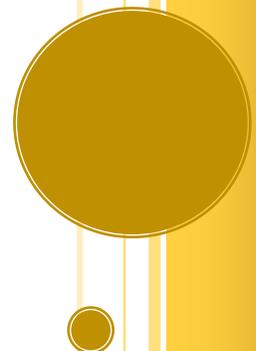


# SUTTER COUNTY COMMUNITY CORRECTIONS PARTNERSHIP

## *AB 109 Local Public Safety Realignment Plan Update FY 2021-2022*

*The mission and goal of the Sutter County Community Corrections Partnership is to comply with the Public Safety Realignment Act by adopting evidence-based, cost-effective policies and practices that reduce recidivism, improve offender outcomes and promote public safety.*

Approved by CCP Executive Committee on November 16, 2021,  
and by the Board of Supervisors on December 7, 2021



# Table of Contents

|   |    |
|---|----|
| Table of Contents .....   | 1  |
| Roster .....  | 2  |
| Overview of 2011 Public Safety Realignment Act (AB 109) Plan Update ..... | 3  |
| Historical Reference .....  | 5  |
| Data Analysis .....   | 8  |
| Programs .....  | 12 |
| Budgets.....  | 15 |
| Conclusion .....  | 17 |

# ROSTER

## SUTTER COUNTY COMMUNITY CORRECTIONS PARTNERSHIP

### EXECUTIVE COMMITTEE

- Nicole Ritner, Chief Probation Officer (Chair)
- Stephanie Hansel, Court Executive Officer
- Amanda Hopper, District Attorney, also representing Victim Services
- Mark Van den Heuvel, Public Defender
- Sheriff Brandon Barnes, Sheriff
- Chief Brian Baker, Chief of Police
- Nancy O'Hara, Health and Human Services Director

### REMAINING CCP MEMBERS

- Supervisor Karm Bains, Board of Supervisors
- Rick Bingham, Asst. Director Health and Human Services for Mental Health/Alcohol and Drug Programs
- Tom Reusser, Sutter County Superintendent of Schools
- Rinky Basi, Director, Sutter County One Stop
- Ed Anderson, CBO – Pathways

### OTHER CCP MEETING PARTICIPANTS

- Matt Michaelis, Deputy CAO
- Kim Randhawa, Admin and Finance Manager-Law, Sheriff's Office
- Sandip Rai, Deputy Chief Probation Officer
- James Dodge, Supervising Probation Officer
- Laura Granados, Admin and Finance Manager, Probation/AB 109
- Tim Rottman, Accountant II
- Jessica Sutton, CCP Data Analyst
- Allyson Wadkins, Administrative Assistant, Secretary to CCP

# OVERVIEW

## OVERVIEW OF 2011 PUBLIC SAFETY REALIGNMENT ACT (AB 109) PLAN UPDATE

### **Community Corrections Partnership and Local Public Safety Realignment Plan**

*To address overcrowding in California's prisons and assist in alleviating the State's financial crisis, the Public Safety Realignment Act (Assembly Bill 109) was signed into law on April 4, 2011. AB109 transfers responsibility for supervising specified lower level inmates and parolees from the California Department of Corrections and Rehabilitation to counties. Implementation of the Public Safety Realignment Act is scheduled for October 1, 2011. (See Addendum #A- Roadmap for the Local Plan.)*

*Each county is required to develop a realignment plan for the expenditure of realignment funds. The Executive Committee of the CCP shall approve the plan and recommend approval by the Board of Supervisors. The Board of Supervisors can reject the plan only with a 4/5<sup>th</sup> super majority vote.*

Section 1230.1 of the California Penal Code was amended to read:

(a) each county local Community Corrections Partnership (CCP) established pursuant to subdivision (b) of Section 1230 shall recommend a local plan to the County Board of Supervisors for implementation of the 2011 public safety realignment;

(b) the plan shall be voted on by an executive committee of each county's Community Corrections Partnership consisting of the chief probation officer of the county as chair, a chief of police, the sheriff, the district attorney, the public defender, the presiding judge of the superior court, or his or her designee, and one department representative listed in either subparagraph (G), the Director of Welfare and Social Services, (H), the Director of Mental Health or (J), the Director of the County Alcohol and Substances Abuse Services, of paragraph (2) of subdivision (b) of Section 1230, as designated by the county board of supervisors for purposes related to the development and presentation of the plan;

(c) the plan shall be deemed accepted by the county board of supervisors unless the board rejects the plan by a vote of four-fifths of the board, in which case the plan goes back to the Community Corrections Partnership for further consideration;

(d) consistent with local needs and resources, the plan may include recommendations to maximize the effective investment of criminal justice resources in evidence-based correctional sanctions and programs, including, but not limited to, day reporting centers, drug courts, residential multiservice centers, mental health treatment programs, electronic and GPS monitoring programs, victim restitution programs, counseling programs, community service programs, educational programs, and work training programs.

The Sutter County Community Corrections Partnership (CCP) adopted the Realignment Plan on September 29, 2011, to respond to the anticipated immediate impact to the community during the initial stages of Local Public Safety Realignment. Staffing was considered a priority to address the increase in offender population in the community and the jail, to allow for program development and expansion, and to continue the Probation Department's implementation of evidence-based programs and practices which began with the implementation of SB 678 in 2009. Several new positions were approved by the CCP and the Sutter County Board of Supervisors at the outset of the implementation of AB 109, and additional positions have been added as the CCP has identified needs and gaps in services over the past ten years.

This update to Sutter County's Local Public Safety Realignment Plan includes information about amendments to the Plan since Fiscal Year 2011-2012, when the original Plan was submitted to the Board of State and Community Corrections (BSCC). In addition to amendments for staffing related to AB 109, and the funding of programs and services, the Sutter County CCP approved a new meeting schedule at the end of 2014, moving from meeting quarterly to three times per year, with the ability for any executive committee member to call a special meeting at any time, if needed. This change in meeting schedule allows for CCP committee members to consider and approve an annual budget in a timely manner considering the county's budget development timelines.

