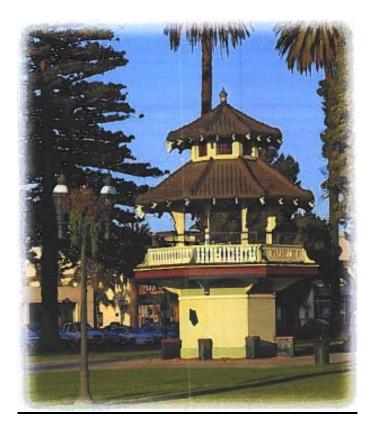
FINAL REPORT

Operation PeaceWorks (OPW) 2018/2020 CalVIP Grant #817-18





OXNARD POLICE DEPARTMENT • OFFICE OF YOUTH SAFETY

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City of Oxnard Operation Peace Works Final Report

Introduction: The gang problem in the City of Oxnard is decades old. According to Oxnard Police Department data, Oxnard's violent crime rate of 4.53ⁱ violent crimes per 1000 residents is 88% greater than the county's rate of 2.3ⁱⁱ. Although Oxnard makes up 25% of Ventura County's population, in 2016, the community experienced 39% of the county's homicides, 59% of the county's robberies, and 38% of the county's aggravated assaultsⁱⁱⁱ. Over a 5-year period from 2012-2016 in Oxnard: violent crime increased by 57% (948 vs. 603); murder and nonnegligent manslaughter increased by 33% (12 vs. 9); rape increased by 885% (8 vs. 69^{iv}); robbery increased 41% (429 vs. 304); and aggravated assault increased 55% (438 vs. 282)^v. Over a 10-year span from 2006 to 2015, there were 43,580 domestic violence police calls for service with an 18.5% increase from 2006 to 2015^{vi}. Ventura County Medical Center (VCMC) – the designated Level II trauma center for western Ventura County – reports that of trauma cases wherein the mechanism of injury was gunshot, stabbing, or assault, a high percentage of these violent assaults originated in Oxnard and Port Hueneme – 48% in 2015, 60% in 2016, and 47% in 2017 – primarily in zip codes 93033 (south Oxnard) and 93030 (central and east Oxnard).

Operation Peace Works (OPW), a trauma-informed approach via formalized collaborative community partnerships to provide augmented wrap-around, evidence-based supports for 12–24-year-old at-risk youth on their transformation journey and provide learning and healing opportunities to youth and families who are ready for change. The individual components and strategies of OPW were not themselves "new"; rather the work was formalized by community partnerships to collaboratively deliver a comprehensive program of coordinated services that enhance and augment existing services.

OPW PROJECT GOALS: The following goals were set for Operation PeaceWorks:

- Targeted youth are aware of community support for moving away from gangs and violence and toward healing and purpose.
 - 500 at-risk youth are given information over the course of the project by OPW staff and partners. (Staff activity reports)
 - 250 at-risk youth will hear diversion presentations by community partners via "callins" at the county juvenile detention facility. (Call-in summary reports)
- Targeted youth and families are given an opportunity for learning and access to community support.

- 50 youth will participate in case management and peer support. (Intake forms & case notes)
- 300 individuals will hear diversion presentations by community partners.
 (Diversion presentation reports)
- Targeted youth who are motivated to heal from trauma will be provided with intensive counseling.
 - 25 youth will participate in one-on-one and group therapeutic services. (Intake forms & case notes
- Targeted youth have the opportunity to enroll in Oxnard City Corps to participate in mentoring, community building, community service, career exploration, job readiness, and skills building.
 - 25 youth will enroll as OPW youth members (unpaid Student Trainees at Oxnard City Corps. (Intake forms, case notes, and OCC youth survey)
 - OPW youth members will complete 1,500 hours of community service (Case notes & OCC Vital Report)
 - 100% of OPW youth members will complete a career exploration process (Case notes & OCC Vital Report)
 - 100% of OPW youth members will received 100 hours of job/skills development training (Case notes & OCC Vital Report)
 - 50% of OPW youth members will achieve 2 or more of their personal goals such as education, job readiness, employment, etc. (Intake forms, case notes, and OCC youth survey)
- Targeted youth have the opportunity to gain paid employment as "Leader Trainees" at Oxnard City Corps.
 - 30 youth will earn a position as a paid OCC Leader Trainee. (Intake forms, sign-in sheets, case notes, payroll records, OCC Vital Report)
- Targeted youth with an interest in the automotive industry will be given an opportunity for learning, career exploration, and earning school credit.
 - 20 youth will enroll in and complete vocational training through community partner agencies such as DRAGG, CET, VCOE & VCRM. (Attendance rosters)
- Targeted youth will alter their behaviors to move away from life choices that have historically resulted in police contacts and/or arrest.
 - 80% of OCC Student Trainees and Leader Trainees will experience a minimum 70% reduction of police contacts. (Law enforcement & probation data)
 - 80% of OCC Student Trainees and Leader Trainees will experience a 70% reduction of "fresh" arrests^{vii}." (Law enforcement & probation data)

