

# SB 1022 ADULT LOCAL CRIMINAL JUSTICE FACILITIES RECEIVED CONSTRUCTION FINANCING PROGRAM OCT 24 2013

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# Board of State an

# **SECTION 1: PROJECT INFORMATION**

|                                  |  |                         |   |                  |  |                      | 7   |
|----------------------------------|--|-------------------------|---|------------------|--|----------------------|---|
| A: APPLICAN                      | T INFORMATION A  | ND PROPOS               | AL TYPE   |                  |  |                      |   |
| COUNTY NAM                       | E  |                         |   | STATE            | DOLLARS RE   | QUESTED              |   |
| County of F                      | resno  |                         |   | \$ 79,           | 194,000  |                      |   |
|                                  | SMALL COUNTY   |                         | MEDIUM  | COUNT            | Y  | LA                   | ARGE COUNTY   |
|                                  | UNDER GENERAL  | COUNTY                  | (200,001 - 700,000 (                            | GENERA           | L COUNTY   | And the second of    | + GENERAL COUNTY  |
| P                                | OPULATION) L   |                         | POPULAT   | TION)            |  | PO                   | PULATION) 🔀   |
|                                  | TYPE OF PROPOSAL - PROGRAM SPACE PROPOSAL OR BEDS AND PROGRAM SPACE PROPOSAL |                         |   |                  |  |                      |   |
|                                  |  |                         | PLEASE CHEC                                     | K ONE (          | ONLY):   |                      |   |
|                                  | PROGRAM S  | PACE                    |   | BEDS             | AND PROGRA   | M SPACE              |   |
| B: BRIEF PRO                     | JECT DESCRIPTIO  | N                       |   |                  |  |                      |   |
| FACILITY NAM                     | E  |                         |   |                  |  |                      |   |
| West Anne                        | x Jail   |                         |   | -                |  |                      |   |
| PROJECT DES                      | CRIPTION   |                         |   |                  |  | *                    |   |
| Tunnel Cor<br>Program O          | nnections to North   | lorth Ann<br>avioral He | ex and New Ship                                 | ping/l<br>'s Inm | Receiving <mark>V</mark><br>ate Prograr  | Narehouse a          | each housing floors),<br>nd Laundry.<br>nate Programs and |
| STREET ADDR                      | ESS  |                         |   |                  |  |                      |   |
| Property be                      | ounded by Me   | rced and                | "L" Streets                                     |                  |  |                      |   |
| CITY                             |  |                         | STATE   |                  | ZIP CODE   |                      |   |
| Fresno                           |  |                         | California                                      |                  |  | 93721                |   |
|                                  |  |                         |   |                  | <b>声。1985年 - 1985</b> - 1986年 - 19 | 33721                |   |
| C. SCOPE OF                      | WORK - INDICATE  | FACILITY TY             | YPE AND CHECK ALL                               | BOXES .          | THAT APPLY.  |                      |   |
| FACILITY TY                      | /PE (II, III or IV)<br><b>II</b>   |                         | W STAND-ALONE<br>FACILITY                       |                  | ENOVATION/<br>EMODELING  |                      | RUCTING BEDS OR OTHER<br>AT EXISTING FACILITY             |
| D. BEDS CONS                     | STRUCTED – Provi<br>ne project, <u>whether</u>                               | de the numberemodel/ren | er of BSCC-rated beds<br>ovation or new constru | and non          | -rated special (   | use beds that will   | be subject to construction                                |
|                                  | A. MINIMUM S<br>Bei  |                         | B. MEDIUM SECU<br>BEDS                          | JRITY            | C. MAXIM   | IUM SECURITY<br>BEDS | D. SPECIAL USE BEDS                                       |
| Number of<br>beds<br>constructed |  |                         | 152   |                  | 1  | 00                   | 48  |

| TOTAL<br>BEDS<br>(A+B+C+D) 300 |  |  |
|--------------------------------|--|--|

### E: APPLICANT'S AGREEMENT

By signing this application, the authorized person assures that: a) the County will abide by the laws, regulations, policies and procedures governing this financing program, and b) certifies that the information contained in this proposal form, budget, narrative and attachments is true and correct to the best of his/her knowledge.

### PERSON AUTHORIZED TO SIGN AGREEMENT

NAME Mr. Henry Perea

TITLE Chairman Board of Supervisors

AUTHORIZED PERSON'S SIGNATURE

DATE

10-22-2013

### G: DESIGNATED COUNTY CONSTRUCTION ADMINISTRATOR

This person shall be responsible to oversee construction and administer the state/county agreements. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)

### **COUNTY CONSTRUCTION ADMINISTRATOR**

NAME Mr. Alan Weaver

Public Works and Planning

TITLE Director Department of Public Works and

Planning

DEPARTMENT

TELEPHONE NUMBER

559-600-4537

STREET ADDRESS

2220 Tulare Street

CITY

STATE

ZIP CODE

E-MAIL ADDRESS

Fresno

CA

93721

aweaver@co.fresno.ca.us

### H: DESIGNATED PROJECT FINANCIAL OFFICER

This person is responsible for all financial and accounting project related activities. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)

### PROJECT FINANCIAL OFFICER

NAME Ms. Vicki Crow

TITLE Auditor-Controller/Treasurer-Tax Collector

DEPARTMENT

TELEPHONE NUMBER

Auditor Controller/Treaurer-Tax Collector

559-600-3496

STREET ADDRESS

2281 Tulare Street Room 101

CITY

STATE

ZIP CODE

E-MAIL ADDRESS

Fresno

CA

93721

vcrow@co.fresno.ca.us

### I: DESIGNATED PROJECT CONTACT PERSON

This person is responsible for project coordination and day-to-day liaison work with BSCC. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)

### PROJECT CONTACT PERSON

NAME Mr. Tom Gattie

TITLE Assistant Sheriff

DEPARTMENT

TELEPHONE NUMBER

Fresno County Sheriff's Department

559-600-8136

STREET ADDRESS

2200 Fresno Street

CITY

STATE

ZIP CODE

E-MAIL ADDRESS

Fresno

CA

93721

tom.gattie@fresnosheriff.org

ATTEST:

BERNICE E. SEIDEL, Clerk Board of Supervisors

Cung Na



### **BUDGET SUMMARY INSTRUCTIONS**

Definitions of total project costs for purposes of this program (state reimbursed, county cash contribution and county in-kind contribution) can be found in the Project Costs, State Reimbursement and County Contribution (Match) section of the Request for Proposals (RFP). The county cash and in-kind contributions are collectively the county contribution. Those defined costs in the RFP shall be the guide for accurately completing this budget summary section.

In the Budget Summary Table that follows in part B of this section, indicate the amount of state financing requested and the amount of cash and/or in-kind contributions allotted to each budget line-item, in total defining the total project costs. While it is necessary to fully include <u>each</u> eligible project cost for state reimbursed <u>and</u> county cash contribution line items, it is not necessary to include county in-kind contribution amounts. All other eligible costs are considered hard costs and are to be claimed under state reimbursed or county cash contribution.

Inclusion of the in-kind contribution amounts is optional and counties may choose whether or not to include any of the amounts eligible under each in-kind contribution line item. The in-kind contribution line items represent <u>only</u> county staff salaries and benefits, or current fair market value of land. An appraisal of land value will be required after conditional award (or with proposal submittal if the county is seeking funding preference under the real estate due diligence criterion), and only if land value is included as part of the county's contribution.

The total amount of state financing requested cannot exceed 90 percent of the total project costs. The county contribution must be a minimum of 10 percent of the total project costs (unless the applicant is a small county petitioning for a reduction in the county contribution amount). County contributions can be any combination of cash or in-kind project costs. Small counties that petition for a reduction in the contribution amount must provide a minimum of five percent contribution of the total project costs. Small counties requesting a reduction in county contribution must state so in part A of this section.

State financing limits (maximums) for all proposals are as follows:

- \$80,000,000 for large counties;
- \$40,000,000 for medium counties; and
- \$20,000,000 for small counties.

### A. SMALL COUNTY PETITION FOR REDUCTION IN CONTRIBUTION

A small county may petition the BSCC Board for a reduction in its county contribution. This proposal document will serve as the petition and the BSCC Board's acceptance of the county's contribution reduction, provided the county abides by all terms and conditions of this SB 1022 RFP process and receives a conditional award. Small counties requesting the reduction must still provide a minimum of five percent contribution that may be any combination of cash and/or in-kind contribution. If requesting a reduction in match contribution, check the box below to indicate the county's petition.

| This proposal includes a petition for a county contribution reduction |
|---|
| request as reflected in the proposal budget.                          |

# B. BUDGET SUMMARY TABLE (Report to nearest \$1000)

| LINEITEM                           | STATE<br>REIMBURSED | CASH<br>CONTRIBUTION | IN-KIND<br>CONTRIBUTION | TOTAL                |
|------------------------------------|---------------------|----------------------|-------------------------|----------------------|
| 1. Construction                    | \$ 66,460,000       | \$ 5,500,000         |                         | <b>\$</b> 71,960,000 |
| 2. Additional Eligible Costs*      | \$ 3,823,000        | \$ 1,065,000         |                         | \$ 4,888,000         |
| 3. Architectural                   | \$ 5,700,000        | \$ 591,000           |                         | \$ 6,291,000         |
| 4. Project/Construction Management | \$3,211,000         | \$.340,000           |                         | \$ 3,551,000         |
| 5. CEQA                            |                     | \$0                  |                         | \$0                  |
| 6. State Agency Fees               |                     | \$ 51,000            |                         | \$ 51,000            |
| 7. Audit                           |                     | <b>\$</b> .0         | \$ 9,000                | \$ 9,000             |
| 8. Needs Assessment                |                     | \$.251,000           | \$0                     | \$ 251,000           |
| 9. Transition Planning             |                     | \$ 25,000            | \$0                     | \$ 25,000            |
| 10. County Administration          |                     |                      | \$.387,000              | \$ 387,000           |
| 11. Land Value                     |                     |                      | \$ 580,000              | \$.580,000           |
| TOTAL PROJECT COSTS                | \$ 79,194,000       | \$ 7,823,000         | \$ 976,000              | \$ 87,993,000        |
| PERCENT OF TOTAL                   | 90.00%              | 8.89%                | 1.11%                   | 100.00 %             |

<sup>\*</sup> Additional Eligible Costs: This line item is <u>limited to</u> specified fees and moveable equipment and moveable furnishings (eligible for state reimbursement or cash contribution), and public art (eligible for cash contribution only).

Provide an explanation below of how the dollar figures were determined for <u>each</u> of the budget line items above that contain dollar amounts. Every cash contribution (match) line item shall be included with a reporting of the full amount budgeted, unless a line item is not an actual cash contribution project cost for the county. (In that case, indicate so below.) For each line item explanation below, include how state financing and the county contribution dollar amounts have been determined and calculated (be specific).

# 1. Construction (includes fixed equipment and furnishings):

The conceptual construction cost estimate of \$71,960,000 has been provided by RDT Architecture in conjunction with Fresno County Public Works staff, based on independent estimates from two consulting estimators experienced in evaluating the construction of detention facilities. The estimate includes a 10% construction contingency of the accepted contract bid amount. Fresno County's \$5,500,000 represents 7.6% of the total construction costs and provides the major portion of the County's mandatory 10% contribution to the project.

2. Additional Eligible Costs (specified allowable fees, moveable equipment and moveable furnishings, and public art):

- a) Define each allowable fee type and the cost of each: Agency Review Fees, Permits and Inspections: \$723,000; Utility Service Fees: \$35,000; Appraisal Fees: \$7.000.
- b) Moveable equipment and moveable furnishings total amount: \$4,123,000
- c) Public art total amount: N/A

### 3. Architectural:

- a) Describe the county's current stage in the architectural process: Fresno County has completed basic conceptual design of a facility that meets the current needs of the County as described in the 2013 update of the 2008 Needs Assessment.
- b) Given the approval requirements of the SPWB and associated state reimbursement parameters, define which portions/phases of the architectural services the county intends to seek state dollar reimbursement: Fresno County will seek reimbursement for architectural services from Design Documents (DD) through Post Construction Services (PC).
- c) Define the budgeted amount for what is described in b) above: \$5,700,000
- d) Define which portion/phases of the architectural services the county intends to cover with county contribution dollars: Space Planning through Schematic Design
- e) Define the budgeted amount for what is described in d) above: \$591,000
- 4. Project/Construction Management:

Fresno County will issue an RFP for Construction Management Services, and has budgeted \$3,551,000 for this service. Fresno County will provide \$340,000.

5. CEQA:

Fresno County is currently in the process of completing the CEQA process for the project. \$20,000 has been budgeted for this work which will be done by Fresno County Planning staff. This amount is included in #10 County Administration.

