



**SENATE BILL 863, ADULT LOCAL
CRIMINAL JUSTICE FACILITIES
CONSTRUCTION FINANCING PROGRAM
PROPOSAL FORM**

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SECTION 1: PROJECT INFORMATION

A. APPLICANT INFORMATION AND PROPOSAL TYPE			
COUNTY NAME Placer County		STATE FINANCING REQUESTED \$40 Million	
SMALL COUNTY (200,000 and UNDER GENERAL COUNTY POPULATION) <input type="checkbox"/>	MEDIUM COUNTY (200,001 - 700,000 GENERAL COUNTY POPULATION) <input checked="" type="checkbox"/>	LARGE COUNTY (700,001 + GENERAL COUNTY POPULATION) <input type="checkbox"/>	
TYPE OF PROPOSAL – INDIVIDUAL COUNTY FACILITY /REGIONAL FACILITY PLEASE CHECK ONE (ONLY):			
INDIVIDUAL COUNTY FACILITY <input checked="" type="checkbox"/>		REGIONAL FACILITY <input type="checkbox"/>	
B: BRIEF PROJECT DESCRIPTION			
FACILITY NAME South Placer County Jail, SPIRIT Facility (South Placer Inmate Rehabilitation and Instructional Training)			
PROJECT DESCRIPTION Project consists of 7 areas of construction: 1) New Programs services additions. 2) New Education and Vocational training building addition. 3) New 60 bed Female Minimum housing unit. 4) New 60 bed Re-Entry Housing Unit addition. 5) New 48 bed Mental Health Housing Unit addition. 6) Food Service and Laundry equipment. 7) Site infrastructure upgrades as needed for site work, utilities and parking.			
STREET ADDRESS 11801 Go For Broke Rd.			
CITY Rocklin	STATE California	ZIP CODE 95765	
C. SCOPE OF WORK – INDICATE FACILITY TYPE AND CHECK ALL BOXES THAT APPLY.			
FACILITY TYPE (II, III or IV) Type II Facility	<input type="checkbox"/> NEW STAND-ALONE FACILITY	<input type="checkbox"/> RENOVATION/REMODELING	<input checked="" type="checkbox"/> CONSTRUCTING BEDS OR OTHER SPACE AT EXISTING FACILITY
D. BEDS CONSTRUCTED – Provide the number of BSCC-rated beds and non-rated special use beds that will be subject to construction as a result of the project, <u>whether remodel/renovation or new construction.</u>			
A. MINIMUM SECURITY BEDS	B. MEDIUM SECURITY BEDS	C. MAXIMUM SECURITY BEDS	D. SPECIAL USE BEDS

Number of beds constructed	60	60	0	48
TOTAL BEDS (A+B+C+D)	168			
E. APPLICANT'S AGREEMENT				
By signing this application, the authorized person assures that: a) the County will abide by the laws, regulations, policies, and procedures governing this financing program; and, b) certifies that the information contained in this proposal form, budget, narrative, and attachments is true and correct to the best of his/her knowledge.				
PERSON AUTHORIZED TO SIGN AGREEMENT				
NAME Kirk Uhler		TITLE Chairperson, Board Of Supervisors		
AUTHORIZED PERSON'S SIGNATURE		DATE		
		8/18/15		
F. DESIGNATED COUNTY CONSTRUCTION ADMINISTRATOR				
This person shall be responsible to oversee construction and administer the state/county agreements. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)				
COUNTY CONSTRUCTION ADMINISTRATOR				
NAME Rob Unholz		TITLE Sr. Architect/Project Manager		
DEPARTMENT Facility Services		TELEPHONE NUMBER 530 886-4946		
STREET ADDRESS 11476 C Avenue				
CITY Auburn	STATE CA	ZIP CODE 95603	E-MAIL ADDRESS Runholz@placer.ca.gov	
G. DESIGNATED PROJECT FINANCIAL OFFICER				
This person is responsible for all financial and accounting project related activities. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)				
PROJECT FINANCIAL OFFICER				
NAME Valerie Bayne		TITLE Administrative Services Manager		
DEPARTMENT Facility Services		TELEPHONE NUMBER 530 889-6809		
STREET ADDRESS 11476 C Avenue				
CITY Auburn	STATE CA	ZIP CODE 95603	E-MAIL ADDRESS Vbayne@placer.ca.gov	
H. DESIGNATED PROJECT CONTACT PERSON				
This person is responsible for project coordination and day-to-day liaison work with the BSCC. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)				
PROJECT CONTACT PERSON				
NAME Rob Unholz		TITLE Capital Improvements Manager		
DEPARTMENT		TELEPHONE NUMBER		

Facility Services			530 886-4946
STREET ADDRESS 11476 C Avenue			
CITY Auburn	STATE CA	ZIP CODE 95603	E-MAIL ADDRESS Runholz@placer.ca.gov

SECTION 2: BUDGET SUMMARY

Budget Summary Instructions

Definitions of total project costs for purposes of this program (state reimbursed, county cash contribution, and county in-kind contribution) can be found in the "Budget Considerations" page 22 of the Senate Bill (SB) 863, Construction of Adult Local Criminal Justice Facilities (ALCJF's) Request for Proposals (RFP). The county cash and in-kind contributions are collectively the county contribution. Those defined costs in the RFP shall be the guide for accurately completing this budget summary section.

In the Budget Summary Table that follows in part D of this section, indicate the amount of state financing requested and the amount of cash and/or in-kind contributions allotted to each budget line-item, in total defining the total project costs. It is necessary to fully include each eligible project cost for state-reimbursed, county cash, and county in-kind contribution amounts.

The in-kind contribution line items represent only county staff salaries and benefits, needs assessment costs, transition planning costs and/or current fair market value of land. An appraisal of land value will only be required after conditional award and only if land value is included as part of the county's contribution.

The total amount of state financing requested cannot exceed 90 percent of the total project costs. The county contribution must be a minimum of 10 percent of the total project costs (unless the applicant is a small county petitioning for a reduction in the county contribution amount). County contributions can be any combination of cash or in-kind project costs. Small counties requesting a reduction in county contribution must state so in part A of this section. The County contribution must include all costs directly related to the project necessary to complete the design and construction of the proposed project, except for those eligible costs for which state reimbursement is being requested.

State financing limits (maximums) for all county proposals are as follows. For proposed regional ALCJF's, the size of the lead county determines the maximum amount of funds to be requested for the entire project:

- **\$80,000,000** for large counties;
- **\$40,000,000** for medium counties; and,
- **\$20,000,000** for small counties.

A. Under 200,000 Population County Petition for Reduction in Contribution

Counties with a population below 200,000 may petition the Board of State and Community Corrections (BSCC) for a reduction in its county contribution. This proposal document will serve as the petition and the BSCC Board's acceptance of the county's contribution reduction, provided the county abides by all terms and conditions of this SB 863 RFP and Proposal process and receives a conditional award. The county (below 200,000 population) may request to reduce the required match to an amount not less than the total non-state reimbursable projects cost as defined in Title 15, Division 1, Chapter 1, Subchapter 6, Construction Financing Program section 1712.3. If requesting a reduction in match contribution, check the box below to indicate the county's petition.

By checking this box the county hereby petitions for a contribution reduction request as reflected in the proposal budget.

B. Readiness to Proceed Preference

In order to attest that the county is seeking the readiness to proceed with the proposed project, the county included a Board of Supervisors' resolution doing the following: 1) identifying and authorizing an adequate amount of available matching funds to satisfy the counties' contribution, 2) approving the forms of the project documents deemed necessary, as identified by the board to the BSCC, to effectuate the financing authorized in SB 863 3) and authorizing the appropriate signatory or signatories to execute those documents at the appropriate times. The identified matching funds in the resolution shall be compatible with the state's lease revenue bond financing. Additionally see Section 6 "Board of Supervisors' Resolution" for further instructions.

This proposal includes a Board of Supervisors' Resolution that is attached and includes language that assures funding is available and compatible with state's lease revenue bond financing. See below for the description of compatible funds.

County Cash Contribution Funds Are Legal and Authorized. The payment of the county cash contribution funds for the proposed adult local criminal justice facility project (i) is within the power, legal right, and authority of the County; (ii) is legal and will not conflict with or constitute on the part of the County a material violation of, a material breach of, a material default under, or result in the creation or imposition of any lien, charge, restriction, or encumbrance upon any property of the County under the provisions of any charter instrument, bylaw, indenture, mortgage, deed of trust, pledge, note, lease, loan, installment sale agreement, contract, or other material agreement or instrument to which the County is a party or by which the County or its properties or funds are otherwise subject or bound, decree, or demand of any court or governmental agency or body having jurisdiction over the County or any of its activities, properties or funds; and (iii) have been duly authorized by all necessary and appropriate action on the part of the governing body of the County.

No Prior Pledge. The county cash contribution funds and the Project are not and will not be mortgaged, pledged, or hypothecated by the County in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest by the County. In addition, the county cash contribution funds and the

Project are not and will not be mortgaged, pledged, or hypothecated for the benefit of the County or its creditors in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest in favor of the County or its creditors. The County shall not in any manner impair, impede or challenge the security, rights and benefits of the owners of any lease-revenue bonds sold by the State Public Works Board for the Project (the "Bonds") or the trustee for the Bonds.

Authorization to Proceed with the Project. The Project proposed in the County's SB 863 Financing Program proposal is authorized to proceed in its entirety when and if state financing is awarded for the Project within the SB 863 Financing Program.

C. California Environmental Quality Act (CEQA) compliance

Has the county completed the CEQA compliance for the project site?

Yes. If so, include documentation evidencing the completion (preference points).

No. If no, describe the status of the CEQA certification.

D. Budget Summary Table (Report to Nearest \$1,000)

LINE ITEM	STATE REIMBURSED	CASH CONTRIBUTION	IN-KIND CONTRIBUTION	TOTAL
1. Construction	\$34,218,000	\$0		\$34,218,000
2. Additional Eligible Costs*	\$2,842,000	\$225,000		\$3,067,000
3. Architectural	\$1,700,000	\$1,700,000		\$3,400,000
4. Project/Construction Management	\$1,240,000	\$1,042,000		\$2,282,000
5. CEQA	\$0	\$20,000		\$20,000
6. State Agency Fees**	\$0	\$141,000		\$141,000
7. Audit		\$0	\$85,000	\$85,000
8. Needs Assessment		\$133,000	\$62,000	\$195,000
9. Transition Planning		\$0	\$326,000	\$326,000
10. County Administration			\$255,000	\$255,000
11. Land Value			\$455,000	\$455,000
TOTAL PROJECT COSTS	\$40,000,000	\$3,261,000	\$1,183,000	\$44,444,000
PERCENT OF TOTAL	90.00%	7.34%	2.66%	100.00 %

* Additional Eligible Costs: This line item is limited to specified fees and moveable equipment and moveable furnishings (eligible for state reimbursement or cash contribution), and public art (eligible for cash contribution only)

** For State Agency Fees: State reimbursable costs include Real Estate Due Diligence only. State Fire Marshal fees may only be claimed as cash match.

Provide an explanation below of how the dollar figures were determined for each of the budget categories above that contain dollar amounts. Every cash contribution (match) line item shall be included with a reporting of the full amount budgeted unless a line item is not an actual cash contribution project cost for the county. (In that case, indicate so below.) For each budget category explanation below, include how state financing and the county contribution dollar amounts have been determined and calculated (be specific).

- 1. Construction (includes fixed equipment and furnishings) (state reimbursement/cash match):** Construction costs were determined by estimate based on component square footage costs from a preliminary program. The different components are Site Work, Housing Areas, Health Services, Administration / control and Program Services. In addition the required escalation to start and mid-point of construction were added to the base construction cost. After escalation a 10% construction contingency was added.
- 2. Additional Eligible Costs (specified allowable fees, moveable equipment and furnishings, and public art)**

- a) **Define each allowable fee types and the cost of each:** Utility connection fees are included in this under cash match of \$225,000.
- b) **Moveable equipment and moveable furnishings total amount:** Total Budgeted cost for movable furnishings and equipment to include items such as computers, desks, chairs, etc. totals \$2,842,000
- c) **Public art total amount:** N/A

3. Architectural(state reimbursement/cash match):

- a) **Describe the county's current stage in the architectural process:** The current stage of the architectural process is the preliminary plan stage where a needs assessment, program and master site plan diagram have been completed.
- b) **Given the approval requirements of the State Public Works Board (SPWB) and associated state reimbursement parameters (see "State Lease Revenue Bond Financing" section in the RFP), define which portions/phases of the architectural services the county intends to seek state dollar reimbursement:** The county will not be seeking reimbursement for Preliminary Plans, Bridging Documents and the RFP process to choose design build teams.
- c) **Define the budgeted amount for what is described in b) above:** The budgeted amount for item b) above is based on 5% of the construction costs.
- d) **Define which portion/phases of the architectural services the county intends to cover with county contribution dollars:** The County intends to cover specialty consultants with cash match dollars for soils analysis and site surveys plus the design build architects fees.

Define the budgeted amount for what is described in d) above: Budget amount for item d) above is based on 5% of the construction costs.

4. Project/Construction Management - Describe which portions/phases of the construction management services the county intends to claim as: The county intends to use state funds for construction management services to include testing, inspections and commissioning. The county also intends to use cash match funds for construction management during the criteria and bridging phases.

- a) **Cash** \$1,042,000
- b) **In-Kind**

5. CEQA – may be state reimbursement (consultant or contractor) or cash match \$20,000

6. State Agency Fees – Counties should consider approximate costs for the SFM review which may be county cash contribution (match). \$16,000 for the due diligence costs which may be county cash contribution (match) or state reimbursement. State Agency Fees includes \$125,000 for State Fire Marshall and \$16,000 for due diligence costs for a total of \$141,000.

7. Audit of Grant - Define whether the county is intending to use independent county auditor (in-kind) or services of contracted auditor (cash) and amount budgeted: The county is intending to use independent county auditor. Estimated cost of \$85,000.

8. **Needs Assessment - Define work performed by county staff (in-kind), define hired contracted staff services specifically for the development of the needs assessment (cash match) :** County Staff who participated are outlined below for a total in-kind match of \$62,472. The county hired DLR Group to perform a needs assessment update, program and help with grant writing. Total cost of this was \$133,275 of cash match.

County Staff hours performed for the Needs Assessment

Erik Carlsen - \$94.60	40 hours	\$ 3784.00	
James Corry - \$55.74	50 hours	2787.00	
Stacey Toy-Denardi - \$58.01	30 hours	1740.00	
Laura Sanchez - \$55.90	25 hours	1379.50	
Rebeca Lyke - \$63.77	60 hours	3862.20	
Brian Paris - \$61.24	5 hours	306.20	
Lt. David Powers - \$102.01	10 hours	1020.01	
Captain H - \$146.18	10 hours	1461.80	
Jake Mucher - \$58.30	10 hours	583.00	
Mark G. - \$94.57 (15 hours)	15 hours	1418.55	
Carol - \$112.75	400 hours	45,100.00	
Virgie - \$89.69 (5 hours)	5 hours	448.50	Total \$62,000 (rounded)

9. **Transition Planning – Define work performed by county staff (in-kind), define the staff hired specifically for the proposed project (cash match):** The County will provide transition planning staff to be associated with the project to participate in the design and transition from construction to operations. County staff is defined below and estimated at \$325,739 of in-kind match.

<u>Project Cost</u>	<u>Yearly Hours</u>	<u>Time Ratio</u>	<u>Rate</u>	<u>Annual Rate</u>	<u>Life of</u>
Jake Mucher	520	4 years	58.30	\$ 30,316.00	121,264.00
CO1-	1040	1 year	45.00	46,800.00	46,800.00
Lyke	100	4 years	63.77	6377.00	25,508.00
Sanchez	50	4 years	55.90	2795.00	11,180.00
Captain	60	4 years	146.18	8,770.08	35,083.20
Carol	100	4 years	112.75	11,275.00	45,100.00
Dave P.	100	4 years	102.01	10,201.00	40,804.00
Total \$ 326,000 (rounded)					

10. **County Administration – Define the county staff salaries/benefits directly associated with the proposed project.** The following is an estimate of county staff time involvement.

<u>Person</u>	<u>Time Ratio</u>	<u>Yearly</u>	<u>Hrs</u>	<u>#Years</u>	<u>Rate</u>	<u>Cost</u>
Rob	1%			2000	4	\$150
Val	1%			2000	3	\$135
Jerry	10%			2000	4	\$138
Randy	10%			2000	2	\$121
Shawna	1%			2000	3	\$95
Dennis	5%			2000	3	\$138
Lisa	4%			2000	3	\$121
Total:						\$255,000 (rounded)

11. **Site Acquisition - Describe the cost or current fair market value (in-kind):** Fair market value of land based on appraisal totals \$455,000. Professional appraisal was completed by Bender-Rosenthal Incorporated.

SECTION 3: PROJECT TIMETABLE

Prior to completing this timetable, the county must consult with all appropriate county staff (e.g., county counsel, general services, public works, county administrator) to ensure that dates are achievable. Please consult the "State Public Works Board (State Capital Outlay Process)/Board of State and Community Corrections Processes and Requirements" section, page 30 of the RFP for further information. Complete the table below indicating start and completion dates for each key event, including comments if desired. Note the required time frames for specific milestone activities in this process. The BSCC Board intends to make conditional awards at its November 2015 board meeting.

KEY EVENTS	START DATES	COMPLETION DATES	COMMENTS
Site assurance/comparable long-term possession <u>within 90 days of award</u>	1/6/2016	3/22/2016	
Real estate due diligence package submitted <u>within 120 days of award</u>	1/6/2016	4/19/2016	
SPWB meeting – Project established <u>within 18 months of award</u>	4/13/2016	7/19/2016	
Schematic Design with Operational Program Statement <u>within 24 months of award</u> (design-bid-build projects)	N/A	N/A	N/A
Performance criteria with Operational Program Statement <u>within 30 months of award</u> (design-build projects)	7/20/2016	10/11/2016	2 weeks for SFM review
Design Development (preliminary drawings) with Staffing Plan	9/28/2016	2/28/2017	8 weeks scheduled for SPWB review
Staffing/Operating Cost Analysis approved by the Board of Supervisors	9/28/2016	11/22/2016	
Construction Documents (working drawings)	6/14/2017	1/2/2018	8 weeks scheduled for SFM review then 4 weeks scheduled for SPWB review
Construction Bids or Design-Build Solicitation	3/1/2017	6/13/2017	4 weeks scheduled for DF approval
Notice to Proceed <u>within 42 months of award</u>	2/7/2018	3/6/2018	
Construction (maximum three years to complete)	3/7/2018	2/18/2020	
Staffing/Occupancy <u>within 90 days of completion</u>	2/18/2020	5/15/2020	

SECTION 4: FACT SHEET

To capture key information from Section 5: Narrative, applicants must complete this Fact Sheet. Minimal information is requested. Narrative information or explanations are not to be included on this Fact Sheet nor as part of the tables in this section. Explanations of what is provided in these tables may be included in the Narrative section of the Proposal Form. Proposal narratives may include reference back to one or more of these specific tables (e.g., refer to Table 4 in Section 4 Fact Sheet).

Table 1: Provide the following information

1.	County general population	366,678
2.	Number of detention facilities	2
3.	BSCC-rated capacity of jail system (multiple facilities)	912
4.	ADP (Secure Detention) of system	661
5.	ADP (Alternatives to Detention) of system	604
6.	Percentage felony inmates of system	80%
7.	Percentage non-sentenced inmates of system	68%
8.	Arrests per month	260
9.	Bookings per month of system	799
10.	"Lack of Space" releases per month	237

Table 2: Provide the name, BSCC-rated capacity (RC) and ADP of the adult detention facilities (type II, III, and IV) in your jurisdiction (county)

	Facility Name	RC	ADP
1.	Auburn County Jail Type II	492	484
2.	South Placer County Jail, Type II – Note: These beds are currently activated.	300	217
3.	South Placer County Jail, Type II – Note: These beds, though already shown as rated by BSCC are currently still in the process of remedial construction. These beds are currently not activated and are planned to open in January of 2016.	120	0
4.			
5.			
6.			
7.			
8.			

Table 3: List the current offender programming in place and the ADP in each program

Pre-Trial Program		ADP
1.	PSA: Adult Basic Education	33
2.	CoRR: Beyond Bars	6
3.	MRT: Moral Recognition Therapy	31
4.	TEC: The Eternity Challenges	6
5.	MED: Mediation	9
6.	PAR: First 5 Parenting	4
7.	AVP: Alternative to Violence Programs	15
8.	LIT: Literacy	1
9.	NA: Narcotics Anonymous	2
10	AA: Alcoholics Anonymous	4
11	REL: Religion	6
12	SCOE: Sacramento County Office of Education	20

Sentenced Program		ADP
1.	Pretrial EMP	30
2.	Supervised OR	118
3.	EMP 1230.017PC	0
4.	Work Release 40024.3PC	13
5.	Vol. EMP	112
6.	Vol. Work Release	276
7.	Drug Court	46
8.	Adult	9

Table 4: List of the offender assessments used for determining programming

Assessment tools		Assessments per Month
1.	CASAS: Comprehensive Adult Student Assessment Systems	151
2.	CAIS: Correctional Assessment and Intervention Systems	20
3.	California Literacy Assessment for Reading and Writing	2-3
4.	MRT/CoRR: Behavioral Modification treatment Screening/ Assessments	20
5.	Classification utilization of the Objective Model	433
6.		

SECTION 5: NARRATIVE

Section 5 is limited to 35 pages and must be double-spaced with one-inch margins. All narrative (Section 5) must use no smaller than 12-point Arial font and be ordered in the 6 subject areas listed below. If the narrative can be written in less than the maximum 35 pages, please do so (avoid “filler”). Pictures, charts, illustrations, or diagrams are encouraged in the narrative. Data sources must be identified.

If the project is for a regional ALCJF (must meet the requirements outlined in the “Eligible Projects” section, “Limit on Number of Projects/Set Asides” (pages 9 and 10) section of the RFP), clearly indicate so. Include the names of the partnering counties and their individual data that support the project and respond to the requested narrative points.

The Proposal structure is designed so county applicants can demonstrate how their proposed project meets the need for ALCJFs as stated in SB 863, and how proposed expenditures of public funds meet the identified need and are justified. The presentation of information about the proposed project should allow both applicants and raters to make a step-by-step connection between the need addressed by the project and its associated budget request. The raters will ask many questions about the proposed project as they evaluate, including but not limited to:

- What need is the project designed to meet?
- What construction work does the county propose is necessary to meet this need?
- How will offender programming and/or treatment be served in the proposed new or renovated facility?
- What is the county plan of action to accomplish the legal, design, and build steps required for this project?
- What is the total project cost, what are the funding sources, and how will the county allocate expenditures of these funds?
- Will the county be prepared to proceed with the project in a timely manner if financing is approved?

SB 863 describes the purpose for which ALCFJ construction financing is to be awarded. Additionally, the legislation states specific factors to be considered in assessing how well a proposal suits those purposes. In each section of the proposal, the rater (1) assesses how well the narrative addresses the general merit factors that apply to this section, and (2) assesses special factors mentioned in the SB 863 legislation as criteria for financing.

- a. General merit is assessed on a 13-point scale:
 - 0 Fails to meet minimum standards for financing
 - 1-3 Reaches minimum standards despite deficiencies
 - 4-6 Generally adequate
 - 7-9 Good
 - 10-12 Excellent
- b. Special merit factors are scored from 0 to 4; depending on the factor, it may be scored on a 0-4 range, or as yes/no (0/4), or in one case with 3 values (0, 2, 4).

For an ALCJF construction project, county applicants must answer the following questions:

- 1. Statement of Need: What are the safety, efficiency, and offender programming and/or treatment needs addressed by this construction proposal? Please cite findings from the needs assessment (through 2019) submitted with this proposal.**

General Merit Factors

- A. To what extent does the need described in the proposal match the legislative intent of SB 863 (GC section 15820.933)?
- B. Does the applicant provide a compelling case for the use of state financing to meet this need?
- C. How well is the description of need supported by evidence provided by the applicant?

Special Factors:

- A. Has the applicant received financing under AB900 or SB1022?
(SB 863-GC section 15820.936(b) scoring consideration)
- B. To what extent does the need include expanded program or treatment space?
(SB 863-GC section 15820.936(c) funding consideration)

- 2. Scope of Work: Describe the areas, if any, of the current facility to be replaced or renovated, and the nature of the renovation, including the number of cells, offices, classrooms or other programming/treatment spaces to be replaced or added and the basic design of the new or renovated units.**

General Merit Factors:

- A. How will the planned replacement, renovation, or new construction meet the needs described in Question 1 (Statement of Need)?
- B. How well does the proposed project plan suit general operational requirements for the type of facility in the proposal, including factors such as safety, security and efficiency?
- C. Where applicable, how well does the proposed project meet specific needs for programming and treatment space?

Special factors (GC section 15820.936(c)):

- A. How feasible is the county plan for seeking to replace compacted, outdated, or unsafe housing capacity; or, (SB 863-funding consideration)

How feasible is the county plan for seeking to renovate existing or build new facilities that provide adequate space for the provision of treatment and rehabilitation services, including mental health treatment? (SB 863-funding consideration)

Note: Raters will award special points on the feasibility of the plan for replacing unsafe housing, providing adequate treatment space, or both.

- 3. Programming and Services. Describe the programming and/or treatment services currently provided in your facility. Provide the requested data on pretrial inmates and risk-based pretrial release services. Describe the facilities or services to be added as a result of the proposed construction; the objectives of the facilities and services; and the staffing and changes in staffing required to provide the services.**

General Merit Factors:

- A. How clearly described are the facility's current programming and/or treatment services?
- B. If improvements to programming and/or treatment services are expected as a result of the planned construction project:
 - Are the improvements to programming and/or treatment services clearly described?
 - How strong is the evidence provided by the applicant that the programming and/or treatment services planned for inmates upon project completion will help reduce recidivism or meet inmates' health and treatment needs while incarcerated?
- C. If improvements are designed to replace compacted, outdated, or unsafe housing capacity:
 - Are the improvements to housing deficiencies clearly described?
 - To what extent will the deficiencies be remedied by the proposed construction?
- D. How thorough are operational objectives met by the staffing plan and lines of authority (including interagency partnerships, if relevant) in program and treatment management?

Special Factors

- A. The county provided documentation that states the percentage of its inmates on pretrial status between January 1, 2013 and December 31, 2013?
(SB 863- GC section 15820.936(b), mandatory criterion)
- B. A description of the county risk-assessment-based pretrial release program is provided in the narrative of question 3.
(SB 863- GC section 15820.936(b), mandatory criterion)

- 4. Administrative Work Plan: Describe the steps required to accomplish this project. Include a project schedule, and list the division/offices including personnel that will be responsible for each phase of the project, and how it will be coordinated among responsible officials both internally and externally.**

General Merit Factors:

- A. How clearly described are the elements of the work plan: timeline, assigned responsibilities, and coordination?
- B. Can the scope of work described in Question 2 (Scope of Work) feasibly be accomplished within the time allotted?

