

**SUBMITTAL TO THE BOARD OF SUPERVISORS
COUNTY OF RIVERSIDE, STATE OF CALIFORNIA**

620



FROM: Probation Department

SUBMITTAL DATE:
April 2, 2015

SUBJECT: Approval of Resolution No. 2015-082 and Authorization of Submission of Riverside County's Comprehensive Multi-Agency Juvenile Justice Plan with Substantive Plan Modification; Districts – All; [N/A]

RECOMMENDED MOTION: That the Board of Supervisors:

1. Approve the attached Resolution No. 2015-082 authorizing the Chief Probation Officer to sign the Riverside County's Application (Attachment A) for approval of the Comprehensive Multi-Agency Juvenile Justice Plan;
2. Approve the Substantive Plan Modification to the Comprehensive Multi-Agency Juvenile Justice Plan (Attachment B) that encompasses the addition of the proposed programs for Restorative Justice: Victim Mediation Services, Tattoo Removal, and Gang Intervention for Teens;
3. Approve the Fiscal Year 2015-2016 Juvenile Justice Crime Prevention Act budget allocations which are based on receipt of Vehicle License Fees for fiscal year 2014-2015;
4. Authorize the Chief Probation Officer to have the authority to amend budget allocations, and sign corresponding MOU amendments, for the District Attorney's Office, Sheriff's Department and the City of Riverside Police Department, should a change in receipt of Vehicle License Fees occurs; and

Continued on page 2.

Mark A. Hake
Mark A. Hake
Chief Probation Officer

FINANCIAL DATA	Current Fiscal Year:	Next Fiscal Year:	Total Cost:	Ongoing Cost:	POLICY/CONSENT (per Exec. Office)
COST	\$ N/A	\$ N/A	\$ N/A	\$ N/A	Consent <input type="checkbox"/> Policy <input checked="" type="checkbox"/>
NET COUNTY COST	\$ N/A	\$ N/A	\$ N/A	\$ N/A	
SOURCE OF FUNDS: 100% Juvenile Justice Crime Prevention Act				Budget Adjustment: No	
				For Fiscal Year: 15/16	

C.E.O. RECOMMENDATION: **APPROVE**

BY: *Elizabeth J. Olson*
County Executive Office Signature Elizabeth J. Olson

MINUTES OF THE BOARD OF SUPERVISORS

On motion of Supervisor Ashley, seconded by Supervisor Tavaglione and duly carried by unanimous vote, IT WAS ORDERED that the above matter is approved as recommended.

Ayes: Jeffries, Tavaglione, Washington, Benoit and Ashley
Nays: None
Absent: None
Date: April 14, 2015
xc: Probation

Kecia Harper-Ihem
Clerk of the Board
By: *Kecia Harper-Ihem*
Deputy

Prev. Agn. Ref.: 3.40,5/24/11; 3.53,6/30/09 | District: | Agenda Number:

3-11

FORM APPROVED COUNTY COUNSEL
BY: *ANITA C. WILLIS*
DATE: 4-2-15

Departmental Concurrence

- A-30
- 4/5 Vote
- Positions Added
- Change Order

**SUBMITTAL TO THE BOARD OF SUPERVISORS, COUNTY OF RIVERSIDE, STATE OF CALIFORNIA
FORM 11:]**

DATE: April 2, 2015

PAGE: 2 of 3

RECOMMENDED MOTION: (continued)

5. Authorize the Chief Probation Officer to have the authority to sign non-monetary amendments to agreements with school districts and police departments for Youth Accountability Team program participation.

BACKGROUND:

Summary (continued)

The Riverside County Comprehensive Multi-Agency Juvenile Justice Plan at its inception, approved by the Riverside County Board of Supervisors on March 13, 2001, comprised three programs: the Youth Accountability Teams, a gang prevention program called the "Bridge Project" and the "Police Action Counseling Team," a violence prevention program. On May 24, 2011, the Riverside County Board of Supervisors approved the Riverside County Multi-Agency Juvenile Justice Plan update that consisted solely of the Youth Accountability Teams (YAT) program.

The Riverside County Probation Department (Probation), as the lead agency per the legislation, convened the Riverside County Juvenile Justice Coordinating Council (JJCC) on February 19, 2015, to review and vote on the revised Comprehensive Multi-Agency Juvenile Justice Plan for Fiscal Year 2015-2016. The JJCC is comprised of the County Board of Supervisors, Probation, the District Attorney's Office, the Sheriff's Department, the Mental Health Department, the Public Defender's Office, the Department of Public Social Services, Riverside Police Department, the Presiding Juvenile Court Judge, the Juvenile Justice Delinquency Prevention Commission, Riverside County Office of Education, and the participating Community Based Organizations. Probation presented a proposal to expand services to youth through three new programs in addition to the YAT program. These new programs are Restorative Justice: Victim Mediation Services, Tattoo Removal program, and the Gang Intervention for Teens (GIFT) program.

- Restorative Justice: Victim Mediation Services provide mediation services between the victim and offender. The goal of mediation is to allow the victim and offender to discuss the crime in a secure setting and develop an agreement to repair the harm done. Participation must be voluntary by both parties; there are no consequences for program refusal. This process has shown the highest rates of victim satisfaction and youth offender accountability in programs in other counties such as Santa Barbara County. Probation estimates the program will receive over 120 eligible cases annually.
- On September 29, 2012, California Governor Brown approved assembly bill 1959 establishing the California Volunteer Tattoo Removal Program. This legislation was established to help youth offenders between ages 14 and 24 who were tattooed for identification in gangs, sex trafficking or prostitution and are now wishing to remove their visible gang-related or anti-social tattoos. Probation is currently preparing a request for proposal to establish a county-wide list of vendors probation officers will be able to refer youth to once the program and funding are approved.
- The GIFT program is a pilot intervention program that provides services to youth that are at-risk of becoming involved in the gang subculture. This program, to be initiated by the Moreno Valley Regional Gang Task Force, provides education to parents of at-risk youth and includes a documentation component used for analyzing statistical data to measure success.