- 6. State Agency Fees (maximums: due diligence \$16,000; SFM \$35,000):
  - a) Real estate due diligence fee: \$16,000
  - b) State Fire Marshal fee: \$35,000
- 7. Audit Define whether the county is intending to use independent county auditor (in-kind) or services of contracted auditor (cash) and amount budgeted:

The Fresno County Auditor-Controller/Treasurer-Tax Collector will work with the State to perform the mandatory audit. \$9,000 has been budgeted for this work.

8. Needs Assessment – Define whether work is performed by county staff (in-kind) or consultant (cash):

The 2008 Needs Assessment and the 2013 Needs Assessments Update have been completed. They were performed by Daniel C. Smith and Associates, Inc. Fresno County is seeking credit for this work as a Cash Contribution.

9. Transition Planning – Define whether work is performed by county staff (in-kind) or consultant (cash):

This work will be performed by contract consultants. Fresno County is seeking credit for this work as a Cash Contribution.

10. County Administration:

This work will be performed by County staff: Public Works and Planning and Facilities Services, Fresno County is seeking credit for this work as an In-Kind Contribution.

11. Land Value:

This work was performed by an independent appraisal firm. Fresno County is seeking credit for the value of this real estate as an In-Kind Contribution.

# **SECTION 3: PROJECT TIMETABLE**

Prior to completing this timetable, the county must consult with all appropriate county staff (e.g., county counsel, general services, public works, county administrator) to ensure that dates are achievable. Please consult the State Capital Outlay/Board of State and Community Corrections Process Details and Timing Requirements section of the RFP for further information. Complete the table below indicating start and completion dates for each key event, including comments if desired. Note the <u>required timeframes</u> for specific milestone activities in this SB 1022 process. (The BSCC Board intends to make conditional awards at a January 2014 meeting.)

| KEY EVENTS   | START<br>DATES | COMPLETION DATES | COMMENTS   |
|--|----------------|------------------|--|
| Site assurance/comparable long-<br>term possession within 90 days<br>of award  | 1/1/2014       | 1/1/2014         |  |
| Real estate due diligence<br>package submitted within 120<br>days of award   | 1/1/2014       | 1/1/2014         | Provided with Application for Preference Criteria #2   |
| State Public Works Board<br>meeting – Project Established<br>within 18 months of award   | 1/1/2015       | 1/31/2015        | 13 Months of award   |
| Schematic Design with Operational Program Statement within 24 months of award (design-bid-build projects)  | 5/1/2014       | 12/31/2014       | 12 Months of award   |
| Performance criteria or performance criteria and concept drawings with Operational Program Statement within 30 months of award (design-build projects) |                |                  | N/A  |
| Design Development<br>(Preliminary drawings) with<br>Staffing Plan   | 1/1/2015       | 6/30/2015        |  |
| Staffing/Operating Cost Analysis approved by the Board of Supervisors  | 1/1/2014       | 1/31/2014        |  |
| Construction Documents (Working drawings)  | 7/1/2015       | 6/15/2016        |  |
| Construction Bids  | 6/16/2016      | 8/31/2016        | See all manner and the see all |
| Notice to Proceed within 42 months of award  | 9/1/2016       | 9/1/2016         | 32 Months of award   |
| Construction (maximum 3 years to complete)   | 9/1/2016       | 8/31/2019        | 36 Months  |
| Staffing/Occupancy <u>within 90</u> days of completion   | 9/1/2019       | 11/30/2019       | 90 Days  |

# **SECTION 4: FACT SHEET**

To synopsize and capture key information from Section 5: Narrative, applicants must complete this Fact Sheet. Minimal information is requested. Narrative information or explanations are not to be included on this Fact Sheet nor as part of the tables in this section. Explanations of what is provided in these tables may be included in the Narrative section of the Proposal Form. Proposal narratives may include reference back to one or more of these specific tables (e.g., refer to Table 4 in the Fact Sheet), rather than repeat information in the narrative that is already provided in the tables.

Tables 1 through 7 below constitute the Fact Sheet, which shall be provided with each proposal submittal, without regard as to whether the proposal includes bed construction. These tables of information shall be used by the raters in conjunction with the information provided in the proposal narrative (see Narrative section of the Proposal Form).

The information requested in this Fact Sheet pertains to those facilities (Type II, III and IV), approaches and programs under the jurisdiction of the sheriff or local department of corrections.

Tables 1-4, 6 and 7: For Average Daily Population (ADP), provide the average number per day for the first six months of 2013. For programs that started after January 1, 2013, provide the average number per day for the length of time the program was in effect (after the name of the program, provide the starting date). The same time period parameters pertain to Assessments per Month. "Lack of space" releases in Table 1 refers to the total of non-sentenced inmates released and sentenced inmates released early.

Table 3: The term "approaches" includes home detention, not incarcerating misdemeanants, etc., or other policies/procedures and approaches that do not include specific measures influencing recidivism reduction.

Tables 4, 5 and 7: The term "programming" refers to the utilization of formal programs that specifically incorporate measures to influence recidivism reduction.

| Table | e 1: Provide the following information.   |         |
|-------|---|---------|
| 1.    | County general population                 | 960,143 |
| 2.    | Number of detention facilities            | 3       |
| 3.    | BSCC-rated capacity of system             | 2,744   |
| 4.    | ADP (Secure Detention) of system          | 3,012   |
| 5.    | ADP (Alternatives to Detention) of system | N/A     |
| 6.    | Percentage felony inmates of system       | 95%     |

| 7.  | Percentage non-sentenced inmates of system | 72%   |
|-----|--|-------|
| 8.  | Arrests per month                          | 3,513 |
| 9.  | Bookings per month of system               | 3,513 |
| 10. | "Lack of space" releases per month         | 1,248 |

| Tabl<br>dete | Table 2: Provide the name, BSCC-rated capacity (RC) and ADP of the adult detention facilities in your jurisdiction. |       |       |
|--------------|---|-------|-------|
|              | Facility Name   | RC    | ADP   |
| 1.           | Fresno County Main Jail   | 1,064 | 1,089 |
| 2.           | Fresno County South Annex Jail  | 528   | 458   |
| 3.           | Fresno County North Annex Jail  | 1,152 | 1,465 |
| 4.           |   |       |       |
| 5.           |   |       |       |
| 6.           |   |       |       |
| 7.           |   |       |       |
| 8.           |   |       |       |

| Table<br>for e | e 3: List approaches currently in place to reduce the need for bach. | eds, and ADP                          |
|----------------|--|---------------------------------------|
|                | Pre-Trial Approaches   | ADP                                   |
| 1.             | Inmates are released under Federal Court Consent Decree              |                                       |
| 2.             |  | <u> </u>                              |
| 3.             |  |                                       |
| 4.             |  |                                       |
| 5.             |  | · · · · · · · · · · · · · · · · · · · |
| 6.             |  |                                       |
|                | Sentenced Offender Approaches  | ADP                                   |
| 1.             | Inmates are released under Federal Court Consent Decree              |                                       |
| 2.             |  |                                       |
| 3.             |  |                                       |
| 4.             |  |                                       |
| 5.             |  |                                       |
| 6.             |  |                                       |

|   | Pre-Trial Program                                    | ADP |
|---|--|-----|
| <u>1.                                    </u> | GED/ABE/ESL  | 30  |
| 2.  | AA/NA  | 29  |
| 3.  | Parenting Education                                  | 47  |
| 4.  | Relationship Building                                | 52  |
| 5.  |  |     |
| 6.  |  |     |
|   | Sentenced Offender Program                           | ADP |
| 1.  | Above numbers included both Sentenced and Pre-trial. |     |
| 2.  |  |     |
| 3.  |  |     |
| 4.  |  |     |
| 5.  |  |     |
| 6.  |  |     |

| Tabl | le 5: List the offender programming gaps and deficiencies. |      |
|------|--|------|
|      | Gaps and Deficiencies                                      |      |
| 1.   | Need space for Employment Readiness training               |      |
| 2.   | Need space for Life Skills program                         |      |
| 3.   | Need space for College Level Coursework                    | **** |
| 4.   | Need space for Vocational Skills Training                  |      |
| 5.   | Need space for Substance Abuse Disorders                   |      |
| 6.   |  |      |

|    | Assessment Tools                            | Assessments per Month |
|----|---|-----------------------|
| 1. | Northpointe objective classification system | Ave 1,617             |
| 2. |   |                       |
| 3. |   |                       |
| 4. |   |                       |
| 5. |   |                       |
| 6. |   |                       |

| Tabl | able 7: List the offender assessments used for determining programming.   |                       |  |  |  |  |  |  |
|------|---|-----------------------|--|--|--|--|--|--|
|      | Assessment Tools  | Assessments per Month |  |  |  |  |  |  |
| 1.   | Static Risk Assessment & Offender Needs Guide (STRONG) Used for inmates transitioning from jail to community housing unit | 30                    |  |  |  |  |  |  |
| 2.   |   |                       |  |  |  |  |  |  |
| 3.   |   |                       |  |  |  |  |  |  |
| 4.   |   |                       |  |  |  |  |  |  |
| 5.   |   |                       |  |  |  |  |  |  |
| 6.   |   |                       |  |  |  |  |  |  |

# **SECTION 5: NARRATIVE**

As defined previously in the RFP, there are two proposal types in this funding process. What follows below are the narrative points that must be discussed within each of the five major topic areas. Please note:

- Beds and Program Space Proposals: Proposals that include any type of bed construction (remodel/renovation or new construction) shall address all of the points under each of the five major topic areas below.
- **Program Space Proposals:** Proposals that do not include any type of bed construction shall address all five major topic areas, skipping those areas within 1, 2 and 3 that specifically fall under the Bed Construction heading. The All Projects heading under 2 does apply.

Attach up to the maximum number of 35 pages of <u>double-spaced</u> narrative (no smaller than <u>12 point font</u>) ordered in the subject areas indicated within the proposal type. If it can be written in less than the maximum pages, please do so (avoid "filler"). Up to 10 additional pages of essential appendices may be included at the discretion of the applicant. Appendices cannot be used to give required narrative information. Pictures, charts, illustrations or diagrams are encouraged in the narrative or appendices to assist reviewers in fully understanding the proposed scope of work. Data sources must be identified.

If the project is for a regional facility (must meet the requirements outlined in the Regional Facilities section of the RFP), clearly indicate so. Include the names of the partnering counties and their individual data which supports the project and responds to the requested narrative points.

| 1.               | PROJECT NEED   |  |  |  |  |  |  |
|------------------|--|--|--|--|--|--|--|
| Bed Construction |  |  |  |  |  |  |  |
| B: 1.01          | Describe the findings of the needs assessment completed by the county.   |  |  |  |  |  |  |
| B: 1.02          | Provide a county jail system overview (e.g.; capacity, ADP and other relevant factors), including a description of other current or planned construction. If the county has an AB 900 award(s), indicate such and identify the number of beds to be constructed and current stage of planning or construction for this project(s). |  |  |  |  |  |  |
| B: 1.03          | Describe the system issues anticipated to be remedied by the new construction, such as: overcrowding, medical, or mental health beds.  |  |  |  |  |  |  |
| B: 1.04          | Describe the current trends in the number of arrests, bookings, releases due to lack of space and other relevant factors as they relate to the need for beds.  |  |  |  |  |  |  |
| B: 1.05          | Discuss the current approach to reducing the need for beds, including programs and alternatives to incarceration.  |  |  |  |  |  |  |
| B: 1.06          | Provide data showing the effectiveness/impacts of these alternatives.  |  |  |  |  |  |  |

| B: 1.07     | Describe any plans underway, or future plans, to implement alternatives to incarceration and their anticipated results.  |
|-------------|--|
| Progra      | m Space Construction   |
| PS:<br>1.01 | Describe the process for determining the need for program space.   |
| PS:<br>1.02 | Describe the current approach to offender programming (i.e., use of current program space, types of programs, and services) for custody and non-custody offenders.   |
| PS:<br>1.03 | Describe what least restrictive alternatives have been put in place to address the needs of the population intended to be served by this proposal.   |
| PS:<br>1.04 | Describe the gaps and deficiencies in current programming for custody and non-custody offenders, and which of these gaps or deficiencies will be addressed with proposed program space construction funding. |
| PS:<br>1.05 | Describe the approach taken to determining the kind of programming that will take place in the new program space.  |
| PS:<br>1.06 | Provide information and data supporting the county's need for program space.   |
| PS:<br>1.07 | Indicate the approach to alternatives to incarceration and how the program will assist in managing the jail population.  |
| PS:<br>1.08 | Describe the need for programming that could assist with the jail population management.   |

