

# Community Corrections Partnership



## Implementation Plan Update

*Strategies for FY 2020-2021*

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# Executive Summary

This document presents the Butte County Community Corrections Partnership's (CCP) AB 109 Public Safety Realignment Implementation Plan for Fiscal Year 2020-2021.

Under the direction of the Community Corrections Partnership (CCP), Butte County Public Safety Agencies including Probation, the Sheriff's Office, the District Attorney, and Public Defenders, together with the Butte County Superior Court and other key partners, including the Department of Employment and Social Services and Butte County Behavioral Health developed an Implementation Plan focused on maintaining the highest level of public safety and ultimately, striving to reduce recidivism.

The CCP's recommended Public Safety Realignment Implementation Plan for FY 2020-2021 augments its prior plan, achieves state objectives, and represents a balanced approach to addressing the challenges of realignment. The CCP recognizes that this implementation plan will continue to evolve and be refined in future fiscal years to meet new challenges.

Additionally, the following FY 2020-2021 plan was prepared during the COVID-19 Pandemic. We realize many of our strategies and programs have required and will potentially require modification as we continue to respond to the evolving COVID-19 requirements.

# Realignment Background

In an effort to address overcrowding in California's prisons and assist in alleviating the State's financial crisis, the Public Safety Realignment Act (Assembly Bill 109) was signed into law on April 4, 2011. Enactment of AB109 resulted in fundamental changes to California's correctional system. AB109 transferred responsibility for supervising specified inmates and parolees from the California Department of Corrections and Rehabilitation to counties. On June 30, 2011, Governor Brown signed a series of legislative bills as part of the State budget that provided funding and made necessary technical changes to implement the Public Safety Realignment Act, which went into effect on October 1, 2011.

Realignment transferred responsibility for supervising non-violent, non-serious, non-sex individuals upon release from State Prison to County Probation in lieu of being supervised by State Parole. Further, any non-violent, non-serious, non-sex sentenced after October 1, 2011, are no longer eligible to serve their prison sentence in State Prison and instead must serve it at the County Jail.

## Key components of public safety realignment include the following:

- Revised the definition of felony allowing non-violent, non-serious, and non-sex offenders to serve their sentences in local county jails instead of state prisons.
- Transferred responsibility for post release supervision of lower-level offenders with the creation of Post Release Community Supervision (PRCS) offender category.
- Established the PRCS-eligible offenders released from state prison on or after October 1, 2011, after serving a state prison term for a felony, shall, upon release from state prison and for a period not exceeding three years immediately following release, be subject to community supervision provided by county probation.
- Authorized counties to use a wide range of community-based options for enhanced local custody and supervision provided by local public safety entities directly or through public or private correctional service providers.
- Requires the Community Corrections Partnership (CCP) to recommend a plan to the county Board of Supervisors for implementation of 2011 Public Safety Realignment, which must be voted on by an Executive Committee of each county's CCP.

# Community Corrections Partnership (CCP)

|                                          |                      |
|------------------------------------------|----------------------|
| Chief Probation Officer, Chair           | Wayne Barley         |
| Sheriff                                  | Kory Honea           |
| Chief of Police, Chico                   | Matt Madden          |
| District Attorney                        | Mike Ramsey          |
| Public Defender                          | Ron Reed             |
| Presiding Judge                          | Clare Keithley       |
| Director, Behavioral Health              | Scott Kennelly       |
| Chief Administrative Officer             | Andy Pickett         |
| Director, Employment and Social Services | Shelby Boston        |
| Butte County Office of Education         | Mary von Rotz Sakuma |
| Northern Valley Catholic Social Services | Erna Friedeberg      |

# Butte County CCP FY 2020-2021

## Probation Department

### *Supervision Strategies*

Probation has staff focused exclusively on providing intensive supervision and support to offenders upon release from custody. The supervision of the Post Release Community Supervision (PRCS) and Mandatory Supervision (MS) are standalone units with an average caseload of approximately 35 probationers per officer.

The Probation Department is dedicated to providing the highest level of community supervision in order to reduce recidivism and ensure community safety. Realigned offenders are assigned to supervision officers with smaller caseload ratios to ensure frequent interactions either in the office or out in the community.