These proposed programs provide needed prevention and intervention services in addition to the YAT program which has teams located on middle and high school campuses in community locations from Blythe to Corona combining support from the District Attorney's Office, the Sheriff's Department, Community Based Organizations, police departments from participating cities, and school districts county-wide.

The JJCC unanimously approved the revised Comprehensive Multi-Agency Juvenile Justice Plan, including the three new programs, for the 2015-2016 fiscal year.

Impact on Residents and Businesses

Juvenile delinquency is a county-wide challenge that impacts the safety and well-being of Riverside County's citizens. Businesses suffer when juveniles steal from shop owners and blight neighborhoods with graffiti. In response to this challenge, Probation, in collaboration with the District Attorney, Sheriff/local police agencies, school districts and numerous community based organizations, established 18 YAT teams that are located in school districts throughout the county. YAT is funded through the State's JJCPA and provides a collaborative and integrated multi-agency approach to early intervention services and programs which are effective in preventing and suppressing juvenile delinquency. YAT also requires at-risk youth and less serious juvenile offenders to participate in meaningful community service projects that provide them with valuable learning experiences while enabling them to make positive contributions to their communities. The three proposed programs will provide additional methods towards crime prevention and intervention. Once implemented, results of the impact of the new programs will be more measurable.

Additional Fiscal Information

Probation also presented a budget plan and allocations based on the receipt of Vehicle License Fees for FY 2014-2015. Budget projections and allocations are as follows:

<u>Department</u>	<u>FY 2015-2016 Budget Allocations</u>
Probation	\$4,148,803
District Attorney	\$1,787,701
Sheriff	\$1,260,677
Riverside Police Department	\$135,000
Contracts	\$777,028
Total	\$8,109,209

The total proposed budget of \$8,109,209 includes the annual State allocation of \$6,368,910 and one time funds of \$1,740,299. A vote was taken and the JJCC unanimously agreed to accept the budget as proposed.

2
3 RESOLUTION NO. 2015-082

4 RESOLUTION OF THE BOARD OF SUPERVISORS OF THE COUNTY OF RIVERSIDE TO
5 APPROVE THE APPLICATION FOR SUBSTANTIVE MODIFICATION TO THE
6 COMPREHENSIVE MULTI-AGENCY JUVENILE JUSTICE PLAN
7

8 BE IT RESOLVED AND ORDERED by the Board of Supervisors of the County of Riverside,
9 State of California, in regular session assembled on April 14, 2015, which the Board of
10 Supervisors of the County of Riverside does hereby:

- 11 1. Authorize the Chief Probation Officer to sign the County's Application for Approval of the
- 12 County's Comprehensive Multi-Agency Juvenile Justice Plan;
- 13 2. Assure that the County of Riverside's Comprehensive Multi-Agency Juvenile Justice
- 14 Plan has been developed, reviewed, and provided to the Board of State and Community
- 15 Corrections (BSCC) in a format determined by BSCC;
- 16 3. Assure that the County of Riverside Board of Supervisors and the Juvenile Justice
- 17 Coordinating Council have reviewed and approved the County's Comprehensive Multi-Agency
- 18 Juvenile Justice Plan; and
- 19 4. Assure that the County of Riverside will adhere to the requirements of the Juvenile
- 20 Justice Crime Prevention Act (Chapters 353 and 475 of the Government Code) regarding the
- 21 submission of the Comprehensive Multi-agency Juvenile Justice Plan application or revision,
- 22 investment of allocated monies, including any interest earnings, expenditures of said funds, and
- 23 the submission of required reports to the BSCC.

ROLL CALL:

Ayes: Jeffries, Tavaglione, Washington, Benoit and Ashley
 Nays: None
 Absent: None

The foregoing is certified to be a true copy of a resolution duly adopted by said Board of Supervisors on the date therein set forth.

KECIA HARPER-HEM, Clerk of said Board
By:  Deputy

FORM APPROVED COUNTY COUNSEL
BY:  NEAL R. KIPNIS DATE: 

Attachment A
 JUVENILE JUSTICE CRIME PREVENTION ACT
 APPLICATION FOR CONTINUATION FUNDING AND/OR SUBSTANTIVE MODIFICATION TO
 COMPREHENSIVE MULTI-AGENCY JUVENILE JUSTICE PLAN

INSTRUCTIONS:

Before filling in the requested information, please save this application to your computer as a WORD document. E-mail the completed application, along with a copy of the Comprehensive Multi-Agency Juvenile Justice Plan (if it includes substantive modifications as defined below) and the JJCPA Program Outcome Template (if applicable), to the JJCPA Lead Field Representative, Nicole Woodman at Nicole.Woodman@bscc.ca.gov. If you need assistance, please contact Ms. Woodman by email or by phone at 916.322.1427.

PLEASE NOTE: Counties selecting Continuation Funding are not required to submit a new resolution; however, a new Board of Supervisors' Resolution is required for substantive plan modifications. Resolutions may be sent electronically or mailed to the attention of Nicole Woodman, Board of State & Community Corrections, 2590 Venture Oaks Way, Sacramento, CA 95833.