| 2.          | SCOPE OF WORK   |
|-------------|---|
| All Pro     | jects   |
| A: 2.01     | Detail the full scope of work that is the subject of this proposal, including a comprehensive description of the number and types of beds (if any), program spaces, and other core and ancillary spaces; indicate whether this is new stand-alone construction, an addition to an existing facility, or space that is being remodeled or renovated. |
| Bed Co      | nstruction  |
| B: 2.01     | Describe the planning process that resulted in this bed construction scope of work.   |
| B: 2.02     | Describe the relationship between stated needs and the planned construction.  |
| B: 2.03     | Describe the anticipated beneficial outcomes of the new bed construction.   |
| B: 2.04     | Define the staffing that will be required to operate the new construction.  |
| Progra      | m Space Construction  |
| PS:<br>2.01 | Describe the planning process used to develop the design for the construction of program space.   |
| PS:<br>2.02 | Describe the relationship between stated needs and the proposed program space construction.   |
| PS:<br>2.03 | Define the features of this program space construction that make it suitable for the intended programming.  |

| PS:<br>2.04 | Describe plans to implement and operate programs in the space.                      |  |
|-------------|---|--|
| PS:<br>2.05 | Describe the anticipated beneficial outcomes of the new program space construction. |  |

| 3.          | OFFENDER MANAGEMENT AND PROGRAMMING  |
|-------------|--|
| Bed Co      | nstruction   |
| B: 3.01     | Describe how the proposed construction will address the county's offender management goals regarding use of secure detention   |
| B: 3.02     | Describe how the proposed bed construction aligns with the Community Corrections Partnership (CCP) plan.   |
| В: 3.03     | Describe the use of, or plans to use, offender assessment(s) and other interventions to address jail population management, including objective tools or instruments to manage the offender population, such as pretrial assessments, etc. |
| B: 3.04     | Describe the county's planned construction in relation to the expected need for beds in the future.  |
| Progra      | m Space Construction   |
| PS:<br>3.01 | Describe how this program space construction will address the county's offender management goals.  |
| PS:<br>3.02 | Describe how the program space construction aligns with the CCP plan.  |
| PS:<br>3.03 | Describe the programming to be conducted in the new program space.   |
| PS:<br>3.04 | Describe how the program space will foster a quality reentry model and seamless reentry process.   |
| PS:<br>3.05 | Describe collaborative partnerships that will provide services within the program space and provide continuity through the reentry and community supervision process.  |
| PS:<br>3.06 | Describe the sources of financial support (i.e., Medi-Cal, other federal sources, etc.) that will be accessed to aid in the delivery of programs.  |
| PS:<br>3.07 | Describe the offender assessment(s) and the process for determining the programming offenders (custody and non-custody) will receive.  |
| PS:<br>3.08 | Describe the approach to the principles and objectives of evidence-based programming that will be incorporated to reduce recidivism, including program evaluation.   |
| PS:<br>3.09 | Define the staff qualifications necessary to present the planned programming (e.g., staff training certification).   |
| PS:<br>3.10 | Describe the target population and estimated numbers of individuals to be served daily and annually in the program space. Describe how you arrived at those estimates.   |

| 4.   | ADMINISTRATIVE WORK PLAN   |
|------|--|
| 4.01 | Describe the plan for project management and administration, including key positions and responsibilities. |
| 4.02 | Describe the current state of the county's project planning process.                                       |

| 4.03 | Describe the county's readiness to proceed with the project. |
|------|--|
| 4.04 | Describe the construction project timeline.                  |

| 5.   | BUDGET REVIEW AND REASONABLENESS  |
|------|---|
| 5.01 | Justify the amount of state financing requested for the planned construction.   |
| 5.02 | Describe the anticipated benefits/impact of the construction in relation to construction costs (including any fiscal benefits). |
| 5.03 | Describe steps that the county has taken to minimize costs of this project.   |
| 5.04 | Describe efforts to leverage other sources of funds (e.g., federal) for program delivery.                                       |
| 5.05 | Detail the cost effectiveness of this construction project, including from a population management perspective.                 |

**Section 5: Narrative** 

# 1.

# **Project Need**

# <u>B: 1.01</u>

As stated in the Jail Facilities Needs Assessment 2013 Update ("2013 Needs Assessment Update"), based on an evaluation of existing jail facilities and recent historical jail inmate population trends, it is evident that the County of Fresno has faced, and continues to face a number of ongoing adult detention system related issues, including:

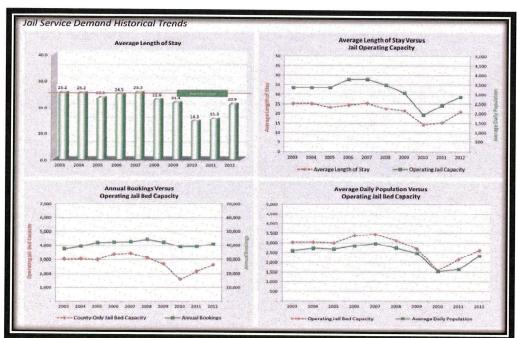
a.) Insufficient jail bed capacity (be it funded operational, or physical capacity; b.) A disparity between the types of inmate housing units needed versus the profile of the inmates being held; c.) The continued aging of the South Annex Jail and the eventual need to replace its 686 jail-beds, of which 187 are non-operational; d.) Striving to expand alternative to incarceration programs and progressive programming for inmates; and, e.) The inevitable increase in jail bookings and jail-bed demand that will occur due to county population growth.

The County of Fresno is faced with existing and long term jail operating and physical capacity deficiencies. These issues combined with the Federal Consent Decree's cap on the Jail's inmate population and the implementation of AB 109 has continued to result in: a.) early inmate releases for sentenced inmates; b.) releases of pre-trial inmates that otherwise would have been detained; and c.) suppressed booking rates. There is a direct correlation between jail capacity, the average length of stay, bookings, and the average daily population. It is evident that since before 2008, the jail's population has been

# **Section 5: Narrative**

significantly (and in a sense artificially) suppressed due primarily to financial constraints, when compared to long-term historical trends prior to 2008 and the recession.

For reference, in year 2012, Order of the Court Releases (related to the Federal Consent Decree) for the sentenced population resulted in 37,919 jail days not being served than otherwise the system would have incurred, which translates into supplanted need of 104 jail beds. Also, recognize that the sentenced population represents only 37.9% of the total population. Unfortunately, as part of the 2013 Needs Assessment Update, it was not feasible to determine the amount of jail days not incurred by the pre-trial population. Hence, the County of Fresno must make a conscious decision relative to the detention levels it is willing to fund versus offenders being released with shorter length of stays in the jail, be they sentenced or pre-trial inmates.



2013 Needs Assessment Update

# <u>B: 1.02</u>

# **Section 5: Narrative**

The existing jail facilities are comprised of five primary buildings, commonly known as:

The Main Jail, North Annex, South Annex, Satellite Jail (now closed), and the Kitchen.

|                | Address               | Sq.<br>Ft. | Built | Age   | Rated Capacity | Primary Use   |
|----------------|-----------------------|------------|-------|-------|----------------|---|
| Main Jail      | 1225 "M" Street       | 220,167    | 1989  | 24    | 1064           | Inmate Housing, Admin Offices,<br>Infirmary, Intake/Release |
| North Annex    | 1265 "M" Street       | 195,661    | 1993  | 20/10 | 1152           | Inmate Housing, Superior Courts                             |
| South<br>Annex | 2280 Fresno<br>Street | 91,962     | 1941  | 72    | 528            | Inmate Housing, Medical, Laundry                            |
| Satellite Jail | 110 "M" Street        | 10,800     | 1986  | 27    | 0              | Closed  |

2013 Needs Assessment Update



Jail Facilities - Downtown Campus

**Section 5: Narrative** 

Main Jail: The Main Jail is a six-story structure which was constructed in 1989. In 2002, the County carried out a minor expansion of the facility to increase the capacity of the clothing area. Even though this building is nearly 24 years



old, and a number of inmate support areas have operated, and currently *operate* significantly above the originally intended design capacity, the facility remains in relatively good condition. Consequently, the Project Team recommended in the 2013 Needs Assessment Update that the County retain this facility for detention purposes over the 25-year planning horizon of this study and beyond.

North Jail; The North Jail is a five-story structure constructed in 1993. Originally a three-story structure, three housing floors were added in 2002. Four of the floors are used almost exclusively for housing and all housing units were



originally designed as dormitories to hold 64 beds each, on a double bunk basis. However, due to overcrowded conditions, the County obtained an Alternative Means of Compliance in 1995 from the Board of State and Community Corrections to triple bunk the entire facility, despite such bunking being in conflict with Title 24 regulations.

**Section 5: Narrative** 

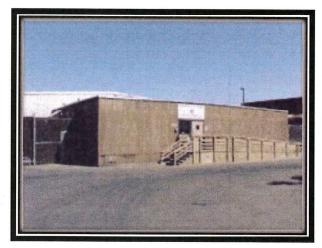
South Annex; This four-story facility was built in the 1940's. Although the facility is structurally sound, the building is no longer efficient for housing inmates in its current configuration because of its antiquated non-podular housing design.



This results in inefficient staff to inmate ratios and more difficult supervision of inmates.

Further, inmates have to be escorted to the roof recreation yards for exercise.

Satellite Jail; The Satellite Jail was constructed as a temporary facility in 1986. The facility is comprised of five, triple-wide portable trailers. Four trailers were used for inmate housing, and the fifth housed administrative functions. All



trailers have exceeded their life span. Due to its distance from the Jail Campus, the Project Team recommended in the 2008 Jail Facilities Needs Assessment and Master Plan (2008 Plan), that the County explore alternative uses for the site. Shortly thereafter, the County closed this facility due to operational cost constraints and given its poor condition and lack of functionality it will not be reopened. The site however, could be redeveloped for detention, or other County uses.

**Section 5: Narrative** 

# <u>B: 1.03</u>

The oldest facility in the system is the South Annex Jail. Built in 1941 it has undergone multiple remodels, and expansions. It is made up of linear housing units on the north facing Fresno Street, dorms on the 1<sup>st</sup> floor, and metal cells inside a main structure of concrete and concrete masonry units in the 2<sup>nd</sup>, 3<sup>rd</sup>, and 4<sup>th</sup> floors of the main structure. The facility structural grid and design does not allow for direct line of sight supervision by Correctional Officers. Correctional staff must supervise inmates in an indirect manner through solid metal walls or bars. This facility was described in the 2013 Needs Assessment Update as one of the most dangerous jails in the country for both staff and inmates.

Due to obsolete equipment the entire 1<sup>st</sup> floor of the <u>South Annex Jail houses no inmates</u>. However, 2 entry points to this facility must be manned by sworn officers. The high staffing requirements, along with the limited number of inmates housed makes the South Annex Jail inefficient and less safe to continue to operate as stated in the Needs Assessment.

The South Annex Jail does not have adequate space to provide programs, training, or treatment to special needs inmates.

Also, mechanical systems such as HVAC, electrical, and plumbing are in disrepair and would need to be replaced if the South Annex Jail were to remain operational.

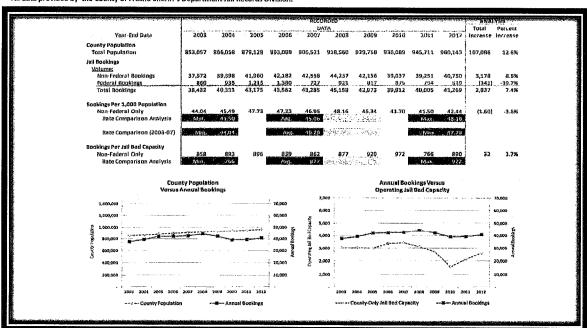
Furthermore, it should be noted that South Annex Jail has recently come under scrutiny though a Class Action suit filed by the "Prison Law Office and Disability Rights California"

### **Section 5: Narrative**

against the County of Fresno. In this suit plaintiffs allege inadequate supervision at the 1940's era jail, and the dangers it poses to inmates. The plaintiffs also allege lack of constitutionally-adequate medical and mental health care for inmates housed at the Fresno facilities including the South Annex Jail.

### **B**: 1.04

Bookings increased from 37,572 in 2003 to 40,750 in 2012 which equals a net increase of 3,178 year over year, or 8.5%. The increase in bookings was lower than the total county population increase of 12.5%. In 2012 funding from AB 109 was introduced and the number of available jail beds increased. Early releases slowed and arresting agencies again began to arrest suspects and book them into the county jail rather than release them in the field.