The PRCS/MS unit provides supervision, intervention and case management consistent with evidence based practices. A cornerstone of all these practices is a validated risk and need assessment tool. At the onset of supervision, officers will utilize the Offender Needs Assessment (ONA) tool to determine criminogenic needs. The ONA is the driver for targeted case plans that include services and interventions based on the offenders individualized needs.

Probation utilizes the Electronic Monitoring Program (EMP). The global positioning system (GPS) is used to closely monitor high risk offenders transitioning out of state prison or county jail, and victim sensitive cases. Officers can easily access information such as caseload, risk level, device battery level, and whether or not the offender is out of his/her allowed zone.

Additionally, the PRCS/MS unit engages multiple partners and community agencies in a collaborative effort to provide individualized support and structure for post release offenders as they transition back into the community.

## Programs

### *Cognitive Behavioral Therapy*

#### Courage to Change:

The Probation Department has implemented The Change Companies Interactive Journaling program. The Interactive Journaling approach offers a change-focused, participant-driven resource for effectively guiding targeted populations through the process of life change. This innovative approach is an evidence based practice.

#### Moral Reconciliation Therapy (MRT):

The Probation Department facilitates MRT groups. MRT is a systematic, cognitive-behavioral, step by step, treatment strategy designed to enhance self-image, promote growth of a positive productive identity, and facilitate the development of higher stages of moral reasoning. Over 120 outcome studies show that MRT significantly increased moral reasoning levels, enhances life purpose, facilitates increased social support, and gives participants more perceived control over their lives. MRT is widely recognized as an evidence based practice by numerous official governmental agencies and treatment authorities.

### *Family Engagement*

#### Strengthening Families:

The Probation Department facilitates the Strengthening Families Program. Strengthening Families is a nationally and internationally recognized parent and family strengthening program for high-risk families and regular families. The program is an evidence based family skills training program and has been found to significantly reduce problem behaviors, delinquency, and alcohol and drug use in children. It also improves social competencies and school performance. The program is designed to decrease maltreatment of children as parents strengthen the bond with their children and learn effective parenting skills. It was originally developed for substance abusing parents.

### *Employment and Education*

#### Job Readiness Workshops:

The Butte County Probation Department hosts bi-monthly Job Readiness Workshops at the Chico Probation Office. This 5 session workshop is taught by Alliance for Work Force Development (AWFD). These workshops prepare participants to acquire and maintain

employment. Participants will learn basic employability skills such as communication, problem solving, resume building, and strategies for successful interviews.

#### Education:

The Probation Department works closely with Butte County Office of Education (BCOE) and Oroville Adult School to assist offenders with obtaining their high school diploma or GED.

### *Community Resources*

#### Probation and Community (PAC) Meetings:

This is a community resource event for offenders that have recently been placed on formal probation, PRCS, MS, Alternative Custody Supervision (ACS) or State Parole. Offenders attending this event can access local agencies and community-based organizations. This program is designed to offer support to offenders recently released into the community. Community organizations such as Sober Living Environments (SLE's), employment services, tribal services, and educational/vocational programs attend each month.

#### Behavioral Health:

The Probation Department provides office space for Behavioral Health counselors to meet with individuals once they are released on PRCS/MS. This arrangement allows for improved communication and enhances offenders' access to needed services.

#### Sober Living Environments:

A large majority of individuals released on PRCS/MS present with substance use diagnoses. A need was identified for supportive housing that offers services and structure. Sober Living Environments often provide a safe and supportive interim housing option for offenders during their transition back into the community. SLE's have house rules, random drug testing, and mandatory curfews.

## Sheriff's Office

### *Supervision Strategies*

The Butte County Sheriff's Office (BCSO) Alternative Custody Supervision (ACS) program is focused on providing intensive supervision, case management and rehabilitative services as an alternative to incarceration for offenders serving either county prison or county jail sentences. While on the ACS program, offenders engage in evidence



based rehabilitative programming, employment readiness training, and gain and/or maintain employment, and facilitate a successful transition back into the community. Additionally, the Alternative Custody Supervision program supervises pretrial inmates who have been court ordered to be subject to monitoring via an Electronic Monitoring Program (EMP) while on release.