Section 1. County Information	
County Name	Riverside County Total Proposed JJCPA Expenditures \$ 8,109,209
Date of Application	May 1, 2015 Amount from 2015-16 allocation \$ 6,368,910
Plan Year (Fiscal Year)	2015-16 Amount from prior allocation(s) \$ 1,740,299
Application for (check those that apply):	<input checked="" type="checkbox"/> Continuation Funding <input checked="" type="checkbox"/> Substantive Plan Modification*
Substantive modifications to your county's Comprehensive Multi-Agency Juvenile Justice Plan (CMJJP) include, but are not limited to, those listed below. A CMJJP that includes substantive modifications must be submitted with this application. <ul style="list-style-type: none"> • Deleting or adding a program; • A major change in the target population served by a program; • Program changes not supported by the demonstrated effectiveness evidence provided in the current approved CMJJP; and • Significant changes in program outcomes that impact reporting requirements. 	
Chief Probation Officer	
Name	Mark A. Hake
Address	3960 Orange Street, Suite 600
City/Zip	Riverside, CA 92501
Telephone	951-955-2815 Fax 951-955-2843
E-mail	mhake@rcprob.us
Plan Coordinator	
Name	Shelly Davis Title Division Director
Address	1201 Research Park Dr., Suite 100
City/Zip	Riverside, CA 92507
Telephone	951-955-9466 Fax 951-955-9456
Email	sdavis@rcprob.us
Application Prepared By:	
Name	Julie L. Terrell Title Sr. Administrative Analyst
Telephone	951-955-0905
FAX	951-955-2851
E-mail	jterrell@rcprob.us

JUVENILE JUSTICE CRIME PREVENTION ACT APPLICATION FOR CONTINUATION FUNDING
AND/OR SUBSTANTIVE MODIFICATION TO COMPREHENSIVE MULTI-AGENCY JUVENILE JUSTICE PLAN

Section 2. Juvenile Justice Coordinating Council (JJCC)

List any changes to your JJCC.* Check here if there have been no changes.

Name/Agency of those Added/Deleted	Added	Deleted
Marion Ashley / Riverside County Board of Supervisor	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Jeff Stone / Riverside County Board of Supervisor	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Paul Zellerbach / Riverside County District Attorney	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Michael A. Hestrin / Riverside County District Attorney	<input checked="" type="checkbox"/>	<input type="checkbox"/>
F. Paul Dickerson III / Presiding Juvenile Court Judge	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Jacqueline C. Jackson / Presiding Juvenile Court Judge	<input checked="" type="checkbox"/>	<input type="checkbox"/>
/	<input type="checkbox"/>	<input type="checkbox"/>
/	<input type="checkbox"/>	<input type="checkbox"/>
/	<input type="checkbox"/>	<input type="checkbox"/>

*Note: Section 749.22 of the Welfare and Institutions Code, Chapter 325, Statutes of 1998, mandates the following membership on the Juvenile Justice Coordinating Council. (Additional members may be added.)

"The coordinating councils shall, at a minimum, include the chief probation officer, as chair, and one representative each from the district attorney's office, the public defender's office, the sheriff's department, the board of supervisors, the department of social services, the department of mental health, a community-based drug and alcohol program, a city police department, the county office of education or a school district, and an at-large community representative. In order to carry out its duties pursuant to this section, a coordinating council shall also include representatives from nonprofit community-based organizations providing services to minors."

Section 3. Plan Modification

Summarize proposed modifications to your plan with respect to each of the following:

- I. Changes in law enforcement, probation, education, mental health, health, social services, drug and alcohol and other resources that specifically target at-risk juveniles, juvenile offenders and their families: N/A
- II. Changes in the prioritization of the neighborhoods, schools, and other areas in the community that face a significant public safety risk from juvenile crime: N/A
- III. Changes in the continuum of responses to juvenile crime and delinquency that demonstrate a collaborative and integrated approach for implementing swift, certain and graduated responses to at risk youth and juvenile offenders: N/A

Section 4. Modifications to Current Programs

Provide the name and other requested information for each current program proposed for modification. (Copy this section if more than three programs are to be modified.)

Program Name: N/A
Proposed program modifications and reasons for change:
Changes to program outcomes, goals and/or outcome measures:
Program Name:
Proposed program modifications and reasons for change:
Changes to program outcomes, goals and/or outcome measures:
Program Name:
Proposed program modifications and reasons for change:
Changes to program outcomes, goals and/or outcome measures:

Section 5. Added/Deleted Programs

Provide all requested information for each program that will be added or deleted.

I. Name(s) of Deleted Program(s) (if any): N/A

II. Information for Added Program (Copy this section for each additional program to be added.)

A. Program Name: Restorative Justice: Victim Mediation Services

B. Target Population: Youths Ages 12-17

C. Estimated Annual Number of Clients Served: 120-150

D. Program Category: (check all that Apply)

Prevention Intervention Suppression Incapacitation

E. Describe the program's goals, youth who will be served, and services they will receive.

1. The program will support the healing process of victims, by providing a safe and controlled setting for them to meet and speak with the offender on a strictly voluntary basis. 2. Allow the offender to learn about the impact of the crime on the victim and to take direct responsibility for their behavior. 3. Provide an opportunity for the victim and offender to develop a mutually acceptable plan that addresses the harm caused by the crime.

F. Describe the collaborations that will occur with other agencies.

A contracted victim mediation provider will provide trained victim mediators to facilitate contact between appropriate victims of property or violent crimes and the juvenile offenders who committed the offense. In addition, the contracted provider will track performance measures and recidivism rates for program participants in an annual report.

G. Describe the basis upon which the programs, or elements thereof, have been demonstrated to be effective in reducing juvenile crime and/or delinquency (a pre-requisite for program approval).