- 5. Budget Narrative. Describe the amounts and types of funding proposed and why each element is required to carry out the proposed project. Describe how the county will meet its funding contribution (match) requirements for all project costs in excess of the amount of state financing requested and how operational costs (including programming costs) for the facility will be sustained.**

General Merit Factors:

- A. Is the allocation of effort in the budget appropriately matched to the objectives described for the project under need, scope of work, offender treatment and programming, and administrative work plan?
- B. Are the budgeted costs an efficient use of state resources?
- C. Rate the applicant's plan for sustaining operational costs, including programming over the long term.

6. Readiness to Proceed

- A. Did the county provide a board resolution: 1) authorizing an adequate amount of available matching funds to satisfy the counties' contribution 2) approving the forms of the project documents deemed necessary, as identified by the board (SPBW) to the BSCC, to effectuate the financing authorized by the legislation, 3) authorizing the appropriate signatory or signatories to execute those documents at the appropriate times. The matching funds mentioned in the resolution shall be compatible with the state's lease revenue bond financing. See page 4 of the Proposal Form for the definition of "compatible funds". (SB-863 funding preference (GC section 15820.936(b)))

Note: Finance and the SPWB will ultimately make the final determination of any fund source's compatibility with the SPWB's lease revenue bond financing.

- B. Did the county provide documentation evidencing CEQA compliance has been completed? Documentation of CEQA compliance shall be either a final Notice of Determination or a final Notice of Exemption, as appropriate, and a letter from county counsel certifying the associated statute of limitations has expired and either no challenges were filed or identifying any challenges filed and explaining how they have been resolved in a manner that allows the project to proceed as proposed. (SB 863-funding preference, GC section 15820.936(b))

The evaluation factors to be used and the maximum points that will be allocated to each factor are shown in the table below.

EVALUATION FACTOR		Scoring Method	Max Pts	Section Max	Weight	Total
1.	Statement of Need	0-12	12	20	1.2	24
	SF A: Past Financing	0,2,4	4			
	SF B: Need expanded program/treatment space	0-4	4			
2.	Scope of Work	0-12	12	16	1	16
	SF A/B: Feasible plan to replace compacted housing/expand program/treatment space	0-4	4			
3.	Offender Programming and Services	0-12	12	20	1.5	30
	SF A: Documents pretrial inmate percentage	0/4	4			
	SF B: Describes risk assessment-based pretrial release process	0/4	4			
4.	Administrative Work Plan	0-12	12	12	1	12
5.	Budget Narrative	0-12	12	16	1	12
6.	A. Readiness: Board Resolution	0/12	12	24	1	24
	B. Readiness: CEQA Compliance	0/12	12			
TOTAL POINTS			84	104		118

Notes:

SF Special Factor
0-12 Scored on a 0 to 12 pt. range
0, 2, 4 0- funded under AB900 or SB1022;
 2- partially funded or award returned;
 4- no financing or awards under AB900 or SB1022
0-4 Scored on a 0 to 4 pt. range
0/4 Scored 4 if pass, 0 if fail
0/12 Scored 12 if pass, 0 if fail

SECTION 6: BOARD OF SUPERVISORS' RESOLUTION

All counties applying for SB 863 financing must include a Board of Supervisors' resolution with the proposal submittal. The resolution must include the requisite components as outlined below. For counties submitting multiple proposals (which requires participation in a regional ALCJF as described in the RFP), separate resolutions for each proposal, with the necessary language contained in each resolution, are required.

The Board of Supervisors' resolution for the project shall be attached to the original proposal and contain the following:

- A. Names, titles, and positions of county construction administrator, project financial officer, and project contact person.
- B. Approving the forms of the project documents deemed necessary, as identified by the board (SPBW) to the BSCC, to effectuate the financing authorized by the legislation.
- C. Authorization of appropriate county official to sign the applicant's Agreement and submit the proposal for funding.
- D. Assurance that the county will adhere to state requirements and terms of the agreements between the county, the BSCC, and the SPWB in the expenditure of state financing and county match funds.
- E. Assurance that authorizes an adequate amount of available matching funds to satisfy the counties' contribution. The identified matching funds in the resolution shall be compatible with the states' lease revenue bond financing. (see page 4 of this form for description of compatible funds)
- F. Assurance that the county will fully and safely staff and operate the facility that is being constructed (consistent with Title 15, California Code of Regulations, Chapter 1, Subchapter 6 section 1756 (j) 5) within 90 days after project completion.
- G. All projects shall provide the following site assurance for the county facility at the time of proposal or not later than 90 days following the BSCC's notice of Intent to Award: 1) assurance that the county has project site control through either fee simple ownership of the site or comparable long-term possession of the site and right of access to the project sufficient to assure undisturbed use and possession of the site; and, 2) will not dispose of, modify the use of, or change the terms of the real property title, or other interest in the site of facility subject to construction, or lease the facility for operation to other entities, without permission and instructions from the BSCC, for so long as the SPWB lease-revenue bonds secured by the financed project remain outstanding.
- H. Attestation to \$455,000 as the current fair market land value for the proposed new or expanded facility. This can be claimed for on-site land value for new facility construction, on-site land value of a closed facility that will be renovated and

reopened, or on-site land value used for expansion of an existing facility. It cannot be claimed for land value under an existing operational facility. (If claimed as in-kind match, actual on-site land value documentation from an independent appraisal will be required as a pre-agreement condition.)

- I. Regional ALCJF projects only: A Board of Supervisors' resolution from the lead county in the regional partnership containing the items identified above, along with a Memorandum of Understanding (MOU) or Joint Powers Agreement (JPA) between each of the partner counties. Please consider the information about regional ALCJFs for the purposes of this funding program as described in the "Eligible Projects" section, "Limit on Number of Projects/Set Asides" sub-section of the RFP, before developing these documents. If preliminary MOUs and JPAs are submitted, final documents must be submitted within 90 days following the notification to the lead county of conditional Intent to Award state financing.

Note: Additionally, refer to "Section 5: Narrative - Readiness to Proceed."

PROPOSAL CHECKLIST

- a. Page 1 of the Proposal Form is the first page of your proposal. Please use standard copy paper. Do not use heavyweight, card stock, or glossy paper. Covers, table of contents, introductory letters, tabs, or dividers are not allowed.
- b. The formal proposal includes the Proposal Form, narrative, and required attachments (needs assessment, board resolution, regional project MOU's or JPA's, one (1) additional attachment with a limit of 4 pages of schematics, graphs or charts) as a combined document.
- c. Provide one original proposal with Applicants Agreement signed by proper authority on page 2 section E.
- d. In addition to the wet signature original and 1 electronic copy (read only). The electronic version should be an Adobe Acrobat file (pdf) on a standard CD ROM.
- e. Two whole punch the top of the original copy of the proposal.
- f. Use a clip to secure the proposals. (Do not put proposals in binders or use staples.)
- g. The Arial font used for the proposal and the appendices can be no smaller than 12 point.
- h. The narrative for Sections 5 must be double-spaced with one-inch margins.
- i. The entire narrative (Section 5) cannot exceed 35 pages.
- j. The only attachments are the board resolution, needs assessment, regional project MOU's and JPA's, and one (1) attachment with a limit of four (4) pages of schematics, graphs or charts.
- k. Attach to the original proposal the Board of Supervisors' resolution (original or copy), fully executed, containing the language cited in Section 6 of the Proposal Form. Please include an additional copy of the resolution.
- l. Provide one copy of a needs assessment study (as described previously in the RFP) if the county intends to build a new facility or add bed space to an existing facility. Projects for renovation and program space only are not required to submit a separate needs assessment study but are required to comprehensively document the need for the project in the proposal.
- m. For regional ALCJFs, provide one copy of the MOU or JPA and the Board of Supervisors' resolution.

Executive Summary

The Placer County Sheriff's Office operates two Type II Adult Detention Facilities located in Auburn and Roseville California. The Auburn Jail was originally built in 1985, with a design capacity of 108 beds; subsequently additional housing units were added in 1992 and 2002; raising the Rated Bed Capacity to 492 without significant change to the original administration, program, and support space. Therein lies a major problem, the Auburn Jail is seriously deficient in program and support space at the 492 bed level; and it is not possible, given site constraints that additions for those could be made.

Based upon conditions in the jail system in 1985, a Federal District Court Consent Decree prohibits the Placer County Sheriff's Office from exceeding the RBC in the jail.

The South County Jail facility is designed for a RBC of 420, with 300 rated beds currently in use. 120 of the current rated beds are in process of remedial construction and are planned to be activated in January of 2016. At that time 120 inmates will be moved from Auburn County Jail and those beds will be decommissioned. Of the 300 current rated beds at SPJ, 120 are in the Minimum Security Facility housing longer term AB900 inmates. The infrastructure for South Placer Jail support space was designed to accommodate a total capacity of 980 beds.

This request is for providing space to expand programs and develop new programs for Vocational Training, Re-Entry Housing, purpose-built Mental Health housing and programs at the South Placer County Jail for males and females. This program initiative is called "SPIRIT" **South Placer Inmate Rehabilitation and Instructional Training** which reflects the Sheriff's continuing commitment to improve program and training opportunities for individuals in Placer County custody.

In addition this SPIRIT program initiative is consistent with the 2014 Criminal Justice System Master Plan report prepared by David M. Bennett.

Specific Areas of Concern in the Current Jail System:

The current Placer County Jail System lacks adequate space and facilities to conduct meaningful programs to continue to reduce recidivism. Specifically, the lack of purpose-built housing for Re-Entry and Mental Health inmates make it difficult to conduct expanded and new programs. The problem is particularly acute at the Auburn Jail, which is deficient in terms of administration, program, and support space for its rated capacity of 492 beds, and there is no site area available for additions. Opportunities for expansion of both capacity and program space at the South Placer Jail have been incorporated in the new facility site development there.

Concept for “better use” bed replacement with Building Additions and Improvements at South Placer Jail:

The basic concept for the SPIRIT initiative is to develop new housing and programs building space at the South Placer Jail and decommission housing units #1 and #3 at the Auburn Jail, therefore relocating 296 beds from the Auburn Jail to new housing buildings and programs at the South Placer Jail. 120 of the 296 beds will be moved over to SPJ in January of 2016. With the remaining 168 new beds at South Placer Jail the new total jail system will have a better used rated bed capacity of 784.

For the most efficiency in operations, the following additions and improvements would all be done at the South Placer Jail:

- 1) In the vacant area on the north side of the overall site:

County of Placer SB 863 Proposal Section 5: Narrative Attachment

- a) A New 60-Bed Female Minimum Security Housing Unit, which will be a combination of lower security female general confinement and female re-entry beds providing access to programming and job training;
 - b) A New 60-Bed Re-Entry Housing Unit, with space reserved for another 60-Bed Housing Unit in the future, which will provide access to educational and vocational job training space;
 - c) Extensive Education and Vocational Training program areas with immediate accessibility from the two new housing units and the existing Minimum Security Facility; and
 - d) An Administration, Security, and Processing area for the north site area.
- 2) In the main South Placer Jail:
- e) A Secure Program Services Addition on the south end of the Jail will serve the existing housing units and Mental Health;
 - f) New designed 48-Bed Mental Health Housing Unit subdivided for males and females. The Mental Health housing unit addition will provide 48 beds. This unit will be attached to the existing facility so that medical services is in close proximity, and will have internal programs and group interview rooms to serve this unit and the existing adjacent housing units; and
 - g) Infill of two small existing courtyards to expand administrative office space for classification and for program services staff.
- 3) Food Service and Laundry equipment for additional inmate capacity.
- 4) Site infrastructure upgrades as needed for site work, utilities and parking.

Responses to Section 5 Narrative:

1.	<p>STATEMENT OF NEED: What are the safety, efficiency, and offender programming and/or treatment needs addressed by this construction proposal? Please cite findings from the needs assessment (through 2019) submitted with this proposal.</p>
<p>General Merit Factors:</p>	
G:1A	<p>To what extent does the need described in the proposal match the legislative intent of SB 863 (GC section 15820.933)?</p> <p>Response: A focus of SB863 is improving adult criminal justice housing with an emphasis of expanding program and treatment capability. This is an essential goal of the near term strategic plan of Placer County for managing the current and future offender population.</p> <p>At the present time, 60% of inmates housed in Placer County's Auburn Jail are located in Housing Unit 1 and Housing Unit 3. Each housing unit presents issues that must be addressed separately. Housing Unit 3 is the larger of the two units and primarily houses those inmates who could best benefit from programing, education and vocational training. Housing Unit 1 was designed for high risk administrative segregation and is staff intensive and unsafe. Moreover, the Auburn Jail is deficient in most regards in terms of serving its current rated capacity of 492 beds – it will function more effectively at a lower in-custody population. The goal of the Sheriff's Office is to build a new capacity in South Placer appropriate to the needs and risks of the inmate population and provide meaningful educational programs, treatment options and vocational training to those inmates who would benefit, in an environment suitable for the safety of both staff and inmates.</p>
G:1B	<p>Does the applicant provide a compelling case for the use of state financing to meet this need?</p>

Response: Housing Unit 3 contains [REDACTED]

[REDACTED]

[REDACTED] The two celled pods currently hold [REDACTED]

[REDACTED]. Total RBC of Housing Unit 3 is 276 inmates. The design of Housing Unit 3 was the result of a need for bed space and of a consent decree filed with the Eastern California Court District on April 9, 1992 to house low/medium security inmates. Housing Unit 1 was an original housing unit constructed in 1983. [REDACTED]

[REDACTED]

[REDACTED] The total RBC for Housing Unit 1 is 20 inmates [REDACTED]

[REDACTED]. As newer more secure housing units were added in subsequent years, Housing Unit 1 was closed for brief periods.

[REDACTED]

[REDACTED]

[REDACTED]. This central movement limits the ability to provide education to all qualifying inmates. AB109 (Realignment) and Prop 47 have substantially changed the demographics of inmates by increasing the custody level of offender [REDACTED]

The facility design is insufficient to meet the legislative intent for treatment and vocational training for low level and medium level offenders or reducing recidivism. Following Realignment and the need for additional administrative segregation space, Housing Unit 1 was re-opened. The inmates currently

housed here include [REDACTED]

Additionally, the unit does not afford the ability to easily or safely implement mental health treatment, educational or evidence based programs that could ultimately serve to address the very behaviors these inmates present. Due to lack of space for programming, the Jail can only reach 27.7% of our current inmate population. Due to lack of vocational training space, the Jail cannot reach any of our inmate population with meaningful vocational training.

The Placer County Sheriff's Office believes our inmate population would benefit from a replacement housing specifically designed for mental health, re-entry, and program focused general confinement beds that fosters flexibility for treatment, educational incentives, socialization programs and other services not currently available to this cross section of inmates. This SPIRIT initiative could reach the entire inmate programming needs while consolidated on one site for efficiencies in operations and staffing. Construction of the SPIRIT facility would allow flexibility for management of this inmate population.

How well is the description of need supported by evidence provided by the applicant?

G:1C

Response: Our near term strategic goal includes construction of a secure facility area with housing at the South Placer Jail. The SPIRIT initiative will incorporate areas for in-custody treatment, traditional education, enhanced

	<p>vocational training, mental health and drug treatment as well as basic life skills training. The housing would connect to a centralized area for classrooms and vocational training and allow multiple classifications of inmates to receive treatment or training based on their needs without impacting the larger South Placer Jail facility. The safety and security of such a design would allow for minimal and safer movement of inmates. The Sheriff's Office has a pre-existing close collaboration with both the Placer County Probation Dept. and Dept. of Health and Human Services and the Sacramento County Office of Education (SCOE), for both vocational training and evidence based treatment. Construction of a facilities specifically for in-custody treatment options, vocational training, evidence based and mental health treatment, would expand this collaboration and serve to enhance opportunities for favorable outcomes across multiple classifications of inmates.</p>
<p>Special Factors</p>	
<p>s:1A</p>	<p>Has the applicant received financing under AB900 or SB1022? (SB 863-GC section 15820.936(b) scoring consideration)</p> <p>Response: On January 11, 2012, the Placer County Sheriff's Office submitted application and proposal for AB 900 Phase II funding. Placer County was not awarded any funds in that round of State funding.. The Placer County Sheriff's Office did not submit a proposal for SB 1022 funds.</p>
<p>s:1B</p>	<p>To what extent does the need include expanded program or treatment space? (SB 863-GC section 15829.936(c) funding consideration)</p> <p>Response: The "SPIRIT" (South Placer Inmate Rehabilitation & Instructional Training) facilities are intended to specifically meet the intent of realignment</p>

legislation with regard to programs, treatment and vocational training. The in-custody, evidence based programs will be most effective with classification housing and placement of inmates in programs as part of the combined effort for success. The housing areas will be designed around multiple programs and treatment areas combined with vocational and life skills training. Inmates who participate in these programs will be housed in units readily accessible to both treatment and vocational areas allowing inmates to support each other while actively participating together. Studies have validated a higher success rates when inmates participating in programs are not intermixed with inmates outside the program. Included within this programming strategy is a 48-bed housing unit as an addition to the south end of the existing South Placer Jail for inmates with mental health concerns but who are amenable to programs, treatment and vocational training. This unit would have equal access to the same services provided to other inmates and would serve to better prepare this higher risk population for successful re-integration into our communities. Effective care and custody of mentally ill inmates involves the collaborative integration of three fundamental elements are adequate and appropriate:

- 1) Jail-based management of mentally ill inmates
- 2) Jail physical environments and accommodations
- 3) Community mental health delivery systems

Collaborative integration of these elements maximizes the potential for best health care, criminal justice and resource utilization. Therefore, all elements must be evidence-based, fully functional and strategically developed.

The Auburn Jail has only basic limited program space to meet Title 15 requirements and very limited rehabilitation programs such as GED and do not have any space for mental health or expanded programming needs. [REDACTED]

[REDACTED]

The training and rehabilitating of offenders before they go to State prison or the streets and providing skills for gainful employment is the key to reducing recidivism. Understanding the intent of SB 863, Placer County proposes to build and operate a model rehabilitation center named SPIRIT.

2. **SCOPE OF WORK: Describe the areas, if any, of the current facility to be replaced or renovated, and the nature of the renovation, including the number of cells, offices, classrooms or other programming/treatment spaces to be replaced or added and the basic design of the new or renovated units.**

General Merit Factors:

How will the planned replacement, renovation or new construction meets the needs described in Question 1 (Statement of Need)?

Response: [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED] In Housing Units 1 and 3 there is a RBC of 296

Following Realignment, multiple classification changes across the facility were necessary to accommodate changes in inmate population and thus have fallen

short for safety and the need of program spaces.

The South Placer Jail was opened in May 2014 and was 100% funded by County capital improvement funds. However, the facility was designed prior to realignment, and although a much safer facility to operate, it also has limitations for meeting the evolving extent of program and vocational training necessary to reduce recidivism. The new SPIRIT facility would augment the purposes of the South Placer Jail by providing appropriate housing and would serve to improve economic and staffing efficiencies for the Placer County Jail system. The near term goal is to decommission Housing Units 1 and 3 at Auburn, transfer the existing staff to the new SPIRIT facility and populate the new housing units with those inmates best suited for programing, vocational training, substance abuse treatment, mental health treatment and education. This also involves opening housing pods A and B (60 beds each) in the South Placer Jail, and redistributing inmates to have program focused inmates in the new housing units. The efficiencies of the SPIRIT facilities will be enhanced with easy access for Probation and HHS, SCOE and Placer Adult Education, who oversees and implements many of the programs. The SPIRIT facility will be comprised of the following: Housing: Women's and Men's Re-entry Housing Units, Mental Health Unit-designed for acute and chronic care, male and female inmates including program, group and interview spaces on the unit. Staff and Administrative Space: Housing Unit Security Control, Staff break and restroom areas, interview rooms, inmate visiting, medical treatment areas. Program, Vocational and Treatment: In-Custody treatment spaces, educational

	<p>classrooms and program areas, vocational training for multiple skills training.</p>
G:2B	<p>How well does the proposed project plan suit general operational requirements for the type of facility in the proposal, including factors such as safety, security and efficiency?</p> <p>Response: [REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]. The percentage of AB109 inmates has grown to 20% since 2011 and brings a myriad of issues including: more sophisticated inmates, violence, manipulation, drugs, gang issues and a culture typical among the inmates of prisons. With AB109 implemented, we now have "minimum security" inmates which need to be housed in a more secure facility than minimum security while providing necessary skills and mental health treatment to reduce recidivism. The SPIRIT initiative will provide the solution in a safe and secure environment to meet classifications needs. Recidivism is a community issue the corrections system and stakeholders can positively impact with strategic planning and partnerships. Community leaders and County managers recognize these problems and plan to build a comprehensive training center as part of the SPIRIT Facility as the solution. When the SPIRIT project is completed, it will allow medium security inmates who qualify for programs and treatment from Auburn's Jail Housing Unit 3 to be transferred to the SPIRIT facility. The construction of a modern facility specific for these needs will provide a safer environment for both inmates and staff, and</p>

an environment tailored to cultivating successful outcomes for inmates. Efficiency will be obtained by the Placer County Sheriff's Office by streamlining the programs and mental health treatment to minimize redundancy while leveraging resources that contribute to its successes. Vocational training and mental health services will be more effective and efficient with providing the 5 inmate mini dorm housing plan and additional programming space while at the same time improving safety and security of the facility. Staff efficiency obtained will streamline operations on many levels to allow effective staff support for the stability of the mentally ill and provide the much needed vocational skills.

Where applicable, how well does the proposed project meet specific needs for programming and treatment space?

Response: Placer County currently offers some programs and services to the inmate population at both the Auburn and the South Placer Jails.

A variety of educational services, evidence based treatment programs, life skills education and other services are offered to some, but not all, of the inmate population qualified to receive services. Due to facility design and lack of building square footage, only 27.7% of the inmate classifications who would otherwise qualify are accommodated. With the proposed new facilities, a target goal of 80% could be achieved. The following is an index of programs offered to the inmate population within the Placer County Corrections Division. The Sheriff's Office makes every effort to provide a variety of programs to as many inmates as possible, subject to restrictions based on classification,

G:2C

behavior and within the physical limitations of the facilities.

1. Evidence Based Treatment Programs: CoRR and MRT
2. Educational Programs: GED, High School Diploma, Basic Computer Skills, Academic Brush Up, Literacy Program, Culinary Arts
3. Re-entry Programs:
 - a. PREP (In-Custody): Parenting, Anger Management, Courage to Change, Batterers Program
 - b. Transitional PREP (out of custody)
 - c. Vocational Training: Construction, Commercial Vehicle Training
 - d. Eternity Challenge
4. Life Skills Training: Parenting for Men, Alternative to Violence
5. Services and Traditional Jail Programs: Mental Health / Socialization, Veterans Services, AA, NA, Chaplaincy, Mindful Meditation

A summarized description of the above programs is listed in the Needs Assessment accompanying this application and section 3 of this narrative. It is the goal of the Placer County Corrections Division to expand the delivery of programs and services to a wider range of inmate classifications. We have developed a very good working relationship with other County stakeholders who can deliver expanded educational, treatment and vocational services. What is needed is the physical space necessary to safely and effectively deliver current and future programs envisioned by our partners. With the completion of the SPIRIT Facility, the Placer County Sheriff's Office envisions expansion of the current evidence based treatment programs to capture up to

80% of the qualifying inmate population. In addition, the Sheriff's Office intends to create vocational skills courses within the shop facilities that would be built within the SPIRIT Facility. Courses such as telecomm technology, electrical and wiring, welding and metal fabrication would be provided to inmates who participate in concurrent treatment, behavioral life skills programs. It is also our aim to provide step-down options as part of an inmate's successful participation with many of the programs. Qualifying inmates who successfully complete program blocks may be offered additional, off-campus training or intern work in the outside community. Such work would be intended to provide real job skill training and experience to better prepare the inmate for successful employment after incarceration.

Special Factors (GC section 15820.936(c)):

How feasible is the county plan for seeking to replace compacted, outdated, or unsafe housing capacity; or, (SB 863-funding consideration) How feasible is the county plan for seeking to renovate existing or build new facilities that provide adequate space for the provision of treatment and rehabilitation services, including mental health treatment? (SB 863-funding consideration)
Note: Raters will award special points on the feasibility of the plan for replacing unsafe housing, providing adequate treatment space, or both.

Response: The Placer County Sheriff's Office has identified the Auburn Jail specifically Housing Units 1 and 3 that do not adequately provide vocational programming or mental health treatment space for replacement. The existing Auburn Jail site constraints do not allow additions or renovations to accommodate the needed security and programming. With both outdated and inadequate housing, we are not able to provide the treatment and rehabilitation

S:2A

services needed, including mental health treatment. With decommissioning Housing Units 1 and 3, transferring inmates to the SPIRIT facility and adding new vocational skills / mental health treatment facility with utilizing a new classification approach; this will provide inmates the opportunity to be directed to new life changing opportunities. The staffing of this new facility will be partially offset by the efficiencies realized by the new housing specifically designed for the classification and custody level.

<p>3.</p>	<p>PROGRAMMING AND SERVICES. Describe the programming and/or treatment services currently provided in your facility. Provide the requested data on pretrial inmates and risk-based pretrial release services. Describe the facilities or services to be added as a result of the proposed construction; the objectives of the facilities and services; and the staffing and changes in staffing required to provide the services.</p>
<p>General Merit Factors:</p>	
<p>G:3A</p>	<p>How clearly described are the facility’s current programming and/or treatment services?</p> <p>Response: The inmates programming assessment process focuses on the individual inmates needs as well as violence risk factors for the assignment to the current programs and services, which are as follows:</p> <p>Preparation for General Education Diploma GED, Test: Individual assessment, testing and class placement, preparing students for the California GED test(s) offered to inmates. In-custody classes are held in the following subjects; Math, English, Language Arts, Science and Social Studies</p> <p>Preparation for High School Diploma: Individuals having the majority of prerequisites can obtain their High School Diploma. The Placer School for</p>

Adults works with the last high school attended gives the student instructional course work and tests to complete High School Diploma requirements.

Math -Academic Brush Up: Individuals already possessing a high school diploma, GED or higher education can continue education through individual mathematical course work in algebra, trigonometry, calculus and statistics.

Literature-Academic Brush Up: Individuals already possessing a High School Diploma, GED or higher education can enroll in advanced literature analyzing and discussing selected readings. Individuals with reading skills below 8th grade are assigned to individual reading tutors for two sessions per week/ 1.5-2.0 hours a session.