All data provided by the County of Fresno Sheriff's Department Jail Records Division

# **Section 5: Narrative**

In January 2013 the jail opened the last remaining closed housing floor of the North Annex. This resulted in the total bed inventory of 3,291. These beds were quickly occupied by the end of January as shown in the snapshot of that month's ADP of 3,249 or 99% of the systems rated bed capacity. This rapid filling of the newly reopened beds has been attributed to the continued implementation of AB 109 by the State.

| Countly Population Total Population Total Population Total Population Total Population Total Population Total Report Population Non-Federal Bookings Total Report Population Non-Federal Immates  7,599 7,717 7,2682 7,217 7,2682 7,289 7,289 7,289 7,290 7,209 7, | (487)<br>(74)<br>(413)<br>(413)<br>3,178<br>(341)<br>2,837<br>(271)<br>(115)<br>(386)<br>(0.00433<br>(524)<br>253<br>(271)<br>(4)<br>ANAI       | 12.69 3.99 ] -14.69 ] -23.49 ] -18.69  8.59 -39.79 7.4% 3.63.29 3.0.0045 ] -25.09 50.49 ] -10.49   |
|--|---|--|
| Total All Bod Physical Capacity   3,346   3,346   3,346   3,346   3,378   3,778   3,478   3,   | 132<br>619<br>(487)<br>(74)<br>(413)<br>3,178<br>(341)<br>2,837<br>(271)<br>(115)<br>(386)<br>4 0.00433<br>(524)<br>253<br>(271)<br>(4)<br>ANAI | 3.99    -14.69   -23.49   -18.69   -39.79   -39.79   -49   -10.49   -13.29   -10.49   -25.09   -10.49   -17.49   |
| Total Jalf Bod Physical Capacity   3,346   3,346   3,346   3,346   3,778   3,778   3,478   3   | (487)<br>(74)<br>(413)<br>(413)<br>3,178<br>(341)<br>2,837<br>(271)<br>(115)<br>(386)<br>(0.00433<br>(524)<br>253<br>(271)<br>(4)<br>ANAI       | 8.59<br>-33.49<br>-13.69<br>-13.69<br>-39.79<br>-49.49<br>-10.49<br>-10.49<br>-25.09<br>50.49<br>-17.49<br>-17.49<br>-17.49  |
| Federal Contract Bieds 316 303 354 396 351 362 383 349 284 242 County-Only Jail Bad Capacity 5,030 3,043 2,992 3,892 3,827 8,116 2,685 1,874 2,148 2,617 Jail Bookings  Molume:  Non-Federal Bookings 860 995 1,215 1,380 727 921 817 875 754 519 Total Bookings 38,432 40,333 43,175 43,562 43,285 45,158 42,973 39,912 40,005 41,269 Combinal Average Daily Population Non-Federal Immates 2,599 2,717 2,682 2,836 2,953 2,733 2,469 1,530 1,642 2,328 Federal Immates 316 303 354 395 355 369 376 384 281 201 Total ADP Average Daily Population By Court Status (Non-Federal Prisoners Only) Pre-Sentenced 2,097 2,058 2,089 2,170 2,115 1,828 1,678 1,257 1,348 1,573 Sentonced 502 659 593 673 838 905 791 273 294 755 All Immates Combined 2,599 2,717 2,682 2,833 2,454 2,953 2,733 2,469 1,530 1,642 2,328 Average Laugth of Stay All Immates Combined 2,599 2,717 2,682 2,833 2,595 2,733 2,469 1,530 1,642 2,328 Average Laugth of Stay All Inmates Combined 2,599 2,717 2,682 2,833 2,555 2,138 14.31 15.27 20.85 Average Laugth of Stay All Inmates Combined 2,599 2,717 2,682 2,833 24.54 25.33 22.55 21.38 14.31 15.27 20.85 Average Laugth of Stay All Non-Federal Inmates 25.25 25.17 23.33 24.54 25.33 22.55 21.38 14.31 15.27 20.85 Average Laugth of Stay All Non-Federal Only All Advances and All Advances and All Non-Federal Only All Advances and All Advan | (74)<br>(413)<br>3,178<br>(341)<br>2,837<br>(271)<br>(115)<br>(386)<br>(0.00433<br>(524)<br>253<br>(271)<br>(4)<br>ANAI<br>Total                | -14.69<br>  -23.49<br>  -18.69<br>  -18.69<br>  -18.69<br>  -18.69<br>  -18.29<br>  -18.29<br>  -18.29<br>  -18.29<br>  -25.09<br>  -10.49<br>  -17.49<br>  -17.49   |
| Main      | 3,178<br>(341)<br>2,837<br>(271)<br>(115)<br>(386)<br>0,00433<br>(524)<br>2,53<br>(271)<br>(4)<br>ANAI  | 8.59<br>39.79<br>7.49<br>10.49<br>13.29<br>0.0045<br>-25.09<br>50.49<br>1.749<br>1.7515  |
| Mon-Federal Bookings   37,572   39,398   41,960   42,182   42,558   44,237   42,156   39,037   39,251   40,755     Federal Bookings   38,432   40,333   43,175   43,562   43,285   45,158   42,973   39,912   40,005   41,269     Total Bookings   38,432   40,333   43,175   43,562   43,285   45,158   42,973   39,912   40,005   41,269     Combinand Average Delity Population   Non-Federal Inmates   2,599   2,717   2,682   2,836   2,953   2,733   2,469   1,530   1,642   2,328     Faderal Inmates   316   303   354   386   351   369   376   344   281   201     Total ADP   2,915   3,020   3,036   3,232   3,304   3,102   2,845   1,874   1,923   2,529     ADP Percent of Jail Capacity   96,2%   99,2%   101,5%   95,6%   96,4%   99,6%   106,0%   119,1%   89,7%   96,69     Average Dally Population By Court Status (Non-Federal Prisoners Only)     Pre-Sentenced   2,097   2,058   2,089   2,170   2,115   1,828   1,678   1,257   1,348   1,573     Sentenced   5,02   659   5,93   673   838   905   791   273   2,94   755     All Immates Combined   2,599   2,717   2,682   2,843   2,953   2,733   2,469   1,530   1,642   2,328     Average Length of Stay   All Non-Federal Immates   25,25   25,17   23,33   24,54   25,33   22,55   21,38   14,31   15,27   20,85     Average Length of Stay   All Non-Federal Inmates   25,25   25,17   23,33   24,54   25,33   22,55   21,38   14,31   15,27   20,85     Average Length of Stay   All Non-Federal Inmates   25,25   25,17   23,33   24,54   25,33   22,55   21,38   14,31   15,27   20,85      Average Length of Stay   All Non-Federal Inmates   All    | (341) 2,837 (271) (115) (386) 0,00433 (524) 253 (271) (4) ANAI Total  | 39.79<br>7.49<br>3.642<br>3.643<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045 |
| Non-Federal Bookings   37,572   39,398   41,960   42,182   42,558   44,237   42,156   39,037   39,251   40,750     Federal Bookings   360   995   1,215   1,380   727   921   817   875   754   519     Total Bookings   38,432   40,333   43,175   43,562   43,285   45,158   42,973   39,912   40,005   41,269     Combined Average Daily Population   Non-Federal Immates   2,599   2,717   2,682   2,836   2,953   2,733   2,469   1,530   1,642   2,328     Federal Immates   2,599   2,717   2,682   2,836   3,531   369   3,513   369   3,511   369   365   | (341) 2,837 (271) (115) (386) 0,00433 (524) 253 (271) (4) ANAI Total  | 39.79<br>7.49<br>3.642<br>3.643<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045 |
| Federal Bookings   860   935   1,215   1,380   7.27   921   817   875   754   519  | (341) 2,837 (271) (115) (386) 0,00433 (524) 253 (271) (4) ANAI Total  | 39.79<br>7.49<br>3.642<br>3.643<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045<br>3.00045 |
| Total Bookings 38,432 40,333 43,175 43,562 43,285 45,198 42,973 39,912 40,005 41,269  Combined Average Daily Population Non-Federal Inmates 2,599 2,717 2,682 2,836 2,953 2,733 2,469 1,530 1,642 2,328 federal Inmates 316 303 354 396 353 369 376 344 281 201  Total ADP 2,915 3,020 3,036 3,232 3,304 3,102 2,845 1,874 1,923 2,529 ADP Percent of Jail Capacity 96.2% 99.2% 101.5% 95.6% 96.4% 99.6% 106.0% 119.1% 89.7% 96.63  Average Daily Population By Court Status (Non-Federal Prisoners Only) Pre-Sentenced 2,097 2,058 2,089 2,170 2,115 1,828 1,678 1,257 1,348 1,573 5entenced 502 659 593 673 838 905 791 273 294 755 All inmates Combined 2,599 2,717 2,682 2,843 2,953 2,733 2,469 1,530 1,642 2,328 Average Length of Stay All Non-Federal Inmates 25,25 25.17 23.33 24.54 25.33 22.55 21.38 14.31 15.27 20.85 TRENDS ANALYSIS  Year-End Data 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 Bookings Per 1,000 Population Non-Federal Only Rate Comparison Analysis Min. 31.59 Avg. 46.95 48.16 45.34 41.70 41.50 42.44 Max. 48.16 Avg. 46.99 Avg.  | 2,837<br>(271)<br>(115)<br>(386)<br>(0.00433<br>(524)<br>253<br>(271)<br>(4)<br>ANAI  | 7.4%  7.4%  7.4%  7.4%  7.4%  7.4%  7.4%  7.4%  7.4%  7.4%  7.4%  7.4%  7.4%  7.4%   |
| Non-Federal Inmates  | (115)<br>(386)<br>6 0.00433<br>(524)<br>253<br>(271)<br>(4)<br>ANAI   | 364%<br>-13.2%<br>0.004s<br>-25.0%<br>50.4%<br>1-17.4%   |
| Federal Immates  | (115)<br>(386)<br>6 0.00433<br>(524)<br>253<br>(271)<br>(4)<br>ANAI   | 364%<br>-13.2%<br>0.004s<br>-25.0%<br>50.4%<br>1-17.4%   |
| Total ADP  | (386)<br>0.00433<br>(524)<br>253<br>(271)<br>(4)<br>ANA)<br>Total   | ) -13.29<br>3 0.0045<br>) -25.09<br>50.49<br>) -10.49<br>) -17.49  |
| ADP Percent of Jail Capacity 96.2% 99.2% 101.5% 95.6% 96.4% 99.6% 106.0% 119.1% 89.7% 96.69  Average Dally Population By Court Status (Non-Federal Prisoners Only) Pre-Sentenced 2,097 2,058 2,089 2,170 2,115 1,828 1,678 1,257 1,348 1,573 Sentenced 502 659 593 673 838 905 791 273 294 755 All inmates Combined 2,599 2,717 2,682 2,843 2,953 2,733 2,469 1,530 1,642 2,328  Average Length of Stay All Non-Federal Inmates 25,25 25.17 23.33 24.54 25.33 22.55 21.38 14.31 15.27 20.85  TRENDS ANALYSIS  Year-End Data 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012  Bookings Per 1,000 Population Non-Federal Only 44.04 45.49 47.73 47.23 46.95 48.15 45.34 41.70 41.50 42.44  Rate Comparison Analysis Min. 41.50 Avg. 49.00 2005 2006 2007 2008 2009 2010 2011 2012  Bookings Per Jail Bad Capacity Non-Federal Only 858 893 896 839 862 877 920 972 766 890 Rate Comparison Analysis Min. 750 Avg. 8372 372 373  Jail ADP Per 1,000 County Population   | (524)<br>253<br>(271)<br>(4)<br>ANAI  | 0.0045<br>-25.0%<br>50.4%<br>-10.4%<br>-17.4%  |
| Avarage Daily Population By Court Status (Non-Federal Prisoners Only)  Pre-Sentenced 2,097 2,058 2,089 2,170 2,115 1,828 1,678 1,257 1,348 1,573 5entenced 5.02 659 593 673 838 905 791 273 294 755 All inmates Combined 2,599 2,717 2,682 2,843 2,953 2,733 2,469 1,530 1,642 2,328 Average Length of Stay All Non-Federal Inmates 25,25 25,17 23,33 24,54 25,33 22,55 21,38 14,31 15,27 20,85 TRENDS ANALYSIS  Year-End Data 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 ANALYSIS ANALYS | (524)<br>253<br>(271)<br>(4)<br>ANAI  | 30.49<br>50.49<br>-10.49<br>-17.49   |
| Pre-Sentenced         2,097         2,058         2,089         2,170         2,115         1,828         1,678         1,257         1,348         1,573           Sentenced         502         659         593         673         838         905         791         273         294         755           All inmates Combined         2,599         2,717         2,682         2,843         2,953         2,733         2,469         1,530         1,642         2,328           Average Langth of Stay         All Non-Federal Inmates         25,25         25.17         23.33         24.54         25.33         22.55         21.38         14.31         15.27         20.85           TRENDS           ANALYSIS         TRENDS           Year-End Data         2003         2004         2005         2006         2007         2008         2009         2010         2011         2012           Bookings Per 1,000 Population         Non-Federal Only         44.04         45.49         47.73         47.23         46.95         48.16         45.34         41.70         41.50         42.44           Rate Comparison (2003-07)         Min.         41.50         Avg.         46.29         4  | 253<br>(271)<br>(4)<br>ANAI   | 50.4%<br>) -10.4%<br>) -17.4%  |
| Sentenced   So2   659   593   673   838   905   791   273   294   755  | 253<br>(271)<br>(4)<br>ANAI   | 50.4%<br>) -10.4%<br>) -17.4%  |
| All inmates Combined 2,599 2,717 2,682 2,843 2,953 2,733 2,469 1,530 1,642 2,328  Average Length of Stay All Non-Federal inmates 25,25 25,17 23,33 24,54 25,33 22,55 21,38 14,31 15,27 20,85  TRENDS ANALYSIS  Year-End Data 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012  Bookings Per 1,000 Population Non-Federal Only 44,04 45,49 47,73 47,23 46,95 48,16 45,34 41,70 41,50 42,44 Rate Comparison Analysis Min. 41,50 Avg. 45,00 Min. 41,50 Avg. 45,00 Min. 41,50 Avg. 45,00 Min. 41,50 Avg. 46,29 Min. 47,73  Bookings Per Jail Bad Capacity Non-Federal Only 858 893 896 839 862 877 920 972 766 890 Rate Comparison Analysis Min. 750 Avg. 377 Avg. 377 Min. 41,00 Max. 972  Jail ADP Per 1,000 County Population  | (271)<br>(4)<br>ANAI<br>Total   | 10.49<br>-17.49<br>Lysis   |
| Average Length of Stay All Non-Federal Inmates 25,25 25.17 23.33 24.54 25.33 22.55 21.38 14.31 15.27 20.85  TRENDS  Vear-End Data 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012  Bookings Per 1,000 Population Non-Federal Only Rate Comparison Analysis Min. 31.50  Rate Comparison (2003-07)  Mill. 41.03 Avg. 45.49  Avg. 46.29  Max. 47.73  Bookings Per Jail Bad Capacity Non-Federal Only Rote Comparison Analysis Min. 31.50  Avg. 46.29  Max. 47.73  Avg. 46.29  Max. 47.73  Jail ADP Per 1,000 County Population  | (4)<br>ANAI<br>Total  | ) -17.4%<br>LYSI <u>5</u>  |
| All Non-Federal Inmates 25.25 25.17 23.33 24.54 25.33 22.55 21.38 14.31 15.27 20.85  TRENDS ANALYSIS  Year-End Data 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012  Bookings Per 1,000 Population Non-Federal Only 44.04 45.49 47.73 47.23 46.95 48.16 45.34 41.70 41.50 42.44 Rate Comparison Analysis Min. 41.50 Avg. 49.06 Min. 41.04 Avg. 46.29 Max. 47.73  Bookings Per Jail Bad Capacity Non-Federal Only 858 893 896 839 862 877 920 972 766 890 Rate Comparison Analysis Min. 750 Avg. 377 Min. 41.04 Avg. 377 Max. 972  Jail ADP Per 1,000 County Population   | ANAI<br>Total   | LYSIS  |
| TRENDS ANALYSIS  Year-End Data  2003 2004 2005 2006 2007 2008 2009 2010 2011 2012  Bookings Per 1,000 Population Non-Federal Only Rate Comparison Analysis  Rate Comparison (2003-07)  Min. 41.04 45.49 47.73 47.23 46.95 48.16 45.34 41.70 41.50 42.44  Min. 41.50 42.44  Avg. 46.29  Max. 48.10  Bookings Per Jail Bed Capacity Non-Federal Only Rate Comparison Analysis  Min. 760 890 Rate Comparison Analysis  Min. 760 890 Avg. 377  Jail ADP Per 1,000 County Population  | ANAI<br>Total   | LYSIS  |
| ANALYSIS   | Total   |  |
| Year-End Data   2003   2004   2005   2006   2007   2008   2009   2010   2011   2012  | Total   |  |
| Bookings Per 1,000 Population  | 1 tones   |  |
| Non-Federal Only   44,04   45,49   47,73   47,23   46,95   48,16   45,34   41,70   41,50   42,44     Rate Comparison (2603-07)   Mill.   44,04   Avg.   46,29   Max.   47,73     Bookings Per Jail Bad Capacity   858   893   896   839   862   877   920   972   766   890     Rate Comparison Analysis   Mill.   766   Avg.   377   377   377   378   377   378   377   378   377   378   37   | increase  | Increase   |
| Non-Federal Only   44.04   45.49   47.73   47.23   46.95   48.16   45.34   41.70   41.50   42.44   43.49   41.70   41.50   42.44   43.49   43.00   43.00   43.40   4   | į   |  |
| Rate Comparison (2003-07) Min. 41.04 Avg. 46.29 Max. 47.73  Bookings Per Jail Bed Capacity Non-Federal Only 858 893 896 839 862 877 920 972 766 890 Rate Comparison Analysis Min. 760 Avg. 877 Max. 972  Jail ADP Per 1,000 County Population  | (1.60)  | -3.6%  |
| Bookings Per Jail Bad Capacity   858   893   896   839   862   877   920   972   766   890   891   892   893   894   895   8   |   |  |
| Non-Federal Only 858 893 896 839 862 877 920 972 766 890 Rate Comparison Analysis Min. 750 Avp. 877 Max. 972 Jall ADP Per 1,000 County Population  | Í   |  |
| Rate Comparison Analysis Min. 766 Avg. 877 Max. 972  Jall ADP Per 1,000 County Population  | 1   |  |
|  |   | 3.7%   |
|  |   |  |
| ADP Per 1,000 Pop 3.05 3.19 3.14 3.33 3.46 3.20 2.89 1.79 1.92 2.73 Rate Comparison Analysis Min. 1.79 Avg. 2.87   |   | -10.4%   |
| Rate Comparison (2003-07) Min. 3:05. Avg. 3:23 (25) (2003-07) Max. 3:46  | į   |  |
| Average Length of Stay   | į   |  |
| ADP Per 1,000 Pop 25.25 25.17 23.33 24.54 25.33 22.55 21.38 14.31 15.27 20.85  | (4.40)  | -17.4%   |
| Rate Comparison (2003-12) Min. 14.31. Avg. 21.80 West 1753 Max. 25.33  |   |  |
| Rate Comparison (2003-07) Min. 23:33 Avg. 24.72 (2.2.45) (3.2.55) (Max. 25.33  |   |  |
| Distribution of ADP by Court Status  | i   |  |
| Pre-Sentenced 81% 76% 78% 76% 72% 67% 68% 82% 82% 689  | 5   |  |
| Sentenced 19% 24% 22% 24% 28% 33% 32% 18% 18% 329  |   |  |

