

TEHAMA COUNTY COMMUNITY CORRECTIONS PARTNERSHIP PLAN FY 2022-2023 MISSION STATEMENT Assure public safety by holding offenders in compliance with Court Orders, and provide services to offenders sufficient to provide the opportunity to become law-abiding, productive members of the community.

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## BACKGROUND

In an effort to address prison overcrowding, The State of California enacted Public Safety Realignment through the passage of Assembly Bill AB 109 (AB109) signed into law on April 4, 2011, with an implementation date of October 1, 2011. The enactment of AB109 resulted in fundamental changes to California's correctional system. This landmark legislation, along with numerous trailer bills, made major changes to the criminal justice system in California. AB109 transferred responsibility for supervising specified inmates and parolees from the California Department of Corrections and Rehabilitation to counties. Realignment transferred responsibility for supervising non-violent, non-serious, nonsex individuals upon release from State Prison to County Probation instead of being supervised by State Parole.

## **KEY COMPONENTS OF AB109**

- Shifted the custody responsibility from state prisons to county jails for felony offenders convicted of non-violent, non-serious, non-sex offenses, as well as individuals sentenced for parole violations.
- Created Post-Release Community Supervision (PRCS), in which county Probation Departments become responsible for the supervision of eligible offenders following release from state prison and for coordinating support, rehabilitative, and treatment services.
- Authorized counties to use a wide range of community-based options for enhanced local custody and supervision provided by local public safety entities directly or through public or private correctional service providers.
- Requires the Community Correction Partnership (CCP to recommend a plan to the county Board of Supervisors for implementation of 2011 Public Safety Realignment, which must be voted on by the Executive Committee of each county's CCP).

## **OVERSIGHT/GOVERNANCE**

Pursuant to Penal Code 1230, Tehama County established a local Community Corrections Partnership (CCP) to develop and recommend a public safety realignment plan to maximize the effective investment of criminal justice resources with evidence-based correctional responses and programs.

The Community Corrections Partnership's voting body, the Executive Committee (EC), and its membership is established by Penal Code 1230.1. The CCP is chaired by the Chief Probation Officer and is composed of 14 members; the EC is composed of 7 voting members.

## **Executive Committee of the Community Corrections Partnership**

The CCP Executive Committee maintains the authority to vote on the plan. It is composed of the following members:

- 1. Richard A. Muench, Chief Probation Officer
- 2. Hon. Matthew C. McGlynn, Presiding Judge of the Superior Court or Court Representative Kevin Harrigan
- 3. Gabriel Hydrick, County Chief Administrative Officer
- 4. Matthew Rogers, District Attorney
- 5. Christopher Logan, Public Defender
- 6. Dave Hencratt, Sheriff
- 7. Kyle Sanders, Chief of Police

## **Community Corrections Partnership at Large Members**

- Laura Hawkins, Director Department of Social Services
- Jayme Bottke, Director of Health Services Agency
- Carrie Ferchaud, Job Training Center
- Richard DuVarney, Superintendent County Office of Education
- Scott Camp, Community-based Representative
- Linda Lucas, Represents the interest of victims

## PROGRAM IMPLEMENTATION STRATEGIES

Tehama County has recognized the need of allocating and integrating resources in the continuum of strategies for offender management. These include incarcerating the offenders of the highest risk to the community and ensuring that each program and alternative-to-incarceration strategy implemented is concerned with (a) maintaining maximum community safety, (b) increasing treatment support for at-risk offenders, and (c) improving offenders success rate and reducing recidivism.

Listed are key operational elements of program development and implementation for Tehama County Community Correction Partnership Plan:

- **Community Safety:** Program goals will strive to maintain maximum public safety through enhanced sanctions and reducing recidivism.
- *High-Risk Offenders:* Identify and target offenders with the highest risk to reoffend using evidence-based risk assessment tools and providing intensive supervision within the community
- *Efficient Use of Jail Capacity:* Minimize the impact of the increased jail population by employing recognized techniques to increase the efficient use of current pretrial and sentenced jail bed capacity by reserving jail beds for the most serious and violent offenders while diverting those manageable to community alternative programs.
- **Targeted Interventions:** Use research and evidence-based needs assessment tools to identify criminogenic needs and find, create, or contract for target interventions. This will include the need to provide services to cover factors such as employment, education, housing, physical and mental health, and drug/alcohol treatment.
- Incorporate Reentry Principles into the Jail and Work Farm Custody Environment: Reduce recidivism through the development and improvement of an offender's life skills that are necessary for successful reintegration into the community by expanding in-custody jail programming using evidence-based practices.
- Utilize Partnerships with Faith-based Community Organizations: To assist with services and programs covering needs related to employment, housing, and successful reentry into the community of Tehama County.