In Santa Barbara County, Restorative Justice matters are referred to the community based organization, Conflict Solutions Center, a private nonprofit 501(c)(3) tax exempt organization. The Center provides trained Restorative Justice Mediators to conduct the mediations between the victim and the offender. The Santa Barbara County program model is proven effective in that approximately 73 percent of the youth that completed the program did not re-offend within a 12 month period following completion of the program.

H. Describe the nature and time frame(s) for implementation of the major program components.

Program Implementation will begin in Fiscal Year 2015/2016.

State law requires that the following outcomes be assessed for approved programs: arrest rate, rate of successful completion of probation, incarceration rate, probation violation rate, rates of completion of restitution and court-ordered community service, and annual per capita program costs. For added programs only, go to the "[Juvenile Justice Crime Prevention Act Outcome Template](#)" to provide the required information for these outcomes and any additional outcomes that will be used to assess the achievements of program participants. Email the completed template with this application.

II. Information for Added Program (Copy this section for each additional program to be added.)

A. Program Name: Tattoo Removal Program

B. Target Population: Wards of the Court, ages 14-21

C. Estimated Annual Number of Clients Served: 30-50

D. Program Category: (check all that Apply)

Prevention Intervention Suppression Incapacitation

E. Describe the program's goals, youth who will be served, and services they will receive.

Tattoo removal programs assist youth in dissolving any gang ties or negative affiliations associated with unwanted tattoos. In addition, having visible gang related or negative tattoos removed dramatically increases future employment opportunities.

F. Describe the collaborations that will occur with other agencies.

The Riverside County Probation Department will work with identified agencies willing to provide tattoo removal in exchange for community service hours and/or a reduced price.

G. Describe the basis upon which the program, or elements thereof, have been demonstrated to be effective in reducing juvenile crime and/or delinquency (a pre-requisite for program approval).

According to the California Health Care Safety Net Institute, tattoo removal programs have established protocols for clinical quality; however, an assessment tool has not been developed for measuring the non-clinical impact of tattoo removal in participants' lives. Most tattoo removal programs rely on feedback from former participants to evaluate strengths and weaknesses of the program.

H. Describe the nature and time frame(s) for implementation of the major program components.

Program Implementation will begin in Fiscal Year 2015/2016.

**JUVENILE JUSTICE CRIME PREVENTION ACT APPLICATION FOR CONTINUATION FUNDING
AND/OR SUBSTANTIVE MODIFICATION TO COMPREHENSIVE MULTI-AGENCY JUVENILE JUSTICE PLAN**

State law requires that the following outcomes be assessed for approved programs: arrest rate, rate of successful completion of probation, incarceration rate, probation violation rate, rates of completion of restitution and court-ordered community service, and annual per capita program costs. For added programs only, go to the "Juvenile Justice Crime Prevention Act Outcome Template" to provide the required information for these outcomes and any additional outcomes that will be used to assess the achievements of program participants. Email the completed template with this application.

II. Information for Added Program (Copy this section for each additional program to be added.)

A. Program Name: Gang Intervention for Teens (GIFT) Program

B. Target Population: Youths Ages 13-18

C. Estimated Annual Number of Clients Served: 60-80

D. Program Category: (check all that Apply)

Prevention Intervention Suppression Incapacitation

E. Describe the program's goals, youth who will be served, and services they will receive.

The Moreno Valley Regional Gang Task Force will facilitate an intervention program, previously funded by the Moreno Valley Police Department that provides intervention services to youth at risk of becoming involved in the gang subculture. The GIFT program is geared toward juveniles that have been identified as being "on the fence," so to speak, by school employees, law enforcement, or probation, for becoming gang members or affiliates.

F. Describe the collaborations that will occur with other agencies.

A multi-agency approach is enacted and home visits are made, educating parents as to the warning signs and potential dangers involved in gang membership, association, and activity. Officers will provide gang awareness training to School Resource Officers, school district staff, administrators, police officers, and localized gang officers on the goals and implementation of the program.

G. Describe the basis upon which the program, or elements thereof, have been demonstrated to be effective in reducing juvenile crime and/or delinquency (a pre-requisite for program approval).

According to the United States Department of Justice, Office of Juvenile Justice and Delinquency Prevention, youth gang programs and strategies use a variety of resources to combat gangs. Some of the proven strategies include: Prevention Programs, Intervention Programs, Suppression Programs, strategies using multiple techniques, Multi-Agency initiatives, comprehensive approaches to gang problems, and legislation. The Gang Intervention for Teens Program will utilize the following proven strategies: intervention, education, and a multi-agency approach in an effort to reduce gangs in Riverside County.

H. Describe the nature and time frame(s) for implementation of the major program components.

Program implementation will begin in Fiscal Year 2015/2016.

State law requires that the following outcomes be assessed for approved programs: arrest rate, rate of successful completion of probation, incarceration rate, probation violation rate, rates of completion of restitution and court-ordered community service, and annual per capita program costs. For added programs only, go to the "Juvenile Justice Crime Prevention Act Outcome Template" to provide the required information for these outcomes and any additional outcomes that will be used to assess the achievements of program participants. Email the completed template with this application.

Section 6. Program Budgets

Using the following templates, provide the current and proposed budget for each funded program. Copy these templates if more than one program is proposed for funding.

