBG) – (Welfare & Institutions Code Section 1961(a))

A. Strategy for Non-707(b) Offenders

Describe your county's overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.

Humboldt County's New Horizons Program will continue as a local detention court ordered program for local youth. The program is a secure in-custody treatment program lasting up to six months that has a broad array of programming and services to address behavioral health and substance use disorder needs. Education, independent living skills, and Wraparound services support the treatment program. Transitional case planning and case management and linkages to continuing community treatment are integral to the re-entry services provided to the youth and their family.

HCOE has an Alcohol and Other Drug Specialist who teaches classes through the classroom and offers one on one sessions individually.

The New Horizons Program includes an aftercare service in which the services provided in the detention program follow the youth as they transition into the community.

B. Regional Agreements

Describe any regional agreements or arrangements to be supported with YOBG funds.

C. Funded Programs, Placements, Services, Strategies and/or System Enhancements

Using the template on the next page, describe the programs, placements, services, strategies, and system enhancements to be funded through the YOBG program. Explain how they complement or coordinate with the programs, strategies and system enhancements to be funded through the JJCPA program. For additional template pages, simply click the “copy template” box below.

Copy Template

YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

This template should be copied as many times as needed to capture every program, placement, service, strategy, and system enhancement you plan to fund next year.

Program Name:

New Horizons Program and aftercare services

Nature of Coordination with JJCPA:

YOBG funding supports correctional costs associated with the New Horizons Program. JJCPA funding supports a senior probation officer position responsible for re-entry planning and case management post- program completion. Additionally, JJCPA funds in surplus of operating the PAIRR program are used to augment YOBG funding of New Horizons operating costs. As such, JJCPA and YOBG funding supports both ends of the juvenile justice continuum of care - risk assessment and diversion programming as well as our most intensive treatment and community case management options.

Description:

This intensive and restrictive program is typically ordered in response to a youth's lack of success at lower level services or in placement. The program is very structured with integrated behavioral health, education and corrections programming which transitions with the youth and family upon program completion. The program offers a broad array of behavioral health services and supports, substance use disorder groups, independent living skills groups, education and intensive re-entry case management and community supervision. Programming includes evidence- based practices such as Aggression Replacement Training, trauma-informed cognitive behavioral treatment, MATRIX model substance use disorder treatment, and other effective and promising practices. Re- entry is coordinated to include continued work with the established behavioral health team, Wraparound services, and Adolescent Community Reinforcement Approach family treatment where appropriate. EPICS is a primary intervention with youth exiting the program. Care coordination is individualized, strengths-based, and family-focused.