### • Offender Accountability:

Focus resources on providing alternatives to criminal behavior. Increase offender accountability through effective use of graduated violation sanctions, custody, and custody alternatives.

#### • Partnership with Education and Existing Programs:

Utilize and/or enhance existing funding streams to target and assure appropriate reading levels for 100% of students prior to achieving eight years of age.

• *Monitoring and Reporting Performance:* Regularly measure and assess data and programs, followed by community reporting and adjustments in programs and services as determined to reduce recidivism. The local justice system will be guided by research to implement the most cost-effective practices that reduce recidivism, victimization and program failure.









# ALTERNATIVE TO CUSTODY

## DAY REPORTING CENTER(DRC)

Provides intensive community supervision and services to high-risk offenders and houses our work release program. We collaborate with law enforcement, behavioral health services, and community organizations to provide effective services and programs for our offenders. Our goal is to reduce offender re-arrest by providing pre-trial services monitoring, re-entry assistance, treatment programs, and by holding offenders accountable.

#### Goals:

- Assist with supervision of work release inmates to free up limited jail bed space
- Transition offenders from jail custody to probation supervision

#### **Objectives:**

- Assess DRC participants for rehabilitation programming
- Utilize the work program as an intermediate sanction reducing jail sanctions and court violations
- Provide collaborative supervision and reintegration from jail custody back into the community
- Ensure offender's safe and productive prosocial activity during their initial release from custody
- Provide structured location for participants to "give back" to their community through community service, inmate work program while addressing criminogenic needs
- Work with additional community based organizations to develop added programming to meet needs of participants (i.e., adult education, life skills, etc.)
- Evaluate programming ensuring effectiveness meets needs of participants

#### **Outcome Measures:**

• Supplement local and state work crew needs as well as assisting nonprofit community-based organizations saving on both infrastructure and salary costs while supporting the community in which the offenders are supervised









- Ensure offenders who are assessed and in need of rehabilitative programming are assigned to those programs through the DRC, reducing recidivism and transition from custody to out of custody supervision
- Lower rates of relapse and absconding from participants in the DRC versus those released directly from jail to the community without supervision

## DAY REPORTING CENTER VOCATIONAL TRAINING CENTER (VTC)

Offers skill-based learning opportunities for offenders, while providing public service to our community. Our work sites include non-profit agencies, a cabinet shop, a metal shop, a welding shop, a bike repair shop, an auto shop, and a garden.

#### Goals:

• Work in collaboration with the DRC to train offenders and provide them with specific skills related to wood working, construction welding, metal work, bike, and automotive repair

### **Objectives:**

- Provide a structured location for participants to "give back" to their community through both community service and the inmate work program while addressing criminogenic needs
- Job Skills/Training
- Work Release/Community Service
- Certification/Career Opportunities
- Provide participants with job skills and work history to assist in transition to full and part time work

#### **Outcome Measures:**

- Successfully transition participants into part and full time work
- Reduce recidivism by providing participants with real-world job skills allowing them to obtain employment

## SPORTSMAN LODGE

Sober transitional housing facility with a capacity of thirty-six beds for male and female offenders on probation, parole, and the Sheriff's work release program. Strict rules and expectations offer residents of limited means the chance to apply them to their own improvement, to move from homelessness to self-sufficiency, from addiction to sobriety and from dependency to earning one's livelihood. Residents can stay at the Lodge for a maximum of four months. All residents are subject to random drug testing and room searches to ensure compliance and a sober living environment. The Probation Department oversees facility management and offender compliance for work programs and treatment groups 24/7. If not already gainfully employed, residents must participate in a work program offered at the Day Reporting Center, participate in a treatment program, or productively search for a job. Residents can stay at the Lodge free of cost giving them a chance to save money from their earnings and improve their financial situation. Residents are given a chance to restore their lives, secure housing and be a productive member of society.

#### <u>Goals:</u>

- Reduce homelessness in Tehama County for those under the supervision of Probation, Tehama County Sheriff Office, and State Parole
- Give offenders from out of the area clean and sober transitional housing opportunities while they complete their sentence or term of supervision

#### **Objectives:**

- Increase supervision of habitual offenders
- Establish rental history for offenders to transition into their own housing
- Provide a clean and sober living environment for those transitioning out of custody and back into the community
- Case management and rehabilitation programming through the DRC
- Temporary housing as a form of an intermediate sanction for those who cannot maintain a clean and sober lifestyle, have trouble with attending rehabilitation programming and or appointments

#### **Outcome Measures:**

- Maintain a clean and sober lifestyle
- Secure housing and employment upon transition out of the lodge
- Reduce recidivism and absconding status of offenders



# COMMUNITY SUPERVISION

## AB109 SUPERVISION

High risk field unit in charge of offenders who were categorized under AB 109 legislation. This legislation decriminalized approximately 60 crimes and reclassified them making them ineligible for housing in state prison. This unit monitors post release community supervision offenders and offenders who are placed on mandatory supervision per 1170(h) of the California Penal Code.