Program Name: YAT Program

<u>Current Budget</u>	State Funds	Interest	Non-JJCPA Funds
Salaries and Benefits	\$ 5,917,558	\$	
Services and Supplies	\$ 381,695	\$	
Professional Services	\$ 110,000	\$	
Community-Based Organizations	\$ 901,534	\$	
Fixed Assets/Equipment	\$	\$	

JUVENILE JUSTICE CRIME PREVENTION ACT APPLICATION FOR CONTINUATION FUNDING
AND/OR SUBSTANTIVE MODIFICATION TO COMPREHENSIVE MULTI-AGENCY JUVENILE JUSTICE PLAN

Administrative Overhead (Maximum = 0.5% of State Funds)	\$ 31,579	\$	
Other	\$	\$	
Fund Totals	\$ 7,342,366	\$	\$

<u>Proposed Budget</u>	State Funds	Interest	Non-JJCPA Funds
Salaries and Benefits	\$ 6,306,576	\$	
Services and Supplies	\$ 753,760	\$	
Professional Services	\$ 70,000	\$	
Community-Based Organizations	\$ 457,028	\$	
Fixed Assets/Equipment	\$	\$	
Administrative Overhead (Maximum = 0.5% of State Funds)	\$ 31,845	\$	
Other	\$	\$	
Fund Totals	\$ 7,619,209	\$	\$

Program Name: Restorative Justice: Victim Mediation Services

<u>Proposed Budget</u>	State Funds	Interest	Non-JJCPA Funds
Salaries and Benefits	\$	\$	
Services and Supplies	\$	\$	
Professional Services	\$ 190,000	\$	
Community-Based Organizations	\$	\$	
Fixed Assets/Equipment	\$	\$	
Administrative Overhead (Maximum = 0.5% of State Funds)	\$	\$	
Other	\$	\$	
Fund Totals	\$ 190,000	\$	\$

Program Name: Tattoo Removal Program

<u>Proposed Budget</u>	State Funds	Interest	Non-JJCPA Funds
Salaries and Benefits	\$	\$	
Services and Supplies	\$	\$	
Professional Services	\$ 50,000	\$	
Community-Based Organizations	\$	\$	
Fixed Assets/Equipment	\$	\$	
Administrative Overhead (Maximum = 0.5% of State Funds)	\$	\$	
Other	\$	\$	
Fund Totals	\$ 50,000	\$	\$

Program Name: Gang Intervention for Teens Program

<u>Proposed Budget</u>	State Funds	Interest	Non-JJCPA Funds
Salaries and Benefits	\$	\$	
Services and Supplies	\$	\$	
Professional Services	\$ 250,000	\$	
Community-Based Organizations	\$	\$	
Fixed Assets/Equipment	\$	\$	
Administrative Overhead (Maximum = 0.5% of State Funds)	\$	\$	
Other	\$	\$	
Fund Totals	\$ 250,000	\$	\$

Section 7. Board of Supervisors' Resolution

Counties selecting Continuation Funding are not required to submit a new resolution. A new Board of Supervisors' Resolution (and in the case of a city and county, a letter from the mayor) approving the Comprehensive Multi-agency Juvenile Justice Plan is required for a substantive plan modification. A sample of the resolution follows:

BE IT RESOLVED that the Board of Supervisors of the County of _____ hereby:

Authorizes said Chief Probation Officer, or the chairperson of the Board of Supervisors to submit and/or to sign _____ County's Application for Approval for the County's Comprehensive Multi-agency Juvenile Justice Plan and related contracts, amendments, or extensions with the State of California; and,

Assures that the County of _____ Comprehensive Multi-agency Juvenile Justice Plan has been developed, reviewed and provided to the Board of State and Community Corrections (BSCC) in a format determined by the BSCC.

Assures that the County of _____ Board of Supervisors and the Juvenile Justice Coordinating Council has reviewed and approves the County's Comprehensive Multi-agency Juvenile Justice Plan.

Assures that the County of _____ will adhere to the requirements of the Juvenile Justice Crime Prevention Act (Chapters 353 and 475 of the Government Code) regarding the submission of the Comprehensive Multi-agency Juvenile Justice Plan application or revision, investment of allocated monies, including any interest earnings, expenditure of said funds, and the submission of required reports to the BSCC.

Riverside County Probation Department

Comprehensive Multi-Agency Juvenile Justice Plan



**Mark A. Hake
Chief Probation Officer**

February 19, 2015

Table of Contents

I. History and Background 2

II. Juvenile Justice Crime Prevention Act..... 3

III. Original Comprehensive Multi-Agency Juvenile Justice Plan Programs..... 3

IV. Modifications to Comprehensive Multi-Agency Juvenile Justice Plan Programs..... 3

 A. Youth Court 3

 B. Project Bridge 4

 C. Family Violence Intervention Project/Police Action Counseling Team..... 4

 D. Youth Accountability Boards 4

V. Youth Accountability Teams..... 5

VI. Proposed Programs 6

 A. Restorative Justice/Victim Mediation Services..... 6

 B. Tattoo Removal 8

 C. Gang Intervention for Teens 10

I. HISTORY AND BACKGROUND

Riverside County (County) has a successful history of interagency collaboration. In the past, the Probation Department (Probation) has assumed the lead role in successfully guiding collaboration on issues pertaining to juvenile justice planning and program development. The County's success through the collaborative approach is supported by national research (Connell, Kubish, Schor and Weiss, 1995) which calls for a "systems balanced method" emphasizing interagency collaboration to successfully address complex criminal justice problems.

Since 1994, the County interagency collaboration has consisted of representatives from the following agencies: Probation (generally taking the lead on juvenile justice projects), Sheriff's Department, District Attorney's Office, Office of the Public Defender, County Superior Court, Department of Mental Health, Department of Public Social Services, County Office of Education, cities' police departments, representatives of the County Juvenile Justice and Delinquency Prevention Commission, community-based organizations, County Board of Supervisors and university researchers.