Career Technical Education- Basic Computer Application: Instructional assignments, practice, drills and testing individuals develop the basic skill sets to move onto more challenging computer applications. 30 hours of instruction for each Word, Excel and PowerPoint. Through exercises, drills and testing, Certificates of Mastery are given to successful students.

CoRR: Community Recovery Resources (Beyond Bars): Evidence based program designed to eliminate criminogenic thinking for offenses due primarily to their substance abuse with the use of interactive journaling, focused workbook series and group dynamics. CoRR augments the *in-custody* treatment program for sentenced and un-sentenced. Beyond Bars is designed to reduce the high rate of recidivism among the inmate population by examining the reasons patterns are developed leading to the cycle of recidivism and incarceration.

MRT: Moral Reconciliation Therapy, PES (Pacific Educational Services):

Evidence based program where participants develop individual action plans and begin implementation during incarceration. The plans support and model prosocial behaviors starting with the inmates' immediate surroundings.

Through group and individual assignments, the inmate holds themselves and others accountable for their actions. MRT focuses on how judgment decisions are made and the effects of drug abuse on the choosing right from wrong. This cognitive behavioral program delves into the "moral" reasoning when making decisions. Re-entry action plans are in place for individuals as they transition into the community. Each plan utilizes skills learned to maintain sobriety and free of addiction and criminal thinking/behaviors.

The Eternity Challenge (TEC) Re-Entry: Under the umbrella of the Placer Jail Chaplaincy, this *pilot project* utilized by TEC is faith based such as the **Genesis Program** and **Teen Challenge**. Small voluntary in-custody groups work with volunteer facilitators from the community. As inmates near their release dates, an exit plan is developed. TEC will provide clothing, food, housing and transportation. Through a series of for profit enterprises, TEC has provided employment and training to ex-offenders.

Meditation: A dedication toward harmlessness with the ultimate aim of the practice being the end of suffering, stress, anxiety, fear, hatred and delusion. During the class, participants explore mindfulness of the body, mind, feelings and emotions.

Parenting for Men Infants and Children (MIC): A 10-week parenting and life

skills program designed for fathers. The class helps men recognize what it takes to be a vital part of their child's life and how it helps create a healthy family environment. Note: this is not the same Parenting class SCOE offers.

Alternative to Violence Project (AVP): Project is a multi-cultural organization of volunteers offering experiential workshops that empower individuals to lead non-violent lives through affirmation, respect for all, community building, cooperation and trust.

Military Veterans: Collaboration with the Placer County Veterans Officer provides inmates seeking information on possible government/ local benefits for themselves or families can submit paperwork which is directed to the County Veterans Office.

Mental Health LCSW started possibly the first program of its kind in-custody inmate program. The **Socialization Project** convenes once a week at the Auburn jail. Under the supervision of the LCSW and jail staff, these mental health inmates, normally segregated from the general populations and each other, are brought together for group therapy.

The Literacy Program: The Literacy Program is sponsored by the Placer County Library System through the Placer Adult Literacy Service (PALS). Participants are referred to the program from either self, teacher or staff. A literacy specialist conducts a one-on-one comprehensive literacy assessment. PALS provides inmates with tools to change their lives by giving them the reading, writing and basic math skills needed to move into the GED program in-custody or transition to the out of custody Re-Entry program.

Narcotics Anonymous (NA): Fellowship meetings where recovering addicts share messages and advice to incarcerated individuals. Resources are made available to inmates to take advantage of weekly group NA programs offered to the various in-custody classifications. One-on-one NA meetings for administratively segregated inmates or two officer moved inmates are encouraged and made by appointment.

Alcoholics Anonymous (AA): Volunteers hold group meetings weekly as space allows. One-on-one AA meetings for admin. segregated inmates or two officer moved inmates are encouraged and made by appointment.

Chaplain Program: Every religious group/church in the county has volunteer facilitators from all denominations to host group and individual religious prayer or devotional services. The Senior Jail Chaplain maintains a clergy and statistical data base on services requested by inmates.

Sacramento County Office of Education (SCOE), Re-Entry Program:

In 2015, SCOE won a Placer County Proposals for a Probation/Corrections Re-Entry Program. The **Placer Re-Entry Program (PREP)** uses evidence based curriculum aimed at reducing the cycle of recidivism through individual targeted assessments utilizing *the Correctional Assessment and Intervention System (CAIS)*. CAIS is a validated assessment tool combining an individual's risk for re-offending with needs that would help mitigate re-offending factors. While initially designed as a supervision tool for Probation, Placer County has begun using CAIS in-custody as an aid in conjunction with innovative classifications methods, bringing individuals historically not classified or housed

in the same unit together in a common living and programming venue. SCOE in-custody programming includes:

Parenting (evidence based/ recognized by the Courts) - Aimed at incarcerated/probationers/parolees persons having been away from their children and regaining the parent/child relationship.

Anger Management (evidence based/ recognized by the courts) - Focused on anger and stress management, the roots of anger, bitterness, hurt and jealousy.

Courage to Change (evidence based) - Cognitive Behavioral Intervention curriculum utilizing interactive journaling with 10 specific topics ranging from social values, responsible thinking, peer relations and self-control.

52 Week Batterers Program (evidence based) - Identifying the types of violence: emotional, verbal, physical and sexual. Curriculum to educate abusers and overcome violent and unacceptable behaviors. This course is accepted by the Placer County Courts.

Placer County Probation's Out of Custody Transitional PREP: SCOE services continue out of custody at the PREP center. Probationers, Parolees, AB109 and non-specified inmates transitioning into the community can seamlessly flow into the **PREP out of custody program**. Located at South Placer Probation, the PREP Center continues services started in-custody. With an eye towards continued and expanded services, ex-offenders can complete the 52 week Batterer's program started in custody and continue testing on sections of the California GED course along with their counseling

	<p>and education services including county mental health screening.</p>
G:3B	<p>If improvements to programming and/or treatment services are expected as a result of the planned construction project: Are the improvements to programming and/or treatment services clearly described? How strong is the evidence provided by the applicant that the programming and/or treatment services planned for inmates upon project completion will help reduce recidivism or meet inmates' health and treatment needs while incarcerated?</p> <p>Response: Placer County proposes to add new or expand the following education and programming resources to the existing Jail programs, through focused facility construction space additions:</p> <p>Additional Basic Adult Education courses (Expanded): Due to lack of space, inmates of the same classification needing little to moderate teacher assistance must compete for teacher attention with those individuals requiring extensive one-on-one assistance. With additional classroom space to allow distance learning, the jail could run concurrent basic adult education programs to multiple classifications for those at similar comprehension levels yet still provide assistance for individuals needing more assistance without slowing curriculum for the majority.</p> <p>Academic Brush Up (Expanded): With additional housing/classroom space, those individuals already in possession of a high school diploma or GED certificate could work on deficient academic areas.</p> <p>Art Therapy, Mental Health Program (New): Art Therapy program for inmates with acute mental health issues/ return to competency housing unit plans and those suffering with PTSD for both military veteran's in-custody and other sufferers. Participants in this program improve their overall</p>

functioning and social interaction skills. Additional housing and space would allow this program to be introduced.

SCOE In-Custody (Expanded and New): Additional dedicated housing/classroom space will increase the number CAIS assessments completed per month and expand the current evidence based SCOE programs. Anger Management, Parenting and Courage to Change including Finance and Life Management can be implemented with program space.

SCOE In-Custody Construction Trade Class Curriculum (New): In partnership with SCOE/NCCT, an agreement will bring out of custody NCCT classroom curriculum to the jail. This program would augment and prepare those inmates in Re-Entry for seamless transition to the PREP NCCT out of custody program. Providing this program to inmates that may not assess a high risk to reoffend but are without employable skills/direction or career aspirations, would benefit the inmate and community as well. Since the out of custody NCCT program has slotted seats for non-“*Re-Entry*” individuals, this would be an option for younger inmates without a plan for employment.

Meditation and Alternatives to Violence (AVP) (Expanded): With space additions, more groups of many classifications can attend. When small groups of a larger population attend the three day AVP course, the increased positive inter-personal communication skills acquired are strong and utilized by those individuals for days or weeks after the course. Therefore, Alternatives to Violence curriculum would be brought to the majority of inmates.

Culinary Vocational Program (Restart/Expanded and NEW): The South

Placer Jail kitchen classroom space would allow a fully functional culinary program. Culinary Arts includes classroom instruction as well as hands on kitchen experience. Written and practical tests would cover topics including: sanitation and effective sanitary practices, biological hazards, typical kitchen/ cooking equipment safety and operations, emergency procedures, scales/ measurements, baking, soups, salads, broiling, frying and vegetable preparation, nutrition, customer service, proteins, starches and fruits.

Welding Technology and Metal Fabrication Vocational (NEW): The Re-Entry program would add welding to the in-custody programs. Placer County has the finest welding technology program in California located at a nearby junior college. Agriculture and gold mining industry creates a demand for welders in the area and certified welders are in demand across the country along with teaching problem solving with metal design and fabrication.

Electrical and Wiring Technology Vocational Program(New): The Electrical and Wiring Technology would prepare Re-Entry inmates for out of custody PREP construction training. Electrician trade school programs are nine months to one year. Partnering with local education resources, the in-custody program teaches basic module curriculum covering introduction to electrical theory, California related codes, motors and transformers, wiring and installation and other topics. A program agenda with distinct testable learning modules, emphasizing strong foundational knowledge.

C-Tech and Associates Vocational Program (New): This new program specializes in telecommunication tech., copper and fiber optic networks,

	<p>telephone and VoIP, audio/video systems, energy management and connecting to business. Each module provides inmates the skills to learn industry-recognized and standardized training for workforce development upon release from custody. Inmates can earn six industry credentials in 230 hours of training and also certifies females at almost three times the national average while greatly assisting the transition from incarceration to gainful employment.</p>
G:3C	<p>If improvements are designed to replace compacted, outdated, or unsafe housing capacity: Are the improvements to housing deficiencies clearly described? To what extent will the deficiencies be remedied by the proposed construction?</p> <p>Response: The replaced housing units will contain classroom program spaces; therefore, inmates would not compete with the entire jail population for dedicated group or individual program time. Multiple Socialization groups would be held with the goal of modifying behaviors and allowing more individuals to move towards a general population status within their classification. Inmates with mental health issues historically have not been assigned Adult Education due to lack of resources and space. With the replacement housing units containing dedicated spaces, this would guarantee various adult educations as well as the planned art therapy programs and other positive behavior reinforcing programs. Currently, the Mental Health socialization group is limited to 1.5 hours/once a week. A sub-group of mental health inmates that are administratively segregated from the other similar but general population and each other in large part due to mental health issues are brought together by jail mental health practitioners and program in group</p>

	<p>treatment situations. This particular Socialization project has proved extremely successful however, due to lack of space in the jail, it is limited to once a week.</p>
<p>G:3D</p>	<p>How thorough are operational objectives met by the staffing plan and lines of authority (including interagency partnerships, if relevant) in program and treatment management?</p> <p>Response: It has been the experience of corrections staff and administration that educators with passion for the subject matter and experience with underserved populations make the best in-custody teachers. As opposed to hands off standalone inmate programs without Correction staff involvement, the Corrections Division and County Probation has developed unique working relationships with the Placer Adult School. Jail program staff has actively participated in teacher interviews and selection for the last 4 years. Corrections staff along with Probation continuously advocate for innovative programs that will benefit and stop inmates from re-offending. The Adult school is actively involved with the out of custody PREP program as well. In addition, in-custody Re-Entry facilitators and case managers are actively involved with ex-offenders for continuum of services. Custody staff frequents both the PREP center and NCCT, checking on and providing encouragement to ex-inmates. Prior to SB 863 and over the last two years, discussions have surrounded vocational training and the need for additional classroom and vocational areas to teach multiple skills or trades. Our Adult School has pledged educational resources and support for vocational education. When NCCT opened the out of custody vocational training, they also pledged to teach in custody.</p> <p>County Probation will continue active involvement with in-custody</p>

probationers and other specified inmates. Also, involvement with jail program curriculum and development of new classification schemes melding traditional county type classification methods /procedures with CAIS assessment tools or other novel approaches that identify and treat those factors that continue the cycle of incarceration and recidivism. Work collaboratively with Corrections in transitional programs and planning. County Probation will continue the increased involvement and early jail intervention with specified offenders and those offenders that may not have a "status" but are frequently overlooked and would benefit from extra guidance.

Northern California Construction Trades has pledged to do in-custody programming for the construction trades program at South Placer Jail.

Placer School for Adults has agreed to vest themselves in the jail's vocational program, "Placer School for Adults is poised and ready to support expansion in the development of added vocational courses through the inmate education programs in Placer. Funds to support this will be through ADA formulas, expansion and growth in other areas and AB86 adult education block grant consortium". Placer School for Adults actively works with the local junior college and will bring those resources to the table as needed.

SCOE has also pledged to program in housing units dedicated to targeted populations identified through CAIS assessments and continue to work cooperatively with county agencies including HHS and others through the referral process.

Health and Human Services has established active seats on the MDT. HHS

case workers are free and welcomed to be in the facility working with and following up on SCOE referrals for assistance. HHS is also linked with Placer Help to Hire which offers subsidized wage programs and inmate placement.

Other County Agencies such as Child Support services have begun appointments with offenders establishing guidelines that allow offenders to keep their drivers licenses as long as meaningful participation in prescribed jail programs. This would allow the possibility of job transportation on release which is a frequent issue.

Placer Human Services has agreed to continue contact with any inmate referral with information and assistance for themselves and family with CalFresh and Food stamps. Human Services has already established a monthly routine within the jail inmate population enrolling those without medical insurance into the MediCal program.

County Veterans Affairs and the Eternity Challenge will provide expanded veteran specific programs as jail space allows. Both entities will assist in housing and government benefits identification for veterans and their families and have resources to continue this at no cost to inmates.

The Eternity Challenge is actively seeking to identify county housing situations for purchase and make need local transitional housing more readily available for ex-offenders as well as continue the in-custody work providing life and job opportunities for ex-offenders.

The Placer Library System has pledged to continue and expand the jail literacy program as requested by program staff and develop a standard referral

service for testing that can be utilized at the Re-Entry PREP center where they have agreed to assign tutors as needed at no charge.

Meditation facilitators have agreed to continue current levels of programs for inmates and expand program as space allows.

Alternative to Violence coordinators agree to continue limited programs or expand as space allows at the pleasure of the Corrections Division.

Placer Adult School has agreed to assist mental health professionals with the

Art as Therapy program for mental health inmates and several local art venues are willing to sponsor not only **Art as Therapy** exhibits but general inmate art or projects as jail space allows.

Special Factors:

The county provided documentation that states the percentage of its inmates on pretrial status between January 1, 2013 and December 31, 2013?

(SB 863-GC Section 15820.936(b), mandatory criterion)

Response: The following data indicates the Pre-Trial information as reported to BSCC on a monthly basis for the timeframe requested.

S:3A

Month:	2013				Total % of ADP
	ADP of Fel.	% OF ADP	ADP of Misd.	% OF ADP	
Jan	344	56%	28	5%	60%
Feb	350	56%	28	4%	60%
Mar	357	56%	29	5%	60%
Apr	353	56%	29	5%	60%
May	345	56%	28	5%	60%
Jun	346	56%	28	5%	60%
Jul	345	56%	28	5%	60%
Aug	353	56%	29	5%	60%
Sep	359	56%	29	5%	60%
Oct	359	56%	29	5%	60%
Nov	359	56%	29	5%	60%
Dec	258	56%	29	5%	60%

A description of the county risk-assessment-based pretrial release program is provided in the narrative of question 3. (SB 863-GC section 15820.936(b), mandatory criterion)

Response: Placer County uses the following Risk Assessment for all in custody arraignments on fresh arrests and return on warrants to be completed by probation staff the following day of arrest/day prior to arraignment. The Multi-phase process utilizing Probation and Jail information systems are:

A. Generate basic report and Interview defendant/verify information

Address/Phone/Pending Cases/Probation Status/Employment/Drug History/Military/Address Verification contact.

B. Document CLETS information. (prior conviction history)

C. Score document based on Virginia Pre-Trial Risk assessment.

S:3B

Score of 0-1 = Straight OR. (Own Recognizance)

Score of 2 = OR with Conditions. (Abstain terms, for example)

Score of 3 = Supervised OR – Release with terms and conditions; Supervised by probation; status reports generated for the court.

Score of 4 = Pre-Trial EMP Home Confinement – Release on electronic monitoring with terms and conditions; supervised by probation, earn day for day credit for sentencing purposes; status reports generated by the court; high level of supervision.

Score of 5 or more = No Release; Probation recommends no release; bail set.

D. Copies of report recommendations to DA, Court and PD for review.

Court makes final determination and can override Probation recommendations.

Probation can override final score and make adjusted recommendation based

	on circumstances including nature of offense, public safety consideration, additional warrants, pending cases and probation history.
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4.	ADMINISTRATIVE WORK PLAN: Describe the steps required to accomplish this project. Include a project schedule, and list the division/offices including personnel that will be responsible for each phase of the project, and how it will be coordinated among responsible officials both internally and externally.
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General Merit Factors:	
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G:4A	<p>How clearly described are the elements of the work plan: timeline, assigned responsibilities, and coordination?</p> <p>Response: -The needs assessment recommends decommissioning the outdated and heavily impacted Auburn Jail Housing Unit 1 and 3 and building a new state of the art SPIRIT Facility at the South Placer Jail. If awarded funding, the County will procure professional consulting services to augment County staff in the project and construction management of the proposed facility. The consultant will assist with facets of the project; including development of the Design/Build (D/B) RFQ and RFP, development of the detailed architectural program, preliminary design architectural and engineering and development of design and performance criteria. D/B teams will be pre-qualified through Request for Qualifications process; then a comprehensive best value selection process from the top 3 – 4 D/B teams selected from the RFP. The selection process will adhere strictly to the stipulations of the Public Contract Code for qualification based upon selection on best value for public funds. The County Facility Services Department is the lead department for planning, designing and</p>
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	<p>constructing all projects. This SPIRIT project will use the resources and experience of this department. If awarded the SB 863 funding, the County of Placer and the Sheriff's Office will work closely with the Board of State and Community Corrections to begin establishing the project through the State Public Works Board. Design and construction stages would begin and be completed as indicated on the timetable. Occupancy would begin in the required first 90 day time frame of completion and possession of the facility. The Placer County Sheriff's Office will manage the project with the following individuals providing directives and oversight: 1. Rob Unholtz, County Construction Administrator and Capital Improvements Program Manager for the Department of Public Works and Facilities, will be responsible for construction oversight and administer State and County agreements and day to day liaison with the BSCC. 2. Jake Mucher, SPIRIT Project Site Manager; 3. Valerie Bayne, Project Financial Officer, responsible for all financial activities, project accounting and contractor/consultant contract payables, she will manage the budget and ensure compliance with projected costs; 4. Lieutenant Carol Walsh, SB 863 Coordinator with the Sheriff's Office.</p>
<p>G:3B</p>	<p>Can the scope of work described in Question 2 (Scope of Work) feasibly be accomplished within the time allotted?</p> <p>Response:-Placer County Sheriff's Office will implement a transition team if approval is obtained for this project. The transition team would consist of dedicated staff with expertise in current jail operations, security, staffing,</p>

	<p>finance and work flow. This team would be responsible to ensure the facility is operational and properly staffed within the 90 day time frame. Their duties would include formulation of policy and procedure, identification of programs, methods to deliver these programs, and sustainable funding to ensure delivery of the programs to the inmates.</p>
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5.	<p>BUDGET NARRATIVE. Describe the amounts and types of funding proposed and why each element is required to carry out the proposed project. Describe how the county will meet its funding contribution (match) requirements for all project costs in excess of the amount of state financing requested and how operational costs (including programming costs) for the facility will be sustained.</p>
General Merit Factors:	
G:5A	<p>Is the allocation of effort in the budget appropriately matched to the objectives described for the project under need, scope of work, offender treatment and programming, and administrative work plan?</p> <p>Response: The Needs objectives of the Sheriff's Office is to build a facility appropriate to the risks of the inmate population and provide meaningful educational programs, treatment options and vocational training to those inmates who would benefit, in an environment suitable for the safety of both staff and inmates. This facility located at South Placer Jail could reach the entire inmate programming needs while consolidated on one site for efficiencies in operations and staffing.</p> <p>The scope of work objectives are to replaced "Housing Units 1 and 3" at the Auburn Jail as these are insufficient to meet the needs of AB 109 inmates with the sophistication of inmates coming from the State prisons. In addition the added program and vocational training spaces will greatly</p>

assist job placement and reducing recidivism.

The Treatment and Programming objectives are to add new and expand education, mental health and vocational programming resources to the existing Jail programs, through focused facility construction space additions to the existing jail. The efficiencies of this SPIRIT facility will be enhanced with easy access for Probation and HHS, SCOE and Placer Adult Education, who oversees and implements many of the programs.

The Placer County Administrative plan will procure professional consulting services to augment County staff in the project design and construction management of the proposed facility. The consultant will assist with all facets of the project; including development of the Design/Build RFP for construction, development of the detailed architectural program, preliminary design and development of design and performance criteria. The County Facility Services Department will be the lead department for planning, designing and constructing the project.

Placer County Sheriff's Office will work closely with the Board of State and Community Corrections and manage the project with key individuals from the Sheriff's Office by providing directives and oversight. Placer County Financial Officer will be responsible for all financial activities, project accounting and contractor/ consultant contract payables, and will manage the budget to ensure compliance with all projected costs. Placer County matching funds source will be from the Sheriffs Public Safety Fund.

Placer County believes that the combination of all efforts required to obtain

	<p>the entire objectives identified for this project will produce the best and most appropriate use of State funding.</p>
G:5B	<p>Are the budgeted costs an efficient use of state resources?</p> <p>Response: The SPIRIT project budgeted cost has been studied carefully with professionals in the design and construction of these facilities as well as County staff charged with the operations. The State resources used for this project will be used efficiently in that a large amount of the infrastructure is already in place for the Construction and operations therefore providing a significant value added to this requested investment.</p>
G:5C	<p>Rate the applicant's plan for sustaining operational costs, including programming over the long term.</p> <p>Response: The Placer County Sheriff Office is physically responsible to the County its citizens and the near and long term importance of the SPIRIT project with it goals and objectives of reducing recidivism. The Sheriff's office has carefully planned this project and its operational cost including programming and has found creative methods to provide these programs with no additional staffing required; therefore these programs will be sustainable over the long term.</p>

6.	Readiness to Proceed
6A	<p>Did the county provide a board resolution: 1) authorizing an adequate amount of available matching funds to satisfy the counties' contribution 2) approving the forms of project documents deemed necessary, as identified by the board (SPBW) to the BSCC, to effectuate the financing authorized by the legislation, 3) authorizing</p>

the appropriate signatory or signatories to execute those documents at the appropriate times. The matching funds mentioned in the resolution shall be compatible with the state's lease revenue bond financing. See page 4 of the Proposal Form for the definition of "compatible funds". (SB-863 funding preference (GC section 15820.936(b)) Note: Finance and the SPWB will ultimately make the final determination of any fund source's compatibility with the SPWB's lease revenue bond financing.

Response: Placer County Board of Supervisors has provided a Board Resolutions satisfying the requirements of availability of matching funds to satisfy the Counties contribution. In addition the Board of Supervisors has approved the forms and documents identified by the SPWB to the BSCC for the financing. As well the Board Resolution identifies the County signatory to execute the appropriate documents.

Did the county provide documentation evidencing CEQA compliance has been completed? Documentation of CEQA compliance shall be either a final notice of Determination or a final Notice of Exemption, as appropriate, and a letter from county counsel certifying the associated statute of limitations has expired and either no challenges were filed or identifying any challenges filed and explaining how they have been resolved in a manner that allows the project to proceed as proposed. (SB 863- funding preference, GC section 15820.936(b))

6B

Response: Placer County Counsel has provided a letter certifying the project is in compliance with CEQA. In accordance with Section 21083 of the Public Resources Code and Section 15075 of CEQA Guidelines, a Notice of Determination for a Mitigated Negative Declaration for the project was recorded and posted on February 27, 2004 by the County Clerk of Placer County. The attached letter from Placer County Counsel Office certifies that the associated statute of limitations to challenge the CEQA determination on the project have expired and no challenges were filed.

County of Placer Board of Supervisors

175 FULWEILER AVENUE
AUBURN, CALIFORNIA 95603
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PLACER CO. TOLL FREE # 800-488-4308

JACK DURAN
District 1

ROBERT M. WEYGANDT
District 2

JIM HOLMES
District 3

KIRK UHLER
District 4

JENNIFER MONTGOMERY
District 5



September 11, 2015

Board of State and Community Corrections
County Facilities Construction Program
2590 Venture Oaks Way, Suite 200
Sacramento, CA 95833

Attn: Magi Work, Deputy Director

Re: Senate Bill 863 – Adult Local Criminal Justice Facilities Construction
Board Resolution Revision

Ms. Work,

Per our conversation with Mr. Oates, we have attached the Memo and amended Resolution as requested from the Sheriff's Office, which will be going forward to the Placer County Board of Supervisors on September 15, 2015 for an expected approval. Upon approval we will provide a signed original to the BSCC Office by October 2, 2015 at 5pm.

Sincerely,

COUNTY OF PLACER

A handwritten signature in blue ink, appearing to read "Teri Ivaldi", is written over a horizontal line.

Teri Ivaldi, Chief of Staff
Placer County Board of Supervisors

cc: Mark Giacomini, Administrative Services Officer (Placer County Sheriff's Office)
Carol Walsh, Lieutenant (Placer County Sheriff's Office)

**Before the Board of Supervisors
County of Placer, State of California**

In the matter of

Resol No. 2015-201

A Resolution authorizing application to the California Board of State and Community Corrections 2015 Jail Construction Financing Program, SB863, in the amount of \$40 million, to provide funding to assist with the construction of a 168-bed medium security facility and associated educational, vocational, behavioral, and additional mental health treatment space.

The following Resolution was duly passed by the Board of Supervisors of the County of Placer at a regular meeting held September 15, 2015 by the following vote on roll call

Ayes: DURAN, WEYGANDT, HOLMES, MONTGOMERY, UHLER
Noes: NONE
Absent NONE

Signed and approved by me after its passage



Chair, Board of Supervisors

Attest:



Clerk of said Board

WHEREAS, this Resolution supersedes Resolution #2015-178, approved by the Board of Supervisors on August 18, 2015

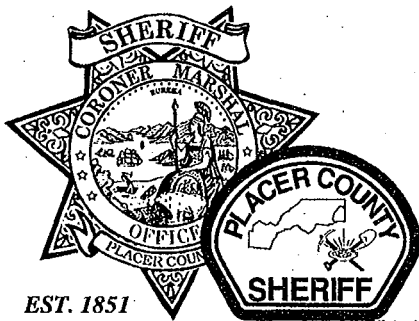
BE IT RESOLVED by the Board of supervisors of the County of Placer, State of California, that this Board hereby authorizes the Sheriff's Office to submit an application to the California Board of State and Community Corrections 2015 Jail Construction Financing Program, SB863, in the amount \$40 million, to provide funding to assist with the construction of a 168-bed medium security facility and associated educational, vocational, behavioral, and additional mental health treatment space at the South Placer Jail (SPJ), located at the Bill Santucci Justice Center, a County owned parcel in Roseville, CA

BE IT FURTHER RESOLVED that the Board of Supervisors hereby.