2013 Needs Assessment Update, Daniel C. Smith and Associates, Inc.

**Section 5: Narrative** 

|   |   |             |        |                      | TREN   | DS  |          |                      |         |       | ANAL     | YSIS   |
|---|---|-------------|--------|----------------------|--|---|----------|----------------------|---------|-------|----------|--------|
|   | ANALYSIS                                    |             |        |                      |  |   |          |                      |         | Total | Percent  |        |
| Year-End Data                                   | 2003  | 2004        | 2005   | 2006                 | 2007   | 2008  | 2009     | 2010                 | 2011    | 2012  | Increase |        |
| Average Daily Population By Gender              | To Advention to common mile the discount of |             |        |                      |  |   |          |                      |         |       |          |        |
| Male  |   |             |        |                      |  | 2,708   | 2,490    | 1,684                | 1,707   | 2,207 | (501)    | -18.59 |
| Female  |   |             |        | CONTRACTOR OF STREET |  | 395   | 356      | 190                  | 216     | 322   | (73)     | -18.59 |
| Total ADP                                       |   | •           |        |                      |  | 3,103   | 2,846    | 1,874                | 1,923   | 2,529 | (574)    | -18.59 |
| Distribution of Daily Population By G           | ender                                       |             |        |                      |  |   |          |                      |         |       |          |        |
| Male  |   |             |        |                      |  | 87.3%   | 87.5%    | 89.9%                | 88.8%   | 87.3% | 0.0%     | 0.09   |
| Female  |   |             |        |                      |  | 12.7%   | 12.5%    | 10.1%                | 11.2%   | 12.7% | 0.0%     | 0.09   |
|   |   |             |        |                      |  |   |          |                      |         |       |          |        |
| Average Daily Population by Primary<br>Felony   | Charge                                      |             |        |                      |  | 2.002   | 7.551    | . 700                |         |       |          |        |
| Misdemeanor                                     |   |             |        |                      |  | 2,902   | 2,661    | 1,799                | 1,857   | 2,459 | (443)    | -15.39 |
| Total ADP                                       |   | THE RESERVE |        |                      |  | 201   | 185      | 75                   | 66      | 71    | (130)    | -64.79 |
| Total ADP                                       | -   | -           | •      | •                    |  | 3,103   | 2,846    | 1,874                | 1,923   | 2,530 | (573)    | -18.59 |
| astly, based on the                             |   |             |        |                      |  |   |          | e Daily P<br>Offense |         | n     |          |        |
| provided above, and l<br>from the 2008 plan, th | by revi                                     | ewing       |        |                      |  |   |          |                      |         |       |          |        |
|   |   |             |        |                      |  |   |          | 2.8%                 |         |       |          |        |
| and continues to be c<br>elons, which compris   |   |             |        |                      |  | COLUMN TO SERVICE STATE OF THE PARTY OF THE |          |                      |         |       |          |        |
| 97% of the total inma                           |   |             |        |                      |  |   |          |                      |         |       |          |        |
|   | to pope                                     | alation     | 111 20 | 12                   |  |   |          |                      | 97.2%   |       |          |        |
| 77 70 Of the total lillia                       |   |             |        |                      | 35 10 20 20 20 20 20 20 20 20 20 20 20 20 20 |   |          |                      |         |       |          |        |
| or wo or the total lilling                      |   |             |        |                      |  |   |          |                      |         |       |          |        |
| or the total lillina                            |   |             |        |                      |  |   | ■ Felony | <b>=</b> 1           | Misdeme | anor  |          |        |

2013 Needs Assessment Update, Daniel C. Smith and Associates, Inc.

Under the Federal Consent Decree the Sheriff continues to release both sentenced and Pre-Trial inmates. Since January 1, 2013, 7,385 inmates have been released early or prior to adjudication of their case. On average 1,133 pre-trial (92%) and 98 sentenced (8%) inmates are released per month.

# <u>B: 1.05, 1.06</u>

The Sheriff's Jail Division, and the County of Fresno Probation Department, provide a variety of programming that focuses on reducing recidivism rates and the jail population. Although the County has strived to expand these programs within financial

### **Section 5: Narrative**

constraints, it must place even more emphasis on doing so, especially relative to creating new, and/or expanding existing programs that aid jail inmates in transitioning back into the community and/or provide alternatives to incarceration, in light of AB 109. The following inmate programs are currently being provided to jail inmates:

- Transition from Jail to Community (TJC initiative in conjunction with National Institution of Corrections)
- Religious Programing
- Alcohol Anonymous (AA)/Narcotics Anonymous (NA)
- Celebrate Recovery
- General Education Development
- English as a Second Language
- Parenting Education
- Pre-Trial Release Program
- Work Furlough
- Inmate Work Crew Programs

Below is a summary of inmate program participation levels for programs where records were maintained, as of mid-year 2012. As shown, the participation levels are very low for all programs, and when combined only slightly over 10% of the entire jail was able to participate.

# **Section 5: Narrative**

| <u>Program</u>                | Male | Female | Total     |
|-------------------------------|------|--------|-----------|
| Alcohol/Narcotics Anonymous   | 19   | 71     | 90        |
| General Education Development | 19   | 25     | 44        |
| Relationship Building         | 28   | 23     | 51        |
| Parenting Education           | 24   | 25     | <u>49</u> |
| Total                         | 90   | 144    | 234       |

Alternatives to Incarceration include the following Probation operated programs: Adult Offender Work Program, Work Furlough Electronic Monitoring, Deferred Entry of Judgment Adult Drug Court, Post-Conviction Drug Court, Proposition 36, and Adult Day Reporting Center.

| Program Description                         | FY-2010-11 | FY-2011-12 |
|---|------------|------------|
| Adult Offender Work Program                 | 3,087      | 2,217      |
| Work Furlough Electronic Monitoring         | 78         | 46         |
| Deferred Entry of Judgment Adult Drug Court | 1,404      | 1,488      |
| Post-Conviction Drug Court                  | 158        | 168        |
| Proposition 36                              | 1,782      | 1,851      |
| Adult Day Reporting Center                  | N/A        | N/A        |
| Total Participation                         | 6,509      | 5,770      |

# **B**: 1.07

There are currently no plans to implement new alternative to incarceration programs.