Sutter County continues to have a tradition of excellent communication and cooperation among the Courts, Sheriff, Police, District Attorney, Probation, Human Services, not for profit organizations and the faith-based community. The members of the CCP remain committed to working together, and to continuing to refine the services funded by AB 109, to ensure that two primary goals are met:

- Maintaining public safety to the residents of Sutter County, and employing strategies to avoid overcrowding and premature releases by considering alternatives across all aspects of the local criminal justice system from pretrial through community re-entry;
- Setting aside some AB 109 funds to offset increased local costs for healthcare, treatment and rehabilitation associated with the additional inmates/probationers, and to achieve necessary reductions in recidivism.

The employment of recidivism reduction measures is a key component of the protection of the community since those individuals who were formerly involved in the criminal justice system would have ceased their participation in criminal behavior, thereby minimizing risk to victims and the community at large. Utilizing evidence-based rehabilitation practices helps to ensure that scarce resources are committed to approaches that are effective in reducing criminal behavior, in coordination with other approaches traditionally used to improve law enforcement outcomes, such as focusing enforcement and community engagement in high crime areas.

The Sutter County CCP has adopted the Plan and approved subsequent amendments that utilize a variety of evidence-based and best practice strategies and interventions to address the needs of our target population, and to minimize the impacts of AB 109 on our local public safety agencies and the community. As much as possible, the services and programs funded by AB 109 have been proven, evidence-based practices that promote positive outcomes toward reductions in recidivism rates.

## HISTORICAL REFERENCE

### CCP PLAN AMENDMENTS

*Subsequent to the adoption and implementation of the Plan in 2011, the CCP has continuously evaluated the needs of local agencies and organizations affected by the provisions of AB 109, and the needs of offenders being served by those entities. Adjustments have been made to address staffing needs, program changes and the addition of new resources to fill identified gaps in services. This section lays out a historical reference of the adjustments and amendments that have been incorporated since initial implementation of the Plan.*

| Sutter County Public Safety Realignment Historical Reference  | CCP Approval | BOS Approval          | Positions/Programs Allocated and/or Funded  |
|---|--------------|-----------------------|---|
| <b>FY 2011-2012</b>   |              |                       |   |
| Approval of – Local Public Safety Realignment Plan and Budget | 9/29/11      | 10/11/11              | The CCP and BOS approved \$100,000 AB 109 Planning, \$82,375 Start Up, and \$1,167,419 Realignment Funding. The Plan added the following staff:<br>- 5 Correctional Officers<br>- 3 Deputy Probation Officers for supervision and investigations<br>- 1 Deputy Probation Officer for data collection and analysis<br>- 2 Mental Health Intervention Counselors for substance abuse services |
| Plan Amendment  | 2/15/12      | 3/20/12               | Allocation and funding of 1 Supervising Probation Officer   |
| Plan Amendment  | 3/20/12      | 5/8/12<br><br>5/22/12 | - Resource Center and Lease for Center Street Office<br>- Staffing for Workforce Specialist, Educational Services, and a Mental Health Therapist<br>- Private contract for research/data<br>BOS approval of budget amendment of \$149,589 to remodel building space for the expansion of the adult Resource Center.   |
| <b>FY 2012-2013</b>   |              |                       |   |
| FY 2012-13 AB 109 Budget Adopted by CCP                       | 6/12/12      | -----                 | - Included ongoing costs for items previously approved by the CCP and BOS, and One Stop contract, and<br>- Addition of 2 Deputy Probation Officers for Pretrial Services, and a vehicle for the program, and<br>- Offset for Probation Department for administrative and fiscal oversight of Public Safety Realignment programs   |
| Plan Amendment  | 8/15/12      | -----                 | - 1 Victim Advocate for District Attorney's office<br>- Work Experience and On the Job Training for Resource Center   |
| FY 2012-13 Budget Adopted by BOS                              | 6/12/12      | 8/28/12               | BOS budget adoption included CCP amendments approved 8/15/12  |

| <b>Sutter County Public Safety Realignment Historical Reference</b> | <b>CCP Approval</b> | <b>BOS Approval</b> | <b>Positions/Programs Allocated and/or Funded</b>   |
|---|---------------------|---------------------|---|
| BOS approval of One Stop Contract                                   | 5/22 & 8/15/12      | 10/23/12            | BOS approves One Stop Contract – Costs were already included in the adopted budget for 1 FTE business workforce specialist and 1 FTE adult education instructor.  |
| Plan Amendment  | 10/24/12            | -----               | CCP approved \$2,000 for computer equipment purchase for research/data services. CAO approved the line item budget amendment adjustment.  |
| 3-year contract for Research and Data Analysis                      | 1/16/13             | 3/26/13             | - Three-year contract approved by BOS for maximum of \$216,000 over three years   |
| Plan Amendment  | 1/16/13             | 4/23/13             | - Overtime (OT) reimbursement for increased jail services due to impact of Public Safety Realignment, up to \$350,000<br>- Purchase of 6 ballistic vests for probation officer positions approved in Phase I Plan and subsequent amendments, up to \$4,800.   |
| <b>FY 2013-2014</b>   |                     |                     |   |
| FY 2013-14 AB 109 Budget Adopted                                    | 2/19/13             | 6/25/13             | - Included ongoing costs for items previously approved by the CCP and BOS in the Plan and subsequent amendments   |
| Plan Amendment  | 5/21/13             | 6/11/13             | - Allocation and funding of 1 Deputy Probation Officer to be flexibly staffed between Adult supervision and Pretrial Services<br>- Security equipment to expand the Probation Department's Armed Officer Training Program<br>- Expansion of the Resource Center to include Batterer's Treatment Programs, the funding to train 3 Probation Officers to provide services, and the purchase of curriculum and supplies<br>- Reimbursement of projected jail expenditures at 30.93% for food, household and utilities<br>- Security equipment for AB 109 funded sheriff's department staff<br>- 1 Deputy District Attorney to handle AB 109-related cases, as well as ensuring victim's rights<br>- 1 Part-time defense attorney contracted through the public defender's office to represent AB 109 offenders<br>- A .5 FTE Mental Health Worker I to address the needs of females with addiction and recovery issues<br>- The establishment of a contingency fund of \$1,000,000 as a reserve for the possible future expiration of SB 678 funding<br>- 1 Correctional Officer for jail medical services<br>- 1 Public Health Nurse for the jail medical clinic<br>- 1 Licensed Vocational Nurse for jail medical clinic |
| Jail Medical Services Costs   | 11/20/13            | -----               | CCP approval for one-time start up costs in the amount of \$5,940   |
| <b>FY 2014-2015</b>   |                     |                     |   |
| FY 2014-15 AB 109 Budget Adopted                                    | 5/20/14             | 6/10/14             | - Included ongoing costs for items previously approved by the CCP and BOS in the Plan and subsequent amendments, and \$16,000 for police overtime   |
| Proposition 47 Enacted  | -----               | -----               | 11/4/2014 – California voters approved Proposition 47, which reduced most personal use drug crimes and theft of less than \$950 to misdemeanors.  |
| Adjustment to CCP meeting calendar for 2015                         | 11/18/14            | -----               | CCP executive committee approves a meeting calendar for three regular meetings per fiscal year to accommodate the annual fiscal calendar, and meeting times changed from 2:30 to 1:30 p.m.  |
| Plan Amendment  | 1/12/15             | 3/10/15             | Allocation and funding for 1 forensic mental health therapist to provide mental health screening and other services at the Sutter County Jail   |
| <b>FY 2015-2016</b>   |                     |                     |   |
| FY 2015-16 AB 109 Budget Adopted                                    | 3/17/15             | 6/23/15             | - Included ongoing costs for items previously approved by the CCP and BOS in the Plan and subsequent amendments, and;<br>- One Stop Agreement modified to include two (2) .5 FTE adult education instructors rather than 1 FTE instructor. One of the part-time instructors to be housed at the Resource Center and the other part-time instructor to be assigned to the jail.  |