- A Appoints Rob Unholz, Capital Improvements Program Manager, as the County Construction Administrator and Project Contact Person, Valerie Bayne, Administrative Services Manager, as the Project Financial Officer; and,
- B. Approves the forms of the project documents deemed necessary, as identified by the State Public Works Board (SPWB) to the BSCC, to effectuate the financing authorized by the legislation, and,
- C Authorize the Chair to sign said application, agreements and forms of the project documents, and submit for funding, and,
- D Assures that the County will adhere to state requirements and terms of the agreements between the County, BSCC, and the SPWB in the expenditure of State financing and County match funds; and,
- E Assures and authorizes an adequate amount of available matching funds to satisfy the county's contribution. The identified matching funds as detailed in the budget summary table submitted with the RFP are compatible with the states' lease revenue bond financing. County Cash Contribution Funds Are Legal And Authorized The payment of the county cash contribution funds for the proposed adult local criminal justice facility project (i) is within the power, legal right, and authority of the County, (ii) is legal and will not conflict with or constitute on the part of the County a material violation of, a material breach of, a material default under, or result in the creation or imposition of any lien, charge, restriction, or encumbrance upon any property of the County under the provisions of any charter instrument, bylaw, indenture, mortgage, deed of trust, pledge, note, lease, loan, installment sale agreement, contract, or other material agreement or instrument to which the County is a party or by which the County or its properties or funds are otherwise subject or bound, decree, or demand of any court or governmental agency or body having jurisdiction over the County or any of its activities, properties or funds, and (iii) have been duly authorized by all necessary and appropriate action on the part of the governing body of the County. No Prior Pledge. The county cash contribution funds and the Project are not and will not be mortgaged, pledged, or hypothecated by the County in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest by the County. In addition, the county cash contribution funds and the Project are not and will not be mortgaged, pledged, or hypothecated for the benefit of the County or its creditors in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest in favor of the

County or its creditors The County shall not in any manner impair, impede or challenge the security, rights and benefits of the owners of any lease-revenue bonds sold by the State Public Works Board for the Project (the "Bonds") or the trustee for the Bonds Authorization to Proceed with the Project. The Project proposed in the County's SB 863 Financing Program proposal is authorized to proceed in its entirety when and if state financing is awarded for the Project within the SB 863 Financing Program; and,

- F Assures that the County will fully and safely staff and operate the facility that is being constructed (consistent with title 15, California Code of Regulations) within ninety (90) days after project completion, and,
- G Assures that the county has project site control through fee simple ownership of the site and assure undisturbed use and possession of the site, and will not dispose of, modify the use of facility subject to construction, or lease the facility for operations to other entities, without permission and instructions from the BSCC, for so long as the SPWB lease-revenue bonds secured by the financed project remain outstanding, and,
- H. Attestation to \$455,000 as the current fair market land value for the proposed new or expanded facility, as professionally appraised by Bender Rosenthal, Incorporated



EST. 1851

PLACER COUNTY
SHERIFF
CORONER-MARSHAL

MAIN OFFICE
2929 RICHARDSON DR.
AUBURN, CA 95603
PH: (530) 889-7800 FAX: (530) 889-7899

TAHOE SUBSTATION
DRAWER 1710
TAHOE CITY, CA 96145
PH: (530) 581-6300 FAX: (530) 581-6377



EDWARD N. BONNER
SHERIFF-CORONER-MARSHAL

DEVON BELL
UNDERSHERIFF

To: The Honorable Board of Supervisors
From: Edward N. Bonner, Sheriff-Coroner-Marshal
Edward N. Bonner
Date: September 15, 2015
Subject: Application to California Board of State and Community Corrections 2015 Jail Construction Financing Program

Action Requested

Approve a Resolution authorizing the Sheriff's Office to submit an application to the California Board of State and Community Corrections (BSCC) 2015 Jail Construction Financing Program, Senate Bill (SB) 863, in the amount of \$40 million, to provide funding to assist with the construction of a 168-bed medium security facility, and associated educational, vocational, behavioral, and additional mental health treatment space. This Resolution supersedes Resolution #2015-178, approved by your Board on August 18, 2015.

Background

This matter was previously submitted and approved by the Board of Supervisors on August 18, 2015. [Resolution #2015-178] Since that date, the BSCC communicated technical deficiencies in the Board's previously passed Resolution and advised that a new Resolution would be required for the Application. This matter requests Board's approval of the new Resolution. The substance and background of the application have not changed. The following restates the information provided in the prior Board memo.

On March 25, 2015, Sheriff's Office representatives attended the BSCC Executive Committee Meeting to share our intent to submit a Request for Proposal (RFP) for the 2015 Jail Construction Financing Program, SB863. If approved, Placer County would be eligible to receive up to \$40 million in jail construction financing through the SB863 program, and would be required to provide a minimum 10% County match. To be eligible for consideration, applications must be received by the BSCC's County Facilities Construction (CFC) Program no later than 5:00 PM, August 28, 2015.

On June 2, 2015, your Board approved a contract with the DLR Group of Sacramento, CA to conduct a Correctional Needs Assessment as a required component of the RFP submission process, which defines the scope of construction for the SB863 financial application. Through their Needs Assessment, the DLR Group has identified a specific need to construct a 168-bed medium security facility, and associated educational, vocational, behavioral, and additional

mental health treatment space at the South Placer Jail (SPJ), located at the Bill Santucci Justice Center, a County owned parcel in Roseville, CA. Funds requested from the State will be used solely for the construction of the proposed 168-bed medium security facility and associated educational, vocational, behavioral, and additional mental health treatment space, and will include dedicated infrastructure. As a condition of SB863 funding, the project will be encumbered by the State for the term of the lease bond financing.

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**Before the Board of Supervisors
County of Placer, State of California**

In the matter of:

Resol. No: _____

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Ayes:

Noes:

Absent:

Signed and approved by me after its passage.

Chair, Board of Supervisors

Attest:

Clerk of said Board

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- H. Attestation to \$455,000 as the current fair market land value for the proposed new or expanded facility, as professionally appraised by Bender Rosenthal, Incorporated.



EST. 1851

PLACER COUNTY
SHERIFF
CORONER-MARSHAL

MAIN OFFICE
2929 RICHARDSON DR.
AUBURN, CA 95603
PH: (530) 889-7800 FAX: (530) 889-7899

TAHOE SUBSTATION
DRAWER 1710
TAHOE CITY, CA 96145
PH: (530) 581-6300 FAX: (530) 581-6377



EDWARD N. BONNER
SHERIFF-CORONER-MARSHAL

DEVON BELL
UNDERSHERIFF

To: The Honorable Board of Supervisors
From: Edward N. Bonner, Sheriff-Coroner-Marshal
Date: September 15, 2015
Subject: Application to California Board of State and Community Corrections 2015 Jail Construction Financing Program

Action Requested

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County of Placer, State of California

In the matter of:

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DEVON BELL
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Date: September 15, 2015
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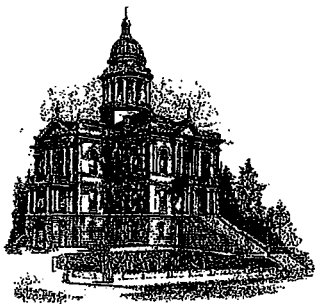
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PLACER COUNTY COUNSEL

GERALD O. CARDEN, COUNTY COUNSEL

175 Fulweiler Avenue
Auburn, California 95603
Telephone: (530) 889-4044
Facsimile: (530) 889-4069
www.placer.ca.gov

August 10, 2015

Board of State and Community Corrections
County Facilities Construction Program
2590 Venture Oaks Way, Suite 200
Sacramento, CA 95833

Attn: Magi Work, Deputy Director (A)

Re: Senate Bill 863 – Adult Local Criminal Justice Facilities Construction
Certification of CEQA Compliance Re South Placer Justice Center

Ms. Work:

This letter shall certify that the above project is in compliance with the California Environmental Quality Act (CEQA).

The City of Roseville Planning Commission (“Planning Commission”), at its December 11, 2003 hearing, approved a Major Project Permit [Stages 1 and 2-MPP 03-02/03), Conditional Use Permit (CUP 03-05), and Tentative Subdivision Map for the construction of a 679,149 square foot justice services facility on the Project site. The Project approval included a 110,700 square foot Courthouse; 60,000 square foot private office building (Office B); 163,677 square foot justice services building (Office A – District Attorney, Probation etc.); 40,000 square foot archive/storage building; 50,889 square foot sheriff substation; 18,733 square foot ancillary building; and a 232,150 square foot detention facility with a capacity for up to 980 inmates (collectively, the “Project”). The Tentative Subdivision Map authorized the subdivision of the +/- 67 acre property, which included the Project site into four parcels.

The Project is to be developed in phases through the year 2025. Phase I of the Project included the initial construction of the South Placer Adult Correctional Facility. This included a 390 bed (270 medium/maximum security and 120 minimum security beds) facility which provided booking/intake/release, a vehicle sallyport, a 45 bed medical unit, correctional food service, laundry, warehouse storage and administration offices.

Phase II of the Project will incorporate the additional housing, associated programs, vocational training and mental health space. The project will consist of a separate medium security housing


unit for a total of 168 beds. Each housing pod will contain a multipurpose room and a partially covered recreation yard to accommodate year round use, even in inclement weather.

In accordance with Section 21083 of the Public Resources Code and Section 15075 of the California Environmental Quality Act (CEQA) Guidelines, a Notice of Determination for a Mitigated Negative Declaration for the project was recorded and posted on February 27, 2004 by the County Clerk of Placer County. [See attached copy.]

The Placer County Counsel's Office hereby certifies that the associated statute of limitations to challenge the CEQA determination on the Project have expired and no challenges were filed.

Very truly yours,

PLACER COUNTY COUNSEL'S OFFICE

By: 
Brett D. Holt
Attorney at Law

BDH/jl

Encls.



PLACER COUNTY FACILITY SERVICES DEPARTMENT

11476 C Avenue, Auburn, CA 95603 (530) 886-4900/FAX (530) 889-6863

NOTICE OF DETERMINATION

FILED

PROJECT INFORMATION	
TITLE OF PROJECT:	South Placer Justice Center
LEAD AGENCY:	Placer County Department of Facility Services 11476 C Avenue Auburn, CA 95603
CONTACT PERSON:	Dennis Salter, Project Manager (530) 886-4900
PROJECT LOCATION:	The project site comprises approximately 74 acres located at 10800 Industrial Avenue, in the northwest portion of the City of Roseville.
APPLICANT:	Placer County Facility Services 11476 C Avenue Auburn, CA 95603
PROJECT DESCRIPTION:	Construction of a 676,149 square foot (sq ft) justice facility on ±55 acres of the ±74-acre project site. The proposed Justice Center would include a 110,700 sq. ft. courthouse, 60,000 sq. ft. private office building (Office B), 163,677 sq ft justice services building (District Attorney, Public Defender, etc.), 40,000 sq ft archive/storage building, 50,889 sq ft sheriff substation, 18,733 sq ft ancillary building (vehicle shop), and a 232,150 sq ft detention facility with a capacity for up to 980 inmates. The project will be developed in phases through the year 2025. The City of Roseville will preserve 19 acres of wetlands associated with Pleasant Grove Creek.
STATE CLEARINGHOUSE NUMBER:	N/A, Not submitted to State Clearinghouse

Jim McCauley
COUNTY CLERK OF PLACER COUNTY
BY AMSA
DEPUTY

FEB 27 2004

POSTED
through
JIM McCAULEY, COUNTY CLERK
AMSA
Deputy Clerk

In accordance with Section 21083 of the Public Resources Code, this document provides a Notice of Determination as made by the Placer County Board of Supervisors for the proposed project. This document is submitted to the Placer County Clerk, at 2954 Richardson Drive, Auburn with the request that the Clerk post this notice pursuant to Section 15075 of the CEQA Guidelines.

This **NOTICE OF DETERMINATION** is to advise that the Placer County Board of Supervisors has approved the project described above on February 24, 2004, and has made the following determinations:

1. The project will not have a significant effect on the environment following implementation of mitigation measures.
2. A Mitigated Negative Declaration was prepared for this project pursuant to the provisions of CEQA.
3. Mitigation measures were made a condition of the approval of the project.
4. A statement of Overriding Considerations was not adopted for this project.
5. Certification: (*de minimus* impact finding) The public agency has made a finding that the project will not individually or cumulatively have effect on wildlife resources, as defined in Section 711.2 of the Fish and Game Code. A \$30.00 Posting fee is hereby transmitted to the County Clerk.

This is to certify that the Mitigated Negative Declaration and record of project approval are available to the General Public at the Placer County Department of Facility Services, located at 11476 C Avenue in DeWitt Center.

Thomas Miller
Thomas Miller
Director, Placer County Department of Facility Services

2/26/04
Date

#2066



COUNTY OF PLACER

Jail Needs Assessment Update

DLR Group Project Number: 75-15129-00

August 14, 2015

 **DLR Group**

1050 20th Street, Suite 250

Sacramento, CA 95811

Table of Contents
County of Placer Jail Needs Assessment

Section	Page
Introduction, Acknowledgement and Executive Summary	
1.0 Needs Assessment Process	1
2.0 Participants and Acknowledgements	1
3.0 Executive Summary	2
4.0 Previous Studies and Reports	6
A Elements of the System	7
B Operational and Design Philosophy	15
C Current Inmate Population	19
D Classification of Inmates	26
E Programs	33
F Analysis of Adult Detention Trends	39
G Adequacy of Staffing Levels	49
H Ability to provide Visual Supervision	53
I Adequacy of Record keeping	55
J Compliance with Standards	57
K Unresolved Issues	58
L Recommendations	59

Introduction, Acknowledgment and Executive Summary

1.0 Needs Assessment Process

Placer County has contracted with DLR Group to assist the County and Sheriff's offices in developing an updated needs assessment to supplement the 2012 needs assessment update. Placer County and DLR Group have been meeting, collecting data and developing this needs assessment update over the course of June and July 2015 specifically in response to SB 863.

2.0 Participants and Acknowledgments

The preparation of this needs assessment would not have been possible without the assistance of a number of professionals from Placer County. While the following list by no means represents all of the people who participated in this effort, it is our attempt to recognize the primary contributors who helped make this planning effort a success. The efforts and participation of the following individuals are gratefully acknowledged.

Placer County Board of Supervisors

District 1- Jack Duran, Representing Roseville

District 2- Robert Weygandt, Vice Chair, Representing Lincoln, Sheridan and portions of Rocklin

District 3- Jim Holmes, representing North Auburn, Ophir, Newcastle, Penryn, Loomis and most of Rocklin

District 4- Kirk Uhler, Chair, Representing Granite bay and portions of Roseville

District 5- Jennifer Montgomery, Representing the communities from Auburn to North Lake Tahoe

Placer County Sheriff's Office

Edward N. Bonner, Sheriff-Coroner-Marshall

Devon Bell, Under Sheriff

Don Hutchinson, Captain Corrections Commander

Carol Walsh, Lieutenant Corrections

Rebecca Lyke, Sergeant and Programs Director

James Corry, Classification Officer

Dorothy Arredondo, Support Officer

Jake Mucher, Facilities Director

Erik Carlson, Technology Specialist II

David Powers, Lieutenant Corrections

3.0 Executive Summary

Introduction: The Placer County Sheriff's Office operates two Type II Adult Detention Facilities located in Auburn and Roseville, California. The Auburn facility is outdated, staff intensive and in need of programs areas. Shifting the inmate capacity to South Placer Jail will provide much needed programs and vocational training for a greater inmate population and increase staff efficiencies and security. In addition, adding replacement housing that can be specifically used for Re-Entry programming, females and mental health will assist the entire jail system in many ways to reduce recidivism.

A. Elements of the System

Auburn County Jail Facility

The Placer County Auburn Jail was originally built in 1985, with additions in 1992 and 2002. The rated bed capacity was originally 100 beds and now has a rated bed capacity of 492. Over the years, there have been several additions, expansions, renovations and repurposing of spaces to accommodate the growth and needs of the County. A few of those additions were the addition of housing units, increased visitation space, expanded Kitchen and repurposing for laundry and property storage including many other modifications required to assist in safe operations.

Program Space: Adequate programs rooms are not available for activities. The original 1985 jail provided very little program space. With the additions in 1992 and 2002, programs space was included. Basic programs such as adult education, religious services, counseling, AA and NA classes, mental health evaluations and education along with other programs to reduce recidivism all share the three rooms provided. With scheduling conflicts to utilize two rooms for all programs and one room for computer literacy training, inmates' ability to participate in programs is greatly diminished. Currently the Jail System has the ability to provide about 20 % of the qualifying inmates with programs. This new "SPIRIT" facility has the capabilities of providing 80% of the systems inmates with their needed programs.

Medical Infirmary: There are 4 medical infirmary beds available. Two of these were designed for negative air use but do not have an ante room as typically required.

Medical and Mental Health: Medical services are located in the original built space and are currently outdated. There are no suicide prevention / observation cells in the medical unit as they are currently being held in the intake booking area. Mental health staff supports are mobile for the Auburn Jail from offsite and do not have office space.

An adequate number of ADA cells need to be provided (current cells should be reviewed to determine ADA compliance).

Showers: Inmates have access to showers at a minimum ratio of one shower for every 12 inmates (With some BSCC exceptions in specific areas). In most cases an inmate requiring ADA accessible showers are escorted to the intake booking area where they can be adequately accommodated.

South Placer County Jail Facility

The South County Jail was recently built and is currently being staffed and activated. The facility is designed for a rated bed capacity of 420. The facility is a standalone Jail with all support and services provided. The facility was planned to allow future expansions to accommodate future changes in inmate populations and needs within the criminal justice system. A future Arraignment Court facility is planned to be attached to the Jail, primarily to conduct initial court appearances.

Program Space: Adequate programs and vocations rooms are not available for all activities. Currently, the basic programs such as adult education, religious services, counseling, AA and NA classes, mental health evaluations and classes along with other programs to reduce recidivism all have to share the five rooms provided. With scheduling conflicts to utilize the five rooms available coupled with classification and separations issues for all programs, inmate's ability to participate in programs are diminished.

B. Operational and Design Philosophy

The Sheriff's Office operational and design philosophy is to provide facilities which are efficient for staff and inmate security and safety. The podular designed facilities provide for both direct and indirect visual supervision of the inmates. The philosophy is to bring all services to the housing units decreasing the need for inmate movement.

Desired Operational and Design Philosophy in a New Facility: The Sheriff's Office advises that the proposed facilities will incorporate the qualities of design and movement into the new facility, including unescorted movement, podular design, direct supervision, and ample program space.

C. Current Inmate Population

The jail inmate population was reviewed, as well as current statistical information reports to provide a clear picture of the Placer County Jail inmate population, this complete study is described in Section F.

D. Classification of Inmates

The classification system at Placer is solid, with well trained and supervised full time correctional staff. The classification system utilizes the NIC/NIJ objective classification system and provides adequate housing options to properly separate the various classifications.

E. Programs

All Title 15 program requirements are being met. Additional educational and rehabilitation programs are offered including a computer training room providing literacy training. Unfortunately, the program space is only sufficient to do basic programs. The Sheriff and his staff are very supportive of inmate programs and clearly there is a shared philosophy that providing inmates with both required and voluntary rehabilitation and self-help programs are supported by County departments and officials. It is hoped the proposed SB 863 funding can provide the comprehensive program space the County hopes to provide to better reduce recidivism.

New Jail Facility Programs: It is clearly a goal that new program facilities would include space for a full scope of inmate programs. Because of this desire to provide better quality programs and increased rehabilitation programs, the Sheriff's Corrections Division plans include:

- Additional classrooms.
- Vocational skills shop with multiple skill options.
- Program staff space and interview rooms for probation, educators and mental health providers.
- Re-Entry facility with housing and programming.
- Mental Health housing facilities with programming space to promote a therapeutic environment.

AB 109 on Programs: Predictions of the impacts of Realignment AB-109 have proven true, in that the longer stays in jail have resulted in stresses on the system including recreational and rehabilitation programs. Many prisoners who have done State Prison time are very unhappy with the program offerings and recreation space available. It is predictable that long term inmates will initiate legal actions against jails.

Programs that have Reduced Secure Facility Requirements;

The following Alternatives to Incarceration (ATI) are in use and supervised by the Probation Department.

1. Electronic Monitoring Program (**EMP**) for sentenced offenders.
2. Adult Work Release (**AWR**) for sentenced offenders.
3. Pre-Sentenced Electronic Monitoring Program (**Pre-EMP**).
4. Supervised Own Recognizance (**Sup. OR**).

F. Analysis of Adult Detention Trends

An analysis of the local trends and characteristics which influence planning assumptions about future corrections' systems change, including population projections, current and projected inmate populations, and program costs based on continuation of current policies and projections of alternative policies or programs on inmate population growth and program costs is documented.

Projected Jail Average Daily Population (ADP) including SB-863

Although the projections show the results out to 2040, the County and BSCC are requesting that projections to 2019 be identified for this study to coincide with limits set for SB 863 funding.

Peak period beds are a legitimate concern and must be included in calculating facility jail bed needs. Peak periods address seasonal arrest increases, special events, drug raids and criminal sweeps. Ten percent is generally a good estimate to meet the peak period bed needs.

Placer County's Current and Future Bed Needs

Placer County plans to close the current outdated housing units that are used for the medium and minimum security inmates in the Auburn Jail Facility. Inmates from these closed units will be placed into the South Placer Jail. The replacement beds will be built in South Placer Jail for specific housing needs of Mental Health and inmates that are to re-enter society. The net beds are actually a slight reduction based on providing the much needed specific housing when outdated medium and minimum security facilities in Auburn are closed.

G. Adequacy of Staffing Levels

Current Staffing Levels: The Jail Commander advised that the staffing issues are being addressed by filling vacancies that have been a problem in the past. The goal for staffing is to maintain the existing staffing while shifting inmates from the existing Auburn facility to the new more efficient and secure South Placer Jail Facility.

Staffing for the new Proposed Facilities: Discussions were held with Sheriff's managers regarding the staffing of the new housing units. The desired and planned staffing for the new housing units and related spaces will be a combination of direct, indirect and rover supervision. The minimum security housing unit will have a direct supervision housing officer in each of the two pods and a control room officer with direct visual into both pods. A rover officer will supervise movement, provide daytime staff breaks and provide intermittent supervision of the program areas.

H. Ability to provide Visual Supervision

All of Placer's facilities offer excellent design and philosophy of supervision while providing visual supervision of the inmates. The design of the facilities are all podular with direct visual of the day rooms and celled areas from either a glass control room or both a glass control room and direct supervision officers stationed in the pods. The proposed South Placer Jail housing will provide outstanding visual supervision which includes a podular design with glass front double cells and direct supervision officers on a raised control room observing from above.

I. Adequacy of Record Keeping

The Placer County Corrections system demonstrated excellent records-keeping in the part of their Administrative Legal Clerks and associated staff and other areas. The grievance system is excellent and provides software to track and study grievance complaints by type and outcome. The inmate hard booking files are neat and well organized. While not as user friendly for obtaining all statistical reports as the Sheriff's Office would desire, the Corrections Management System [CMS] is adequate and provides many reports. The system provides ready access to incident and inmate disciplinary reports and offers adequate classification and medical data bases. The system also alerts staff to certain inmate dangers.

J. Compliance with Standards

The Needs Assessment update team reviewed inspections related to the Placer County Jail. Review of the history of the various inspection reports indicates very positive findings and comments.

K. Unresolved Issues

1. Programming the space requirements for the new and expanded programs.
2. Staffing and space required for the new and expanded vocation training areas needed.
3. Complete application for SB 863 funding to build the replacement housing and programming facilities at South Placer Jail.
4. Build replacement housing for re- entry and mental health inmates.

L. Recommendations

4.0 Previous Studies and Reports

Placer County Criminal Justice System Master Plan, Prepared by David Bennett Consulting, June 10, 2014

Placer County Jail Needs Assessment Update, Prepared by Steven Reader Enterprises with Harris & Harris Enterprises, January 5, 2012

Placer County Corrections Needs Assessment & Master Plan, Prepared by Jay Farbstein & Associates Inc. Revised; March 14, 2008

South Placer Jail, Needs assessment Space Programming (Basic Staffing Analysis) Prepared by Steven Reader Enterprises, March 2005.

A. Elements of the System

The Placer County Sheriff's Office operates two Type II Adult Detention Facilities located in Auburn and Roseville, California. The facilities are used for the detention of males and females pending arraignment, during trial and upon a sentence of commitment. The Auburn facility is outdated, staff intensive and in need of program space. Shifting the inmate capacity to South Placer Jail will provide much needed programs for a greater inmate population and increase staff efficiencies and security.

A1 Existing Jail Elements (Auburn County Jail Facility)

The Placer County Auburn Jail was originally built in 1985 with additions in 1992 and 2002. Originally the facility contained 100 beds and now has a rated bed capacity of 492 (Refer to Table A.1). Over the years, there have been several additions, expansions, renovations and repurposing of spaces to accommodate the growth and needs of the County. A few of those additions were the addition of housing units, visitation, kitchen and the repurposing for laundry and property storage as well as many other modifications needed to maintain safe operations.

Single Occupancy Cells: Single occupant cells provide for maximum security disciplinary segregation, administrative segregation and protective custody inmates and need to be available for proper facility management. When confinement exceeds 10 hours per day, 80 square feet of space is required. There are currently 52 cells available as single occupancy cells.

An adequate number of ADA cells need to be provided (current cells should be reviewed to determine ADA compliance). All cells are "wet" cells with stainless steel combination fixtures. A bed and a desk are provided in cells where appropriate.

Double Occupancy Cells: Double occupancy cells are provided for general population and medium security inmates. There are 208 beds currently available as double occupancy cells.

Dormitories: Dormitories for housing minimum security inmates are provided as well as AB 109 inmates. ADA dormitory beds, seating and plumbing fixtures are provided. Showers are provided at a minimum ratio of one shower for every 12 inmates. There are currently 212 beds available for dormitory occupancy.