A Static Risk Assessment (SRA) is utilized to determine ACS program eligibility. This validated assessment weighs numerous factors including history of compliance to conditions of prior community release, severity of current / previous convictions, and community stability factors. Additionally, offenders must meet the following requirements:

- Sentenced to complete a term in county jail or county prison.
- No documented in-custody disciplinary incidents.
- No outstanding extraditable warrants, wants or detainers.
- Meet all criteria for participation per Penal Code 1170.06.

Offenders participating in ACS programming are subject to 24 / 7 oversight by a team of up to nine fulltime ACS Deputies. Each offender is assigned to an ACS Deputy, who ensures compliance to program guidelines, state, and federal laws. ACS utilizes an EMP provided by an outside contractor, Sentinel Offender Services, to aid in this endeavor. The global positioning system (GPS) allows ACS Deputies to access information such as demographics, risk level, device battery level, and current / historic location data. ACS offenders are limited to the geographic restrictions of their approved residence, workplace, and the Butte County Sheriff's Office Day Reporting Center (DRC) unless otherwise permitted by Alternative Custody Supervision personnel.

ACS offenders are required to reside in approved residences within the County of Butte. These residences include privately owned / leased homes, apartments, trailers, county funded sober living environments, and residential treatment facilities. Approval of a residence is at the discretion of Alternative Custody Supervision personnel and may include the following factors:

- Health and safety factors as related to the structure of the house, apartment, trailer, or facility.
- Criminal history of any co-residents or history of criminal activity at the residence or facility.
- Functionality of GPS monitoring equipment in relation to geographical location of residence or facility.
- Legal standing of occupancy as related to ownership or lease of property.

ACS offenders receive rehabilitative programming and counselling from case managers provided by Sentinel Offender Services. Upon transfer to ACS, offenders are assessed utilizing the Offender Needs Assessment (ONA), a validated assessment tool used to

determine the criminogenic factors unique to the offender. From this assessment, individualized case plans are developed to include services and interventions based on the offender's needs.

## *Programs*

The following rehabilitative classes are provided by case managers to offenders based upon the determination of the offender's ONA:

### Moral Reconciliation Therapy (MRT):

MRT is a systematic, cognitive-behavioral treatment strategy designed to enhance self-image, promote growth of a positive productive identity, and facilitate the development of higher stages of moral reasoning.

### Coping with Anger:

Addresses thought patterns, irrational beliefs, and inappropriate behaviors that manifest in response to feelings of anger. The course focuses on redirecting an offender's focus from the feelings of anger to rational thinking and behavior as related to the individual's response to negative stimuli.

### Staying Quit (Relapse Prevention):

Provides evidence-based strategies that assist offenders in avoiding relapse by identifying triggers, developing coping mechanisms, interacting with peers, and creating an action plan.

### Parenting and Family Values:

Provides cognitive behavioral strategies to aid offenders in raising healthy children.

### Something for Nothing (Theft Awareness):

Targets shoplifters and those with theft-related offenses.

### Taking the High Road (Drug Education):

Provides information regarding the most commonly abused substances and presents an opportunity for offenders to draw connections between substance abuse and their personal / familial relationships.

### Breaking the Chains of Trauma:

Provides an in-depth examination of past traumatic experiences and role these experiences play in shaping an offender's behaviors.

Thinking for Good:

Seeks to gain recognition of maladaptive thought processes and their influence on the rehabilitative process.

Craving Identification Management:

Allows offenders to assess their relapse risks and develop individual response plans.

Additionally, the Sheriff's Office collaborates with multiple community partners in an effort to enrich the offenders' rehabilitative experiences and establish familiarity with providers as offenders' transition back into the community.

Butte College:

Provides college level certificate courses taught on-site on a variety of subjects including:

- Career and Life Planning (CLP)
- Basic Wildland Firefighting
- Irrigation Systems Design
- Surveying

Valley Oak Children's Services:

Administers the "Inside Out Dad" program on-site, which includes coursework designed specifically for fathers involved in the criminal justice system.

Catalyst Domestic Violence Services:

Provides domestic violence awareness and prevention classes on-site.

Butte County Office of Education:

Guides offenders through the process of obtaining a high school diploma or equivalent.