| <b>Sutter County Public Safety Realignment Historical Reference</b> | <b>CCP Approval</b> | <b>BOS Approval</b> | <b>Positions/Programs Allocated and/or Funded</b>  |
|---|---------------------|---------------------|--|
| <b>FY 2016-2017</b>   |                     |                     |  |
| FY 2016-17 AB 109 Budget Adopted                                    | 3/22/16             | 6/21/16             | Included ongoing costs for items previously approved by the CCP and BOS in the Plan and subsequent amendments, and;<br>- approval of 3-year contract for data and research analysis  |
| SB 266 Signed by Governor   | -----               | -----               | 9/27/2016 – Added Penal Code Section 1203.35 to authorize the use of Flash Incarceration up to 10 days for violations committed by offenders on Probation and Mandatory Supervision.   |
| Propositions 57 and 64 Enacted                                      | -----               | -----               | 11/8/2016 - California voters approved Propositions 57 and 64. Prop. 57 authorized enhanced custody credits for non-violent, non-sex offender CDCR inmates for good behavior, and the determination to try juvenile offenders in adult court would be made by the Courts rather than District Attorneys.<br>Prop. 64 legalized for adults 21 years and older the use of specified amounts of marijuana for recreational purposes.                                      |
| Plan Amendment  | 3/7/17              | 6/12/17             | - Modify FY 16-17 budget to fund a senior Deputy DA to handle the more complex AB 109 cases<br>- Add Investigative Aide position with the DA's office to the AB 109 Plan to be funded at 33% for FY 16-17, and FY 17-18<br>- Amend the FY 16-17 budget to reduce appropriations for a victim advocate that was not hired until January 2017<br>- Amend the Plan to fund a flexibly-staffed Public Health Nurse II/Staff Nurse instead of current PHN approved 5/21/13. |
| <b>FY 2017-2018</b>   |                     |                     |  |
| FY 2017-18 AB 109 Budget Adopted                                    | 3/7/17              | 6/29/17             | Included ongoing costs for items previously approved by the CCP and BOS in the Plan and subsequent amendments, including amendments approved by the CCP on 3/7/17.   |
| Plan Amendment  | 7/18/17             | -----               | - Funding change for jail LVN costs of \$83,120 to general jail medical services subsequent to jail's contract with CFMG for jail medical services<br>- Change in methodology to determine jail medical costs paid by AB 109 budget to highest four-year average of \$120,000, or up to \$150,000 based on actual population   |
| Budget Request Approval   | 1/25/18             | 5/22/18             | - Probation requested to use \$12,000 annually from the AB 109 Planning Budget to fund a case management software program, which was approved by the CCP<br>- Probation requested CCP support to request of the BOS the use of no more than \$40,000 of Local Innovation Subaccount Funding towards implementation and training costs for a case management software program, which was approved by the CCP and BOS  |
| <b>FY 2018-2019</b>   |                     |                     |  |
| FY 2018-19 AB 109 Budget Adopted                                    | 3/6/18              | 6/21/18             | Included ongoing costs for items previously approved by the CCP and BOS in the Plan and subsequent amendments  |
| Lease Renewal   | 7/17/18             | 9/11/18             | - Center Street Office lease renewal approved  |
| Plan Amendment  | 2/14/19             | 7/23/19             | - 1.0 FTE Forensic Mental Health Therapist position deleted<br>- 1.6 FTE Intervention Counselor I/II positions allocated and funded  |
| <b>FY 2019-2020</b>   |                     |                     |  |
| FY 2019-20 AB 109 Budget Adopted                                    | 3/12/19             | 7/23/19             | Included ongoing costs for items previously approved by the CCP and BOS in the Plan and subsequent amendments  |
| Renewal of Data Analyst Contract                                    | 3/12/19             | 4/23/19             | Approval for renewal of 3-year contract for data and research analysis, with a 5% increase in compensation   |
| Plan Amendment  | 7/16/19             | 8/13/19             | - Allocation and funding of 1.0 FTE jail medical correctional officer at approximate cost of \$120,000 per year  |
| <b>FY 2020-2021</b>   |                     |                     |  |
| FY 2020-21 AB 109 Budget Adopted                                    | 3/17/20             | 8/17/20             | Included ongoing costs for items previously approved by the CCP and BOS in the Plan and subsequent amendments  |
| <b>FY 2021-2022</b>   |                     |                     |  |
| FY 2021-2022 Budget Adopted   | 3/16/21             | 6/15/21             | Included ongoing costs for items previously approved by the CCP and BOS in the Plan and subsequent amendments  |

# DATA ANALYSIS

## AB 109 POPULATIONS AND STATISTICS

### **AB 109 OFFENDER POPULATION**

**Non-Violent/Non-Serious/Non-Sex Offenders (Non/Non/Non; N/N/N; N<sup>3</sup>):** AB109/AB117 revised the Penal Code to allow certain offenders convicted of specified crimes to serve their “prison” terms in the county jail, effective October 1, 2011. The population that would serve their sentences locally are those convicted of certain non-violent/non-serious/non-registerable sex offenses. These offenders may be sentenced to a period of mandatory supervision as part of their sentence and are under the supervision of the probation department.