Dayrooms: Dayrooms are provided for all pods (tanks) and contain tables and seating to accommodate the maximum number of inmates allowed access to the dayroom at any given time in each housing unit. Access is provided for toilets, washbasins, drinking fountains and showers from the dayroom. Dining will occur in the dayroom of each housing unit. ADA accommodations need to be provided as necessary.

Showers: Inmates have access to showers at a minimum ratio of one shower for every 12 inmates (with some BSCC exceptions in specific areas). In most cases an inmate requiring an ADA accessible shower is escorted to the intake booking area where they can be adequately accommodated.

advanced care, which cannot be provided at Placer County Jail are provided outside of the facility. A staff area should be provided for mental health professionals to evaluate inmates and provide mental health programs as necessary. Currently, the mental health staff and medical staff all share the medical clinic. Interview rooms and mental health program space needs to be provided for this purpose. There aren't any suicide prevention / observation cells in the medical unit as these are held in the intake booking area. Mental health staff supports are mobile for the Auburn Jail from offsite and do not have any office space here.

Outdoor Exercise: There is currently four inmate recreation spaces shared by all classifications of inmates housed in seventeen pods (tanks). The recreation areas are enclosed with secure walls and a secure mesh enclosure above. [REDACTED]

Housing/Central Control: The central control room monitors and operates all security perimeter penetrations and primary circulation in the facility. [REDACTED]

[REDACTED] Central control has visual supervision of the main corridor. [REDACTED]

Staff Facilities: Male and female toilet facilities and locker rooms are provided. Training and conference spaces are limited.

Food Service: The current kitchen was added in 1993 and has now been converted to a preparation kitchen with main food production provided by the South Placer Jails central production kitchen. The current kitchen is within the secure perimeter and staffed by a commercial food service provider. Inmates will be fed in the dayrooms of their respective housing pods. Sack lunches are provided for inmates who are away from the facility for the day (e.g., on work crews and inmates likely to be in court for the day).

Laundry: Currently, no laundry facilities are located at the Auburn County Jail. The laundry needs are currently being accommodated at the South Placer County facility with soiled and clean laundry being transported by staff between the two facilities. [REDACTED]

[REDACTED] The current plan is to modify some existing kitchen space for onsite laundry facilities will solve the concerns of transporting laundry between facilities.

Maintenance Space: Maintenance work and storage areas are not provided at this facility. The current plan is to modify some existing kitchen space for onsite facilities. This will greatly improve response for maintenance and facility management issues.

Warehouse Storage: Warehouse storage space is not provided at this facility. Institutional storage needs to be provided as necessary to accommodate the rated bed capacity. Storage in this building does not meet BSCC requirements nor is there adequate space. Inmate property storage is located in the current intake booking area and undersized. Storage space isn't currently available for mattresses, additional clothing and other jail supplies. 5,000 square foot of offsite warehouse space is assigned to the Auburn jail.

Perimeter Security: [REDACTED]

Table A.1
Placer County Jail, Auburn Existing Bed Capacity / BSCC rated bed capacity

Placer County, Auburn Jail Existing Bed Capacity											
Housing Unit / Pod Tank	Gender	Classification	Current Cell Beds				Dormitory Beds		Total Beds / Unit	Current Capacity	
			# of Cells	Single	Double	Triple	# of Dorms	Beds			
1	A	M	Ad. Seg.	4	4	0	0	0	0	4	4
	B	M	D.D.I.	4	0	8	0	0	0	8	8
	C	F	D.D.I.	4	0	8	0	0	0	8	8
2	D	M	Ad. Seg.	10	0	20	0	0	0	20	20
	E	M	Ad. Seg.	10	0	20	0	0	0	20	20
	F	M	Psyc.	10	0	20	0	0	0	20	20
	G	F	Max.	10	0	20	0	0	0	20	20
3	H	M	Max.	0	0	0	0	1	54	54	54
	I	M	Med.	0	0	0	0	1	52	52	52
	J	F	Med.	16	0	32	0	0	0	32	32
	K	F	Med.	16	0	32	0	0	0	32	32
	L	M	Med.	0	0	0	0	1	52	52	52
	M	M	Med.	0	0	0	0	1	54	54	54
4	N	M	Ad. Seg.	16	16	0	0	0	0	16	16
	O	M	Max.	16	0	32	0	0	0	32	32
	P	M	Max.	16	0	32	0	0	0	32	32
	R	M	Ad.Seg.	16	16	0	0	0	0	16	16
	MS4	M	Min.	0	0	0	0	1	20	20	20
	Totals			148	36	224	0	5	232	492	492

A2 Existing Jail Elements (South Placer County Jail Facility)

The South County Jail was recently built and is currently being staffed and activated. The facility is designed for a rated bed capacity of 420 (Refer to Table A.2). The facility is a standalone Jail with all support and services provided as well as being planned to allow future expansions to accommodate future changes in inmate populations and needs within the criminal justice system. A future courts facility is planned to be attached to the Jail, primarily to conduct initial court appearances.

Single Occupancy Cells: Single occupant cells provide for maximum security disciplinary segregation, administrative segregation and protective custody inmates and need to be available for proper Jail management. When confinement exceeds 10 hours per day, 80 square feet of space is required. There aren't currently any cells available as single occupancy cells.

An adequate number of ADA cells are provided. All cells are "wet" cells with stainless steel combination fixtures. A bed and a desk are provided in cells where appropriate.

Double Occupancy Cells: Double occupancy cells are provided for general population, medium security and administrative segregation inmates. There are 300 beds currently available for double occupancy cells.

Dormitories: Dormitories for housing minimum security inmates are provided including ADA dormitory beds, seating and plumbing fixtures. Showers are provided at a minimum ratio of one shower for every 12 inmates. There are currently 120 beds available for dormitory occupancy.

Dayrooms: Dayrooms are provided for all pods and contain tables and seating to accommodate the maximum of inmates allowed access to the dayroom at any given time in each housing unit. Access is provided for toilets, washbasins, drinking fountains and showers from the dayroom. Dining will occur in the dayroom of each housing unit. ADA accommodations are provided as necessary.

Showers: Inmates have access to showers at a minimum ratio of one shower for every 12 inmates. ADA accommodations are provided as necessary.

Intake/Release/Processing: Intake, release and processing occur in intake/release/processing areas. Holding cells, safety cells, sobering cells, open waiting, showers for inmates, toilet facilities for staff and inmates, processing area, administrative office area and interview spaces are provided. Space for inmate property storage and clothing storage is available. [REDACTED]

This separate transport area greatly assists in not disrupting the flow of inmates thru the intake booking and release processes. In general, this facility will meet the needs of the County for many years to come. The long term intent is that when this South Placer County Jail facility is fully on line, about 70% of all bookings will be processed at the South Placer Jail and thus the Auburn Jail will become a booking and short term holding facility for the local community and law enforcement. A good sized vehicle sally port is provided to accommodate all the future needs of this facility.

Initial Appearance Courts: There is a shell built court facility that is attached to the South Placer Jail with access to the public. The long term plan is that once the South Placer Jail and Courts facilities are fully on line that all Initial Appearance Court proceedings will be held there.

Visitation: The inmate visiting process is designed to accommodate video visitation along with decentralized non-contact visiting. This was done as a backup in case the legal challenges against video visitation are successful then the County would have to use the non-contact visiting. The facility utilizes the video visitation as it is more efficient and secure with less inmate escorts required than non-contact visiting. Non-contact visiting is provided for attorney/inmate confidentiality.

Attorney Interview Rooms: Attorney visiting is conducted by video or non-contact visitation within the visiting area. Additionally, there are confidential attorney non-contact visiting rooms accessible from the second level visitor corridor to each housing unit pod.

Program Space: Adequate program and vocations rooms are not available for all activities needed. The basic programs such as adult education, religious services and counseling, AA and NA classes, mental health evaluations and classes along with other programs to reduce recidivism share the five rooms provided. With scheduling conflicts to utilize the five rooms available coupled with classification and separations issues for all programs, inmate's ability to participate in programs are diminished.

Medical Infirmary: The new medical facility is sized for accommodating the needs of the county well into the future. The infirmary accommodates 15 single occupant rooms, 16 double occupant rooms, 6 negative air isolation rooms and 4 safety cells including 6 observation rooms in close proximity to the nurse's station for observation. Dayroom and recreation space is included as well as staff and observation work areas for nurses and support staff.

Medical and Mental Health: Medical and mental health services are provided in a common medical unit. The medical unit consists of three exam rooms, a dental operatory, secure holding and officer observation areas. Pharmacy and a medical interview room have also been provided. The administrative offices provide space for medical and mental health staff with support space for medical records and supplies. There are medical exams rooms located in each of the housing units.

Outdoor Exercise: Inmate recreation spaces are located directly off of each pod for un-escorted movement and direct security observation. [REDACTED]

Central Control: [REDACTED]

Staff Facilities: Male and female toilet facilities and locker rooms are provided along with training and conference spaces.

Food Service: The new cook-chill centralized kitchen will be capable of providing the jails food service needs well into the future with the ability to prepare and ship meals to satellite locations such as the Auburn Jail which is currently being done. Spaces for staff dining are included.

Laundry: The new laundry facility is sized to accommodate the jail population needs well into the future. Laundry is being done here for both the South Placer Jail and the Auburn Jail. Once it is possible to develop a laundry at the Auburn Jail, it will be more cost effective and secure to provide stand-alone laundry services at each facility and not transport laundry between them.

Maintenance Space: Adequate maintenance space is provided for workshops and storage of supplies and parts.

Warehouse Storage: Adequate warehouse storage facilities are available for dry goods and inmate clothing storage.

Perimeter Security: [REDACTED]

**Table A.2
Placer County Jail, South Placer Existing Bed Capacity & BSCC rated bed capacity**

Placer County, South Placer Jail Existing Bed Capacity											
Housing Unit / Pod Tank	Gender	Classification	Current Cell Beds				Dormitory Beds		Total Beds / Unit	Current Capacity	
			# of Cells	Single	Double	Triple	# of Dorms	Beds			
1	A	N/A	N/A	30	0	60	0	0	0	60	60
	B	N/A	N/A	30	0	60	0	0	0	60	60
2	C	M	Ad. Seg.	15	0	30	0	0	0	30	30
	D	M	PCUS	15	0	30	0	0	0	30	30
	E	M	Max.	15	0	30	0	0	0	30	30
	F	M	SNO	15	0	30	0	0	0	30	30
3	G	F	Min.	30	0	60	0	0	0	60	60
	MS1	M	Min.	0	0	0	0	1	60	60	60
	MS2	M	Min.	0	0	0	0	1	60	60	60
	Totals			150	0	300	0	2	120	420	420

A3 Facilities Infrastructure Needs

The existing Auburn Jail facility was constructed as a new facility in 1985 with an original rated bed capacity of 100 beds. At that time, the facility met the requirement of the BSCC and local buildings codes and standards. The facility was expanded in 1992 and again in 2002 to provide the current rated bed capacity of 492

The existing South Placer Jail facility was constructed as a new facility in 2014. The support infrastructure for this facility was designed for a site capacity of 980 inmates with an original rated bed capacity of 420 beds. At that time, the facility met the requirements of the BSCC and local buildings codes and standards. The facility is currently being activated and is not at full capacity.

A4 Existing Facilities Physical Plant

The existing Auburn Jail physical plant built in 1985, 1992 and 2002 consist of the detention facility and the Initial Appearance Courts in one connected building. All detention facility needs at this location are provided from these facilities. The physical condition of the facilities is fair considering the age and use. The following physical plant systems conditions are noted below:

1. The housing units are inadequate and outdated for operations and staffing. There are several issues within the housing units that do not meet BSCC requirements.
2. [REDACTED] If the facility is kept in service, the entire system would need to convert to touchscreen controlled.
3. Fire sprinkler system is in good condition and is inspected regularly.
4. There are ADA issues based on the age of the facility, therefore, the more challenged ADA living units should be taken out of use.
5. The food service area is being downsized from the full service kitchen to a satellite re-therm kitchen since the new South Placer central kitchen has come on-line.
6. With the downsized needs for the kitchen, the surplus space should be used for other facility short comings such as laundry and maintenance / warehousing.
7. The HVAC systems are functioning properly with roof top package units. These units have been regularly maintained.
8. The roof is about 10 years old and is in good condition.
9. There are asbestos tiles in the building that will need to be dealt with if renovation is done.
10. The electrical systems are functioning properly.
11. The sanitary sewer system is functioning properly. The County is putting in a new lift station and sewage grinder.

The existing South Placer Jail physical plant recently constructed consists of the detention facility and a shell constructed Initial Appearance Courts in one connected building. In addition, there is a separate housing unit building for the minimum security inmates and separate buildings for the central plant and maintenance for the facility. All detention facility needs at this location are provided from these facilities. The physical condition of the facilities is excellent with the facility's being newly constructed in 2014.

B. Operational and Design Philosophy

Introduction: The Policy, Goals and Objectives of Placer County Corrections Division are to maintain the constitutional, secure and humane detention of all arrested persons as prescribed by law. Policies are described in the Placer County Corrections Policy Manual.

The Corrections Division will be operated in conformance with State and National Jail Standards, State and Federal Laws, the Rulings of the State and Federal Courts, as well as the Placer County Sheriff's Department Policy and Procedure Manual.

B1 Mission Statement:

The mission of the Placer County Sheriff's Office is to maintain the quality of life we enjoy and to ensure our County is a safe place to live, work and visit.

This will be accomplished through safeguarding individual liberties, building community partnerships, preventing crime and resolving those crimes that do occur.

We are also responsible for the professional care and custody of those confined within our jail facilities. Other duties include those of Marshal, security of the Courts, and efficient investigation of Coroner cases.

We are committed to this mission and conduct our responsibilities toward a goal of excellence and with dedication to the community we serve.

The primary function of the Corrections Division is to safely and securely detain both pre-trial detainees and County sentenced inmates. However, staff members understand that inmates are subject to deprivations resulting merely from confinement and that their role is not to inflict punishment, but make the inmate's period of confinement as productive as possible.

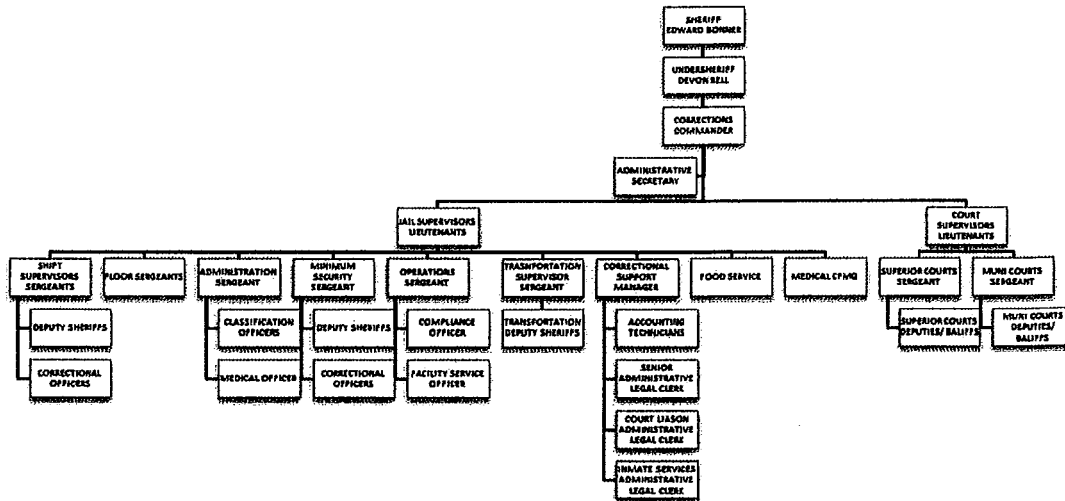
Most of Placer County Jail facility inmates are sentenced and AB 109 inmates. Staff members encourage each inmate to take advantage of opportunities provided for educational, health and personal self-improvements. In this way, staff members contribute to making inmate's return to the community as a positive and productive as possible. This goal can be realized only through the concerted efforts of all the staff members.

The effective operation of the Detention Center is dependent on highly motivated, well trained staffs, who continually strive to improve both their individual job performances and areas of responsibility. To encourage professional growth, staff members are provided with training within the department and are given opportunities to attend outside training.

B2 Organization Chart for the Placer County Sheriff's Office

Figure B.1

Placer County Sheriff's Office Organization chart



B3 Statement of Values

We, the sworn and non-sworn staff of the Placer County Corrections Division, recognize that we have a unique social responsibility-to provide a jail environment that fosters self-respect, values human dignity, and promote the rehabilitation and return of productive life of the inmates of this facility, while maintaining the integrity of the law and the safety and well-being of our personnel and the inmate population.

To further define and articulate this responsibility, we have developed this set of Organization Values. We will strive to adhere to these principles and values in an atmosphere of respect and mutual support that protects and benefits employees and inmates alike.

Service to the Institution

We value our service to the Corrections Division and to the inmate population of its facilities. In providing this service, we will focus on the positive aspects of corrections work: the opportunity to encourage and reward rehabilitative attitudes and activities; to render assistance and moral support to all inmates making a sincere effort to reenter society as productive and law-abiding citizens; and to enhance the image of corrections personnel in the minds of inmates and the public.

Professionalism

We value the ideals and ethics of the law enforcement profession. We seek to maintain a clear sense of commitment, perspective, and direction. We strive to create an atmosphere that promotes teamwork, innovation, and continuing self-evaluation. Recognizing that the corrections environment presents us daily with an unrealistic view of the public and society as a whole, we will strive to maintain our respect for the individual worth, dignity, rights, and cultural diversity of all those in our custody, realizing that the vagaries of fate could place any of us in a similarly unfortunate position. We will maintain discipline within the institution in a fair, humane manner, striving always to resolve problem situations without recourse to physical force. When force is required, we will employ the minimum level necessary to maintain security and employee safety. We will try at all times to keep in mind that our task is not to judge or to punish-these are functions of the judicial system-but to safeguard the custody of offenders in a manner consistent with the preservation of human dignity and public safety.

Employees

We value our coworkers as our most important organizational asset. We realize our success depends on mutual respect, cooperation, and support. All employees will receive fair and equitable treatment, and be provided the proper tools and training to meet organizational goals and objectives. Since employee safety is of paramount importance in this institution, the security of the facility will be maintained at all times in the most stringent manner.

B4 Goals and Objectives

Goals and objectives of this needs assessment report is to understand the current conditions of the facilities and plan for the future growth to accommodate the ever changing needs of Placer County and the State of California. In addition, develop a phased development approach that is flexible to meet the ever changing needs of the State and the detention inmate requirements.

B5 Facility Design Philosophy

[REDACTED]

The philosophy of supervision, quality of the facility design sight lines, communications prerequisites and training should help meet the requirements of the Prison Rape Elimination Act (PREA) and AB 109.

[REDACTED]

The overall design and operations goals of Placer County and the Placer County Sheriff's Office for the Corrections Division facility needs are prioritized as follows:

- Provide adequate quantity and type of program spaces for the overall detention facility to allow the development and implementation of programs for education, vocational training, substance abuse and life skills along with the health and welfare of the inmates and thus reducing recidivism.
- Provide staff and inmates the proper physical environment for the housing and implementation of mental health services for the health and welfare of the inmates.

-

C. Current Inmate Population

Introduction: The existing Placer County Jail lacks adequate space and staff to conduct the meaningful programs to reduce recidivism. Additionally, the lack of sufficient beds of the right environment and security for Mental Health treatment and Re-Entry creates problems in providing the much needed Therapeutic programs to treat the mentally ill and prepare the inmates scheduled for release for re-entry into the community.

C1 Current Inmate Population:

Special Inmate Populations: Special inmate populations that need to be accommodated in the adult detention facilities include:

- Female inmates; including those who are pregnant or who are parents.
- Inmates with mental health needs.
- Inmates with medical and psychological needs including:
 - Developmentally disabled inmates.
 - Persons with communicable disease.
 - Adults with drug and alcohol problems.
 - Geriatric inmates.
 - Sexual offenders.
 - Suicide risks.
- Inmates with needs that fall under the Americans with Disabilities Act (ADA).
- Informants.
- Those with gang affiliations.
- High escape risks.
- Violent offenders.

Females: There is a need for female housing units. Females will be accommodated in separate housing and supervised by female correctional staff or by male correctional officers accompanied by female correctional staff. Additional issues include prenatal care for females who are pregnant, as well as the need to provide OB/GYN services for female inmates who might give birth while incarcerated.

Mental Health: The Placer County Jail currently offers limited mental health services. Housing units dedicated to inmates with mental health issues are needed. Space and facilities needed to accommodate:

- Housing units for the mentally impaired.
- Mental health programs including education.
- Mental health interview, assessment and diagnosis activities.
- Pharmaceutical, medical supplies and records storage related to the needs of inmates with mental health issues
- Spaces or mental health counseling and treatment.
- Designed to reduce stress and promote good mental health.

Sex Offenders: Additional issues arise when a sex offender is admitted to the facility. The general inmate population's standards and "underground" rules mirror out society and govern inmate behavior. Sexual offenses (especially offenses involving children) create a significant security risk and require separate housing outside of the general population for these offenders. Proper classification and separation is necessary to prevent these inmates from being harmed by other inmates.

Suicidal Inmates: Inmates that have been determined to have high potential for suicide require careful observation. Indicators include prior suicide attempts and comments to other inmates or friends and family. Individuals exhibiting extreme depression require close attention, particularly if they have caused serious embarrassment to themselves and/or family members.

Currently, none of the facilities in Placer County are specifically designed for the incarceration and treatment of mentally ill offenders. Lack of proper facilities to promote a therapeutic process prevents adequate separation and classification of inmates with medical and/or psychological problems and requires that they be held in the general population unless they are violent or severely mentally ill.

Mental Health (Special Needs): Housing units and support facilities will be capable of meeting the medical and psychological needs of these inmates. Medical and psychological assessment space and program needs to be accommodated in special needs housing and support spaces to include:

- Assessment and diagnosis during admission (or after detoxification).
- Further assessment and detailed diagnosis as necessary.
- Ability to transport to other medical or psychiatric facilities when required.
- Accommodations for visiting specialists including psychiatric facilities when required.
- The continuing ability to provide basic dental care.
- Program space for medical and psychological programs including education.
- Access to laboratory services.
- New special needs housing designed to allow certification to reduce transportation cost and to hold violent mentally ill offenders.
- Alcohol and drug treatment (including private facilities for drug testing).
- The ability to provide consistency between medical and psychological providers inside and outside of the facility.
- Special programs related to medical and psychological needs.

Disabled Accessibility: Individual needs covered under California Accessibility Code and Americans with Disabilities Act (ADA) sets accessibility guidelines for public places to accommodate individuals with disabilities. These guidelines must be applied during design, construction and alteration of such buildings and facilities to the extent required by regulations issued by federal agencies, including the Department of Justice.

Areas covered by these guidelines include:

- Space allowance and reach ranges
- Accessible routes
- Protruding objects
- Ground and floor surfaces
- Parking and passenger loading zones
- Curb ramps
- Ramps
- Elevators
- Platform lifts (wheelchair lifts)
- Windows
- Doors
- Entrances
- Drinking fountains and water coolers
- Water closets
- Toilet stalls
- Urinals
- Lavatories and mirrors
- Showers
- Toilet rooms
- Bathrooms, bathing facilities (including bathtubs) and shower rooms.
- Sinks
- Storage
- Handrails, grab bars, tub and shower seats.
- Controls and operating mechanisms
- Alarms
- Detectable warnings
- Signage
- Telephones
- Fixed or built-in eating and tables
- Assembly areas

Informants: Law enforcement informants often are the target of harassment and abusive behavior by other inmates if their status becomes known or is suspected. Housing that is separate from the general population is critical to ensure the protection and safety of informants.

Gang Affiliation: Persons in custody that are entering the facility are interviewed for gang affiliations. The admitting law enforcement agencies also look for gang tattoos and the classification officer reviews prior arrest history for gang affiliation.

Gang Population Trend: The following statements are from a memo from the Placer County Sheriff's Office Intelligence Unit.

"Since the Placer County Sheriff's Office began receiving AB 109 inmates, there was an immediate and noticeable difference with the gang culture within the jail. Since the Placer County Sheriff Correctional gang unit was re-established in 2012, hundreds of inmates have been validated as criminal street gang members. Inmate on inmate assaults has increased and through the investigation process, many are determined to be caused by gang members."

"In a jail setting, custody staff along with the Classification unit tries to facilitate housing of these rival gangs. Unfortunately with the current bed space available at both the Auburn Jail and South Placer Jail, Sureno inmates typically will have to be placed in single cells, away from general population to ensure their safety. This is due to the relative low number of Sureno's that are housed in the jail versus the number of Norteno inmates. However, this solution should not be looked at as a solution to the problems of rival gangs housed in a facility."

Gang Intervention Programs: The existing detention facility does not support adequate separation of gang members as is necessary. Issues of "do not house" constantly causes problems in where to house inmates. The facility needs to provide for the separation and segregation of gang members as well as for the integration of members of different gangs (whichever is more appropriate at the time).

Escape Risks: Inmates that have prior escapes (or escape attempts) from the County Jail or other detention facilities need careful supervision. Removal from the general population is strongly recommended.

Violent Offenders: Violent offenders present a major security risk to the general inmate population, visitors and the custody staff. These offenders should be housed in single cells designed specifically for that purpose. These cells should include cuff ports/food passes and be monitored closely.

C2 Crime and Detention Trends

In the 1980s, the Federal Bureau of Investigation developed the Uniform Crime Reporting (UCR) system to track crime throughout the various jurisdictions in the United States. Violations of particular statutes are classified into 28 criminal categories in the Uniform Crime Report (UCR). The subcategories for each summary group are listed below.

Person Crimes: The category of Person crimes includes the following subcategories.

- Willful Murder and Non-Negligent Manslaughter
- Negligent Homicide
- Forcible Rape
- Other Sex Crimes
- Kidnapping
- Robbery
- Aggravated Assault
- Simple Assault

Property Crimes: Property crimes include the following subcategories:

- Burglary
- Larceny
- Motor Vehicle Theft
- Arson
- Forgery
- Fraud
- Embezzlement
- Stolen Property Offences
- Vandalism

Behavioral Crimes: The category of Behavioral Crimes includes the following subcategories:

- Weapon Regulation Laws
- Prostitution
- Drug Laws
- Gambling
- Crimes Against Family
- DUI
- Liquor Laws
- Disorderly Conduct
- All Other Offenses (except Traffic Offenses)
- Juvenile Curfew Violations
- Runaway Juveniles
- Traffic Crimes (Serious Offenses)
- Fish and Game/Marine Violation

**Table C.1
Placer County Crimes Reported from 2004 – 2014**

Crime Report Placer County											
Year	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Murder											
Manslaughter		5	2	2		4	0	4	0	1	0
Rape	10	17	25	26	27	24	25	24	24	28	26
Robbery	10	8	24	28	24	26	10	28	20	13	15
Aggravated Assault	122	97	139	199	201	258	244	244	221	220	243
Burglary	724	789	668	634	691	660	646	622	641	640	611
Larceny	970	1,325	1,271	1,329	1,205	1,258	1,275	1,293	1,035	1,083	1,049
Vehicle Theft	81	57	45	34	36	33	30	31	27	40	37

Source: State of California DOJ, CJSR Crimes Report

Crime Report Conclusions:

The Crime Report for Placer County indicates that the last ten years period from 2004 to 2014:

- Violent crimes have increased (52%).
- Property crimes have decreased (-34%)

The Crime Report for Placer County indicates that for the last five year period from 2009 to 2014:

- Violent crimes have decreased (-9%).
- Property crimes have decreased (-22%).