City of Oxnard City Corps

Oxnard City Corps (OCC), and community-based organizations yet to be identified as City procurement rules require a bid process. OCC will fulfill the youth development component by providing youth with service-learning opportunities, skills building, work training, career exploration, work experience, paid employment, community building, and mentoring with the overall goal to help youth gain self-confidence, empowerment, valuable experience, job preparation, and self-discovery.

Final enrollment was 52 Student Trainees,

- 24 met two or more goals
- 44 started their volunteer training hours and
- 14 completed 100 or more hours
- 11 received their High School Diploma
- 5 certified for CPR/First Aid, 2 received a Trade School Certificate,
- 1 in college full-time
- 4 became Leader Trainees
- 6 are employed elsewhere

Final enrollment was 36 Leader Trainees

- 3 negative terminations
- 34 met two or more goals,
- 7 completed Job Readiness-Certification
- 34 Started their job training but got a full time elsewhere before completion hours of training.
- 23 completed 180+paid training hours,
- 6 graduated from High School,
- 2 received trade school certificates,
- 23 are C.P.R/First Aid Certified.
- 11 are Blood borne Pathogens Certified,
- 10 are currently still employed at Oxnard Community College
- 20 are employed elsewhere.
- 1 received a permanent position with City of Oxnard
- 1 in Fire Technology at Oxnard Community College
- 1 Enrolled at Adult Education

COVID 19 impact: In March of 2020 programming stopped and all events for the city were canceled. The program had to purchase devices for participants to continue the workshops so the students can complete their goals. Unfortunately, the trainees could not work until the city was able to open. The city extended the closure and most of the city events the participants assisted with did not return during the rest of the grant cycle. When the city partially opened up to bring back the leader trainees some had found other jobs or did not want to return because they were receiving unemployment. Overall the City Corps was able to maintain good standing with most of the participants and they were able to enroll a few after the partial opening.

Case Management and Street Outreach

<u>City Impact – Mission</u>

City Impact is a multicultural community organization formed in 1995 to meet the growing needs of at-risk/high-risk children, youth and low-income families throughout Ventura County. Our mission is to promote the educational, physical, and emotional well-being of the children, youth and families we serve through our programs.

City Impact's Scope of Services for Operation Peace Works:



City Impact will collaborate as the lead community-based organization with the City of Oxnard (including the Police Department and City Corps) to carry out direct service activities of Operation Peace Works; supporting targeted youth and families with the following strategies and interventions as may be appropriate for the respective client:

- Case Management and Mentoring
- Life Skills and Social Skills Training
- Academic Intervention and Referral
- Job-Related Interventions and Services
- Street, School & Community Outreach
- Anger Management Classes
- Drug and Alcohol Education, Prevention, and Intervention Classes
- Home Visitations and Evaluations
- Individualized Plan Development
- Referrals to Partner Programs/Services

Services Provided by City Impact:

Case Management, Therapeutic Services and Street/School/Community Outreach



<u>Transformation Works – Case Management Final Report:</u>

City Impact's Goal was to provide Case Management and Therapeutic Services to 25 youth who reside in the Oxnard Plains. City Impact attained this goal. 71 youth enrolled in case management services and 36 of those youth received therapeutic services.

City Impact provided case management services at our main office (555 South A Street #185) and participant's residences, on school campuses, in Ventura County's Juvenile Hall, and in the community. Case Management services included: educational and employment assistance, individual counseling, Anger Management classes, participant and family support, as well as referrals for community programs and social service resources.