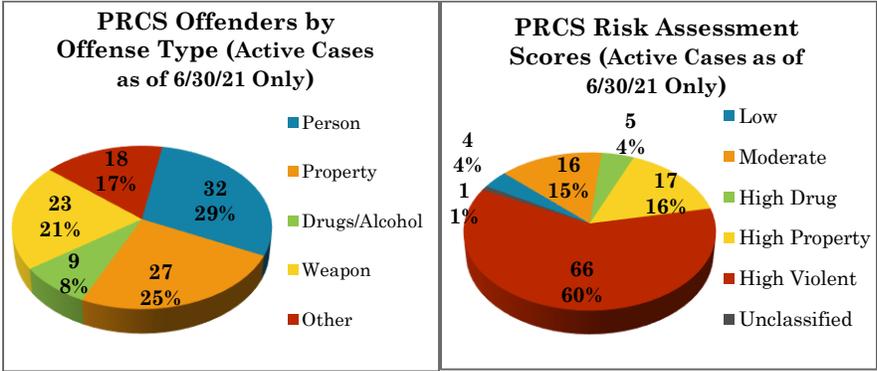
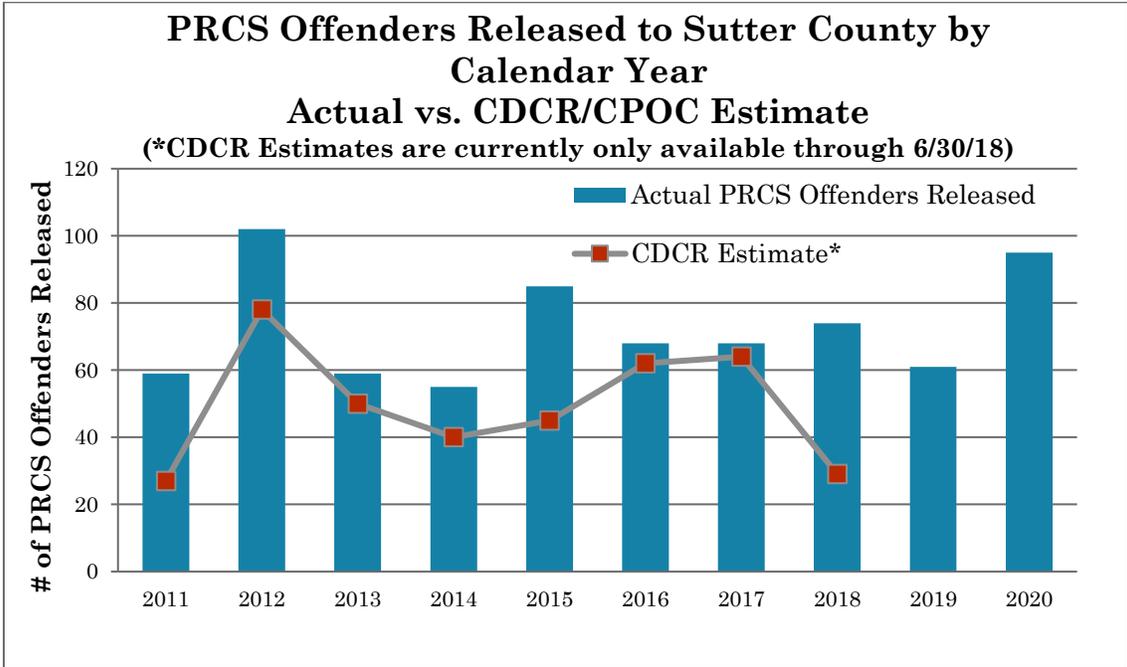
**Post Release Community Supervision (PRCS):** Non/Non/Non offenders released from State Prison after October 1, 2011, are placed on post release community supervision under the jurisdiction of county authorities. On July 26, 2011, the Sutter County Board of Supervisors designated the Probation Department as the agency responsible for post-release community supervision.

**Probation:** Eligibility for Probation did not change under the provisions of AB109 or AB117.

Sutter County’s CCP has contracted with a data and research analyst to gather and present data on a variety of topics related to AB 109 and SB 678 since the implementation of Public Safety Realignment. The following charts contain data points that reflect the local impact of AB 109 starting October 1, 2011, through June 30, 2021, unless otherwise noted.

**Post Release Community Supervision (PRCS):** Offenders released from State Prison on or after October 1, 2011, after serving a sentence for an eligible offense, shall be subject to, for a period not to exceed 3 years, post release community supervision. Offenders may be terminated from community supervision if they remain free of custodial sanctions (including flash incarceration) for six months and shall be discharged after a continuous year with no custodial sanctions.