The lack of facilities, and the inability to safely segregate various classifications of inmates, keeps the Sheriff and Probation staff from implementing programs.

**Section 5: Narrative** 

**Program Space Construction** 

PS: 1.01

In the last year the County of Fresno has had several consultants evaluate the current

medical and behavioral health services provided to inmates. The majority of behavioral

health services are provided in the South Annex Jail. This facility was built in the 1940's.

The design of the building allows for indirect supervision only for correctional officers.

This leads to the disruption of communication between staff and inmates and limits the

amount of critical information available to the officers. Mentally ill inmates can be

victimized by predatory inmates and by groups that achieve dominance in their housing

areas due to this type of supervision.

Due to an aging infrastructure, stable temperatures in the housing areas cannot be

maintained. In the summer, temperatures in the facility can be as high as 90 degrees,

and in the winter, the temperatures can get as low as 60 degrees in the facility. High

indoor temperatures may increase the risk of inmates on antipsychotic meds to have a

decrease in tolerability to the medications, which can lead to life threatening

complications. High indoor temperatures may also lead to inmates having hyperthermia

(high body temperature), which can progress to neurological damage or death.

Unusually hot or cold indoor temperatures can cause stress to the inmates, which can

lead to violent behavior within the facility. The current facility is not conducive to

behavioral health or other Offender Program services. It is difficult for staff to provide

direct services to inmates and to conduct group counseling sessions.

**Section 5: Narrative** 

PS: 1.02

The County of Fresno offers case management services for all offenders in custody who are interested in mental health services, require and/or need our mental health services. The County offers weekly and daily contacts to monitor an offender's mental health to prevent decompensating. The County offers shift checks on at risk individuals. Medication and crisis intervention services are offered to all in custody offenders. However, there is no centralized place for services. The current facility is not designed

for providing behavioral health services. There are currently no services provided to out

of custody offenders.

PS: 1.03

The Jail Psychiatric Services Program approach to treatment includes individual counseling, psycho-education groups, medical examination, and medication administration as the primary means of medical intervention.

Patients in crisis or on watch for suicide are isolated and observed on a frequent and periodic basis. Physical restraints are used as a last resort, such as when the inmates' safety or the safety of others is at risk.

PS: 1.04

Currently the existing facility is not designed to conduct programs for non-custody offenders. The new proposed facility will allow Jail Psychiatric Services and Inmate Programs Services providers to provide individual and group counseling sessions to offenders involved in Day Reporting programming. The new facility will also allow

### **Section 5: Narrative**

program providers to offer transitional programs to in custody offenders that are close to their release date. The current facility has minimal space for staff to offer group counseling sessions to offenders in custody. The Jail Psychiatric Services Program is currently assigned 2,300 Square Feet for staff. The lack of independent/localized temperature controls in the facility lead to an inadequate environment for conducting behavioral health and other programs. The current facility is not designed for efficient direct services. There are many areas in the current facility that make it difficult to observe offenders while not in the program element.

# **PS: 1.05**

Evaluations from outside consultants have consistently indicated that the current facility is not conducive to providing optimal programing services to in-custody offenders due to the layout of the jail and the lack of temperature controls in the facility. Also, due to a lack of suitable space, Jail Psychiatric Services is unable to provide services to offenders involved in Day Reporting programs. Adequate space is essential to expanding services to in-custody and out of custody offenders. Current reports show that the County of Fresno has a high level of recidivism compared to statewide rates. Expanding behavioral health and other services to offenders both in and out of custody will lead to reduced recidivism rates.

# PS: 1.06

The County has continued to maintain and expand existing Alternative Incarceration Programs, as well as to establish new programs where financially feasible. As will be

### **Section 5: Narrative**

evidenced, the programs below and offender participation rates have had a significant impact on reducing the jail's full-time inmate population and the proposed increase to these programs should further assist in reducing inmate populations.

Adult Offender Work Program: The Adult Offender Work Program places defendants who are sentenced to 90 days in jail or less on work assignments with participating community and governmental agencies in lieu of jail confinement.

Work Furlough Electronic Monitoring: The Work Furlough/Electronic Monitoring

Program is an alternative to serving time in the County Jail for those persons who are sentenced to more than 30 days in custody, and have been referred to the program by the local courts.

<u>Deferred Entry of Judgment Adult Drug Court Program:</u> This program places appropriate candidates, on a minimum 18 months supervision.

Post Conviction Drug Court (PCDC) Program: This endeavor is a grant-funded program designed to provide supervision and treatment for a maximum of 150 participants convicted of felony drug charges. The Court places these offenders on formal felony probation to include standard conditions of probation in the PCDC program.

Supervision, drug testing, treatment, and regular Court reviews encompass this 18-month drug court program.

Adult Day Reporting Center (ADRC) Programs: These programs are onsite cognitive restructuring modules designed as Evidence Based Practices and construed to: change an offender's adverse thinking patterns, provide education, and job training to enable long-term employment, and hold offenders accountable during the day. The goals of the Page 15 of 35

### **Section 5: Narrative**

Adult Day Reporting Center are to reduce offender re-arrests and recidivism, assist offenders in successful community reentry by providing needed services, and increase public safety by holding offenders accountable. These goals will be achieved by providing skill-based learning opportunities, educational and vocational training, and intensive community supervision.

# **Alternative to Incarceration (ATI) Programs Participation Levels:**

The exhibit below aggregates the participation levels and/or numbers of offenders completing programs for the fiscal year ending June 30, 2011 and fiscal year ending June 30, 2012. Unfortunately, data demonstrating the actual reduction of jail days produced by these programs could not be produced. However, the Needs Assessment Project Team believes it is substantial. To provide some perspective, if one applied the average length of stay per inmate in year 2012 (which was 20.85 days) to the level of ATI program inmate participants for that year, there would have been a total reduction of 120,304 jail days, which equates to reduction of 330 jail beds. Regardless, the County strives to continue and expand these programs, despite budget constraints. The data also shows that the numbers of persons participating in these programs has declined slightly since 2011, and indeed, this has been the case relative to these programs for the previous five years. With the proposed expansion of available space and program offerings the County believes participation will no longer decrease and result in a reduction of recidivism.

**Section 5: Narrative** 

| Program<br>Description                              | FY-2010-11<br>Participants |       |
|---|----------------------------|-------|
| Adult Offender Work Program                         |                            |       |
| Offenders Completing Program                        | 3,087                      | 2,21  |
| Work Furlough Electronic Monitoring                 |                            |       |
| Offenders Completing Program                        | 78                         | 40    |
| Deferred Entry of Judgment Adult Drug Court Program |                            |       |
| Placed on DEJ 345                                   | 345                        | 439   |
| DEJ Bench Warrant Cases 1059                        | 1,059                      | 1,049 |
| Total on DEJ  | 1,404                      | 1,488 |
| Post Conviction Drug Court (PCDC) Program           |                            |       |
| PCDC Felony Probationers                            | 95                         | 104   |
| PCDC Probationers on Warrant Status                 | 63                         | 64    |
| Total under Supervision                             | 158                        | 168   |
| Proposition 36                                      |                            |       |
| Total under Supervision                             | 1,782                      | 1,85  |
| Adult Day Reporting Center (ADRC) Programs          |                            |       |
| No Data Available                                   | -                          |       |

2013 Needs Assessment Update

# **PS: 1.07**

The new facility would allow outside medical, psychiatric, and program staff much easier access to residential and day-reporting inmates and jail medical staff for purposes of treatment, training, and coordination of care. It would also allow for easier, safer, and more meaningful contacts between inmates and their families and other significant supports (e.g. Religious communities, community-based organizations), and provide for a residential and day-reporting/ visitation environment that has more respect for the humanity of the inmates and their families, and is more conducive to the health (including mental health), safety, and well-being of the inmates who live there and the staff who work there. The new facility will also allow the program to offer transitional services to in custody inmates as they get close to their release date.

# PS: 1.08

The Jail Services Programs expect that the new facility will result in the following:

### **Section 5: Narrative**

- Prevention of the manifestation of medical and/or mental illness in some inmates who might otherwise develop illness in the current environment.
- Earlier identification and treatment of mild to moderate illness, resulting in the prevention of more severe, manifestations of illness in offender in custody and out of custody.
- 3. Earlier identification and more competent care for the most severely ill offenders who may be in need of a higher level of care. This will allow the most severely ill offenders to be sent out to more appropriate level of care, which is in the best interest of the health of the most severely ill offenders and offenders who live alongside the offender.
- 4. Easier and safer transition back to the jail and improved monitoring of offenders who are returning from higher levels of care and are recovering from severe illness.
- 5. Improved ability to connect inmates to various services upon release from jail and improved ability to support day-reporting and other alternatives to traditional residential incarceration.
- 6. A reduction in violence in the jail and the community related to improvements in mental health services to out of custody and in custody offenders.
- 7. A reduction in hospitalization costs, disabilities, and recidivism.
- 8. Improvement in staff morale, productivity, and job satisfaction which leads to positive environment around the offenders in the new facility.

### **Section 5: Narrative**

# 2. SCOPE OF WORK

# **All Projects**

### New 300 Bed Facility

# Close South Annex Jail Upon Opening New West Annex Jail

**Total Beds (current 499)** 

300 (proposed)

**Total Project Cost** 

\$87,993,000

**Increase/Decrease Yearly Operating Cost** 

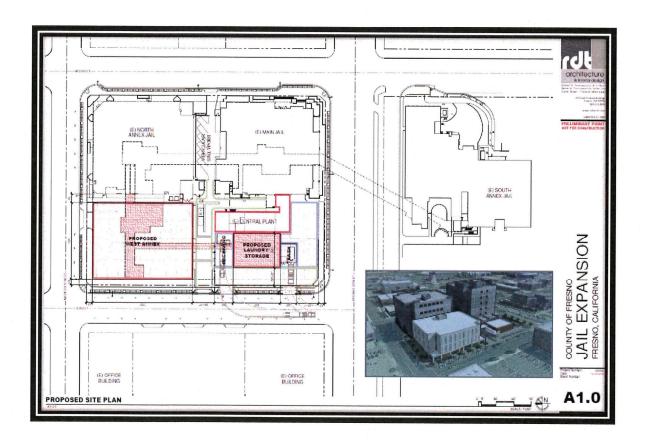
(\$3,900,000)

# A: 2.01

- Construct new 3 floor, (5 story) 300 bed medium and maximum security facility west of the North Annex Jail.
- Close the existing 1940 era linear design South Annex Jail (528 Board Rated beds). Currently only 499 of these beds are usable due to equipment deterioration and malfunctions making the actual net loss of beds 199.
- The County of Fresno Jail System will realize a net reduction of 228 Board Rated beds (even though the South Annex Jail is rated to hold 528 inmates due to inoperable/un-repairable HVAC, mechanical, and antiquated security equipment and systems only 379 are usable. This makes the true net loss of 79 Board Rated beds.
- Will replace inefficient, high labor intensive linear cells with new generation pods and allow for greater observation and supervision of inmates.
- Construct new centralized video visitation.

# **Section 5: Narrative**

- Construct new receiving and warehouse.
- Construct tunnel extension from North Annex through New West Annex ending in the receiving warehouse.
- Provide necessary housing, treatment and program space for special needs pretrial and sentenced inmates with behavioral health and health issues



# **Bed Construction**

# B: 2.01

In 2008, the County of Fresno contracted with Daniel C. Smith and Associates, Inc. to perform a needs assessment for the County of Fresno Jail Facilities. This needs assessment was updated March 2013 by the same company. An audit was done of past

### **Section 5: Narrative**

California Board of State and Community Corrections (BSCC) Inspections, as well as Grand Jury Reports and the Federal Court Order in Cruz vs. the County of Fresno. All note the issues our facilities face with overcrowding, outdated obsolete facilities, lack of program and treatment space for special needs inmates.

As discussed above, the County of Fresno has a pending class action law suit filed by the Prison Law Office and Disability Rights California. The plaintiffs allege unsafe housing conditions (SAJ), and inadequate medical and mental treatment for inmates housed in the County of Fresno Jail.