Placer County is rated second among all California Counties in the rate of population growth from 2003 to 2013 based on the California Department of Finance data. Do to these demographic changes the following table is used to take into account this rapid growth as it relates to the number of crimes committed in Placer County.

Table C.2
Placer County Annual Crimes 2001 – 2011

Annual Violent and Property Crimes		
(Per 10,000 Inhabitants)		
Year	Violent Crimes	Property Crimes
2001	18.0	272.1
2006	25.7	271.4
2007	26.4	250.9
2008	24.0	250.0
2009	23.9	229.6
2010	22.6	223.6
2011	19.7	216.9
2001-2011	9.7%	-20.3%
2006-2011	-23.1%	-20.1%
2001-2011	1.7	-55.2
2006-2011	-5.9	-54.5

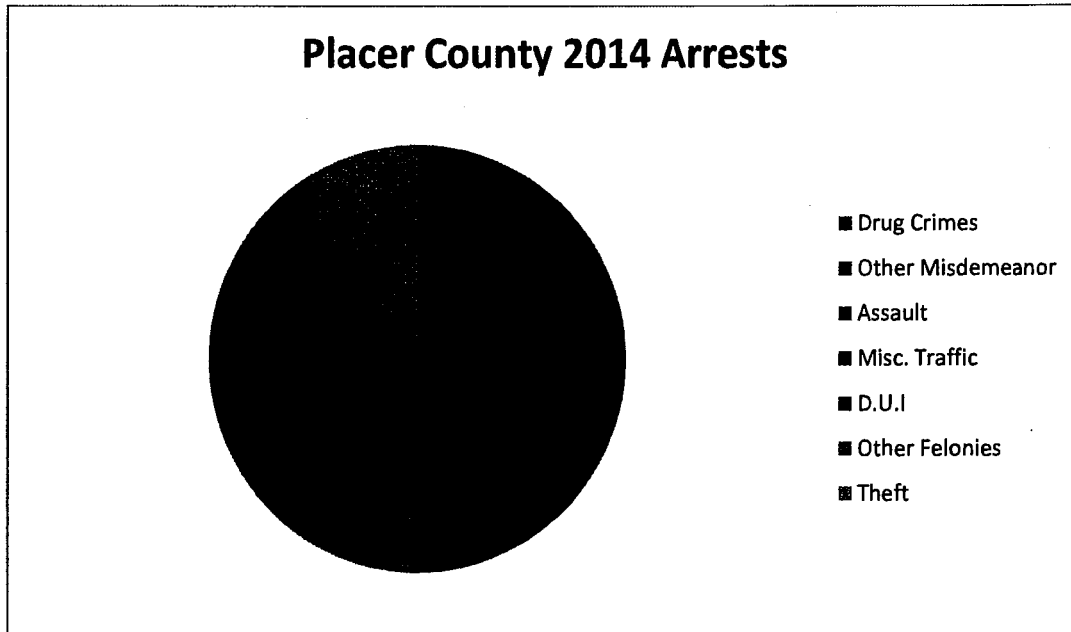
Center for Strategic Economic Research, April 2014

Data Sources: Office of the Attorney General: Criminal Justice Statistics Center; Federal Bureau of Investigation, Uniform Crime Reports.

C3 Annual Arrest Statistics

Placer County Sheriff's Office Arrest Charges: The following criminal justice statistics are from the California Department of Justice for Placer County Sheriff's Office. Of the 3,290 arrests in 2014, the top 7 charges in Placer County are represented in the table below.

**Table C.3
Placer County Arrests 2014**



D. Classification of Inmates

D.1 Classification of Inmates:

The mission of the Placer County Sheriff's Office Inmate Classification System is to screen, assess, and house inmates in a manner that will protect the safety of the inmates, the staff and the community at large. The Inmate Classification System should attempt to identify those inmates who are prone to violence or pose an escape risk and then provide the appropriate custody level. The system should identify inmates who are eligible for programs and assign them accordingly. Lastly, the Classification Unit should provide the Correction's Division managers' and staff with inmate and facility data that is useful to their needs.

The Placer County Sheriff's Office Classification Unit shall utilize a fair, reasonable and objective classification system. The system will promote consistency with inmate housing, safety for inmates, staff, and the community while providing inmates with programs in an attempt to reduce recidivism.

Goals:

- Protect the inmates
- Protect the staff
- Protect the community
- Identify inmates who are eligible for programs.
- Disseminate data.

Measurable Objectives:

- Reduce the number of inmate fights utilizing proper classification criteria.
- Reduce the number of assaults on staff
- Reduce the number of escapes
- Increase number of inmates who successfully complete programs.
- Provide useful statistical data, intelligence information and legal updates.
- Properly research all inmate releases to maintain the best interest of public safety.

D.2 Classification System

Information provided by each inmate along with criminal, medical, psychological, and detention history is used to appropriately assign housing, work and programs. Classification also considers other factors on an individual basis such as an inmate's physical disabilities, sexual orientation and gang association. The following is the Placer County Inmate Classification System

1. All inmates will be screened by intake personnel upon arrival into the facility.
2. Booking officers will complete a pre-classification screening during booking which will be entered into the jail computer system.

3. The duty sergeant will utilize the decision tree to house inmates after reviewing the inmate's booking file, criminal history, pre-classification screening and any other available information. All inmates will be initially housed according to the results of the decision tree.
4. Classification personnel will obtain CII and FBI criminal history records, booking file information, pre-classification screening, prior custody records and decision trees on all inmates. Classification will use this information to create an active inmate classification file.
5. Classification personnel will conduct assessment interviews with all inmates who will be housed after arraignment to determine the appropriate housing assignment.
6. Classification personnel will prepare an inmate movement list for floor officers to complete the inmate classification housing assignments.
7. Classification personnel will maintain active classification files on all inmates in custody.
8. Classification personnel will conduct periodic reclassification reviews on selected inmates.
9. Classification personnel will review inmate disciplinary hearing reports and make appropriate housing assignment changes.
10. Classification personnel will make inmate assignments to the minimum-security barracks.
11. Classification personnel will provide staff members with statistical data, information regarding inmates who pose a threat to the safety and security of the facility and legal update issues.

D.3 Elements of the Classification System

Persons committed on criminal process and detained for trial may be kept or put in the same room with person convicted and under sentence for the purpose of participation in supervised activities and for purpose of housing, provided that the housing occurs as the result of a classification procedure. The procedure is based upon consideration of criminal sophistication, seriousness of crime charged, presence or absence of assaultive behavior, age and other criteria that will provide for the safety of prisoners and staff. Accordingly, the mandates outlined in these two regulations frame the structure of the classification system that must be followed for the proper classification of inmates. The criteria is as follows.

- Criminal Sophistication - Criminal history, prior incarceration history, size, demeanor, gang affiliation and prison tattoos are some factors that may tend to reveal a person's level of sophistication or lack thereof.
- Current Charges - Violence, property crimes, weapons used, and the circumstances surrounding the charges all may provide insight into a person's housing or program eligibility.
- Assaultive / Non-Assaultive Behavior - Acts committed during the commission of the current crime charged, during past or current arrest, past convictions, or prior custody may reveal a person's propensity for predatory violence.
- Age of the Inmate - Is the inmate of old or tender age?
- Sex of the Inmate - Determines gender specific housing.

- Other - Relevant information that directly relates to the inmate's potential for special needs, programs or housing; such as but not limited to: medical or psychological conditions, drug or alcohol addiction, prior escape history, gang affiliation, enemies, racism or need for protective custody such as but not limited to sex charges and gang dropout status.

D.4 Security and Custody Levels:

When describing "security characteristics", it is important to understand the differences between "Security" and "Custody" levels as many use these terms synonymously.

The "Security" level refers to the physical characteristics of the facility. Maximum security means that there are a number of physical security features such as fences, cameras, concrete walls, cells, etc. Minimum security refers to a housing unit that has minimal physical security designs. It is common for minimum security facilities to not have a fence or cells. "Custody" refers to the degree of restraint placed on an inmate. A maximum custody inmate would be in the highest security area of the facility, i.e. behind fences, concrete walls and in a cell. Additionally, the degree of restraint would be high, such as requiring any movement of the inmate to be escorted by two officers with the inmate being handcuffed and leg shackled. The inmate would not be afforded access to other inmates and would have minimal freedom of movement.

The "Custody" level for inmates assigned to minimum security would be very low. These would generally be outside inmate workers who do not pose a great threat to the public. Minimum security/custody inmates would be assigned to housing that had very few physical security features and the inmates would not have cells but rather dormitory sleeping arrangements. The inmates would have freedom of movement and be given outside work assignments. The benefit of minimum security/custody facilities is the savings in both the construction of the physical plant and the number of staff members required to supervise the inmates.

Security level - refers to the characteristics of the physical plant that holds the inmate. Security levels are determined by the type of buildings, locks, fences, alarms, etc., which is used to keep an inmate in custody. It is possible, to have an inmate who is a relatively low custody level but because of high bail, prior escape or fugitive holds, should be housed in a higher security level.

SECURITY LEVELS

Minimum (M/S)
Minimum High (MINH)
Medium Low (MEDL)
Medium (MEDM)
Medium High (MEDH)
Maximum Low (MAXL)
Maximum (MAXM)

Custody level refers to the inmate's potential to cause harm to staff members, other inmates and the community. The custody levels, along with any special housing concerns, are intended to separate the violent predatory inmate from the less sophisticated inmates. A high custody level may require closer supervision, more frequent checks, and staff to move the inmate along with prohibition from certain programs and activities.

CUSTODY LEVELS

- Minimum:** No need for special housing
No pattern of assaultive convictions
No Sex Convictions
No parole or federal holds
No prior escape history
- Minimum High:** Sentenced on at least 1 charge
No Gang History
No pattern of Discipline History
- Medium Low:** Not an escape risk
Not a custody behavior problem
Not Criminally Sophisticated/No Prison History
- Medium:** Not an escape risk
Minimally sophisticated/Less than 4 years State Prison Level 1 or 2
Not a custody behavior problem
Waiting for transfer to M/S
- Maximum Low:** Criminally sophisticated/4+ years State Prison Level 3
Current assaultive charges
Escape History
Custody behavior problem
Prior assaultive convictions
- Maximum:** Criminally sophisticated/4+ years State Prison Level 3 and-Level 4 downgrades
Current assaultive charges
Past assaultive convictions
Escape History
Custody behavior problem
Three or more violent felony convictions
- Maximum High:** 2 Officer Moves
Criminally sophisticated
Current Assaultive charges
Past assaultive charges
Custody behavior problems
Escape history
High profile 187 Case

SPECIAL HOUSING

- Protective Custody:** Those inmates who need protection, such as overt homosexuals, sex offenders, former law enforcement, informants, witnesses and those with enemies.
- Psychological:** Those inmates who would not function in general population due to their psychiatric problems, currently taking psych meds.
- Infirmary:** Those inmates who need constant medical attention or medical observation.
- Administrative Segregation:** Those inmates determined to be prone to: escape; assault staff or other inmates; disrupt the operations of the jail, or likely to need protection from other inmates.
- Discipline Isolation:** Those inmates found guilty of Jail rule violations in accordance with the regulations stated in California Title 15.

D.5 Classification Management

Classification Override

While the decision tree provides the basis for an objective jail classification and will be appropriate in most cases, it cannot replace the perceptive, well-informed observations of the officer performing the classification.

In cases where the classification officer believes that the objective custody level does not truly reflect the custody risk of the inmate, the officer may recommend an override, either higher or lower, to more accurately reflect the inmate. The Tiburon computer system has a space to provide any support for the override. The override support should also be written in the space provided on the classification form.

Circumstances that may suggest an upward override include:

- Multiple counts of an offense.
- High profile cases where closer supervision of the inmate may be preferable.
- State parole hold, prior escape or fugitive status exists.
- Reliable patterns of behavior that suggest an inmate's unwillingness to conform to the rules expected of all inmates in the facility.

Circumstances that may suggest a downward override include:

- Physical and/or medical conditions that make the inmate a lower threat.
- Absence of or no prior criminal history.
- Reliable patterns of behavior that suggest an inmate's willingness to conform to rule and benefit from institutional programs (work or education).

An inmate's housing may be temporarily changed for the purpose of protecting the inmate, protecting other inmates or staff members, pending disciplinary review of a safety violation, or preventing an escape. All temporary moves must be documented and the Classification unit notified. Permanent inmate housing assignments may only be determined by a trained Classification Officer, the Jail Commander and/or his designee.

Reclassification

Once an inmate is classified, he or she may require reclassification depending on the changes in their charges, sentencing, medical and behavior status. Additionally, inmates who are administratively segregated for prolonged periods require monitoring of their isolation status. Reclassification may include reviewing the inmate's new status or conducting a follow-up interview of the inmate. The purpose of the reclassification is to determine a change of custody or security levels, eligibility or restriction of programs, or transfers. The following are examples of events that may suggest reclassification:

- Addition of new charges (Rebooking)
- Sentencing
- Prison commitments
- Medical or psychiatric treatment
- Documented behavior problems or model inmate behavior
- Prolonged administrative segregation status.

Federal Consent Decree

In 1992, the Placer County Jail was placed under a Federal Consent Decree due to overcrowding. The Federal Consent Decree in essence stated the following:

The daily inmate population of the Placer County Jail will be regulated to operate at 90% of the established inmate population capacity. This figure now is 648 inmates. Currently 90% of our inmate population is 583.

When the inmate population reaches 90% of capacity, inmates may be released. When the inmate population exceeds capacity, inmates shall be released. No housing area shall exceed 100% of its rated capacity.

The maximum capacity for each housing unit is as follows:

Since 1990, the Placer County Jail housing capacity has changed due to new construction and decommissioning of outdated facilities. The current facility's capacities are as follows:

Auburn Jail total capacity- 492
South Placer Jail total capacity- 420

Classification extensively researches every release that is a result of the Federal Consent Decree and utilizes the release hierarchy list below to ensure we are releasing inmates that have the least risk to public safety.

Order of Release

1. Misdemeanor; fresh arrest for property/drug charges.
2. Misdemeanor; warrant arrest for property/drug charges.
3. Felony; fresh arrest for personal possession of drugs.
4. Felony; warrant arrest for personal possession of drugs.
5. Felony; warrant arrest for property crimes (except 1st degree).
6. Misdemeanor; warrant arrest for assault.
7. Misdemeanor; fresh arrest for driving under the influence.
 - a) Two priors DUI's is the threshold for exclusion for release.
 - b) Reference all dispositions on RAP sheets and DMV conviction record.
8. Misdemeanor; fresh arrest for driving under the influence.
 - a) Two priors DUI's or 1 prior with pending second is the threshold for exclusion for PTA.
 - b) Reference all dispositions on RAP sheets and DMV conviction record.
9. Misdemeanor; fresh arrest for assault.
10. Felony; arrest for property crimes (except 1st degree).

E. Programs

Introduction: The existing Placer County Jail lacks adequate space and staff to conduct the meaningful programs to continue to reduce recidivism. Additionally, the lack of sufficient beds and staff make it difficult to conduct anything other than the basic programs.

The best way to provide rehabilitation and reduce parole violations is comprehensive programs designed to "stop the revolving door". One of the best ways to slow recidivism and reduce the gang affiliations is stop sending "students" to the school of crime which is prison. If operated effectively, these local programs could make the difference. Our goal should be to change offenders' lives before they become "Institutionalized" and become professional criminals.

Placer County Programs Concept

- Use the concepts of shock or "Flash Incarceration" and "Shock Probation."
- Concentrate on first and second time offenders and lower level "non, non, non" type crimes.
- Both inmates sentenced to county jail and for lesser crimes and the inmates defined under AB 109 are placed in the program.
- Provide numerous "evidence based" rehabilitation programs including vocational skills programs, life skills, anger management and drug and alcohol avoidance programs. The vocational skills should be real world needs such as carpentry, welding, auto body, computer skills, cooking, dry wall/plastering, stucco, plumbing, electrical, heating and heating/air repair.
- Provide adequate funding to the school districts and Health Department to provide the programs.
- The program should encourage family visits and expand visiting times.
- Use contract job placement organizations to seek job placement or possibly groups such as PRIDE. If unsure of the inmate, use work furlough late in their incarceration.
- Use Probation officers to assist the offender to succeed.

E1 Events and Practices that Reduce the Demand for Beds

Until recently and lacking an official Re-Entry program, Placer County Sheriff Edward N Bonner and the Placer Corrections Administration allowed several small independent "*in-house Re-Entry pilot projects*" (in-custody inmates transitioning to out of custody status) to be implemented. Without funding streams, these re-entry projects with an eye towards preventing offenders returning to custody were directed by jail staff. Utilizing existing County resources, community groups and volunteers, the various small group programing(s) were created and used to assist probationers/parolees and inmates without status in transitioning back into the community.

E2 Programs

Placer County Probation Officers teach the "Courage to Change" curriculum to limited number of housed Adult offenders. Courage to Change is an "evidence based" cognitive behavior curriculum. Working with Probation staff encouraged inmate participation in "Courage to Change" by offering early release credits

HHS uses AB 109 funds and introduced "Pacific Education Services" and "Community Recovery Resources" into the Auburn Jail inmate population then the South Placer facility when it opened. Both of these community partners brought group treatment sessions to many of the jail classifications. These evidence based treatments focus on the cause of drug dependence and the criminogenic

thinking/ behaviors that contribute to the cycle of repeated incarcerations. Some level of funding continues to be available for qualified inmates transitioning into the community.

The Eternity Challenge, a local faith based organization of volunteers under the umbrella of the Placer County Jail Chaplaincy. The Eternity Challenge offers limited in-custody group instruction on topics such as moral based behaviors and decision making, job interviewing and finances. In addition to the in-custody programing, the Eternity Challenge offers some limited transitional housing and vocational skill training and jobs to ex-offenders. The Eternity Challenge uses the Jericho Project's drug treatment protocol in their transitional housing.

The Sheriff's Corrections Division has long standing relationship and MOU with the "Placer School for Adults", Placer Union High School District. The adult school has provided basic adult education in the Auburn Jail for more than 20 years. Prior to the opening of the South Placer facility, jail staff worked with adult school teachers and administration to complete the newest and current curriculum for both Jails.

Available to some classifications of housed inmates through the adult school are the following programs:

- GED prep
- A/B English
- A/B Math
- A/B Literature
- Culinary
- Computer skills
- (Until recently life skills/employability)

Academic Brush (A/B) curriculum is for inmates that already possess basic adult education diploma/equivalency and are seeking further education in a particular subject or to use class time for additional GED test preparation.

LITERACY PROGRAM

With inmate sentences stretching into years, it became painfully obvious to staff that much of the inmate population reads at or below the 5th grade level with many hovering around 3rd grade. This phenomenon has multiple effects on the Corrections education considering the limited resources and the Division's attempt to provide programing to the largest number of inmates. Working with the **Placer County Library System**, volunteer literacy tutors test, evaluate and assess the reading and writing skills of any inmate on request of staff. The Placer Library has weekly access to inmates at both jails. These tutors work individually with inmates on reading skills to raise the literacy level. GED prep classes are possible. For those inmates possessing a High School Diploma or GED and also reading below the 5th grade level, the jail encourages literacy tutoring for them as well.

NA / AA PROGRAM

The Auburn and South Placer Jails have active **Narcotics Anonymous** and **Alcoholics Anonymous** programs.

RELIGIOUS PROGRAM

The Auburn and South Placer Jails have active **Chaplaincy Programs**

VIOLENCE PROGRAM

The Corrections Division is fortunate to have the **Alternative to Violence Program (AVP)**. This evidence based program is in many prisons and jails. A local AVP group has made their facilitator resources available to the Placer County Jail(s) monthly as we request. AVP is an intensive three day program teaching peaceful conflict resolution, roots of violence and techniques to handle differences.

MILITARY VETERANS PROGRAM

The Corrections Division maintains active collaboration with the Placer County Veterans Officer. Inmates seeking information on possible government/ local benefits for themselves and/or family member is able to submit paperwork to jail staff which is directed to the County Veterans Office. The Veterans Officer may visit incarcerated individuals at request.

MENTAL HEALTH PROGRAM

The Corrections Division enjoys excellent relationships with in-custody contract mental health and County mental health professionals. Our in-house LCSW, on top of the enormous case load carried, started possibly the first program of its kind in-custody inmate program. The **Socialization Project** convenes once a week at the Auburn jail. Under the supervision of the LCSW and an officer, inmates with mental health issues and are segregated from the general populations and each other for a variety of reasons, are brought together for group therapy. Without this form of treatment, many of these inmates would remain isolated and for those that will eventually transition out of custody, the Socialization Project will be the most normal interactions they experience prior to release.

For inmates or arrestees that are to be released prior to scheduled medical evaluations or if releasing staff have concerns about a particular individual, it is common and encouraged that jail mental health providers or if unavailable, county mental health workers provide an immediate evaluation to ensure releasees are able to care for themselves.

PARENTING PROGRAM

Lacking funding for in-custody inmate Parenting education, contact was made with "FIRST FIVE PLACER". With existing unused grant money, Tom Grayson from "Golden Sierra Life Skills" brought parenting curriculum to specific incarcerated male inmates with children under the age of five. This has proved a popular class when funding is available.

MEDITATION PROGRAM

Staff observing professional visits between a Buddhist clergy and one particular inmate, noted calmness that this particular inmate displayed on a daily basis and discovered a portion of the "clergy" visit was devoted to Mindful Meditation practice. Shortly thereafter, the Corrections Division initiated the first group Mindfulness Meditation class. There are multiple research papers regarding a variety of health and mental wellness benefits associated with Mindful Meditation.

DRIVERS LICENCE LOSS/ CHILD SUPPORT SERVICES PROGRAM

Many times incarcerated offenders are in arrears with child support payments. When this happens it is common for offenders to lose their driver's license until the debt is brought current. Without a driver's license, it can become difficult to find employment. "Placer County Child Support Services" partnering with SCOE/Probation and the Sheriff's Office are working to set aside this practice while inmates are active and meaningfully participating in SCOE programming in and out of custody.

52 WEEK BATTERER PROGRAM

This program is set to begin within 60 days of being in-custody. Inmates may begin the program prior to leaving custody and continue at the PREP center at no charge. This class satisfies Placer court ordered program.

RE-ENTRY PROGRAM (Current)**2014 Placer County Probation/Corrections Re-Entry (PREP) Program**

In 2014, the Placer County Probation Department opened a request for proposals (RFP) to initiate an Official County Re-Entry program, "Placer Re-Entry Program" (PREP). Probation teamed with a Sheriff's representative and CEO staffer during the RFP process and interviewing of applicants. The outcome of this highly successful collaboration resulted in the RFP being awarded to the "Sacramento County Office of Education" (SCOE).

MDT PROGRAM

The Placer County Sheriff's Office in meaningful collaboration with the Placer County Probation Department, Placer County Health and Human Services, Placer Union High School District (Placer School for Adults) and the Sacramento County Office of Education are the key players comprising an efficient functionally active weekly "Multi-Disciplinary Transition Team" (MDT).

Placer County Re-Entry (PREP) in Practice, PROGRAM (Two phases)

Currently, the requirements for; in-custody PREP placement, CAIS assessment med/med-high/high risk for re-offending, Placer County mandatory supervision and Probationers places Placer County residents at risk for re-offending particularly for out of county mandatory supervision and out of county residence. At this time the number of male inmates in PREP is 15 with a waiting list. Female MS PREP participants total 8 with a waiting list.

PREP In-Custody PROGRAM (one month old)

SCOE currently conducts daily in-custody programming for both male and female Minimum Security inmates. Initially inmates are selected for PREP by Probation, SCOE Transitional Specialists and Corrections via CAIS assessments and other criteria. South Placer MS inmates currently program three hours/ day with Transitional Specialist; topics include Parenting, Anger Management and Health.

Implementation of the in-custody PREP programming includes increased meaningful and productive contact with Probation officers while inmates are programming in custody. Transition Specialist work with inmates, Probation Officers and Custody on exit planning/strategies and other re-entry topics. MDT members pool resources for creative solutions to re-entry issues.

The MDT meet weekly on agenzized topics including the status of individuals moving through PREP program, recent assessments, applications or recommendations for supervising Probation Officers/jail staff.

The in-custody PREP program is set to expand with additional vocational training to better prepare for seamless out of custody transition. Forthcoming programming at both the Auburn and South Placer Jails will expand from SPJ Minimum Security to main jail(s) inmates through the use of entire programming PODs. The in-custody housings units (PODs) will be comprised of offenders assessing med/ med high/high risk of re-offending without intensive program intervention. Inmates in these units will program as groups or subgroups for extended periods during weekdays with more evidence based intensive curriculum and planning aimed at reducing recidivism. Selective staffing assignments will allow consistent and meaningful contact on a continuous basis as inmates move through the program and preparing to transition to out of custody.

Plans are in process for in-custody classroom and vocational training through SCOE/Placer School for Adults and Northern California Construction Training (NCCT) for both the Auburn and South Placer Jail.

RE-ENTRY PREP Out of Custody (mini PREP starts June 15, 2015)

The out of custody county Re-Entry program revolves around the Probation Department's PREP center currently under construction located next to the Probation Department at South Placer and slated for completion mid July 2015. Beginning June 15, 2015, the mini PREP center (room under the stairs below DA office, use until PREP center is complete) will begin limited programming for out of custody individuals. Here the continuity of program(s) is seamless as those already out of custody begin attending programs offered at the PREP center and those inmates in-custody transition out in a seamless continuum of assistance. Transition Specialists with in-custody caseloads will continue with the same individuals out of custody at the PREP center. The programs and services offered by the PREP center include Job Readiness, Caltrans Vocational Training Partnership (provides up to 90 days in a paid employment during training), ROP Landscaping, and ROP Promotional Products and Retail Sales. The following are additional services: Benefits and Health Care Eligibility Assessment and Enrollment, On-Site Computer Lab, 52 week anger management, Vocational, Educational and Risk/Needs Assessments, RT Fare and Passes, Sober Living Housing Funds, Community Service, "Lifer" and Long Term Offender Programming and Support, Basic Adult Education and Service Referrals.