71 Youth enrolled in Case Management Services; at the end of the contract:

- 36 youth were Active and received services from their case manager
 - ✓ 23 of those youth enrolled in Transformation Works Ventura County and will
 continue to receive case management services through funds received from the
 Ventura County Sheriff's Office and the Edward Byrne Memorial Justice
 Assistance Grant (JAG) Program
- 19 youth were received Follow-Up Services. Follow-Up services were provided to youth who completed two or more of their personal goals and wanted to receive assistance from their case manager on an "As Needed" basis
 - ✓ 10 of those youth enrolled in Transformation Works-Ventura County and will continue to receive Follow-Up services through the JAG program
- 9 Youth were Inactive and did not complete the program.
- 4 Youth moved out of the County before they completed the program
- 3 Youth received long-term sentence and did not complete the program

Description of Evidence-Based and Promising Practices provided:

- <u>Case Management Services</u>: Case managers (CMs) utilized the Juvenile Justice Case Management Council on Accreditation Service Standards. CM's engaged with participants to guide them through the complex process of goal setting. CMs traced performance towards personal goal attainment, initiated new programs/services as needed or as progress dictates, and provided follow-up services to maintain support for each participant who successfully completed their personal goals.
- <u>Job-Related Interventions/Services</u>: CMs and community partners provided industryidentified soft skills in work readiness (applications and resume building), training to address employment barriers (i.e., interview skills) and assistance with obtainment of employment opportunities for age-appropriate participants.
- <u>Academic Intervention</u>: CMs linked participants to the necessary academic strategies whether traditional, alternative and/or GED to assist with academic struggles or delays. In addition, CMs assisted with the enrollment process at local Community Colleges.
- <u>Life Skills / Social Skills Training:</u> CMs provided psychosocial and positive behavior skills that enabled participants to deal effectively with the demands and challenges of life.
- <u>Word On The Street:</u> CM provided individual "classes" to educate, equip and empower youth with the tools and the opportunity for discussion; to prevent them from unknowingly becoming a victim of commercial sexual exploitation.
- <u>Triple P Positive Parenting Program:</u> CMs provided young parent's simple and practical strategies to help them confidently manage their children's behavior, prevent problems, develop and build strong/healthy relationships.
- <u>Individual Counseling</u>: City Impact therapist provided mental health assistance to address the symptoms that affect the participant at home, school and in the community.
- NHS Newcastle & North Tyneside Community Health Anger Management. City Impact
 therapist conducted Anger Management sessions based on a cognitive-behavioral and
 psycho-educational approach; the goal was to assist in changing their negative thinking
 and behavior.
- <u>Health Navigation:</u> CMs provided assistance with access to and enrollment in mental health, primary healthcare and specialty healthcare systems. The program provided youth with the skills and confidence needed to self-manage their healthcare as well as their child's healthcare.

- <u>Motivational Interviewing:</u> CM's utilized this evidence-based strategy of communication based on collaboration between the case manager and the youth. The communication skills included open-ended questions, affirmations, reflective listening and summaries. These techniques improved engagement, helped resolve participant ambivalence and promoted activation in activities led to healthy outcomes.
- Participant / Family Support: CMs' provided resources (meals, diapers, baby wiped, food, clothing, school supplies etc.) to participants and their families to help them with the financials challenges they faced.

Case Management Accomplishments:

- Therapeutic Services:
 - 15 youth received Individual Counseling Services
 - Six youth enrolled in Anger Management classes; three youth successfully completed program
 - 12 youth enrolled in Drug/Alcohol classes; three successfully completed the program
 - Two youth received Word on The Street information
- Educational Achievements
 - Five youth graduated from High School while enrolled in the program
 - College Enrollment
 - ✓ Four youth enrolled and attended classes at Oxnard College
 - ✓ Two youth enrolled and attended classes at Ventura College
 - ✓ One youth enrolled and attended Charter College
- Employment Assistance
 - 52 youth participated in Career Awareness; 20 completed the program
 - 35 youth were employed during the program
- 19 youth enrolled in Vocational Training; 12 Certifications were obtained
 - o Five youth received Food Handlers Certification
 - Two youth received Customer Service Certifications through the 2nd Chance Program
 - One youth received CEC Auto Body Repair Certification
 - One youth received CEC Film Production Certification
 - One youth received First Aid / CPR/ AED Certification
 - One youth received Engineering and Design Certification at Oxnard College
 - One youth received Administrative Duties Certificate from the Future Leaders of America
- Four youth successfully completed the terms of their Probation and were no longer supervised by the Ventura County Probation Agency at the contract end
- 13 youth participated in community service programs / projects
- One youth participated in Oxnard's Tattoo Removal Program at Las Islas Family Medical Group
- 51 youth successfully completed at least one of their Personal Goals; as outlined in the Individual Service Strategy (ISS) when they enrolled in case management services
 - Four youth completed four personal goals
 - 14 youth completed three personal goals
 - 21 youth completed two of their personal goals
 - 12 youth completed one of their personal goals