The County Juvenile Justice Coordinating Council (JJCC), County Board of Supervisors, local law enforcement, school districts, and other members of the local juvenile justice community welcomed the intent and opportunities provided through the Schiff-Cárdenas Crime Prevention Act of 2000 (Assembly Bill 1913). The legislation did not come as a surprise to Probation as it and the County followed AB 1913 as it moved through the legislative process. With one eye on the legislation, Probation began to look at juvenile justice needs in the County in anticipation of funding for a major juvenile justice program coming forward from Sacramento.

The culmination of the planning process resulted in an initial meeting of the County JJCC on December 15, 2000. After a full review of local juvenile justice statistics, survey results and other data, the JJCC identified gaps in services, prioritized needs and reviewed programs to address these needs. Prevention was identified as the primary local system gap. Needs included prevention services to reduce truancy, substance abuse, gang associations, and family violence. Program needs were identified in concept, to address truancy, gang prevention, family violence, substance abuse counseling, family counseling, parent education, and school and community-based diversion programs.

II. JUVENILE JUSTICE CRIME PREVENTION ACT

The JJCPA is a state funded initiative that supports juvenile probation programs with a record of reducing crime and delinquency among at-risk youth and first-time offenders. The JJCPA was created by the Schiff-Cárdenas Crime Prevention Act of 2000 to provide a stable funding source for local juvenile justice programs aimed at curbing crime and delinquency among at-risk youth. Since the passage of Assembly Bill 1913 in 2001, the County has received JJCPA funds for the juvenile delinquency prevention programs in the Comprehensive Multi-Agency Juvenile Justice Plan.

III. ORIGINAL CMJJP PROGRAMS

The original Comprehensive Multi-Agency Juvenile Justice Plan (CMJJP) was approved and adopted by the County Board of Supervisors on March 13, 2001. The original CMJJP identified three programs to be funded by the Crime Prevention Act of 2000. The three programs identified were Youth Accountability Teams (YAT), a gang prevention program based on the successful Riverside City Project Bridge, and a family violence prevention program based on the successful Riverside County Sheriff's Police Action Counseling Team (PACT). Of these three, only the YAT program remains operational.

Since the inception of the CMJJP, an annual meeting of the JJCC has been conducted every April to review and evaluate the County Juvenile Justice Crime Prevention Act (JJCPA) program. The meeting consists of an overview of the county-wide YATs, a review of the collected YAT statistics, a fiscal year budget review, budget recommendations for the next fiscal year, and any proposals for program additions or modifications.

IV. MODIFICATIONS TO CMJJP PROGRAMS

Throughout the years the CMJJP has been modified and several programs have been added and/or deleted based upon funding and program effectiveness. Some of these programs include:

- A. Youth Court** - Youth Court is a peer counseling diversion program where misdemeanor cases referred by law enforcement are screened by the probation officer on the team for suitability for youth court. A legally appropriate case for youth court will be referred for an intake interview and assessment conducted by the probation officer. The assessment interview will include the youth's parents. If the youth admits to the offense and agrees to be referred to youth court in lieu of other sanctions, such as juvenile court, the matter will proceed to youth court for a hearing. A youth court hearing is a non-judicial mock

sentencing hearing before a volunteer Judge. Generally an attorney volunteers their time and acts as a judge. The youth will be represented by a teen defense attorney and the prosecuting attorney will also be a teen. Both teen attorneys will be assisted by an adult mentor. The youth court hearing is held in an actual courtroom whenever possible and parents are required to attend. At the hearing, the teen attorneys present their cases before a jury panel of other youth who, after hearing arguments from the attorneys, retreat for deliberations with assistance from adult mentors. The jury panel returns with a verdict which is actually a behavioral contract. Once the behavioral contract sanctions are completed the youth has his or her case dismissed. Youth Court was eliminated from the CMJJP in 2004 due to lack of funding. Currently, the city of Riverside funds an independent Youth Court program.

- B. Project Bridge** - Project Bridge was a comprehensive gang prevention program, based on the Federal Gang Violence Reduction model, as successfully demonstrated in the city of Chicago. The Project Bridge program was the model identified by the local JJCC to meet the needs related to youth gang prevention. The model incorporated a multi-disciplinary and multi-agency response to reduce youth gang violence, gang membership and gang-related crime. Project Bridge was eliminated in 2005 due to lack of funding.
- C. Family Violence Intervention Program** - The Family Violence Intervention Program, also known as, Police Action Counseling Team (PACT) was a multi-disciplinary team that united law enforcement officers with mental health professionals. Specially trained officers and mental health professionals responded jointly to emergency calls where children were exposed to violence/trauma, either directly as a victim or as a passive witness. The team provided crisis counseling at the scene and referrals to a contracted counselor. The program was eliminated in 2004 due to lack of funding and the contracted counseling service failing to renew their contract for services.
- D. Youth Accountability Boards** - The Youth Accountability Board (YAB) Program funding was added to the CMJJP in 2003. The program consisted of several community volunteers that worked with youth offenders in order to resolve conflict and repair harm caused by delinquency. Diversion can occur at any stage of the formal justice process and is usually handled by local social agencies. However YAB focused on early diversion of youth involved in minor criminal acts. The boards heard cases involving non-violent crimes committed by

first-time offenders under the age of 18. Youth who came before the boards were placed on contracts which required that they complete a number of obligations. Oversight of the program and supervision of the youth placed on a YAB contract was provided by a Senior Probation Officer. The focus of the program was non-violent first time youth offenders. These youth are seen as at-risk youth who are not seriously involved in harmful behavior, but without positive intervention and guidance could become more delinquent. On April 26, 2011 the JJCC voted to defund the YAB program due to a lack of YAB referrals and a shortage of funding. On May 2, 2011, the County Board of Supervisors approved the defunding of the YAB program. From 1996 through 2011, the YAB program served 5,124 youths.