Under contract with SCOE, the Northern California Construction Training, NCCT program has already set up a training facility at the old Roseville Corp Yard on the back side of the County Fairgrounds. NCCT offers a wide range of industry relevant training with certifications in approximately 20 topics as well as job referrals and resume and interview techniques are taught. Not only are probationers and other status individuals offered job training skills a number of spots are held for members of the community. NCCT works on many community project and charitable projects as part of the training curriculum. NCCT will be rehabbing and restoring many areas of the Roseville Fairgrounds as part of the job training.

PREP center participants in good standing and meaningfully participating with programs and complying terms of the court will be referred to NCCT at no charge.

The County Re-Entry program is a holistic approach to reducing the cycle of recidivism with early intervention and programs while still in custody and a smooth transition to out of custody. By providing useful opportunities at the proper stages the hope is to break the cycle of endless incarcerations and the need for dependence on the system allowing individuals to move forward with a productive and healthy life.

E3 Placer County Probation Department

The Probation Department is designated as the county agency responsible for implementing Post Release Community Supervision as specified in Section 3451 of the California Penal Code and will provide the following related services:

- Referrals to Treatment, Educational, and Vocational Services
- Arrest and Flash Incarceration
- Imposition of sanctions that are consistent with evidence based practices
- Facilitate Collaborative Operations with Local Law Enforcement Agencies
- In partnership, participate in Mental Health Court
- Collaboration with CDCR on Returnees
- Continue to conduct OR and Pretrial Assessments on offenders detained in the jail
- Respond to offender's inquiries regarding probation services and Alternative Sentencing Programs
- Continue to supervise and operate the Electronic Monitoring and Adult Work Release programs
- Supervise and operate the Pretrial Supervision Program
- Measure Activities and Program Outcomes

E4 Probation Alternative to Incarceration Programs

Currently, the probation department manages the Electronic Monitoring Program [EMP], Work Release (WR), Adult Drug Court and Pre-trial EMP. The Probation chief believes that they are largely successful as long as they have the ability to balance them with sanctions. This requires bed space in the jail to hold violators accountable. He further believes that the programs need to have a seamless transition from in-custody to probation supervision and eventual unsupervised release into the community. These programs have helped reduce the number of early releases by the jail and have increased the number of beds available to hold more serious offenders accountable.

The Probation Department partners with Health and Human Services (HHS) in some programs. A probation officer sits on a Mental Health advisory board and is a liaison for the transitional services provided by HHS to offenders. This helps to have continuity for the offender as they move through the system.

The following charts depict the Probation Department's adult Alternatives to Incarceration [ATI] programs:

1. Electronic Monitoring Program [EMP] for sentenced offenders
2. Adult Work Release (AWR) for sentenced offenders
3. Pre-Sentenced Electronic Monitoring Program (Pre-EMP)
4. Supervised Own Recognizance (Sup. OR)

The total number of program participants has increased over the last 5 years and has allowed a reduction in early releases (via Federal consent decree) by the jail staff with the benefit of holding more serious offenders accountable.

F. Analysis of Adult Detention Trends

Introduction: This report is an analysis of local trends and characteristics that influence planning assumptions about future detention system growth. Different factors that influence change, including projected population increases, current and projected inmate populations and program costs based on continuation of current policies are measured. Projections of alternative policies or programs on inmate population growth and program costs, as well as observed factors that could affect the level of criminal activity in the jurisdiction including trends in felony and misdemeanor arrests, trends in average daily populations, considerations relative to special inmate populations (including females and other indications of shifts in the inmate populations) are taken into account.

These population indicators will assist in determining the design, security/custody level (i.e., minimum, minimum-high medium-low, medium, medium-high, maximum-low, and maximum security, as well as special housing needs for disciplinary isolation, administration segregation, infirmary, psychological and protective custody) and type of detention beds required in a new or expanded facility.

The program projections based on the continuation of current policies provides a baseline against which the potential of alternative programs can be measured and serves to identify emerging problems that could impact the criminal justice system. Projections of the impact of alternative policies or programs on inmate population growth and program costs often point toward exploring alternative methods to control and manage offender populations.

Needs Assessment Projections Methodology: The following summary indicates the basic analysis methodology used in arriving at the conclusions and recommendations for Average Daily Populations (ADP) and Rated Bed Capacities (RBC):

1. Historical inmate annual admissions / bookings were obtained for the last nine years and converted into average length of stay ALOS.
2. Historical inmate annual detention days served were obtained for the last nine years and converted into average daily populations ADP.
3. Historical inmate monthly ADP was obtained for the last nine years. (these are the ADP reports sent to BSCC).
4. Included in the County ADP are beds for AB 109 Inmates.
5. The County historical resident's population was obtained for the last ten years from the California Department of Finance.
6. To arrive at the County inmate's growth any out of County and contract beds for CDCR, FBOP etc for the ten year period are removed from the ADP and detention days served. (Currently Placer County has no contract beds)
7. A ratio of County inmate's detention days to actual County resident populations is done for the ten year period.
8. These ratios are used with the projected future County resident populations to obtain projected inmate average daily population.
9. Added to the County inmate ADP are peaking and classification factors that provide beds needed to properly operate a safe secure County Jail facility complying with CSA standards. The end result is the facilities rated bed capacity RBC for future five year increments.

F1 County Population Projections

**Table F.1
Placer County Historical and Projected Population 1970 - 2050**

Placer County Historical Population			
Calendar Year	Population	Percentage Increase	Averages Per Decade
1970	77,632	0	0
1980	120,700	55%	55%
1990	170,100	41%	48%
2000	248,399	46%	47%
2010	348,432	40%	46%
2020	396,203	14%	39%
2030	447,625	13%	35%
2040	509,936	14%	32%
2050	566,954	11%	26%

Historical population conclusions:

- Placer County is rated second among all California Counties in the rate of population growth from 2003 to 2013 based on the California Department of Finance data.
- According to the California Department of Finance population projections, Placer County population is projected to grow at a steady rate of about 1.3% per year or 12% to 14% per decade.

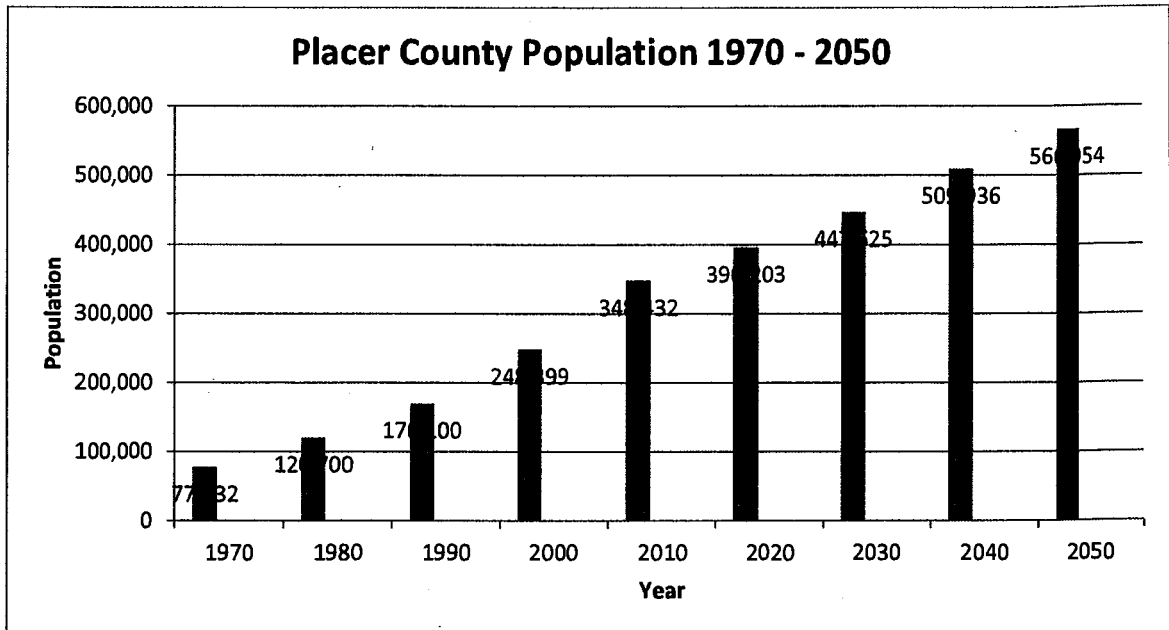
**Table F.2
Projected Placer County Population 2010 – 2040**

Placer County Population Projections		
Calendar Year	County Population	Percentage Increase
2010	350,230	0
2015	373,503	7%
2020	396,203	6%
2025	421,002	6%
2030	447,625	6%
2035	478,196	7%
2040	509,936	7%
2045	539,147	6%

Population projections conclusions:

- Projected populations indicate an increase in historical growth by about 6% to 7% per five year period.

**Table F.3
Placer County Population 1970 – 2050**



F2 Analysis of Projected Bed Capacity:

A. Admissions / Booking Trends

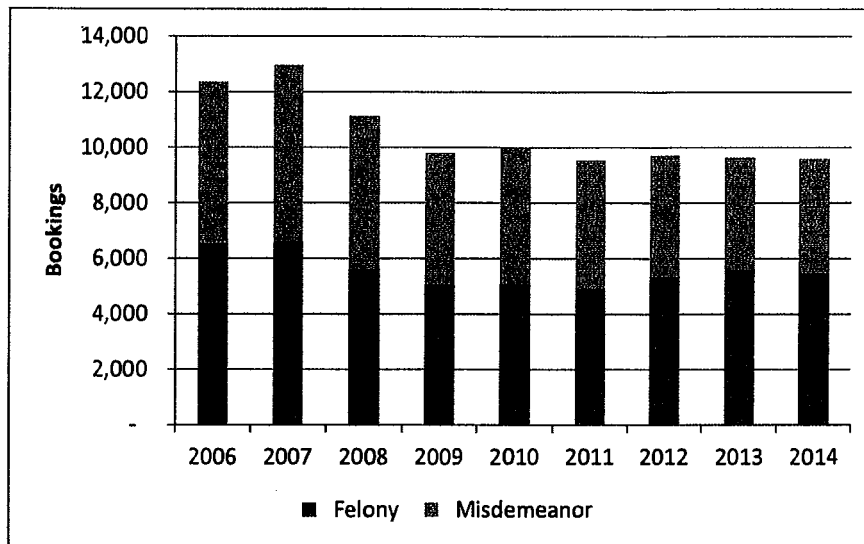
Since the last needs assessment was completed in 2012, the total number of bookings has remained stable at around 9,500 bookings annually. The percentage of felony to misdemeanor has shifted to include a larger percentage of felony bookings. The table below shows historical bookings from 2006 through 2014. The bookings of AB109s are included in the total below, and represented 14% of the total in 2012 and 2013, and 11% of the total in 2014.

Table F4:

Total Bookings

Bookings (w/ AB109)	2006	2007	2008	2009	2010	2011	2012	2013	2014
Total	12,369	12,958	11,142	9,826	10,028	9,556	9,723	9,646	9,593
Felony	6,561	6,604	5,606	5,051	5,100	4,948	5,331	5,568	5,460
Misdemeanor	5,808	6,354	5,536	4,775	4,928	4,608	4,392	4,078	4,133
% Felony	53%	51%	50%	51%	51%	52%	55%	58%	57%
% Misdemeanor	47%	49%	50%	49%	49%	48%	45%	42%	43%

**Table F5:
Total Bookings by Classification**



B. Average Daily Population trends

The County of Placer collected monthly data for the last nine years, for what is considered "in-county" population housed at any of the County's detention facilities. The data includes the AB109 population. The data is presented in the Table below.

**Table F6:
Monthly Average Daily Population**

ADP	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
January	583	605	574	537	558	507	553	615	652	620
February	576	604	576	480	558	519	558	626	660	618
March	580	609	579	532	561	493	589	639	654	602
April	586	598	575	539	553	519	611	632	650	617
May	589	594	591	561	553	529	595	618	645	617
June	589	598	584	562	536	535	606	619	661	
July	594	590	584	543	528	530	613	617	695	
August	596	594	597	543	557	534	617	632	705	
September	598	592	598	559	561	545	595	642	697	
October	602	583	565	558	534	534	594	643	663	
November	590	586	543	560	518	533	600	642	636	
December	581	576	541	535	487	544	606	641	611	
Average:	589	594	576	542	542	527	595	631	661	615
Avg 3 mo High:	599	606	595	561	560	541	614	642	699	618

These counts are the results of averages from daily snapshots of the population in custody. The population shows a downward trend between 2007 and 2011, followed by increases in 2012, 2013 and 2014. The average for 2015 is only based on the first five months but it appears to be lower than the previous two years. The three-month high is the average of the three highest reported months within a year. This statistic is used to estimate a peaking factor.

The County is very active releasing individuals as a promise to appear condition and as an early release, due to a Federal Cap, based on the release guidelines established in the consent decree. Those counts are provided on a monthly basis in the tables below.

Table F7:

Monthly Releases – Promise to Appear

Releases: PTA	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015*
January	68	114	187	135	5	21	19	143	204	79
February	98	107	127	130	50	14	12	131	266	51
March	126	188	241	109	102	19	-	188	265	52
April	125	172	209	105	53	15	4	131	253	7
May	143	165	211	149	36	22	16	79	263	52
June	76	158	189	126	28	24	32	114	199	
July	134	93	263	82	44	11	49	144	154	
August	132	146	206	141	70	21	62	184	229	
September	103	153	226	85	45	31	110	139	158	
October	143	147	143	54	10	23	92	155	156	
November	110	162	128	117	16	33	64	111	103	
December	118	133	170	66	5	47	46	170	67	
Monthly Average	115	145	192	108	39	23	42	141	193	48
Annual Total	1,376	1,738	2,300	1,299	464	281	506	1,689	2,317	578

Table F8:

Monthly Releases – Promise to Appear

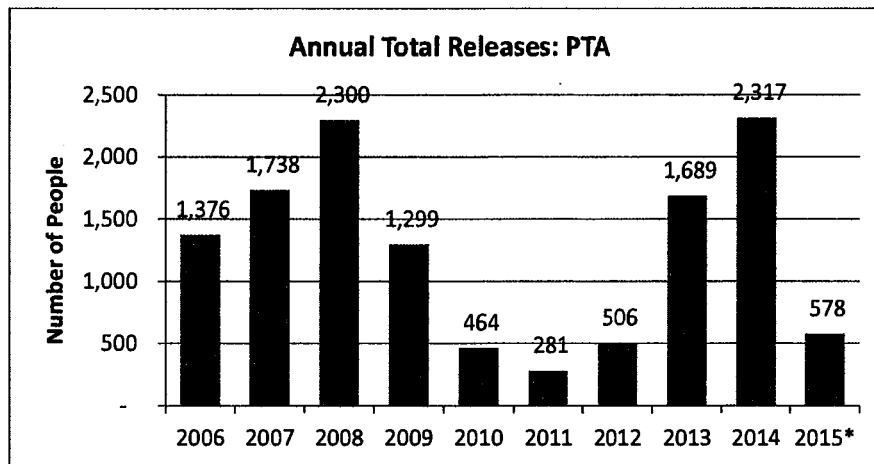


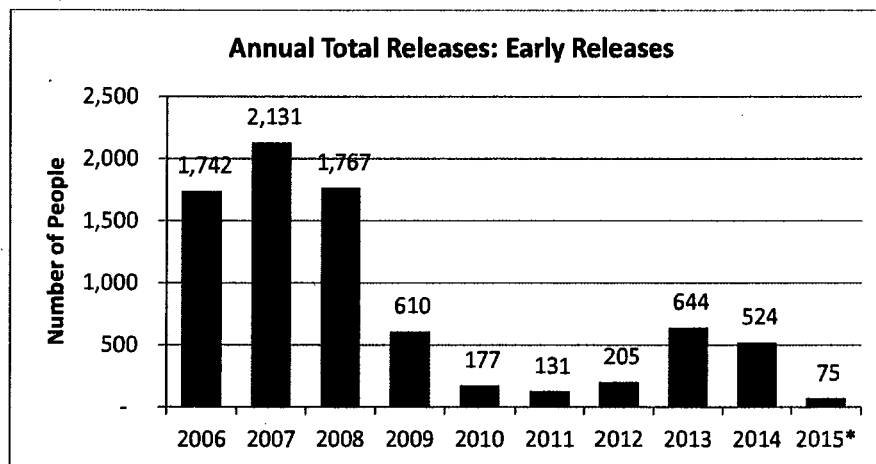
Table F9:

Monthly Releases – Early Releases

Releases: Early	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
January	143	177	209	84	30	9	29	24	69	14
February	132	158	118	25	22	8	9	17	58	3
March	149	223	208	31	29	14	4	55	49	3
April	123	144	165	31	14	5	8	94	45	5
May	150	171	181	65	20	16	11	62	84	
June	144	212	189	74	15	17	31	66	42	
July	178	168	188	49	19	5	28	48	33	
August	148	209	162	44	12	4	25	35	54	
September	191	185	135	43	6	18	13	66	38	
October	145	164	79	54	2	1	29	64	25	
November	156	170	66	72	7	8	10	65	19	
December	83	150	67	38	1	26	8	48	8	
Monthly Average	145	178	147	51	15	11	17	54	44	6
Annual Total	1,742	2,131	1,767	610	177	131	205	644	524	75

Table F10:

Monthly Releases – Federal Cap Early Releases



These totals Federal Cap Releases help keep the ADP down. If factored back into the system, one could assess what would be the true ADP. In order to calculate the potential impact these releases might have on the system, an estimated average length of stay is applied to the totals to calculate the potential ADP.

C. Average Length of Stay Trends

The average length of stay was calculated using the total number of days served by individuals in custody and the total number of bookings (as presented in Section F2 above). The resulting ALOS is provided below in Table 5. As the table shows, the number has been increasing steadily since 2007 and could potentially continue to increase as the AB109 inmates remain in custody for long periods of time.

**Table F11:
Average Length of Stay**

ALOS	2006	2007	2008	2009	2010	2011	2012	2013	2014
In-County w/ AB109									
Days Served	244,603	243,464	226,160	213,109	210,296	207,015	227,355	238,208	248,902
ALOS ¹ [days]	19.8	18.8	20.3	21.7	21.0	21.7	23.4	24.7	25.9

¹ ALOS = Days Served/Bookings

D. AB-109 Realignment Inmates

The table below provides a summary of the impact AB109 has had in the County over the first three years. Overall, bookings have declined slightly, but the total number of days served has followed an upward trend. This means that there aren't more individuals coming into custody, but that they are staying longer. The average length of stay shows a significant increase in those three years, growing by almost ten days between 2012 and 2013, and twenty one days between 2013 and 2014.

**Table F12:
AB109 Statistics**

AB109 (only)	2006	2007	2008	2009	2010	2011	2012	2013	2014
Bookings							1,400	1,314	1,028
Days Served	NOT APPLICABLE						83,012	90,552	92,455
ADP ¹	NOT APPLICABLE						227	248	253
ALOS ² [days]	NOT APPLICABLE						59.3	68.9	89.9

¹ ADP = Days Served/365

² ALOS = Days Served/Bookings

E. Projected Average Daily Population (ADP)

The base ADP is likely artificially low because of the Federal Cap mandate and the large amount of releases the County has been doing. A set of projections were developed using the base monthly ADP that the County sends to the BSCC on a regular basis. This scenario assumes that the releasing process will continue to maintain the cap. A second set of projections were developed using an adjusted ADP, where the releases were incorporated back into the ADP, under the assumption that the County would not have to release individuals for lack of space.

The monthly release data was translated into ADP using the estimated average length of stay computed and presented in Table 5. The Table below presents the results.

Table F13:

Adjusted Average Daily Population

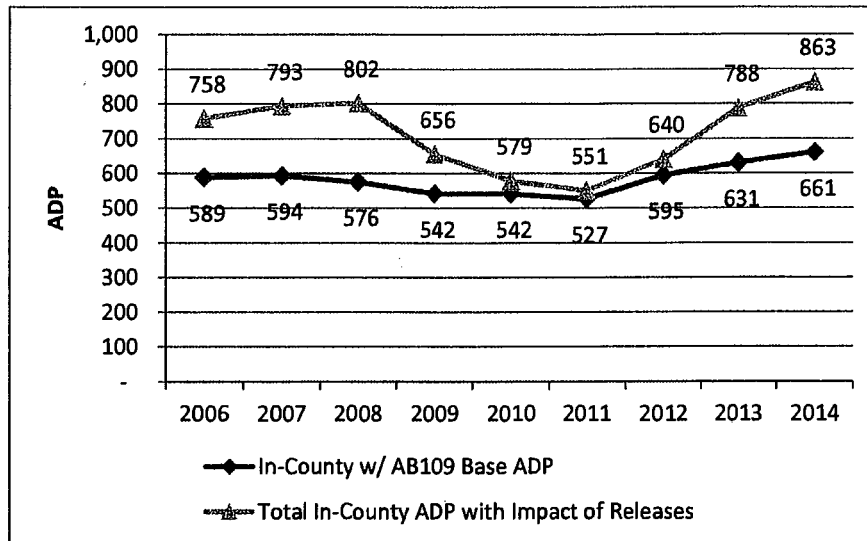
ADJUSTED ADP w/ RELEASES	2006	2007	2008	2009	2010	2011	2012	2013	2014
In-County w/ AB109 Base ADP	589	594	576	542	542	527	595	631	661
Fed Cap PTA Releases	1,376	1,738	2,300	1,299	464	281	506	1,689	2,317
<i>ADP Impact¹</i>	75	89	128	77	27	17	32	114	165
Fed Cap Early Releases	1,742	2,131	1,767	610	177	131	205	644	524
<i>ADP Impact¹</i>	94	110	98	36	10	8	13	44	37
Total In-County ADP with Impact of Releases	758	793	802	656	579	551	640	788	863

¹ Calculated by applying the corresponding In-County ALOS for the year.

The base ADP had seemed to follow a slight downward trend between 2006 and 2011 and the number of releases declined accordingly after 2008. After 2011, the ADP has increased steadily as a result of AB109 and the influx of new felons. The BSCC estimated that at full implementation, the impact to Placer County would be estimated ADP of 276. As Table 7 shows, the ADP numbers for AB109 are very close, estimated at 227 in 2012, 248 and 253 in 2013 and 2014 respectively. The impact of these numbers has likely caused a spike in the number of releases. In 2014, had there been no releases, the ADP could potentially have reached 863.

Figure F14:

Base and Adjusted Average Daily Population



Projections for the County's ADP were developed for the base and adjusted totals separately, using Autoregressive Integrated Moving Averages (ARIMA) models, ratio methods, exponential smoothing and others. The Table that follows provides the results for the select models for 2016 through 2035.

Table F15:

Projected Average Daily Population

ADP PROJECTIONS	2016	2020	2025	2030	2035
Status Quo Base: ADP [w/ AB109] Continue with Releases					
Model - ARIMA	620	628	637	647	657
Model - Ratio to Population	689	722	767	816	872
Historical Adjusted: ADP [w/ AB109 + Releases]					
Model - ARIMA	822	869	927	984	1,042
Model - Ratio to Population	834	874	928	987	1,054

F. Peaking and Classification factors

Peaking and classification factors are used to accommodate the higher "peaks" in adult detention facility population and the classification of incarcerated adults. Peaks occur when bookings temporarily increase because of such occurrences as increased criminal or gang activity, an increase in crime after parties when adults are chemically impaired, etc. Peaking ranges depending on the jurisdiction the historical analysis of the ADP three-month high gives us the average of the three highest reported months within a year. This report uses a peaking factor of 5%

Proper classification procedures result in separating inmates because of such factors as potential for violence, gender difference, status, gang affiliation, predatory tendencies, etc. Criminal justice planners typically use a classification factor of between 8% and 15%. This report uses a classification factor of 13%.

G. Recommendations:

Using the Average Daily Populations projections between the years 2016 and 2020 and adding to these projections for peaking and classifications we arrive at the following recommendations. The following chart indicates three sets of numbers

1. Projected ADP utilizing the "Status Quo" mathematical and population based.
2. Projected ADP "Including Releases" mathematical and population based.
3. Projected Rated Bed Capacity of proposed facility.

**Table F16:
Summary of ADP including Peaking and
Classification factors for the Jail System.**

SB 863 Inmate ADP / RBC Projection Summary						
	Year					
	2016		2019		2020	
	Base	Peaking & Classification	Base	Peaking & Classification	Base	Peaking & Classification
Projected ADP or RBC	Base	Peaking & Classification	Base	Peaking & Classification	Base	Peaking & Classification
Status Quo: ADP with current releases						
Model: Historical (ARIMA)	620	732	626	739	628	741
Model: Ratio to resident population	689	813	714	842	722	852
Historical Adjusted: ADP including releases						
Model: Historical (ARIMA)	822	970	857	1012	869	1025
Model: Ratio to resident population	834	984	864	1020	874	1031

Conclusion: With the closure of the two outdated housing units at the Auburn Jail and constructing new custody specific replacement housing (Re-Entry and Mental Health) at South Placer Jail, the County Jail system will have a new RBC of 784. This RBC falls in the middle range of the projected ADP of Historical operations and ratio to population therefore providing a proper and focused bed replacement program.

G. Adequacy of Staffing Levels

G1 Staffing and Operational Philosophy:

Introduction: The philosophy and goals for the Placer County Corrections Division are discussed in the Placer County Sheriff General Orders Manual.

General Responsibilities of all Sheriffs Office Personnel

- A. Uphold provisions of the Constitution and laws of the United States; the Constitution and laws of the State of California; and the appropriate ordinances of Placer County.
- B. Obey and carry out all lawful policies, procedures, and orders issued by the Sheriff and other superior officers, whether written or oral.
- C. Maintain loyalty to the Sheriff's Office and the agency's mission as is consistent with the law, professional and personal ethics, and duties.
- D. Cooperate with other Sheriff's Office members, allied agencies, public officials and community organizations to maintain good working relationships required in providing effective and efficient service.
- E. Sworn personnel shall protect life and property; maintain order; prevent crime; investigate crimes; conduct legal searches, seizures, and arrests; apprehend criminals; recover and protect evidence and personal property; provide first aid treatment for the sick, injured, and mentally ill; testify at judicial proceedings;
- F. Sworn personnel shall investigate and report any unlawful activity in their area of assignment and report all vice activities regardless of assignment. Advise immediate supervisor of any significant or unusual conditions coming to his/her attention.
- G. Make an immediate written report to his/her commanding officer of any bribe offer.
- H. Foster good public relations by treating the public with courtesy while reflecting the organization's commitment to public service and public safety. Provide full name and/or badge number upon request and furnish information or direction to the public regarding the County.
- I. Keep equipment and other County property clean and in good condition. Immediately report, in writing, to his/her commanding officer the loss or damage to any County owned equipment.