#### Goals:

- Supervise high risk offenders, recently released offenders from state and local prison
- Assess offender's criminogenic needs through a CAIS risk/needs assessment
- Maintain public safety

#### **Objectives:**

- Assess all offenders for mental health/drug and alcohol programming
- Manage high risk offenders through increased supervision standards including random drug testing, home/field compliance checks, and office visits utilizing evidence based practices
- Refer offenders to case management and rehabilitation programming through the DRC
- Increased job readiness by referring offenders to job training center programs and Shasta College Step-Up program
- Utilize GPS/alcohol monitors and DRC work for intermediate sanctions
- Work with jail staff to identify and utilize alternative custody opportunities through the DRC to free up jail bed space as needed
- Work with partner agencies to provide increase supervision and collaborative solutions to offender violations

#### **Outcome Measures:**

- Successful completion of PRCS and Mandatory Supervision offenders
- Reduce recidivism
- Increase number of offenders transitioning out of supervision with employment and housing
- Decrease negative contact related to offenders and outside partner agencies



## SUPPORT, TREATMENT, REHABILITATION AND REENTRY

### HEALTH SERVICES AGENCY

The primary funding in Health Services is for staffing to provide for Substance Abuse and Mental Health services. Substance Abuse treatment includes funding for 2.5 staff years of Drug & Alcohol Counselors. Mental Health includes funds for two counselors that provide both group and individual counseling. The counseling and Substance Abuse treatment are provided at the Health Services complex in the Walnut Street Complex as well as at the Probation Department Day Reporting Center. Funds are also budgeted for client transportation and residential substance abuse treatment. Moral Reconation Therapy (MRT) is also utilized for all referrals, including individual and group treatment. This plan includes funding for training and client booklets as well.

### **DISTRICT ATTORNEY**

The District Attorney's Office uses funding provided by the Community Corrections Partnership to support one full-time District Attorney Investigator assigned to the Tehama Major Crimes Unit. Also funded is onehalf of a full-time District Attorney Investigator assigned to our School Attendance Review Board (Truancy) caseload, the other half being funded through a partnership with the Tehama County Department of Education.

The District Attorney Investigator assigned to Major Crimes works alongside allied law enforcement agencies and assists in efforts to stem the flow of illegal narcotics into Tehama County, to combat gangs and major crime occurring in Tehama County. All of these efforts are designed to reduce crime and decrease offender recidivism. The District Attorney Investigator assigned to the Truancy caseload works closely with local schools and allied agencies to combat juvenile truancy by keeping children in school and on-track with educational objectives. This early intervention is essential to steer children away from criminality and engagement with the criminal justice system.

## SHERIFF DEPARTMENT

The FY2022-23 plan for the Sheriff's Office includes ongoing staffing in the jail to support the alternative custody program. There are four deputies and one sergeant position. The Sheriff's Office will also continue to support the Antelope Garden Center, a program to teach inmates on alternative custody

programs to grow food that is given to the Senior Nutrition Program and a homeless program, Poor and the Homeless (PATH).

The Probation Department, Day Reporting Center, Health Services group therapy services, the Antelope Garden Center and the Sheriff's Inmate Operated Vehicle Maintenance Facility are all on the same campus. The FY2022-23 budget for the Sheriff's Auto Shop includes an adjustment by adding an additional position to assist in the instruction and supervision of inmates assigned to work at the facility. The auto shop supports and maintains vehicles for the Sheriff's Office, Probation, District Attorney's Office and the two local Police Departments.

This plan was discussed, and modifications made at the April 2021 meeting of the Community Corrections Partnership. The financial plan was then included in the proposed and then adopted FY 2022-23 budgets.

## **PROBATION DEPARTMENT**

The Probation Department funding plan includes four Deputy Probation Officer positions for the supervision of Post Release Community Supervision or PRCS releases. Each release is assessed and an individualized case plan is designed with treatment and rehabilitation in mind to support criminogenic needs as part of evidence-based practices. In addition, there are four Correctional Counselors that supervise crews of jail releasees on alternative custody supervision including community-based contractors teaching job skills such as wood working, welding, landscaping, bike, and auto repair. The Sheriff's office is a partner in this activity. The Probation Department has also leased a 32-room motel and has operated it as a transitional housing unit for an average population of 22 individuals. The transitional housing is utilized by offenders from Health Services, the Sheriff's Office, Probation and Parole. There are funds in this plan to continue leasing the facility and contracting for support services.