- Participant / Family Support and Resource Assistance
 - o 12 families received Thanksgiving Dinners
 - o 32 families received toys/resources (gift cards) for Christmas
 - o 10 families received baby supplies (diapers and wipes) and children's meals

City Impact collaborated with Resource Development Associates, an independent evaluation agency, to create a program survey for youth enrolled in case management services. The CalVIP Survey evaluated four program areas:

- 1. Personal Goals what goals participants set and their progress toward achievement
- 2. Personal Changes before / after questions that asked the youth to rate themselves on personal changes made while enrolled in case management services
- 3. Program Satisfaction questions about the impact of their case manager
- 4. Feedback open ended questions for personal input from the participant

Twenty-Five (25) youth enrolled in case management services completed the on-line survey (SurveyGizmo). Program successes expressed through "Personal Changes" questions included:

- 96% of participants chose "Often" or Very Much" to the question "I think about how my actions affect my future" based on how they felt <u>AFTER</u> they enrolled in OPW compared to 32% who responded "Often" or Very Much" to the same question based on how they felt <u>PRIOR</u> to program enrollment
- 96% of participants chose "Often" or Very Much" to the question "I am hopeful about my future" based on how they felt <u>AFTER</u> they enrolled in OPW compared to 28% who responded Often" or Very Much" to the same question based on how they felt <u>PRIOR</u> to program enrollment
- 80% of participants chose "Often" or Very Much" to the question "I am able to solve problems without harming myself or others (for example by using drugs or being violent)" based on how they felt <u>AFTER</u> they enrolled in OPW compared to 36% who responded Often" or Very Much" to the same question based on how they felt <u>PRIOR</u> to program enrollment
- 96% of participants chose "Often" or Very Much" to the question "When I need help, I know where to get assistance" based on how they felt <u>AFTER</u> they enrolled in OPW compared to 60% who responded Often" or Very Much" to the same question based on how they felt prior to program enrollment

Participant responded to the question "How true are each of the following statements":

- 96% indicated Very True (92%) or Mostly True (4%) to the statement "My case manager is a positive influence in my life"
- 96% indicated Very True (92%) or Mostly True (4%) to the statement "My case manager connected me with resources or services"
- 100% indicated Very True (92%) or Mostly True (8%) to the statement "This program has helped me and my family"

Participant responded to the question "What is your favorite part of the program":

- "Having someone to help me
- "I guess being able to have so much support from someone"

- "My favorite part of the program is looking into programs that will better my future"
- "My favorite part of the program is if I am ever in need of help, guidance or resource of any sort, I know I can come to my case manager"
- "My favorite part of the program is seeing my accomplishments, I've slowly but surely improved and my case manager plays a big role in that"

Attached is a full copy of the *Transformation Works Participant Survey* for Case Management youth, for your review.

Transformation Works - Street, School and Community Outreach Final Report:

City Impact's goal was to provide a minimum of 250 youth with information about Operation Peace Works through Street, School and Community Outreach. City Impact attained this goal; the Street Impact Team provided 376 youth with program information; as well as resource information and referrals to community programs.

The Outreach Team provided services on High School campuses and at school bus stops in the Oxnard Plains; as well as on the streets and in the neighborhoods/communities/parks of Southside, Northside, Lemonwood, Cuesta, Colonia, El Rio and Nyeland Acres. Of the 379 youth contacted through outreach:

- 349 youth (93%) reached out to the Agency (referred by the Team) for services
- 247 of those youth (71%) started or completed the enrollment process for the services/programs which they were referred

City impact's Street Impact Team participated in the following Community Events:

- Operation PeaceWorks Call-In's at the Ventura County Juvenile Hall
- Oxnard P.A.L. Resource Fair
- Southwinds Resource Fair
- Hueneme High School Back-to-School Night
- Oxnard High School Back–to–School Night

In addition, City Impact's Street Impact Team followed up with 91 referrals received from community partners. Community Partners included:

- Oxnard Police Department
- Ventura County Probation Agency
- Ventura County Medical Center
- Ventura County Family Justice Center
- Oxnard City Corps
- Aspiranet
- Children & Family Services
- Local Schools
 - o Rio Mesa High School
 - Gateway Community School
 - Channel Island High School
 - Hueneme High School
 - Condor High School
 - Frontier High School
 - Rio del Valle Middle School