The Corrections Division is one of five Divisions under the supervision of the Assistant Sheriff, Undersheriff and the Sheriff. The Corrections Division has seven sections of organization; Administration, Custody, Transportation, Training, Inmate Programs, Court Security and Corrections Support Programs.

The Corrections Division staff consists of the following:

Corrections Commander (Captain)	Jail Intelligence Deputy
Corrections Lieutenant	Programs Officer
Corrections Secretary	Corrections Support Program Manager
Administrative Sergeant	Administrative Legal Supervisor
Operations Sergeant	Senior Administrative Legal Clerk
Floor Sergeant	Administrative Legal Clerk
Shift Sergeant	Inmate Services Account Clerk
Transportation Sergeant	Account Clerk
Minimum Security Sergeant	Court Liaison Officer
Corrections Officer	Court Security Lieutenant
Corrections Canine Officer	Court Security Sergeant
Facilities Services Officer	Court Bailiff
Utility Officer	Deputy Sheriff
Classification Officer	Assistant Deputy Sheriff
Corrections Compliance Officer	Transportation Officer

Jail Policy: The Placer County Sheriff Corrections Division maintains the constitutional, secure and humane detention of all arrested person as prescribed by law.

G2 Staffing Levels:

Staff Issues: Detention facilities must be staffed 24 hours a day, seven days a week in order to fulfill their mandate to provide safe and secure housing for those inmates under their care. Staff within the Placer County Jail System must be available to receive new bookings in the jail, provide for medical care, classify and move inmates within the facility, maintain staff and inmate safety and security, provide recreation and exercise, ensure inmates are fed, transport inmates to court or outside agencies and lawfully release inmates. Due to its nature, a jail cannot simply discontinue operation (e.g., refuse to accept prisoners) if there is not a person available to fill a position. When detention facilities are not staffed adequately, overtime is necessary to cover an unfilled post.

Shift Schedule: Placer County utilizes a very common and efficient 12-hour, two shift a day schedule. Officers work six 12-hour days and one 8- hour day every two weeks. Hours are 7:00 AM to 7:00 PM and 7:00 PM to 7:00 AM. All correctional personnel are on this schedule with the exception of specialized staff such as classification and programs. Training is provided using overtime on officer's days off.

Fixed Post Staffing Requirements: A jail is a 24 hour a day, 365 days a year operation that requires minimum staffing levels. Depending on many factors, including time off for vacations, sick leave, injuries and training, as well as the type of schedule, the number of officers required to staff the facility can vary.

A fixed post is a position in the jail which must be staffed 24 hours per day, 7 days per week, 365 days per year. The types of staffing plans require a different number of officers to staff the position 24-7-365. Eight and twelve hour schedules require fewer officers to staff a fixed post than a nine or ten hour schedule. Fortunately, Placer County utilizes the very efficient 12-hour plan to allow the most efficient way of using the allocated personnel. Using the National Institute of Corrections (NIC) method, generally 5.1 to 5.3 officers are required to staff a fixed post on a twelve plan.

Tables G1: Current Staffing Snapshot (as of 1/12/2015)

Auburn Jail Staffing Snapshot		
Current Staffing		#
DS Sergeants		6
CO Sergeants		3
Total Sergeants		9
Deputy Sheriffs		23
Correctional Officers		62
Total Line Staff		85
Staffing Vacancies		#
DS Sgt Vacancies		0
CO SGT Vacancies		0
Total SGT Vacancies		0
Deputy Sheriff Vacancies:		2
Correctional Officer Vacancies:		3
Total Line Staff Vacancies:		5
Currently On Training:		5
Total Line Staff Vacancies		15

South Placer Jail Staffing Snapshot		
Current Staffing		#
DS Sergeants		1
CO Sergeants		5
Total Sergeants		6
Deputy Sheriffs		8
Correctional Officers		30
Transportation		6
Total Line Staff Currently		38
Total Vacancies		#
DS Sgt Vacancies		0
CO SGT Vacancies		0
Total SGT Vacancies		0
Deputy Sheriff Vacancies (Transport)		1
Correctional Officer Vacancies		0
Total Line Staff Vacancies		1

G3 Staffing Issues:

Staffing issues facing the Placer County Jail include:

Minimum staffing is the level of staff required to operate a detention facility in a manner that will provide basic safety and security for the public, staff and inmates. [REDACTED]

[REDACTED] Minimum staffing levels are influenced and affected by various factors including facility design and inmate profile/classification level and County budget constraints.

- A. Vacancies, extended periods of leave, and normal staff attrition underscore the importance of maintaining a minimum number of staff. [REDACTED]
- B. Detention facilities often utilize overtime to cover an unfilled post. There is no way for detention facilities to eliminate all use of overtime; it is a necessary component of staffing a 24-hour a day, seven days a week operation [REDACTED]
- D. Placer County should continue to aggressively recruit and fill all vacant positions. They should also continue to "over hire" above the authorized staffing to fill in when a vacancy occurs. Some counties refer to this as "pipeline" hiring. There are always people in the "system" or pipeline from background processing to attending the academy.

While the above difficulties are common in most County Jail systems, the lack of adequate program support spaces and offices exacerbate Placer County difficulties. Thus, the "need" for a Special Needs detention housing facility expansion goes well beyond a simple "need" for replacement beds. The additional "need" is for a facility that protects the safety of correctional officers (by providing adequate beds of the correct type for Special Needs Inmates) and provides staff with a professional environment in which to work.

H. Ability to Provide Visual Supervision

Introduction: The Auburn facilities housing units have indirect supervision and have many limitations on the ability to provide the proper meaningful programming for the inmates. The new facilities at South Placer Jail are direct supervision and can facilitate the therapeutic programs needed to reduce recidivism.

H1 Current Housing Supervision

Auburn Jail Facility

- The Placer County Auburn Jail was originally built in 1985 with additions in 1992 and 2002. Originally the facility contained 100 beds and now has a rated bed capacity of 492. Over the years there have been several additions expansions, renovations and repurposing of spaces to accommodate the growth and needs of the County. A few of those additions were adding housing units, added visitation, added Kitchen and repurposing for laundry and property storage as well as many other modifications needed to operate safely.

- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]

South Placer Jail Facility

- The South Placer County, Auburn Jail was built in 2014 and originally contained 420 beds with a rated bed capacity of 492.

- [REDACTED]
- [REDACTED]
- [REDACTED]
- [REDACTED]

H2 New Facilities Design

Design Goals for any New Detention Beds and Support Space added to the South Placer Jail Facility should be as follows:

- Be a state-of-the-art, new generation, direct visual supervision, podular, adult detention facility that meets the requirements of BSCC and American Corrections Association.
- Provide a safe and secure environment for staff, visitors, volunteers and adults with a well defined secure perimeter that includes secure pedestrian inmate and staff access to the existing facility.
- Consist of housing units with the flexibility to meet a wide variety of varying special needs classification needs (e.g., mental health housing of various levels of care, female housing, special needs housing of varying levels of care, etc.).
- Provide spaces for a wide variety of programs and vocational training to reduce recidivism and thus reduce County, State and Federal criminal justice system long term costs.
- Provide a professional work environment and adequate space for custody staff, teachers, medical and mental health professionals, other professionals providing program services and volunteers.
- Be cost efficient to build and operate.
- Be energy efficient and environmentally friendly to reduce operating costs.
- Be staff efficient to preserve County resources.
- Meet the requirements of the Americans with Disabilities Act (ADA).
- Meet the requirements of the Prison Rape Elimination Act (PREA).
- Provide adequate, easily supervised adult exercise and recreation spaces to reduce tension and contribute to the success of programs, especially the special needs mental health programs.
- Include additional new food service equipment as necessary for the additional bed capacity to ensure that meals meet the nutritional requirements determined by the county and to provide vocational education program opportunities.
- Provide additional new laundry equipment to provide clean inmate clothing, bedding and associated items related to the additional beds.
- Provide secure spaces within the new housing units for restricted contact, non-contact and video visiting. Provide additional public video visitation equipment for the added bed capacity visitation needs.

I. Adequacy of Record Keeping:

Introduction: Record keeping at the Placer County Jail is quite detailed. Not only does jail staff maintain all records required but staff also maintains additional records to effectively manage the inmate population. The Jail Management System and the staff maintenance and input provide the ability to produce various reports as needed.

I 1 Placer County Corrections Division Policy Manual

The Corrections Compliance Officer works under the direction of the Corrections Manger and is responsible for coordinating with the Facility Services Officer on all inspections and other related administrative duties. Duties include annual policy manual updates and ensuring the strict adherence to all rules, regulations, etc. as recommended by regulatory and oversight agencies and departments. Reference Title 15 and Title 24, California Code of Regulations

I 2 Specific Duties of Compliance Officer:

- Update all jail policy and procedure manuals.
- Design a maintenance program to ensure that all policy manuals are checked and updated at annual intervals.
- Monitor Title 15 compliance and staff entries into the CMS computer system.
- Update inmate rulebook annually.
- Coordinate with Medical and Classification for the needs of certain inmates with disabilities or special requirements, i.e.: handicapped or hearing impaired.
- Monitor that all inmates on administrative segregation and disciplinary lockdown are getting their Title 15 requirements.
- Ensure recreation, law library, visiting, etc. schedules are current and adequate.
- Respond to grievances related to Title 15 or Title 24.
- Plan/assist/facilitate all inspections of the jail facility.
 - (1) Board of Corrections
 - (2) Environmental Health
 - (3) Fire Marshal
 - (4) California Medical Association
 - (5) Internal Inspections/Audits
 - (a) Fire Extinguishers
 - (b) Self-Contained Breathing Apparatus
 - (c) First-Aid Kits
- Work with the facility services officer on issues related to the facility.

I 3 Required records maintained by Placer County Corrections Division include:

- Fiscal records.
- Booking/arrest records
- Admittance records
- Intake screening records
- Initial classification assessments
- Records of classification reviews
- Release procedures
- Incident reports
- Records of assaults that involve inmates
- Disciplinary records
- Grievances
- Population accounting ("head counts")
- Counseling and casework services plan
- Health care records (including mental health and dental)
- Psychotropic medication logs
- Employee files containing health care staff credentials (for the contract service provider)¹
- Commissary records and inmate commissary account records
- Fire inspections
- Health inspections
- Environmental health inspections
- Building inspections
- Inmate cash accounting
- Food service plan
- Diet menus (including therapeutic diets when ordered).
- Food preparation temperature logs (to verify food is served at the correct temperature)
- Emergency procedures
- Evacuation plans
- Room check logs (safety checks)
- Employee files and personnel records
- Staff training records
- Staff assignments (current and historic) and staffing plans
- Reports of legal actions
- Annual security review
- Transportation logs

J. Compliance with Standards

Introduction: The Placer County Sheriff's Office operates two Type II Adult Detention Facilities located in Auburn and Roseville, California. The facilities are used for the detention of males and females pending arraignment, during trial, and upon a sentence of commitment. These facilities consist of podular designed housing units with direct and indirect supervision depending on the housing unit. The Placer County Jail facilities have a BSCC rated bed capacity of 492 beds in Auburn Jail and 420 beds in South Placer County Jail.

J1 Existing Compliance Monitoring Process

The Board of State and Community Corrections (BSCC) has developed standards for the physical plant and the operations of Type II Adult Local Detention Facilities.

"The recognized benefits from such a process include improved management, a defense against lawsuits through documentation and the demonstration of a "good faith" effort to improve conditions of confinement, increased accountability and enhanced public credibility for administrative and line staff, a safer and more humane environment for personnel and offenders, and the establishment of measurable criteria for upgrading programs, personnel, and physical plant on a continuing bases"

The BSCC Physical plant requirements provide recommendations and mandatory requirements for the environmental conditions of all inmate spaces. It is highly recommended that Placer County meet these mandatory requirements and as many recommended requirements as possible for the bed capacity rating of the existing and any future physical plant requirements.

J2 BSCC and IMQ Recent Inspections

BSCC Health Inspection report, dated 11-17-2014

BSCC 2012-2014 Biennial Inspection, dated 07.29.2014

BSCC Living Area Space Evaluation, dated 05.14.2014

IMQ Institute for Medical Quality, CDHCC Accreditation, dated 12.05.2013

BSCC Pre-Opening Inspection, South Placer Adult Correctional Facility, dated 08.27.2012

J3 Resolution of Compliance Issues

Placer County Sheriff's Office, Corrections Division will follow up with actions being taken to resolve any non-compliance issues.

K. Unresolved Issues

Introduction: For the purposes of this Jail needs assessment the following is a summary of un-resolved issues the Placer County Sheriff's Office and the Corrections Division Staff are working on:

1. Use of outdated housing units that do not provide the ability to separate and classify inmates safely.
2. Lack of mental health housing unit to provide in-house provisions for medical treatment and observation.
3. Lack of program space to provide inmate required programs and vocations for re-entry.
4. Upgrades to security and physical plant systems within the Auburn Jail.

L. Recommendations

Introduction: The South Placer County Jail system is in need of additional programs and Vocational programs to assist in reducing recidivism. South Placer County Jail is also in need of Female Minimum security housing, Re-Entry Housing and Mental Health Housing to provide the special spaces needed to adequately treat and accommodated their classification needs.

L1 Needs Assessment Findings:

Population Basis:

1. County population for the last 3 decades has increased 40% to 55% per decade.
2. County population projections for the next decade are 13% to 14%.
3. The Jails Admissions / Bookings from 2006 to 2014 has declined and steady from 2011 to 2014
4. County Jail ADP from 2006 to 2011 has declined slightly, however since 2011 ADP has been increasing to an all-time high in 2014 of 661.

The Crime Report for Placer County indicates that the last ten years period from 2004 to 2014:

- Violent crimes have increased (52%) with an all-time high in 2009.
- Property crimes have decreased (-34%) to an all-time low in 2014

L2 Recommendations:

The following is a summary of the findings from the data analyzed and recommendations of the projected Average Daily Population (ADP) needs.

**Table L.1
ADP Projections**

ADP Projections	2016		2019		2020	
	Base	Total with Peaking & Classification	Base	Total with Peaking & Classification	Base	Total with Peaking & Classification
Status Quo: ADP with current releases						
Model: Historical (ARIMA)	620	732	626	739	628	741
Model: Ratio to resident population	689	813	714	842	722	852
Historical Adjusted: ADP including releases						
Model: Historical (ARIMA)	822	970	857	1012	869	1025
Model: Ratio to resident population	834	984	864	1020	874	1031

L3 Rated Bed Capacity Recommendation:

The following tables indicate the recommended Rated Bed Capacity (RBC)

Table L2
Recommended Rated Bed Capacity for Placer County Jail

Auburn Jail Housing Unit		Current 6/10/2015	Current Utilization	After SB863
1	A Tank	4	Administrative Segregation (males)	
1	B Tank	8	Disciplinary Isolation (males)	
1	C Tank	8	Administrative Segregation (males)	
2	D Tank	20	Administrative Segregation (males)	20
2	E Tank	20	Administrative Segregation (males)	20
2	F Tank	20	Mental Health Issues (male)	20
2	G Tank	20	Maximum - Low w/ issues (female)	20
3	H Tank	54	Medium (males)	
3	I Tank	52	Medium - Low New Intakes (males)	
3	J Tank	32	Medium - High (females)	
3	K Tank	32	Medium - Low No Prison Time (females)	
3	L Tank	52	Medium - Low No Prison Time (males)	
3	M tank	54	Medium - High AB109 (males)	
4	N Tank	16	Administrative Segregation, 2 Officers (males)	16
4	O Tank	32	Max - Low No Prison Time (males)	32
4	P Tank	32	Max - High w/Prison History (males)	32
4	R Tank	16	Administrative Segregation, 2 Officers (males)	16
	MS4	20	Minimum Security Cadre (males)	20
		492		196

Auburn County Jails current RBC of 492 with a reduction of 296 beds will provide 196 beds remaining at Placer County Jail.

Table L.3

Recommended Rated Bed Capacity for South Placer County Jail

South Placer Jail Housing Unit	Current 6/10/215	Current Utilization	After SB863
A Pod	vacant		60
B Pod	vacant		60
C Pod	30	Admin. Seg. & Disciplinary Isolation (males)	30
D Pod	30	Protective Custody (males)	30
E Pod	30	Max - Medium w/ Prison History (males)	30
F Pod	30	Special Needs/Classifications (males)	30
G Pod	60	Minimum Security Sentenced Females	60
MS1	60	Minimum - Medium (males)	60
MS2	60	Minimum - Medium (males)	60
	300		420

The current total rated beds capacity for Placer County Jail system is 792. The proposed SB 863 replacement housing would reduce this by 176 beds for a new RBC of 616.

The proposed replacement housing SB 863 initiative is as follows:

Minimum security female, subdivided into 3, 20 bed units with 5 person mini dorms =	60 beds
Re-Entry inmate Beds, subdivided into 3, 20 bed units with 5 person mini dorms=	60 beds
Acute Mental Health, Single cells, subdivided into male female pods=	<u>48 beds</u>
Total replacement beds=	168 beds
Total new inmate distribution / rated bed capacity	784 beds
Total change from current distribution / rated bed capacity	-8 beds

Conclusion: With the closure of the two outdated housing units at the Auburn Jail and constructing new custody specific replacement housing (Re-Entry and Mental Health) at South Placer Jail, the County Jail system will have a new RBC of 784. This RBC falls in the middle range of the projected ADP of Historical operations and ratio to population therefore providing a proper and focused bed replacement program.

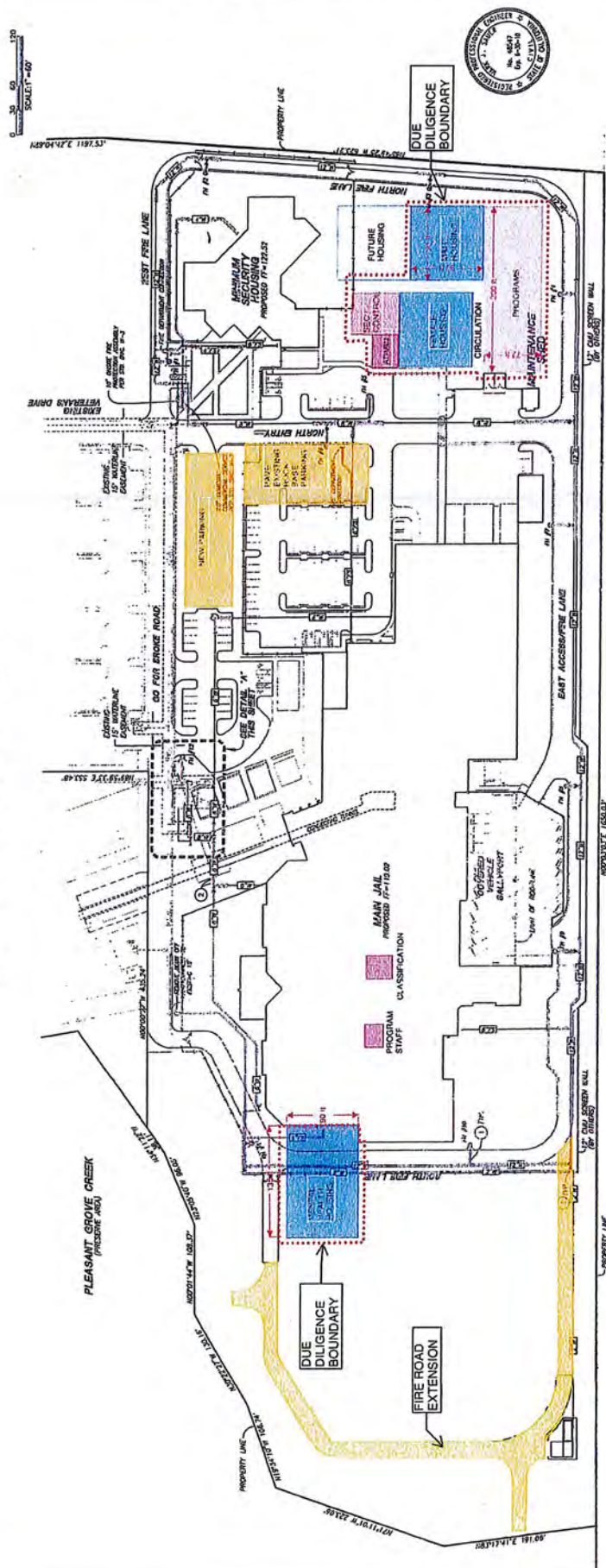
L4 Building Additions, Renovations and Improvements Recommendations:

The proposed South Placer County Jail facility recommendations are comprised of seven Building additions and Improvements as follows:

1. Program Services building additions
 2. Education and Vocational Training building additions
 3. Female Minimum Security Housing additions
 4. Re Entry Housing additions
 5. Mental Health, Special Needs Housing additions
 6. Kitchen and Laundry Equipment improvements
 7. Site Infrastructure improvements
- 1) Programs services additions will be developed in the secure areas of the jail. Programs in secure areas will serve the existing housing units and new housing units for mental health. This space will include a multi-purpose media room, library / law library, office / workroom, conference room and support space for program staff.
 - 2) Education and Vocational training addition will be developed outside and inside the secure perimeter of the Jail. Outside facilities can capitalize on outside resources for vocations and education services volunteers and opportunities while assisting in security to help reduce the introduction of contraband into the secure Jail. Outside jail security facilities will consist of two education classrooms and two vocational shops with support spaces. Inside jail security facilities will consist of two educational classrooms and support spaces.
 - 3) The Female Minimum security housing unit addition will provide 60 beds divided into 5 person mini dorms and dayroom. Each pod will have support space, toilets and showers and general support space associated with the living units. This unit will be located outside the jail perimeter security to facilitate it function with the inmate population.
 - 4) The Re-Entry Housing unit will be comprised of a minimum housing unit with three 5 person mini dorms and dayroom. Each pod will have support space, offices, toilet shower areas and general support associated with the living units. This unit will be located outside the jail perimeter security to facilitate it function with the inmate population.
 - 5) The Mental Health Housing Unit addition is comprised of adding a housing unit with two 24 bed mental health housing pods, associated dayroom, support space, outdoor recreation, mental health offices and general support associated with the living units. The unit will be located attached to the existing facility such that medical services are in close proximity.
 - 6) Food Service scope includes addition of equipment to accommodate additional bed capacity. Laundry services scope includes additional equipment to accommodate the additional bed capacity.
 - 7) Site infrastructure upgrades are needed for site work, utilities, parking and landscaping to accommodate the above additions and improvements.

DRAFT PRELIMINARY Placer County SB863 Submission Space Program Summary			
Component/ Space ID/ Name	Rated Beds	CGSF	Comments
SITE DEVELOPMENT			
00. Site Preparation			
00. Parking		14,100	paved parking area
subtotal		14,100	exterior space, not counted as building area
NORTH SIDE EXPANSION			
Non-Housing Areas			
01 Zone Administration Area		1,269	inside vs. outside security
02 Security/Control		3,108	includes security access control.
03 Program Services		14,386	
a. Staff Area		2,590	central functions, balance in Direct Housing Support
b. Education/Training Venues		11,796	
04 Support Services		484	includes supplemental central plant
subtotal		19,247	
Housing Areas			
05 Female Minimum Security	60	9,555	One 60-Bed Multiple Occupancy Mini-Dorms
06 Re-Entry Housing Unit	60	9,555	One 60-Bed Multiple Occupancy Mini-Dorms
07 Mental Health Housing Unit	48	11,008	48-Beds male/female
subtotal		168	30,118
RENOVATION WORK			
07 South County Jail			Infill and Equipment
08 Minimum Security Facility			revised circulation + laundry area
subtotal		0	
TOTAL - New Construction		49,365	Total CGSF
Building Gross Factor		1.15	
Total Project Building Area		56,770	Total BGSF

DUE DILIGENCE BOUNDARY



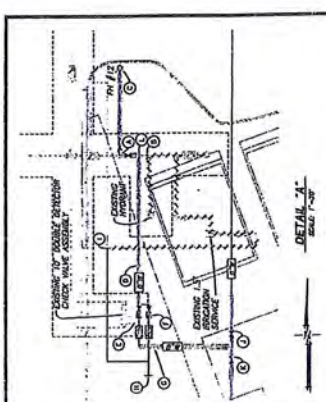
LEGEND

SYMBOL	DESCRIPTION
(Circle with dot)	APPROVED
(Circle with cross)	LOCAL
(Circle with horizontal lines)	RECLAIMED WATER LINE
(Circle with vertical lines)	FIRE SERVICE
(Circle with diagonal lines)	WATER SERVICE
(Circle with wavy lines)	SEWER SERVICE
(Circle with dots)	DATE VALVE
(Circle with 'A')	AIR RELEASE VALVE
(Circle with 'R')	REARMS JARVIS
(Circle with 'S')	SEWER CHECK VALVE
(Circle with 'C')	CHECK VALVE (IN WALL)

NOTES

1. PLACE NEW 12" x 12" REC. PLATE 17" DEEPER WITH 4" DATE VALVE AT REDUCED TO SEWER SERVICE IN WARD.
2. REMOVE ALL EXISTING WATER FACILITIES AND/OR NEW SEE.
3. FIRE HYDRANT ASSEMBLY FULLY RESTRAINED.
4. WATER MAINS TO BE FULLY RESTRAINED DURING NEW PIPE RUNS USE TO SERVICES.
5. INSTALL 1/2" DOMESTIC CONNECTION SERVICE FOR CITY OF ROCKFORD STANDARD DRAWING P-4.
6. INSTALL 1/2" DOMESTIC CONNECTION SERVICE FOR CITY OF ROCKFORD STANDARD DRAWING P-4.
7. A TIME AND MATERIALS BASIS TO BE PAID FOR BY THE CONTRACTOR.
8. DOMESTIC WATER MAIN INCREASES TO 4" DIAMETER BEHIND P.A. BUCKLEUP RACE ON 3" DOMESTIC SERVICE.
9. POINT OF CONNECTION FOR SOUTH PLEASANT GROVE ABILITY CONNECTION FACILITY LANDSCAPE AREA.
10. RECONNECT RECORDED AND/OR SERVICE OUTFALL PIPE TO EXISTING MAINS/WATER MAINS.
11. DATE VALVE
12. AIR RELEASE VALVE
13. REARMS JARVIS
14. SEWER CHECK VALVE
15. CHECK VALVE (IN WALL)

NOTE: ALL MATERIALS TO BE USED IN CONNECTION WITH THIS PROJECT SHALL BE APPROVED BY THE CITY OF ROCKFORD. ALL MATERIALS TO BE USED IN CONNECTION WITH THIS PROJECT SHALL BE APPROVED BY THE CITY OF ROCKFORD.



DETAIL - 1
 WATER VALVE ASSEMBLY

WARNING
 EXISTING UNDERGROUND UTILITIES
 CALL USA 1-800-227-8600