University of California Division of Agriculture and Natural Resources:

Provides on-site courses to improve healthy eating habits and related meal preparation.

Butte County Public Health:

Provides on-site sexual health instruction and testing.

Alliance for Work Force Development:

Provides on-site job readiness workshops and employment placement counselling.

Probation and Community (PAC) Meetings:

Provides offenders access to local agencies and community-based organizations in a one-stop format.

Butte County Department of Employment and Social Services:

Provides on-site access to public aid enrollment and employment services.

Butte County Library:

Provides on-site literacy services and tutoring.

Butte Community Based Coalition:

Provides on-site vocational training through their Restoration Cycles program.

### *In-Custody Programs*

The Sheriff's Office provides in-custody programming to individuals incarcerated in the Butte County Jail. Classes / services are facilitated by Sentinel Offender Services and community partner personnel, and are offered at various times based upon need, personnel availability, and inmate classification.

### *Community Service Programs*

The Sheriff's Office provides offenders the opportunity to gain practical life skills, vocational training, and establish a personal investment in the community.

Butte County Sheriff's Office Parks Crew:

Under the supervision of a BCSO Deputy, offenders work in various parks throughout the county completing infrastructure maintenance and environmental improvement projects.

Butte County Sheriff's Office Road Crew:

Under the supervision of a BCSO Deputy, offenders work throughout the county completing road and vegetation maintenance projects.

Butte County Sheriff's Office Fire Safe Crew:

In partnership with the local Fire Safe Council and under the supervision of a BCSO Deputy, offenders work in remote areas of the county on fuel abatement projects.

### Butte County Sheriff's Office Second Chance K9 Program:

In partnership with Butte County Animal Control, the SPCA, and a community volunteer trainer, dogs deemed unadoptable due to behavioral issues are housed at the Sheriff's Office K9 facility. Offenders rehabilitate the dogs to a level of acceptable behavior, and the dogs are then adopted out as companion / service animals to military veterans free of charge.

## *Internships*

The Sheriff's Office offers the following internships at the ACS Day Reporting Center:

### California State University, Chico Department of Political Science and Criminal Justice:

Hosts up to five criminal justice undergraduate students per semester. Students observe programming, collect / analyze data, and research community resources.

### California State University, Chico School of Social Work:

Hosts one social work graduate student per year. Student is exposed to micro, mezzo, and macro levels of social work. Student provides direct counselling services to offenders, develops programs, researches grants, and evaluate program policy.

# Department of Employment and Social Services (DESS)

DESS receives CCP funding for an Employment Case Manager as well as an Employment and Eligibility Specialist. The Employment Case Manager works with and provides support to the offender population with the goal of employment. Supportive Services are available to assist with employment and/or training opportunities. Case Management is also provided along with referrals to community partners and resources. The Employment and Eligibility Specialist works to link the offender population to services and supports including eligibility and enrollment for critical benefits. These benefits include initial and continuing eligibility of applicants for social service programs including General Assistance, SSI, Medi-Cal, and nutritional support through Cal Fresh.

## Behavioral Health (BCDBH)

Through its CCP allocation, the BCDBH provides mental health assessments to all individuals referred from Probation. Appropriate services are then provided by BCDBH. In an effort to enhance services, Behavioral Health is provided office space at the Probation Department to meet with clients. The outcome of the services is reentry of the individual into the community with the goal of self-sufficiency: reintegration into family, community, employment, civic participation, and a reduction of recidivism.

Behavioral Health has developed a continuum of treatment services comprised of several programs that are available to offenders who have untreated substance use/and or mental health disorders. These services are provided directly by county staff as well as by community based providers. Studies show that a majority of offenders released from custody have substance use disorders (SUD) and/or mental health disorders and many of them, commit crimes related to their disorders.

Outpatient Substance Use Treatment is provided by BCDBH. The AB109 program has a substance abuse counselor who provides an assessment of their substance use needs, in addition to their mental health assessment. The SUD counselor provides individual and group treatment. The individual may also be referred to an outpatient SUD program which is a separate SUD unit from AB109. This program is able to provide intensive SUD treatment and Medication Assisted Treatment (MAT) if needed.