- R.J. Frank Middle School
- Fremont Academy
- o Cesar Chavez Elementary School
- Lemonwood Elementary School

Description of services provided:

The Street Impact Team provided youth with the following resources, program referrals and information:

- Educational Assistance
 - Credit Recovery options
 - Options for Learning enrollment assistance
- Employment Assistance
 - o CalJobs
 - EDD Youth Employment Opportunity Program (YEOP)
 - Oxnard City Corps Student Trainee and Leader Trainee Programs
 - Connected youth with local businesses who were hiring
 - Select Staffing
 - Resume Building
 - Assistance with School Work Permits
 - o Employment Development Department (Unemployment Claims)
- Community Program Referrals
 - City Impact Case Management
 - Oxnard City Corps
 - o Oxnard P.A.L.
 - TAY Tunnel
 - La Hermandad Hank Lacayo Family Center
 - Pathpoint
 - United Parents
 - MICOP (Immigration)
 - LifeLine Program
 - Sports Programs (soccer, football)
 - Casa Pacifica
 - Food Share (Food Pantries)
 - Child Development Resources (CDR)
 - El Concilio
 - Good Will 2nd Chance Program
 - Secure Beginnings (diaper and parenting resources)
- Social Service Referrals
 - Ventura County Behavioral Health (Counseling)
 - Ventura County Human Services Agency (Homelessness, Pregnancy)
 - CalFresh (Food Stamps)

The Street Impact Team also met with students, on school campuses, and assisted them with enrollment in community programs / opportunities:

- Oxnard City Corps Student Trainee Program
- Oxnard City Corps Leadership Program
- Oxnard City Corps Strawberry Festival employment opportunity

- CalJobs Program Enrollment
- Youth Employment Opportunity Program (YEOP) Program Enrollment

The financial support received from the City of Oxnard, for Operation Peace Works (OPW), provided City Impact the resources needed to advance our efforts as we continue to serve atrisk/high-risk youth and families in the Oxnard Plains.

COVID 19 impact: City Impact was able to convert to virtual programing, the street team was heavily impacted prior because they were unable to do outreach, but they were still able to maintain contact with enrolled participants. All programming was completed prior to the extension given for the grant.

<u>Community Partnerships:</u> In addition to the partnerships with City Impact & City Corps Operation Peace Works continued their partnerships with Parents of Murdered Children and Drag Racing Against Gangs and Graffiti DRAGG and the monthly Call-Ins at the Ventura County Juvenile Facility.

<u>Call-Ins:</u> During this grant cycle we were to continue the call-ins and speak with 250 at-risk

youth and give them diversion presentations by community partners via "call-ins" at the county juvenile detention facility. Call-ins were designed as group encounters in which mandated participants all sat as captive audience members facing a podium and listening to a string of speakers including the Chief of Police, a gangenforcement officer, faith-based leaders, a deputy district attorney, and even a federal prosecutor promising the full resources of the community organizations specializing in diversion programing and other community members that have lived similar lives that made positive changes. The group was able to facilitate 11 call-ins:



- 119 youth participated in the call-ins
- The youth participants ranged in age from 13 to 18 years
- The average age of the participants was 17.2 years
- 26% described themselves as "very gang-involved"; 3% described themselves as
 "somewhat gang-involved"; 10% described themselves as "friend or associate" of gang
 members; and 2% described themselves as "previously gang-involved" most declined to
 state
- The average age at which they reported first becoming involved in gangs was 14 years
- 11 % had already been served with a gang injunction
- 53% reported they had witnessed gang violence
- 33% reported they had participated in gang violence

- 12% reported that they themselves have been injured in gang violence
- 27% reported that they have a friend who has been injured in gang violence
- 12% reported having a family member who had been killed in gang violence
- 27% reported having a close friend who had been killed in gang violence
- 15% reported having an acquaintance who had been killed by gang violence

COVID 19 impact on program: All call ins were put to a stop March of 2020 and the rest of the grant cycle; the group was unable to enter the juvenile facility.

<u>Parents of Murdered Children:</u> the Ventura County chapter provided support groups, coordinated awareness event and anti-gang presentations to at risk youth populations. The speakers were given stipends totaling \$200 per presentation, between October 2018-February 2020 (all other presentations were canceled due to COVID) The organization spoke to 431 at risk youth through the call-ins and their partnership with Interface through the diversion presentations. COVID 19 put a stop on any presentations for POMC in March of 2020 and the rest of the grant cycle.