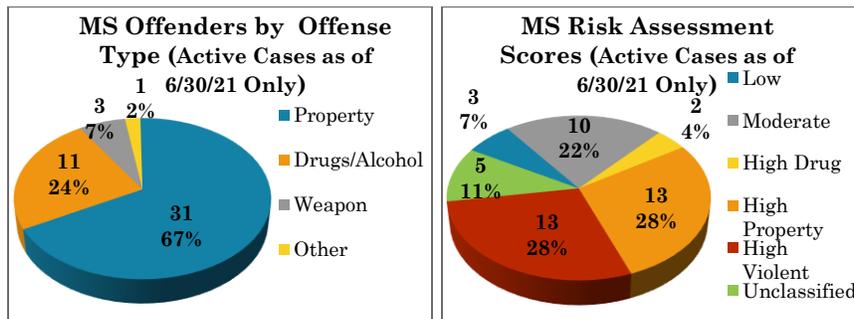
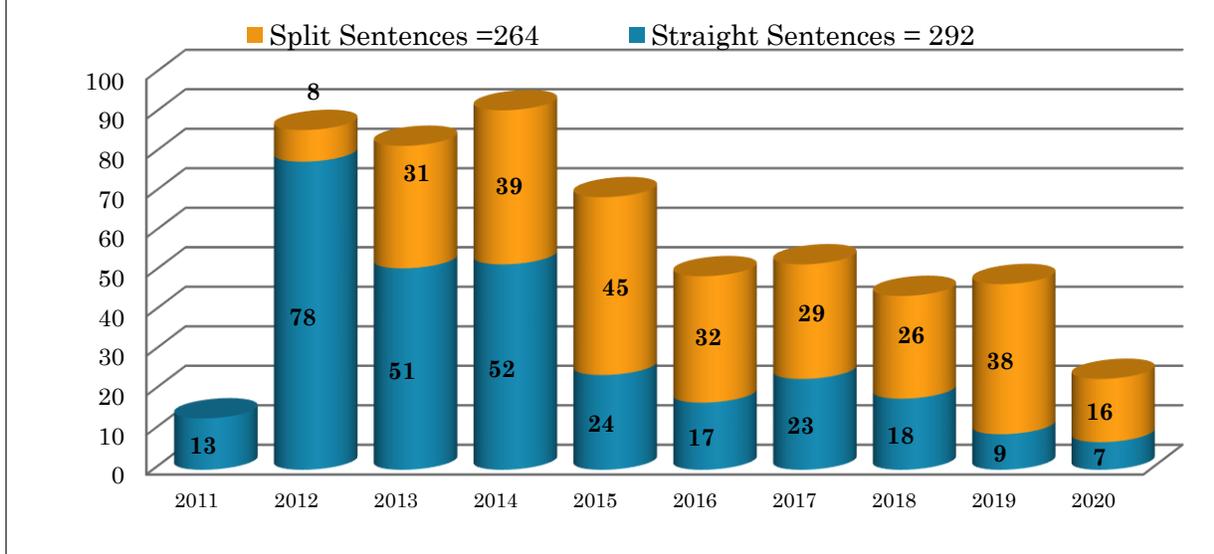
| <b>Sutter County PRCS Cases as of 6/30/2021</b> |            |
|---|------------|
| Currently Supervised                            | 109        |
| Pending Release from CDCR                       | 13         |
| Packets Rejected                                | 108        |
| Transferred out to Other Counties               | 73         |
| Prop 47 Closure                                 | 7          |
| Discharged from Supervision                     | 567        |
| <b>Total PRCS Packets Received</b>              | <b>877</b> |



**Mandatory Supervision:** Mandatory Supervision is the term given to the period of supervision imposed as part of a “split sentence” under 1170(h)(5) PC. While probation departments have jurisdiction over this subgroup, these offenders are not on traditional probation, although they are managed under the terms and procedures similar to probationers.

| Mandatory Supervision Cases as of 6/30/2021 |            |
|---|------------|
| Currently Supervised                        | 46         |
| Pending Release to Mandatory Supervision    | 4          |
| Transferred Out to Other Counties           | 20         |
| Prop 47 Closures                            | 21         |
| Discharged from Supervision                 | 184        |
| <b>Total Number of Split Sentences</b>      | <b>275</b> |

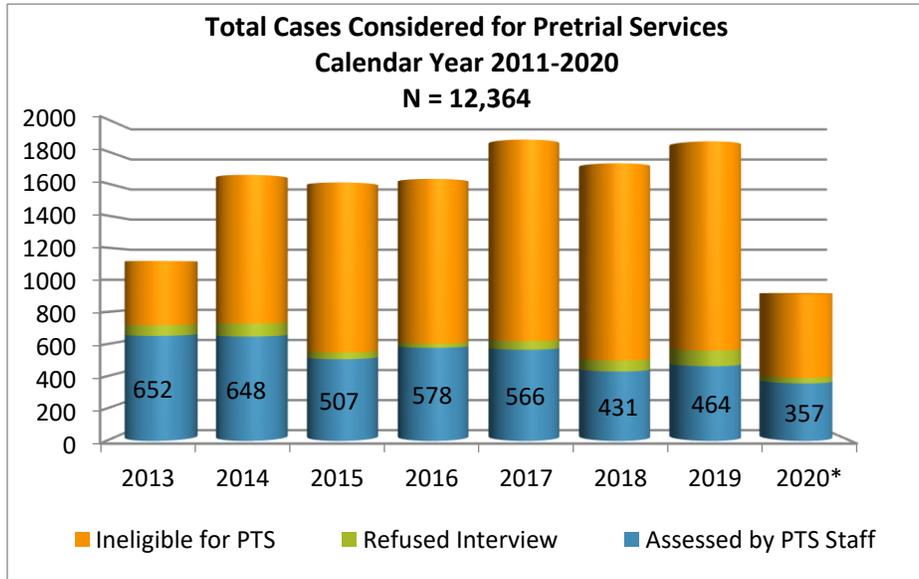
## Straight vs. Split Sentences in Sutter County by Calendar Year