### B: 2.02

Construction of the new three floor 300 bed facility will replace the outdated linear style South Annex Jail, and allow for its closure. The proposed program based housing units will address the lack of appropriate housing for special needs inmates. It will provide for efficient safe observation and supervision of inmates. The video visitation will allow for reassignment of correctional officers to be appropriately assigned to supervise inmates rather that perform clerical functions. Construction of mental health staff offices, treatment, and program space adjacent to the newly constructed behavioral health housing units, will address issues with providing adequate mental health treatment.

**Section 5: Narrative** 

<u>B: 2.03</u>

The design of the proposed pod style housing areas will allow for in-pod services such as

medical and mental health as well as program space for re-entry services. It will also

incorporate in-pod video visitation. This design decreases the amount of inmate

movement while increasing visual supervision. The new bed construction will allow for

better management of our classification system and allows for increased monitoring of

the inmate population.

<u>B: 2.04</u>

Our plan is to close the South Annex Jail, once the new facility is constructed and

operational, and reassign existing personnel to new West Annex Jail in order to operate

the proposed 300 bed facility.

**Program Space Construction** 

PS 2.01

The County of Fresno Sheriff's Office in conjunction with the County of Fresno Public

Health and Behavioral Health Departments have worked together to design much

needed program spaces that will meet current and future inmate needs. The new

construction provides for programming space in the pod design. The construction of

mental health programming space will allow for enhanced programming opportunities

for special needs inmates. Day Reporting will also occur in the newly constructed

administration and program space located on the 1st floor of the new West Annex Jail.

PS 2.02

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### **Section 5: Narrative**

Critically needed program space will be provided in the new construction. It will provide functionality, security and safety enhancements. The new space provides for more effective management of inmates needs while in custody and in preparing them for release.

### **PS 2.03**

The new program spaces will meet all current BSCC and ADA requirements. It will be cost effective and staff efficient allowing us to provide a wider variety of programming to inmates who will be serving longer sentences in our local jail facility.

### **PS 2.04**

The Probation Department will be funding programs through funding received from the State of California. This will include the services of an in custody re-entry program provided. Additional programs are funded through Child Support Services, the County of Fresno Jail Ministry, Volunteer Programs such as NA/ AA and Celebrate Recovery. The AB 109 Community Corrections Partnership (CCP) has allotted funding for Correctional and Civilian Staff in order to support program implementation and oversight.

### PS 2.05

Providing the program space necessary to allow inmates the opportunity to complete programs, court ordered classes, ministry services, substance abuse counseling, and job readiness training in order to effectively transition the inmate for release in to the community.

**Section 5: Narrative** 

3. OFFENDER MANAGEMENT AND PROGRAMMING

**Bed Construction** 

B: 3.01

The proposed construction of the West Facility will aid the county in removing the inadequate housing areas currently being used to house the jail's mentally ill

population. While the number of beds will decrease, this will result in more effective

programing and treatment for those afflicted with mental illnesses.

B: 3.02

Proposed construction allows for numerous small program spaces, allowing Evidence

Based Programming (EBP) to be provided to smaller groups of participants. Use of the

Static Risk and Offender Needs Guide (STRONG) assessment tool to determine the

criminogenic need of the inmates in custody will allow staff to target specific Evidence

Based Practices (EBP) to the population as directed by the Community Corrections

Partnership. Further integration with the County of Fresno Probation and other county

partnerships, will continue to further a push towards an increase in Transition from Jail

to Community (TJC) programming.

B: 3.03

Currently using the STRONG assessment tool with our Transition from Jail to Community

population. Also, Turning Point is using the ASI (Addiction Severity Index) to assess the

AB109 population that they serve. Future plans are to implement the use of an

### **Section 5: Narrative**

Evidence Based pre-trial assessment tool to assess the pre-trial population for alternative placements and pre-trial release.

### B: 3.04

The county's current planned construction addresses the need for future beds by increasing the amount of in-custody and out of custody services offered to the offender population in an effort to reduce recidivism thus having an impact on the proposed increase of jail beds needed due to the population growth of the county. This project will also allow the county to replace an outdated, high labor intensive facility with a modern, current design facility that can meet the inmates medical and mental health care and treatment needs in a cost-effective manner.

### **Program Space Construction**

### PS: 3.01

The proposed construction significantly increases the available classroom/multi-purpose room space and adds a Day Reporting Center to facilitate increased supervision of those on post release supervision. With the increase of programming space, Behavioral Health and Medical Health programs will be expanded allowing for the implementation of EBP's that are targeted to the criminogenic needs of the offender as determined by the various assessment tools being and to be used.

### **PS: 3.02**

Provides for additional beds for the housing and programming of Mentally and Medically ill offender, as well as space to provide programming to this special needs

### **Section 5: Narrative**

population. Also provides programming areas to afford inmates with an alternative to in-custody status through the development of a Day Reporting Center with adequate program space to deliver Cognitive Behavioral Restructuring, Substance Use Treatment and other programs to address the identified criminogenic needs of the population. The overall addition of these spaces and the resulting increased cooperation with Probation and other elements of the CCP will further the county's overall plan to reduce recidivism and increase public safety.

### **PS: 3.03**

Programs to be provided to inmates housed in the new construction and through the proposed Day Reporting Center:

- Cognitive Behavioral Restructuring
- SUD (Substance Use Disorders)
- Parenting/Relationship Building
- Anger Management
- Life Skills
- Employment Readiness
- GED (General Education Development)
- AA/NA meetings and Celebrate Recovery
- Mental Health counseling
- Religious Programming
- Pre-Trial Release Program

**Section 5: Narrative** 

PS: 3.04

Individuals housed in the new facility will be assessed and programming will be targeted

to the identified criminogenic needs and barriers to re-entry as identified in the STRONG

assessment. Those individuals enrolled in the Day Reporting Center program will also

receive the STRONG assessment and have their identified needs addressed via a case

plan.

PS: 3.05

the County of Fresno Department of Behavioral Health, Contracted Medical Services

provider, SERI (Sierra Education and Research Institute), Turning Point of Central

California, the County of Fresno Probation Department, the Fresno County Office of

Education, AA/NA Hospitals and Institutions Committees, the County of Fresno

Department of Social Services, various Community Based Organizations will be involved

in a global plan to more effectively transition inmates from incarceration to out of

custody services. By aiding in the facilitation of these programs through targeted EBP's

we intend to increase the overall approach to reducing recidivism.

PS: 3.06

Community Corrections Partnership, Inmate Welfare Fund, the County of Fresno

Department of Behavioral Health and the County of Fresno Health Department.

**Section 5: Narrative** 

### PS: 3.07

The County of Fresno Probation Department currently uses the STRONG assessment to determine the criminogenic needs of the Offender, which allows programming to be targeted to the needs of the individual.

### **PS: 3.08**

Offenders will be evaluated and assessed using a validated risk assessment tool to determine their risk to the community as well as their likelihood to appear for court hearings. Evaluation of assessment tools will occur on a yearly basis to ensure integrity and continuity. Individuals released will be tracked for a one year period of time to determine if they committed new offenses or failed to appear for court hearings once released. All programming provided to the population in custody or enrolled in the Day Reporting Center is required to be Evidence Based. Assessments, Motivational Interviewing, Cognitive Behavioral Restructuring and educational programs all follow evidence based models. All program providers will be required to provide an evaluation to the Sheriff's and Probation Departments that shows successful completion of the program and the recidivism of its participants.

### PS: 3.09

Staff assigned to provide any curriculum must be trained and certified. This includes but is not limited to Cognitive behavioral restructuring, Substance Abuse Treatment/Counseling, use and application of assessment tools as presented for use.

### **Section 5: Narrative**

### PS: 3.10

Target population will be offenders committed to the facility who present Behavioral Health or Medical Health issues. The Day Reporting population will consist of offenders who have been released from custody and enrolled in the Day Reporting program.

The exhibit below provides a summary of inmate program participation levels for programs where records were maintained, as of mid-year 2012. As shown, the participation levels are very low for all programs, and when combined only a little over 10% of the entire jail population participated in them. Part of the reason for these low rates is that inmates do not receive any credit for any of these programs if they were taken prior to their sentence. Because the inmates are aware of this, many have little motivation to participate. Given that 68% of the entire inmate population is presentenced, jail management (and the Needs Assessment Project Team) believes that participation rates would be much higher if the Courts would change their policies. With the increased housing of the AB109 population and the incentives proposed in AB624 there should be a significant increase in the amount of inmate participation.

### Males Females Total

| Program                               | Males | Females | Total |
|---------------------------------------|-------|---------|-------|
| Alcohol/Narcotics Anonymous           | 19    | 71      | 90    |
| General Education Development (GED)   | 19    | 25      | 44    |
| Relationship Building                 | 28    | 23      | 51    |
| Parenting Education                   | 24    | 25      | 49    |
| Total Participation Levels            | 90    | 144     | 234   |
| Total ADP June 2012                   |       |         | 2,281 |
| Participation Percentage of Total ADP |       |         | 10.3% |
| GED Exam Performance Levels           |       |         |       |
| Number of persons taking exam         | 39    |         |       |
| Number of persons passing exam        | 11    |         |       |
| Success Rate                          | 28%   |         |       |

**Section 5: Narrative** 

### 4. ADMINISTRATIVE WORK PLAN

The following individuals will be involved in Project Administration;

- The Chairman of the County of Fresno Board of Supervisors (BOS) will be the County official authorized to sign the Applicant's Agreement and his/her designee will submit the proposal for funding. The Chairperson and the County Administrative Officer will also be preauthorized to execute all necessary agreements to include but not limited to, Project Delivery and Construction Agreement, Right of Entry, Ground Lease, Facility Sub-Lease, and BSCC Construction Agreement.
- The County of Fresno Director of Public Works will act in the capacity of project manager and overall construction administrator.
- The County of Fresno Auditor- Controller/Treasurer-Tax Collector will be the project's financial officer.
- The Sheriff will assign an executive staff person as the department's contact from design through occupancy of the new facilities.

The County of Fresno's Administrative Officer shall coordinate with all participants to ensure the project's progress is reported to the BOS.

### 4.01

The County of Fresno has made significant investment of time and money into this project. The Board of Supervisors has appropriated the required 10% match toward the project. The commitment of local resources demonstrates the County's willingness to

### Section 5: Narrative

willingness to step up to the challenges presented to them due to the need to address specific bed and programming needs and the implementation of AB 109.

The County of Fresno Public Works has done an evaluation of the infrastructure at the Down Town Campus and is in the process of up-dating the EIR, space planning and Conceptual design have commenced and should be completed soon.

### <u>4.02</u>

The County has assembled a team of County level managers experienced in jail needs, design and construction of the new facility, and additional renovations to be done by the County in conjunction with the SB 1022 project.

### <u>4.03</u>

The County has assembled a team of County level managers experienced in jail needs, design and construction of the new facility.

### <u>4.04</u>

Upon receiving a conditional award from the SB 1022 grant and upon BSCC's establishment of the project, the County of Fresno will immediately proceed to the Design Development. If not yet completed CEQA will be completed by County Public Works and Planning. When granted a conditional award the County of Fresno will immediately retain the services of an architect and will move forward with the facility design.

### **Section 5: Narrative**

### 5. BUDGET REVIEW AND REASONABLENESS

### **5.01**

the County of Fresno is requesting \$79,194,000 in state funding and is committed to augmenting the maximum award to large counties with \$8,799,000 in matching funds. The 1940's era South Annex Jail is an old linear style jail that is dysfunctional for the type of inmate incarcerated and must be replaced or significantly upgraded. The County of Fresno considers providing appropriate inmate housing, treatment, programs, and safety as critical and has placed a high priority on this project for commitment of staff and financial resources. The County of Fresno faces a severe need for facilities and inmate services across our entire system. This project and the requested State funding addresses a significant portion of the immediate need created by the implementation of AB 109.

### **5.02**

The County of Fresno continues to build on the Detention Facilities Master Plan adopted in the mid-80's and regularly updated. The benefits of the reuse of an already vetted design and the slight modifications to the original design to further enhance operational efficiencies to meet the current needs including those recently identified by pending litigation, makes the design process significantly more streamlined and cost effective. The fiscal benefits of the design allow for reduced staffing costs, and using an existing design highlights those particular building systems, methods of construction and finishes that can benefit from value engineering to further achieve reduced costs in the

### **Section 5: Narrative**

construction of the facility. Closing the 70 year old South Annex Jail and replacing it with a modern efficient jail will significantly reduce annual maintenance and utility costs. The new West Annex Jail will take advantage of the existing central plant and cogeneration facility. This creates an economy of scale and will greatly reduce costs for all facilities.