<u>DRAGG</u> is a not profit organization which hosted an accredited youth after school program for at risk youth that offered guiding and vocation training experiences. Students learned automotive maintenance and repair skills received positive mentorship, industry specific workplace tours, received credit from the Ventura County Office of Education & Oxnard Union High School District and certificates of completion. The total for two classes was \$7000 for the instructor, supplies, program operations. DRAGG had 2 participants in the first class. Enrollment was low due to time frame of programing. the second class had 20 participants A total of 22 participants successfully complete the course all received school credit and a certificate of completion. They were not impacted by COVID 19 they completed the course prior to the shutdowns.

Issues with the grant: There were many difficulties during this grant cycle. In 2019 the original youth safety coordinator had to leave the position and the position went vacate from February 2019 to August 2019. Prior to being awarded the grant, one of the directors for City Corps left their position and the city decided to close the position. The original grant was written to be managed under the city of Oxnard's City Corps but because they no longer had the director there was no one to manage the grant. The city decided to move the youth safety coordinator position and the grant under the Oxnard Police Department. This had a financial impact on the matching funds for the grant since the positions mentioned in original grants budget had changed. Also, the projected start-up was delayed because the CBO wasn't determined until after the start of the grant cycle, one of the senior officers from the grant had to oversee the grant until the youth safety coordinator was hired. The new coordinator was finally hired in August of 2019. With the redesignation of the grant, delay in projected start up, the staffing issues and COVID 19 impact of the grant the Oxnard Police Department was unable to spend

the \$500,000 rewarded because the department was unable to meet the matching funds mentioned in the original budget for the grant.

Conclusion:

Operation PeaceWorks is a project that that had both successes and challenges. Successes include the filling the Youth Safety Coordinator and Office of Youth Safety strategically placed under the umbrella of the Oxnard Police Department to assist in maintaining the political will of the City's leadership. Call-ins were re-established and carried out with regularity. Street Outreach was implemented and produced outputs that mostly exceed project goals. Collaborative efforts were maintained or expanded upon. Despite delayed project start-up (due to staffing delays & department changes) and almost meeting the stated goal of enrolling 55 we had 52 (with delay in startup & COVID 19) OPW youth in City Corps, more important is what OPW seems to have demonstrated -that engaging youth who want change in meaningful job training, work experience, and mentoring has a demonstrable and significant impact. Every OPW youth enrolled at City Corps enjoyed a reduction in the number of police contacts and arrests they experienced. In fact, compositely, they experienced a nearly 80% reduction in police contacts. Moreover, over 70% experienced No new arrests since enrolling in OPW. 8 participants did experience re-arrest yet of those arrests, just one (1) was for a crime of violence.

Given that OPW was intended as a gang violence reduction strategy, this change in the number or nature of arrests is promising not only for its implications in the personal lives of the participants, but for the quality of life and perception of safety in our community, as well as the practical impact on limited public safety resources that did not have to expend precious time on investigatory/enforcement contacts or arrests of the participants.

Much work remains to be done and the City is committed to continuing to work collaboratively with community partners to reach out to and positively impact the lives of our youth and families who seek healing, hope and transformation.

U.S. Department of Justice/Federal Bureau of Investigations, Crime in the United States, Offenses Known to Law Enforcement by City, 2016

ii Office of the Attorney General, department of Justice, State of California. CJSC Statistics: Crimes and Clearances. Retrieved 2016-08-13

Federal Bureau of Investigations, Uniform Crime Reporting (UCR) Offenses Known to Law Enforcement, 2016

iv Increase may be attributed to FBI's broader re-definition of rape as it relates to the collection of national crime stats (effective 1/1/13)

^v Federal Bureau of Investigations, Uniform Crime Reporting (UCR) Offenses Known to Law Enforcement, 2012, 2013, 2014, 2015 & 2016

vi Oxnard Police Department, Crime Analysis Unit data 2006-2017. Retrieved 12-18-2017.

vii A "fresh" arrest for the purposes of this project refers to an arrest for newly committed offense and specifically excludes arrests for offenses which are related primarily to the participant's status as a minor, probationer, or gang member (truancy, curfew, failure-to-appear, violation of probation, or violation of gang injunction.)