Additionally, BCBH works with many Sober Living Environments (SLE's) and assist clients with placement. Residential Treatment options are also available in the county on a limited basis and are often referred by probation.

## District Attorney

The District Attorney's allocation of CCP funds a Victim Witness Advocate, who works diligently to support victims of crime. The mission of the District Attorney's Office Victim Witness Program is to reduce the trauma that victims may experience and to improve the criminal justice system's understanding of the needs of victims. The Victim Witness Program offers support and information about victim's rights within the criminal justice system through services such as case status updates, court escorts, and referral to community services, information regarding restitution, and jail release information.

## Public Defender

The Public Defender Consortium established a Butte County Public Defender Post Release Office to assist offenders realigned through AB109. This office represents all offenders subject to a petition for revocation of PRCS under Penal Code section 3451. Additionally, this office provides an innovative blend of legal, social, and practical support to ensure appropriate outcomes for persons on PRCS.

# CCP Approved AB 109 Budget

(Adopted by Butte County Board of Supervisors on August 11, 2020)

| Probation Department                                                                                                                                                                                                                                  |       | FY 20-21    |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------|-------------|
| <p><i>Probation utilizes CCP funds to provide comprehensive case management and supervision service to PRCS and MS populations.</i></p> <p><i>Budget includes staffing, equipment, ongoing supervision costs, housing, and treatment programs</i></p> |       |             |
|                                                                                                                                                                                                                                                       | Total | \$3,519,608 |

| Sheriff's Office                                                                                                                                                                                                            |       | FY 20-21    |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------|-------------|
| <p><i>The Sheriff's Office allocation funds the Alternative Custody Supervision (ACS) program and Day Reporting Center (DRC).</i></p> <p><i>Budget includes staffing, programming contracts, housing, and equipment</i></p> |       |             |
|                                                                                                                                                                                                                             | Total | \$4,826,087 |



| Department of Employment and Social Services (DESS)                                                                                                                                                                                                                        |       | FY 20-21   |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------|------------|
| <p><i>DESS receives CCP funding for an eligibility specialist that works at the DRC. DESS also provides a case manager that works with PRCS and MS.</i></p> <p><i>Budget includes a part-time employment and eligibility specialist and an employment case manager</i></p> | Total | \$134, 137 |

| Behavioral Health Department                                                                                                                                                                                                                                                   |       | FY 20-21                                                                            |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------|-------------------------------------------------------------------------------------|
| <p><i>Behavioral Health’s allocation funds mental health assessments to individuals referred to Probation. Programs and services are provided by Behavioral Health</i></p> <p><i>Budget includes staffing, equipment, contracted services, housing, and client support</i></p> | Total | \$1, 840,976<br>*(including \$902,389 in other revenues leveraged with CCP dollars) |

| District Attorney Office                                                                                                                                                                                                                         |       | FY 20-21  |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------|-----------|
| <p><i>The District Attorney’s allocation funds a Victim Advocate who works diligently with local partners and supports victims throughout the criminal justice process.</i></p> <p><i>Budget includes a victim witness advocate position</i></p> | Total | \$72, 646 |

# Objectives

## Butte County Public Safety Realignment Implementation Plan Objectives:

- Reduce recidivism among offenders to enhance public safety
- Provide programming for offenders both in-custody, as well as out of custody, and continue to use validated risk assessments to inform programming decisions.
- Provide effective supervision and programming to Post Release Community Supervision (PRCS) offenders that ensures public safety and uses evidence based practices in reducing recidivism.
- Provide effective supervision and programming to Mandatory Supervision (MS) offenders that ensures public safety and uses evidence based practices in reducing recidivism.
- Provide effective supervision and programming to Alternative Custody Supervision (ACS) offenders that ensures public safety and uses evidence based practices in reducing recidivism.

# Conclusion

The Butte County Community Corrections Partnership implementation plan is intended to provide a comprehensive approach to addressing public safety by maximizing strategies to effectively address recidivism. Elements of the plan manage offenders returning to Butte County from state prison and those who are committed to serve their sentences locally instead of state prison.

The CCP Executive Committee thanks the numerous county, city and community partners for their commitment in the development of the plan. Their continued support and collaboration will be required to ensure the safety of our community and a successful plan outcome.