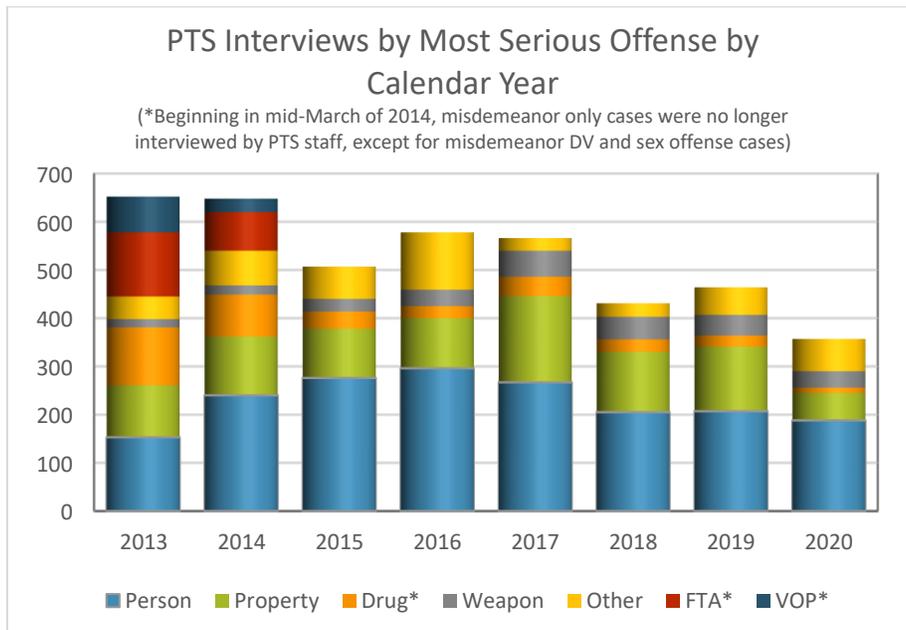
**Pretrial Services:** Pretrial Services (PTS) was first implemented in Sutter County in May of 2013. The Probation Department and other criminal justice stakeholders agreed to adopt the Virginia Pretrial Risk Assessment Instrument (VPRAI) as the assessment tool to provide information to judicial officers to assist with decisions related to the release of in-custody individuals to the community. Beginning in March 2014, misdemeanor-only cases were no longer interviewed by PTS staff, except for misdemeanor domestic violence and sex offense cases.

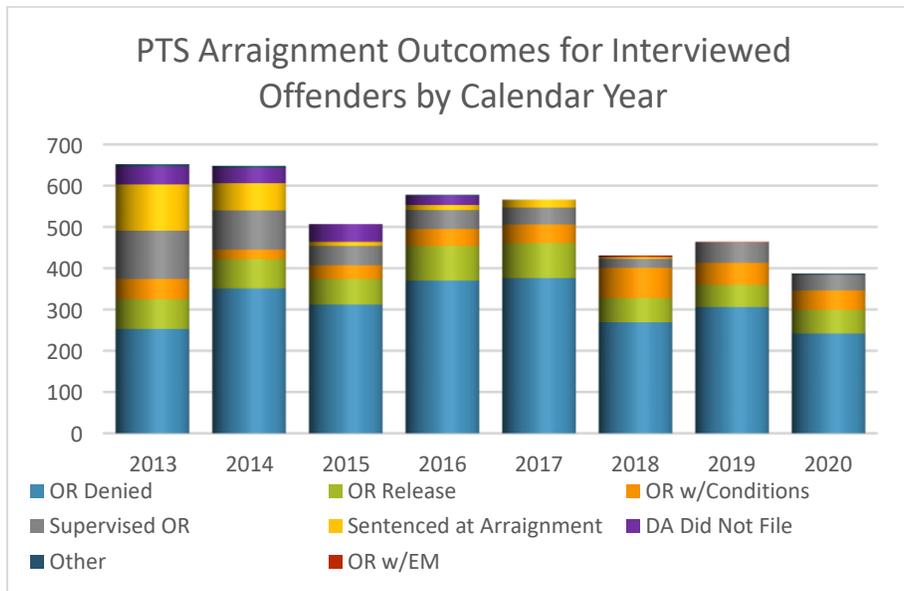
The option of supervision with the use of electronic monitoring (EM) was added in August 2017, when the Probation Department contracted with Satellite Tracking of People (STOP). In August 2020, the Probation Department, with the approval of the other local criminal justice stakeholders, began using the Public Safety Assessment (PSA), which is a pretrial risk assessment tool that uses administrative data to produce two risk scores: one that predicts the likelihood that an individual will commit a new crime if released pending trial, and another that predicts the likelihood that they would fail to return for future court hearings. The PSA also calculates for and flags defendants who pose an elevated risk to commit a violent crime. The data presented in the following charts represents assessments

that were conducted using the VPRAI. Those cases deemed ineligible for PTS interview were cases where defendants had various holds, warrants, other pending cases, misdemeanor only cases, violation of probation (VOP) only cases, failure to appear (FTA) only cases, and/or DA did not file/filed misdemeanor prior to interview.



\*Beginning August 31, 2020, Probation switched from the Virginia Risk Assessment instrument to the Public Safety Assessment (PSA), which allows for offenders to be assessed without an in-person interview.