### **RED BLUFF POLICE DEPARTMENT**

The Red Bluff Police Department uses funding provided by the Community Corrections Partnership to support the Gang Resistance Education and Training (GREAT Program) at a local Jr. High School. The funds support a portion of one full-time School Resource Officer who instructs all 7<sup>th</sup> grade students at Vista Preparatory Academy in the 13-week curriculum. The GREAT Program is an evidence-based program with a national peer reviewed study that validated program effectiveness with results including:

- □ 39% reduction in gang participation one year post program
- □ 24% reduction in gang participation four years post program
- □ Results show statistically significant positive program effects on the following:
  - More positive attitudes toward police
  - Less positive attitudes about gangs
  - Less anger
  - Lower rates of gang membership

This GREAT Program is an early intervention opportunity and is essential to steer children away from criminality and engagement with the criminal justice system. The classes assist students to:

- □ Develop goals and methods to attain those goals.
- □ Develop decision making skills.
- □ Develop effective communication skills.
- □ Develop effective refusal skills.
- □ Develop effective anger management skills.

□ Develop effective resolution techniques.

A local survey of more than 100 students who received GREAT training demonstrated the following positive responses:

- $\Box$  87% of students reported the officer has helped keep the school safe.
- $\Box$  70% reported the officer helped prevent gang activity at the school.
- □ 96% reported the officer has helped them learn about the dangers of drugs, alcohol, and gangs.
- $\Box$  85% reported they like it when the officer comes to their class to teach.

The program will soon expand to 5<sup>th</sup> grade students at three elementary schools, which is anticipated to bolster the benefits derived and to build bonds between students and law enforcement prior to Jr. High School.

# BUDGET AND FUNDING PRIORITIES FY 22-23

The Public Safety Realignment Budget for FY 2022-23 allocates funding to four County Departments: Probation (both for direct services and as a service administrator), the Sheriff's Department, and the Department of Health Services, and the District Attorney.

The Departments are funding direct services as well as programs through contracts with local services providers.

The philosophy and local framework for the implementation of Public Safety Realignment and management for the realigned populations aims at deploying resources with a balanced and wholistic approach.

This approach shares the available resources between alternatives to detention, community-based supervision combined with support, treatment and rehabilitative services, custody and in-custody programs, and reentry services, as well as services to victims of crime.

#### TEHAMA COUNTY COMMUNITY CORRECTION PARTNERSHIP AB109 PUBLIC SAFETY REALIGNMENT FY 2022-23 CCP APPROVED BUDGET Prepared:

FISCAL YEAR 2022-23 Final Approved Dept/Agency Program/Service Descpription Budget County FTE Probation Positions (FY 22/23) Day Reporting Center-2035 6.0 851,682 Sheriff Positions (FY 22/23) 4.0 425,956 62,000 Contracted Services 153,807 Shaffer Woodshop/Welding - Services/Lease 216,700 Sportsman's Lodge 12,000 Los Molinos Office Utilities 44,000 68,068 Operational Service & Supplies Sub-Total Day Reporting Center: 10.0 1,834,213 Health Services Agency-40171/40131 Staffing (FY 22/23) 4.8 518,671 New Request Facilities Maint. Tech 73,485 Client Transportation 1,000 15,000 MRT Training MRT Workbooks/Graduation Incentives 6,000 DRC Internet 540 60,000 Residential Substance Abuse Treatment 674,696 Sub-Total Health Services Agency: 4.8 Staffing (FY 22/23) Probation-2037 5.0 491.424 Data Systems Consultant 25,000 24,000 Maint of Equiptment Sub-Total Probation: 5.0 540,424 District Attorney - 2013 Staffing (FY 22/23) 1.5 220,675 Sub-Total District Attorney: 1.5 220,675 Jail/Nursing-40261 1.9 207,695 Staffing (FY 22/23) Sub-Total Jail/Nursing: 1.9 207,695 Sheriff/Jail-2032 | 20321 | 2028 Staffing (FY 22/23) 6.0 557,590 67,201 Evidence SSO I/II Antelope Garden Center (Position) 99,320 Electronic Monitoring 100,000 100,000 Food 4,200 Supplies Pharamacy-100,000 Inmate Operated Vehicle Maintenance Facility 304,254 Sub-Total Sheriff/Jail: 6.0 1,332,565 Total Existing Appropriations 29.2 4,810,268 Total FY 22/23 Adopted Budget 4,810,268