### <u>5.03</u>

By developing and following a facility master plan and continually up-dating its needs assessment, the County of Fresno has been able to minimize the cost of expanding and up-grading its detention facilities. Since the County of Fresno began remodeling its jails in the mid 1980's it always anticipated the next phase of construction based on the Master Plan. Keeping this always in mind land, infrastructure, utilities, and connections have all been put in place as part of the current project, in order to minimize disruption to facility operations when new structures added in the future. This not only minimizes the need to provide these elements to the new project but minimizes excessive constructions costs associated with disruption of ongoing jail operations.

### <u>5.04</u>

the County of Fresno will investigate any funding that may be available from all sources to include Federal, State, and local. At this time no other sources have been identified.

### <u>5.05</u>

The project will streamline facility operations by closing the South Annex Jail. Currently, several fixed posts in the South Annex Jail are needed solely due to design. Several uniformed officers are needed to protect entrances and exits and have no inmate

### **Section 5: Narrative**

supervision responsibilities. The new facility will eliminate this issue and will provide staff and inmates a safer working and living environment. The design will allow the implementation of programs throughout the facility with additional programming space available to increase programming opportunities.

### SECTION 6: BOARD OF SUPERVISORS' RESOLUTION

All counties applying for SB 1022 financing must include a Board of Supervisors' resolution with the proposal submittal. The resolution must include the requisite components as outlined below. ("A" applies only to counties seeking the funding preference as described in the RFP – Funding Preference section.) For counties submitting multiple proposals (which requires participation in a regional facility as described in the RFP), separate resolutions for each proposal, with the necessary language contained in each resolution, is required.

A. All counties seeking to satisfy one or more of the funding preference criteria must provide the resolution language outlined below. Criterion #1 is mandatory if any funding preference is sought. Criteria #2, 3 and 4 are optional.

PREFERENCE CRITERION #1: Adequate County Contribution Funds In addition to all of the required documentation identified in the RFP, the following language must appear in the resolution:

| The County of  | _ (the   | "Cou   | nty") | is   | seeking   | g funding   |  |
|--|----------|--------|-------|------|-----------|-------------|--|
| preference for its proposed proj                               | ect with | in the | Adult | Loca | al Crimir | nal Justice |  |
| Facilities Construction Financ                                 | ing Pro  | ogram  | (the  | "SE  | 3 1022    | Financing   |  |
| Program"). As such, the Board of Supervisors of                |          |        |       |      |           |             |  |
| County does hereby represent, warrant and covenant as follows: |          |        |       |      |           |             |  |

- 1) <u>Lawfully Available Funds</u>. The county cash contribution funds, as described in the documentation accompanying the County's SB 1022 Financing Program Proposal Form, have been derived exclusively from lawfully available funds of the County.
- County Cash Contribution Funds Are Legal and Authorized. The payment of the county cash contribution funds for the proposed adult local criminal justice facility project (the "Project") (i) is within the power, legal right, and authority of the County; (ii) is legal and will not conflict with or constitute on the part of the County a material violation of, a material breach of, a material default under, or result in the creation or imposition of any lien, charge, restriction, or encumbrance upon any property of the County under the provisions of any charter instrument, bylaw, indenture, mortgage, deed of trust, pledge, note, lease, loan, installment sale agreement, contract, or other material agreement or instrument to which the County is a party or by which the County or its properties or funds are otherwise subject or bound, decree, or demand of any court or governmental agency or body having jurisdiction over the County or any of its activities, properties or funds; and (iii) have been duly authorized by all necessary and appropriate action on the part of the governing body of the County.

- 3) No Prior Pledge. The county cash contribution funds and the Project are not and will not be mortgaged, pledged, or hypothecated by the County in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest by the County. In addition, the county cash contribution funds and the Project are not and will not be mortgaged, pledged, or hypothecated for the benefit of the County or its creditors in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest in favor of the County or its creditors. The County shall not in any manner impair, impede or challenge the security, rights and benefits of the owners of any lease-revenue bonds sold by the State Public Works Board for the Project (the "Bonds") or the trustee for the Bonds.
- 4) <u>Authorization to Proceed with the Project</u>. The Project proposed in the County's SB 1022 Financing Program proposal is authorized to proceed in its entirety when and if state financing is awarded for the Project within the SB 1022 Financing Program.

## PREFERENCE CRITERION #2: Real Estate Due Diligence The following statement must appear in the resolution:

The County is seeking funding preference for submittal of the complete initial real estate due diligence package.

## PREFERENCE CRITERION #3: CEQA Compliance One of the following two statements must appear in the resolution:

The County is seeking funding preference for submittal of documentation evidencing that compliance with CEQA has been fully completed for the proposed project, and further is certifying that all related statutes of limitation have expired without challenge.

### Or:

The County is seeking funding preference for submittal of documentation evidencing that compliance with CEQA has been fully completed for the proposed project, and is certifying that all challenge has been completely resolved in a manner that allows the project to move forward as proposed.

## PREFERENCE CRITERION #4: Authorization of Project Documents The following language must appear in the resolution; the bracketed

and underlined information must be updated as appropriate to be consistent with the person(s) each county authorizes to execute the respective project documents:

The County is seeking funding preference associated with review of and authorization to execute the project documents required within the SB 1022 Financing Program. As such, the Board of Supervisors of \_ County does hereby approve the form of the Project Delivery and Construction Agreement, the Board of State and Community Corrections Jail Construction Agreement, the Ground Lease, the Right of Entry for Construction and Operation, and the Facility Sublease. [Chairman of the Board of Supervisors, the Chief Executive Officer of the County and the Chief Operations Officer of the County], or their designees (collectively, the "Authorized Officers"), acting alone, is hereby authorized for and in the name of the County to execute, and the Clerk to the Board of Supervisors is authorized to attest, the Project Delivery and Construction Agreement, the Board of State and Community Corrections Jail Construction Agreement, the Ground Lease, the Right of Entry for Construction and Operation, and the Facility Sublease, in substantially the form hereby approved, with such additions thereto and changes therein as are required by the BSCC or the State Public Works Board to effectuate the SB 1022 Financing Program and as condition to the issuance of the

Each of the Authorized Officers is authorized to execute these respective agreements at such time and in such manner as is necessary within the SB 1022 Financing Program. Each of the Authorized Officers is further authorized to execute, acknowledge and deliver any and all documents required to consummate the transactions contemplated by the Project Delivery and Construction Agreement, the Board of State and Community Corrections Jail Construction Agreement, the Ground Lease, the Right of Entry for Construction and Operation, and the Facility Sublease.

Bonds. Approval of such changes shall be conclusively evidenced by the execution and delivery thereof by any one of the Authorized Officers each

of whom, acting alone, is authorized to approve such changes.

# B. For all counties, except as otherwise noted below, the Board of Supervisors' resolution for the project shall contain the following:

- Names, titles and positions of County Construction Administrator, Project Financial Officer and Project Contact Person.
- Authorization of appropriate county official to sign the Applicant's Agreement (page two of Proposal Form) and submit the proposal for funding.
- Assurance that the County will adhere to state requirements and terms of the agreements between the County, the Board of State and Community Corrections and the State Public Works Board in the expenditure of any state financing allocation and county contribution funds.

- Assurance that the County has appropriated, or will appropriate after notification of conditional award of financing but before state/county financing agreements, the amount of county cash contribution identified by the County on the financing program proposal form submitted to the Board of State and Community Corrections; the County acknowledges the need to identify the source of funds for county cash contribution, and assures that the cash match contribution does not supplant (replace) funds otherwise dedicated or appropriated for construction activities. (This section does not apply to counties seeking the funding preference.)
- Assurance that the County will safely staff and operate the facility that is being constructed (consistent with Title 15, California Code of Regulations) within ninety (90) days after project completion.
- For Beds and Program Space proposals (that are NOT regional facility projects as defined in this RFP), include the following certification: The County certifies that it is not and will not be leasing housing capacity in this SB 1022 financed adult local criminal justice facility to any other public or private entity for a period of 10 years beyond the completion date of the adult local criminal justice facility.
- For Beds and Program Space proposals (that ARE regional facility projects as defined in this RFP), include the following certification: The County certifies that it is not and will not be leasing housing capacity in this SB 1022 financed adult local criminal justice facility for profit purposes to any other public or private entity for a period of 10 years beyond the completion date of the adult local criminal justice facility.
- (Provide the following site assurance for the adult local criminal justice facility at the time of proposal or not later than ninety (90) days following the Board of State and Community Corrections' notice of conditional award): Assurance that the County has project site control through either fee simple ownership of the site or comparable long-term possession of the site, and right of access to the project sufficient to assure undisturbed use and possession of the site, and will not dispose of, modify the use of, or change the terms of the real property title, or other interest in the site of facility subject to construction, or lease the facility for operation to other entities, without permission and instructions from the Board of State and Community Corrections. (This section does not apply to counties using a build-to-suit arrangement.)
- Attestation to \$\square\$ as the current fair market land value for the proposed new or expanded facility. (This can be claimed for on-site land value for new facility construction, on-site land value of a closed facility that will be renovated and reopened, or on-site land value used for expansion of an existing facility. It cannot be claimed for land value under an existing operational detention facility. If claimed as in-kind contribution, an independent appraisal will be required as a pre-agreement condition.

(This section applies only to counties that are claiming land value as part of the county's contribution. Further, this section does not apply to counties using a build-to-suit arrangement.)

### 1 SB1022 APPLICATION IN THE AMOUNT OF \$79,194,000 2 3 **REVIEWED & RECOMMENDED** By: FOR APPROVAL 4 5 6 10/22/13 Henry Perea, Chairman, **Board of Supervisors** 7 8 **REVIEWED & RECOMMENDED** 9 FOR APPROVAL: 10 11 12 JOHN NAVARRETTE ATTEST: County Administrative Officer 13 Bernice E. Seidel, Clerk to the **Board of Supervisors** 14 15 APPROVED AS TO LEGAL FORM: Kevin Briggs, County Counsel 16 17 18 19 **Deputy** 20 21 APPROVED AS TO ACCOUNTING FORM: VICKI CROW, Auditor-Controller/Treasurer-Tax Collector 22 23 24 25

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**Fund** 

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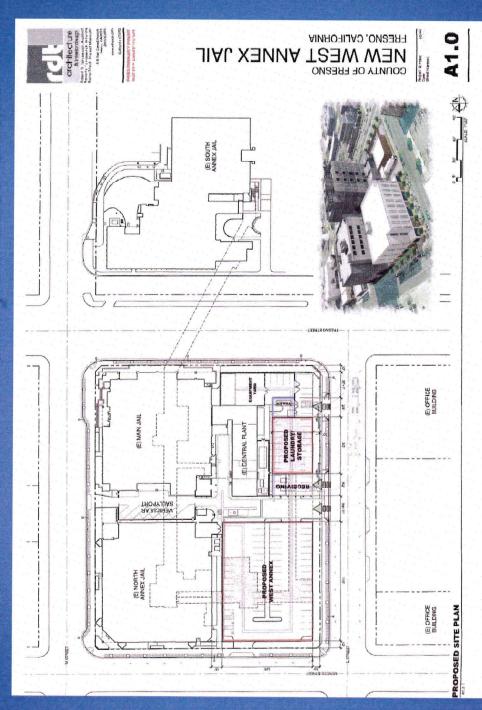
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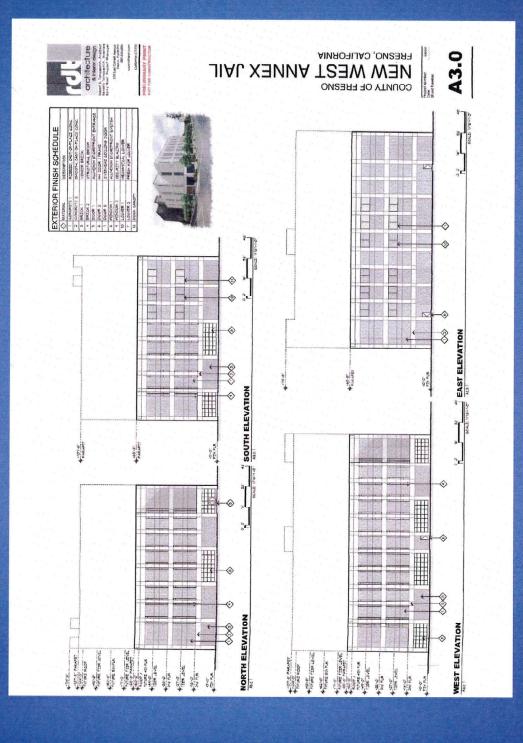


# New West Annex Jail

# New West Annex Jail Site Plan



# West Annex Elevations



# West Annex Elevations