V. YOUTH ACCOUNTABILITY TEAMS

In 2001 Probation, in collaboration with the District Attorney's Office, Sheriff's Department, school districts, community-based organizations (CBO), and local law enforcement agencies, created a community-based probation diversion program, known as Youth Accountability Team (YAT).

From July 1, 2001 through June 30, 2013, approximately 34,770 referrals for at-risk youth have been processed by the YAT program county-wide. Since its inception approximately 72% of the participants have been successful in completing the program and not reoffending. The annual statistical report for the period July 1, 2013 through June 30, 2014 will be provided at the annual JJCC meeting in April.

The program is a voluntary and collaborative effort to prevent, intervene, and suppress youth delinquency. The program focuses on at-risk youth ages 12-17 years old who are displaying pre-delinquent and delinquent behavior. Currently the County has 18 teams servicing 16 school districts. Each team consists of a Deputy Probation Officer, a law enforcement representative, a Deputy District Attorney, and a community-based organization (CBO) Youth Outreach Counselor. In addition, Deputy Probation Officers and Deputy District Attorneys participate on the Student Attendance Review Boards (SARB) at school districts throughout the County.

Youth who are identified as being appropriate for the YAT program are placed on a voluntary informal probation contract and receive intensive supervision and support from the team. Participants are not only held accountable for their negative or delinquent behavior, but also receive extensive mentorship and support services that enhance the likelihood of success at school, home,

and in the community. In addition, program participation decreases the likelihood of further involvement in criminality. The YAT program includes a parent involvement component. Parents are offered parenting classes and are required to attend certain educational programming with their child in an effort to provide support and appropriate parenting methods to deal with their child's negative behavior.

Deputy Probation Officers assigned to the YAT program receive extensive training and facilitate weekly programming in collaboration with the CBO Youth Outreach Counselor. Deputy Probation Officers are trained to facilitate Parent Project and the National Curriculum and Training Institute curricula which include: anger management, life skills, substance abuse, gang involvement, graffiti, shoplifting, and truancy. In addition, at-risk youth in the YAT program receive mentoring, tutoring, and participate in the Women Wonder Writers and Real Men Read programs. The YAT program also involves youth in community service projects such as Adopt-a-Trail and community graffiti and trash clean-up.

During the spring and summer months when school is adjourned, YAT program staff put together week long Strength Academies in the eastern and western portions of the County. These academies are a camp-like setting where YAT program youth receive leadership and teamwork skills education. The academies provide athletic competitions, nutritional information and other life skills. Parents are required to participate in the academy and are provided a four-hour parenting education class. At the conclusion of the Academy program youth and their parents participate in a commencement ceremony. In addition, when school is not in session throughout the year staff organize field trips to colleges and occupational programs as well as encouraging youth participation in pro-social activities in the community.

VI. PROPOSED PROGRAMS

The County JJCC is proposing to add three programs in the Fiscal Year 2015-16 JJCPA annual application for continued funding by the Board of State and Community Corrections.

- A. Restorative Justice: Victim Mediation Services** - Restorative Justice is an approach to justice based on a set of principles that guide responses to conflict and focuses on the needs of victims, youth offenders, and the community. The process provides victims with a voice and active role, something rarely available in the traditional justice system, by fostering dialogue

between the victim and offender which shows the highest rates of victim satisfaction and youth offender accountability.

The Victim Mediation Services program is estimated to receive over 120 eligible cases annually. Cases will be assigned to a team of mediators who will contact the victim and youth offender to schedule a time for the mediation. Mediations will be conducted weekly, during evening hours, to prevent work and school conflicts. Prior to having the victim and offender meet, mediators will first meet with the victims to assess their concerns about the mediation. Mediators then meet with the offender to discuss the process and set expectations. Following the separate meetings, the mediator will conduct the combined victim/offender mediation. The goal of mediation is to allow the victim and offender an opportunity to discuss the crime in a secure setting and develop an agreement to repair the harm done. Several options are available for an agreement. First, offenders can perform community service that is either linked to the crime or chosen by the victim. Second, offenders may offer some form of restitution. If the offender cannot pay, the agreement may require the offender to work to repair the harm. Third, offenders can write apology letters to help the victim heal and reflect on the impact of their crime. Offenders will have at least six months to complete the terms of the agreement. If the terms of the agreement are not completed, the case will be returned to Probation. All participation will be voluntary with no consequences for program refusal.

Once a case is identified as being appropriate for victim mediation services, a recommendation will be made to the court. The court will confirm that both the victim and the offender are willing and able to voluntarily participate in the program. Victim mediation sanctions will be added to the court ordered conditions of probation at disposition. Participation in victim mediation will be in lieu of any court ordered victim apology letter(s) or community service hours.

Victim mediation compliance will be monitored by the supervision probation officer. The supervision probation officer will work with the mediator and ensure the offender is working towards completing the sanctions agreed upon during the victim-offender reconciliation. If the offender is unsuccessful in completing the Restorative Justice: Victim Mediation Program there will be no consequence; however, the offender will default to performing court ordered victim

apology letter/s and community service hours, as part of the original orders and conditions of probation.

Program Model:

Proposed county location: County-wide

Proposed budget amount from JJCPA funds: Approximately \$190,000.

Target population: Youths, age 12-17, who have committed a property or violent crime that has a specific victim, not a company or corporation.

Estimated number of youth served through the program: 120-150 per year.

