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General Services Department
Marcia Cunningham, Director

Capital Projects · Facilities Management · Office of Emergency Services · Parks and Recreation

Sent Via Electronic Mail

May 2, 2017

Mr. Oscar E. Villegas
Field Representative
Board of State and Community Corrections
2590 Venture Oaks, Suite 200
Sacramento, CA 95833

Subject: San Joaquin County Revised SB 1022 Project Scope

Dear Mr. Villegas,

As you are aware, San Joaquin County (SJCo) has spent the last several months working with Lionakis, Sacramento CA, to program and assess a revised SB 1022 project scope to be commensurate with the SB 1022 partial conditional award. During this timeframe, SJCo and Lionakis were also working collaboratively with Board of State and Community Corrections (BSCC) staff to determine the revised SB 1022 project scope and discuss related options for a SB 844 funding application. Subsequently, BSCC staff has requested additional information so that others can better understand how the revised SB 1022 project scope, based on partial conditional award, has changed from the original SB 1022 project scope.

SJCo applied for SB 1022 funding (October 2013) for a Detention and Program Facility with 384 beds for low-medium security offenders, program and educational center, and facility administration hub. SJCo's original SB 1022 application sought a $40 million award. Attempting to compare the original SB 1022 application scope of work with the revised SB 1022 scope of work commensurate with the partial conditional award approximately three and one-half (3.5) years later, we offer the following:

- As noted above, the original SB 1022 application was submitted in October 2013 and sought a $40 million award. The revised SB 1022 project scope of work must be reduced to be commensurate with the partial conditional award amount.
- With the increased construction market conditions and the increase in construction costs in the last 3.5 years, the scope of the revised SB 1022 project must be responsive to these conditions. The current proposed SB 1022 project needs to be commensurate with the partial conditional award and SJCo has considered the current market conditions, construction costs, and the limited funds.
- Within the last few years the classification, inmate profile, and type of inmate needs (in particular mental health) has slightly changed requiring additional consideration regarding functional program elements. In addition, SJCo has focused their consideration of the replacement facility to provide housing and intense programming for re-entry services.
- Both the original SB 1022 project application and the revised SB 1022 scope of work are intended to replace the antiquated, difficult to operate, and unsafe current Honor Farm facility barracks constructed in 1949. The barracks housing lack programming space to reduce recidivism, lack special needs space for mental health and healthcare services, and is currently underutilized due to the absence of inmates that qualify to be housed there.

Attachment B-2

- As noted above, the original SB 1022 project application was low-medium housing units. Since the implementation of AB 109 Public Safety Realignment, the current jail has had to house a sentenced offender population that is completing longer commitments in custody, is more criminally sophisticated, and is more behaviorally challenged and likely in need of mental health and healthcare services. The revised SB 1022 project will provide a medium security facility that will allow the Sheriff's Office to better utilize its bed space due to an allowance of a higher and diverse security classification level of inmate. In addition, programming space and mental health and healthcare space will allow services to be provided to inmates with the goal of reduced recidivism.
- Both the original SB 1022 project application and the revised SB 1022 project shall operate similar to the main jail and retain the current operational model of Direct Supervision, podular design, and 64-bed housing units.
- The original SB 1022 project application consisted of 384 beds and all were double cell and institutional setting. The revised SB 1022 project consists of 256 beds in small dormitory style units to accommodate primarily sentenced inmates in a less institutional facility.
- Both the original SB 1022 project application and the revised SB 1022 project include the following:
  - Multiple Program rooms. However, the revised SB 1022 project provides larger classroom setting.
  - Receiving and Transportation areas.
  - Custody Administration space.
  - Central Control area.
  - Service provider work area. The revised SB 1022 project has these areas centralized versus decentralized.
  - Outdoor recreation.
  - Medical clinic space.
  - Visitation. The revised SB 1022 project will include in-person areas to accommodate new BSCC principles.

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The revised SB 1022 project site has been reduced in size to be more compact and efficient and is also now proposed in a location adjacent to an existing main circulation drive and closer to major utilities to reduce construction costs. As a requirement for the original SB 1022 application, a California Environmental Quality Act (CEQA) Notice of Determination was filed and the statute of limitations expired without challenge. Similarly, a CEQA Notice of Determination was filed for the revised SB 1022 project, including revised SB 1022 project and site and proposed SB 844 project, and the statute of limitations expired without challenge.

As noted above, SJCo has recently applied for SB 844 funding. SJCo fully acknowledges the revised SB 1022 project and the proposed SB 844 projects are two separate projects. However, SJCo is confident the SB 844 funding to accommodate a 32 bed Mental Health housing and treatment unit, with program and support areas, will complement the SB 1022 partial conditional award and be more representative of a full $40 million award and project.

In summary, SJCo is also providing assurances that while the configuration of the revised SB 1022 project has been revised to be commensurate with the SB 1022 partial conditional award, the purpose and programmatic elements of the originally approved SB 1022 project scope have remained the same.

In conclusion, it is the desire of SJCo to have the revised SB 1022 project conforming to the partial conditional award amount for consideration at the BSCC meeting on June 8, 2017, in Sacramento.

Please be advised, SJCo and Lionakis staff intend to be present at the BSCC meeting when this matter is considered. If there is any additional desired information or questions, please contact SJCo.

Sincerely,

Marcia Cunningham
Director, General Services

MC:DC

Attachments: Revised SJCo SB 1022 Project Scope
Revised SJCo SB 1022 Project Budget Table

c County Administrator
Sheriff's Office
Lionakis

Attachment B-2