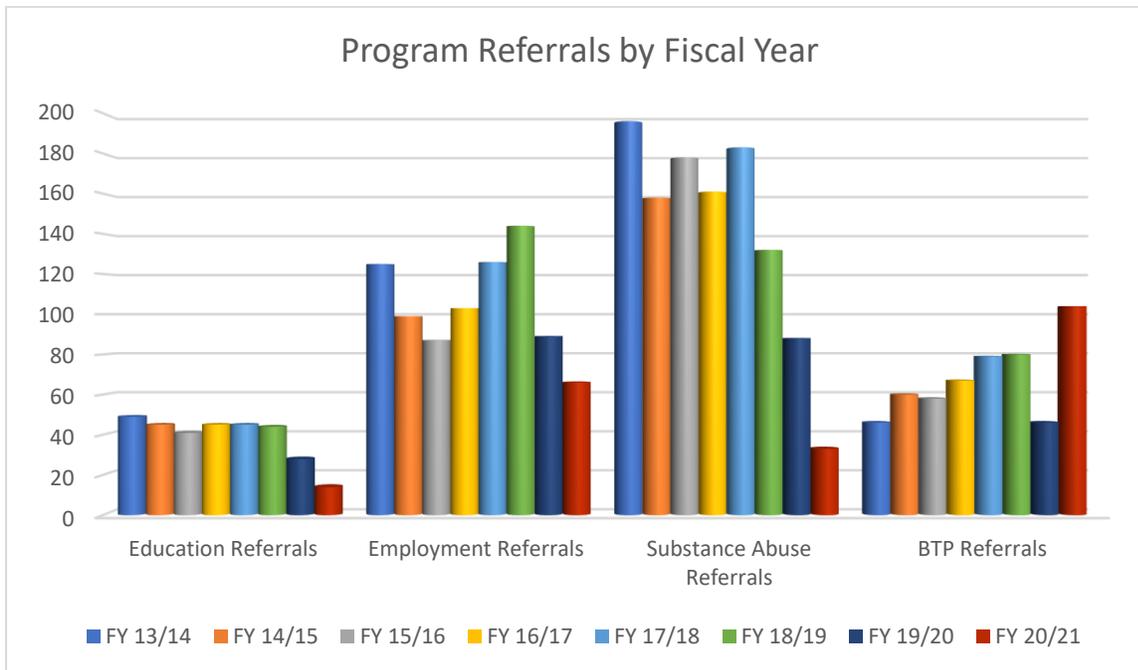
## PROGRAMS

### AB 109 PROGRAMS AND DATA

#### **AB 109 PROGRAMS**

*In May 2012, the Sutter County Board of Supervisors approved an amendment to the AB109 Plan to create an adult Resource Center so that AB 109 and Probation adult offenders could receive essential programming and services at the Probation Department rather than having to seek out and participate in those same services elsewhere in the county. The intention of the CCP when the Resource Center allocations were approved by the Executive Committee in March 2012, was to eliminate as much as possible any barriers to offenders receiving services. Funding was allocated in the AB 109 budget to lease additional office space to accommodate the new staffing for the Resource Center, and also to create a classroom environment for adult education services. Previously, in October 2011, the Sutter County Board of Supervisors had approved the allocation of two Mental Health Intervention Counselors for substance abuse services in the original Plan adoption. Additional staffing for the Resource Center included a full-time Business Workforce Specialist, two part-time adult education instructors, and a Mental Health Therapist, although this position was originally funded through an Innovations grant. The Probation Department contracted with the Sutter County One Stop beginning in October 2012, for the workforce specialist and adult education instructors to serve the target population at the Probation Department and in the jail. One of the part-time adult education instructors provided educational services to in-custody AB109 inmates and others who were serving sentences.*

*The following is a list of programs and services that have been funded by AB109 monies to serve the AB109 and Probation adult offender populations, with a brief description of each. The chart that follows indicates the numbers of referrals made by Probation Officers each year and to which program through FY 2020-21. For FYs 2019-20 and 2020-21, the COVID-19 pandemic has disrupted not only referrals to services, but also the number of participants in the available programs.*



**Employment Services:** The Business Workforce Specialist works with job seekers to obtain employment readiness services, to apply for and secure employment, and for follow-up/employment retention services. Candidates for employment may also participate in work experience or on-the-job training. Offender Work Experience (WEX) is designed to give individuals who have little or no work experience the opportunity to work and gain job skills necessary to obtain employment. Work Experience is a benefit to employers as 100% of the wages and worker’s compensation costs are paid for by the Public Safety Realignment funds. If the WEX placement is successful, this could lead to unsubsidized employment or transition of the client to the On-The-Job (OJT) Training.

In OJT, an employer agrees to hire or promote an employee who meets some of the basic requirements for the job opening, but who needs additional training to perform at the level expected for the position. An OJT Agreement is developed between Sutter County One Stop and the employer, outlining the elements for training, total hours of training and cost reimbursement. Employers’ are reimbursed 50% of the wages paid to the employee during the training. This 50% reimbursement is paid with Public Safety Realignment funds, and the other 50% is paid by the employer. The OJT reimbursement is an effort to compensate the business for the cost of bringing an employee up to full productivity.

**Adult Education Services:** Adult education services are provided at the jail and at the Probation department. Offenders are assisted in getting their high school diploma or a General Educational Development (GED) credential. Originally, two part-time adult education instructors provided the services to probation clients: one to sentenced jail inmates, and the other at the Probation Department’s Resource Center. Currently, one full-time instructor serves as the Adult Education Teacher at both locations.

**Substance Abuse Services:** Funding allocated to the Resource Center focused on providing ancillary services to meet offenders’ criminogenic needs identified using the SRA/ONA risk/needs assessment. The targeting of interventions to the highest identified criminogenic

needs increases the likelihood that recidivism will decrease significantly. The following is a list of programs offered at the Resource Center and, in some cases, in the jail.

### **CHOICES OUTPATIENT PROGRAM**

- ✓ Three Phase Outpatient Program for High Risk/High Drug and Alcohol Need (Substance Dependent) Offenders consisting of the following Phases:
  1. Phase 1 – Matrix\* Treatment Program (minimum of 16 weeks/open group)
  2. Phase 2 - 12 steps of MRT\*\* (pro-social habilitation) (minimum of 12 weeks/open group)
  3. Phase 3 - Skills for Successful Living (minimum of 8 weeks/open group)

The program is a minimum of 36 weeks, but generally clients are in the program for at least 40 weeks.

### **RECOVERY BASICS OUTPATIENT PROGRAM**

- ✓ Outpatient Program for Low Risk/High Drug and Alcohol Need (Substance Dependent) Offenders offering Matrix\* curriculum. The program is a minimum of 16 weeks, but may take up to 20 weeks.

\*The Matrix: 16 week program that “...provides a structured, evidence-based approach for treating adults who abuse or are dependent on drugs...Clients receive information, assistance, in structuring a substance-free lifestyle, and support to achieve and maintain abstinence from drugs and alcohol.”

\*\*Moral Reconciliation Therapy (MRT): an evidence-based program that targets anti-social attitudes and behaviors; “MRT is a cognitive-behavioral system that leads to enhanced moral reasoning, better decision-making, and more appropriate behavior... [the curriculum] is used with all types of offenders including those in jails, prisons, community corrections, halfway houses, diversion, parole, and probation, and drug/mental health/DUI courts....MRT is a SAMHSA NREPP program used for substance abuse and general treatment of criminal populations.”

### **Ancillary Services at Probation Resource Center**

**Seeking Safety** - This program focuses on Post-Traumatic Stress and Substance Abuse and is currently offered for female offenders. There are plans to add a trauma component for men, Breaking the Chains of Trauma, in the future.

**MRT** – This group is facilitated for High Risk offenders to address criminogenic needs such as Attitudes/Behaviors, Anti-social Friends, and/or Coping Skills.

**Courage to Change** – All supervision officers are trained in this supervision model which incorporates journaling as an evidence-based practice for addressing the needs of participants working to successfully reintegrate into the community.

**Coping with Anger** –This program targets offenders “...who have problems with managing feelings of anger and frustration in an appropriate way.” This is an open group, which means participants can enter the group at any time.

### **Ancillary Programs at Sutter County Jail**

**MRT** groups are offered weekly and bi-weekly to several housing units in order to meet the need of jail classifications.