Program staff: Probation Officers and Deputy District Attorneys will provide referrals to a contracted Victim Mediation Services Provider. All services will be provided by a contract provider.

Program model demonstration/proven effectiveness: In Santa Barbara County, Restorative Justice matters are referred to the community based organization, Conflict Solutions Center, a private nonprofit 501(c)(3) tax exempt organization. The Center provides trained Restorative Justice Mediators to conduct the mediations between the victim and the offender. The Santa Barbara County Probation Department has no funding to support the program, so minors must pay for the mediation services provided at the Conflict Solutions Center. In our County we would like to replicate the Santa Barbara County program by utilizing a contract provider to facilitate the Victim Mediation services and measure the recidivism rates for youth that complete the program. The Santa Barbara County program model is proven effective in that approximately 73 percent of the youth that completed the program did not re-offend within a 12 month period following completion of the program.

It is being proposed that JJCPA funding be utilized to pay a contract provider to provide Victim Mediation Services and to measure and track recidivism rates for youth that complete the program. Probation staff will take no part in the mediations and act only as a referral source.

- B. Tattoo Removal Program** - On September 29, 2012, the Governor of the State of California approved Assembly Bill 1956 establishing the California Volunteer Tattoo Removal Program. This legislation was established to help youth offenders between 14 and 24 years of age who were tattooed for identification in gangs, sex trafficking or prostitution and are now wishing to remove their visible gang-related or anti-social tattoos.

Probation developed a Resource Guide/Handbook to be utilized by both the Courts and Probation. The handbook lists agencies specializing in tattoo removal throughout the following counties: Riverside, Los Angeles, Orange, San Bernardino, and San Diego. Probation identified several agencies willing to provide tattoo removal in exchange for community service hours and/or a reduced price. Based on the size and color of the tattoo, it may take more than one session to effectively remove it. The agencies contacted indicated they charge session to session with prices ranging from \$75 to \$200 a session.

Probation officers can begin making referrals to the Tattoo Removal Program once this program is approved for JJCPA funding. Eligibility for this program involves a commitment on the youth's part including, but not limited to, the following: must be at least 14 years of age; on active probation; must have a minimum of 12 months remaining on probation; must maintain compliance with probation orders and conditions; must have parent or guardian consent; must be enrolled in school and/or seeking employment; may be required to serve community service hours; and no new tattoos. The Resource Guide/Handbook will be revised annually by the Tattoo Removal Committee.

Program Model:

Proposed county location: County-wide

Proposed budget amount from JJCPA funds: Approximately \$50,000.

Target population: Youth, wards of the Court, age 14-21

Estimated number of youth served through the program: 30-50

Program staff: Probation Officers, Tattoo Removal Service Providers

Program model demonstration/proven effectiveness: Tattoo removal programs assist youth in dissolving any gang ties or negative affiliations associated with unwanted tattoos. In addition, having visible gang related or negative tattoos removed dramatically increases future employment opportunities. According to the California Health Care Safety Net Institute, tattoo removal programs have established protocols for clinical quality; however, an assessment tool has not been developed for measuring the non-clinical impact of tattoo removal in participants' lives. Most tattoo removal programs rely on feedback from former participants to evaluate strengths and weaknesses of the program. A few programs ask participants to complete informal written surveys to assist in the process.

C. Gang Intervention for Teens (GIFT) Program - The Moreno Valley Regional Gang Task Force will facilitate an intervention program, previously funded by the Moreno Valley Police Department, that provides intervention services to youth at risk of becoming involved in the gang subculture. The GIFT program is geared toward juveniles that have been identified as being “on the fence,” so to speak, by school employees, law enforcement, or probation, as being gang members or affiliates. A multi-agency approach is enacted and home visits are made, educating parents as to the warning signs and potential dangers involved in gang membership, association and activity. At the conclusion of these visits, pamphlets are provided to the parents with community, government and law enforcement resources available to both parents and juveniles to help them cope and manage these issues.

Officers will provide gang awareness training to School Resource Officers (SRO’s), school district staff, administrators, police officers and other localized gang officers on the goals and implementation of the program.

The program will have a documentation component. Officers will document in initial and supplemental reports the details of the home visits. The reports will include basic information outlining a synopsis of what occurred during the intervention and education program. The reports will be used for statistical and analytical purposes in order to measure the program’s success and effectiveness.

Program Model:

Proposed county location: County-wide

Proposed budget amount from JJCPA funds: \$225,000

Target population: Youth, ages 13-18 (Middle School / High School)

Estimated number of youth served through program: 60-80 annually

Program staff: Police Officers / Probation Officers

Program model demonstration/proven effectiveness: The Moreno Valley Police Department previously funded the GIFT Program annually during the school year. Youth who are identified as at-risk are provided gang intervention and counseling by officers and all contacts are documented. In addition, the parents of the at-risk youth are provided educational presentations and information regarding gangs and how to identify involvement by their child. The Moreno Valley Police Department was tracking recidivism rates through

future contacts and arrests by any youth who have participated in the program, but the data is not available at this time.

REFERENCES:

1. Board of State and Community Corrections "Juvenile Justice Crime Prevention Act Annual Report" (March 2014)
2. California State University San Bernardino "Evaluation Report for the Riverside County Probation Department Juvenile Crime Prevention Act Program" (April 2014)
3. Lawrence W. Sherman and Heather Strang "Restorative Justice: The Evidence" University of Pennsylvania (2007)
4. California Health Care Safety Net Institute "Fresh Start a Guide to Tattoo Removal Programs at California Open Door Providers" (2000)
5. Riverside County Regional Gang Task Force "Annual Report"