**Coping with Anger** –As indicated above, this is an open group which meets weekly to target those offenders who need support in managing feelings of anger and frustration.

**Life Skills** – This program utilizes Courage to Change journaling in a group setting that encompasses a 4- Journal behavioral health series (Daily Life, Core Skills, Healthy Relationships, and Feelings) that offers practical life skills that will assist participants in making healthy choices. Through guided, self-reflective journaling and facilitated discussions, the goal is for participants to develop a personalized toolkit for positive living. These are open groups, which means participants can enter the group at any time.

### Other Programs

**Mental Health Therapist:** A Forensic Mental Health Therapist has been embedded at probation in coordination with Sutter Yuba Behavioral Health since February 2015. The placement of a therapist at the probation department has bridged the gap for offenders supervised by the Probation Department to allow access to mental health services with little delay, especially for those offenders recently released from custody. These clients may be experiencing or have a diagnosis for clinical, anxiety, mood, and/or personality disorders.

**Batterer’s Treatment Program:** The Sutter County Probation Department implemented an in-house Batterer’s Treatment Program (BTP) in July 2013, and expanded the program to include female offenders in 2015. The curriculum currently offered is DV MRT’s workbook “Bringing Peace to Relationships.” Sutter County’s BTP Program offers BTP for two groups of high-risk males, one group for female offenders, and a group for low-risk offenders that have no ability to pay and/or are homeless. There are six Probation Officers trained to facilitate the groups which are held at various times and in the early evenings to accommodate clients’ work schedules.

## BUDGETS

### AB 109 Budget Information for FY20-21 & FY21-22

*AB 109 funded departments submit a budget for their agencies each year prior to the Regular March CCP meeting so that new budget proposals, or any significant changes to the department’s budget, may be considered by the CCP Executive Committee. The CCP Executive Committee votes at that meeting to approve the annual budget for the new fiscal year. Additionally, member agencies may submit proposals for changes to their CCP budgets on an as-needed basis throughout the fiscal year.*

*The Sutter County CCP Spending Plan below provides the actual expenditures from FY 2020-21, and the budgeted amounts for FY 2021-22.*

## Sutter County CCP Spending Plan

|   | FY2020-2021      | FY2021-2022      |
|---|------------------|------------------|
| <b>Personnel</b>  | <b>Actuals</b>   | <b>Budget</b>    |
| 4.0 FTE Deputy Probation Officers - Supervision               | 432,413          | 598,804          |
| 2.0 FTE Deputy Probation Officers - PreTrial Services         | 256,940          | 277,481          |
| 1.0 FTE Supervising Probation Officer                         | 114,626          | 162,021          |
| 3.0 FTE Intervention Counselors (FY20-21 mostly vacant)       | 62,948           | 205,069          |
| 1.0 FTE Forensic Behavioral Health Therapist                  | 107,324          | 139,841          |
| .05 FTE First Steps Behavior Health Worker                    | 36,545           | 33,745           |
| 1.0 FTE District Attorney (less DA realignment funds)         | 70,109           | 74,245           |
| 1.0 FTE Victim Witness Advocate                               | 63,523           | 81,914           |
| 0.33 FTE Investigative Aide                                   | 2,510            | 35,906           |
| 5.0 FTE Jail Correctional Officers                            | 690,236          | 703,548          |
| 2.0 FTE Jail Medical Correctional Officers                    | 257,524          | 284,325          |
| Jail Overtime   | 88,539           | 220,108          |
| 2.0 FTE Jail Medical Care Staff: LVN, PHN                     | 136,127          | 221,294          |
| City Police Overtime  | 4,163            | 16,000           |
| <b>Total Personnel</b>  | <b>2,323,527</b> | <b>3,054,301</b> |
| <b>Operating Expenses</b>                                     | <b>Actuals</b>   | <b>Budget</b>    |
| Public Defender Attorney contract                             | 30,000           | 30,000           |
| 30.93% Jail Housing Costs                                     | 43,646           | 58,767           |
| 30.93% Jail Food  | 89,729           | 137,639          |
| 30.93% Jail Utilities   | 72,028           | 87,300           |
| Security Equipment, Staff Training, Drug Testing              | 5,494            | 30,645           |
| CCP Admin & Fiscal Support                                    | 132,000          | 132,000          |
| Assessment License  | 6,248            | 6,342            |
| Electronic Monitoring   | 744              | 4,000            |
| Jail Inmate Medical Care                                      | 74,740           | 138,258          |
| One Stop contract for Adult Ed teacher & Workforce Specialist | 181,683          | 258,362          |
| Curriculum, Materials, Office Expense & Medical Equipment     | 4,907            | 22,449           |
| Offender Incentives, Support/Care                             | 694              | 3,400            |
| Resource Center Computers                                     | 10,732           | 12,930           |
| Space Lease   | 108,794          | 109,021          |
| Support & Care: Residential/Transitional Housing              | -                | 30,000           |
| <b>Total Operating Expenses</b>                               | <b>761,439</b>   | <b>1,061,113</b> |

# CONCLUSION

## CONCLUSION AND FUTURE PLANS

The Sutter County Public Safety Realignment Plan is intended to ensure public safety and the rights of victims, while offering evidence-based programs and services to the target population to promote positive offender outcomes and offender accountability, and to reduce recidivism. The Sutter County CCP has continued to meet since implementation in 2011 to determine the direct impacts of realignment on the community and partner agencies. Many amendments have been made to the original Plan to address the identified needs and gaps in services over the past ten years.

Potential areas for future assessment in no particular order may include:

- Transportation and housing issues
- Jail re-entry services
- Community Service Program
- Increased programming in the jail
- Expanded use of Electronic Monitoring
- Collaborative Court expansion
- Programs to address the needs of Spanish and Punjabi speaking offenders
- Programs addressing family issues
- Vocational education opportunities
- Independent living/money management/medication management services/education
- Involvement of other community partners

The CCP is committed to staying the course with the acknowledgment that additional challenges may arise in the future as new legislation, or changes in existing laws, can have a profound impact on the criminal justice system and community corrections. It is essential that CCP member agencies continue to assess the needs of our local community and remain responsive to this ever-changing environment.