Kings County

Public Safety Realignment & Post Release Community Supervision

2011 Implementation Plan

Executive Committee of the Community Corrections Partnership

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OVERVIEW OF 2011 PUBLIC SAFETY REALIGNMENT ACT (AB109)

With the passage of AB109, California has set out on a plan to radically change how we treat our prison population. The new system transfers the responsibility for the supervision of lower level inmates and parolees from the California Department of Corrections and Rehabilitation to Counties. The implementation has commenced on October 1, 2011.

And with the amendment of PC1230 to include the establishment of a Community Corrections Partnership; this Partnership consists of the Chief Probation Officer as Chair, a Police Chief, the Sheriff and District Attorney, the Public Defender and the Presiding Judge or his designee. The plan put forth was approved by the Kings County Board of Supervisors and centers around the local needs and resources with evidence based correctional sanctions and programs.

VICTIM WITNESS – We will be adding funding to the department's Victim Witness budget to hire part-time Victim's Advocates. Due to budgeting losses our staffing has dropped from (4) Advocates to (1.5) on a weekly basis. We believe we can handle a potential influx of crime victims with the capital.

ACCOUNT CLERK – The department is currently without adequate help in our financial division to handle the increase of account setup and collection of fines and fees. With a part-time Account Clerk we feel that we can handle the influx of new cases coming to the department in the future.

COUNTY COUNSEL – As AB109 proceeds the County certainly house great numbers of inmates who, because of past prison sentences, may be more contentious and file a significantly higher number of Writs. We have added an Attorney to handle the defense of the Sheriff in these cases.

HUMAN RESOURCES - As outlined above, our plan calls for hiring of new staff in several departments. We will fund part-time positions in Human Resources to facilitate this process as County Departments go forward with recruitments of personnel.
## Summary of Realignment Components & Local Plan

<table>
<thead>
<tr>
<th>Population Affected</th>
<th>Component of Public Safety Realignment</th>
<th>Local Plan</th>
</tr>
</thead>
<tbody>
<tr>
<td>Release from State Prison</td>
<td>State prisoners serving sentences for non-violent, non-serious and non-sex offenses with one of these offenses in their criminal history will be placed on county post-release community supervision instead of state parole. The Court will adjudicate violations of county post-release community supervision.</td>
<td>The Probation Department is designated as the administrator of county post-release community supervision.</td>
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<tr>
<td>On State Parole</td>
<td>Violations of State Parole will be adjudicated by Board of Parole hearings inside the County Jail.</td>
<td>The Sheriff will provide a venue for Parole Board hearings.</td>
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<tr>
<td>Currently Held Pretrial in County Jail</td>
<td>Certain inmates may be released pre-trial on electronic monitoring.</td>
<td>The Sheriff is designated as administrator of electronic monitoring for pre-trial inmates.</td>
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<tr>
<td>Currently Sentenced in County Jail</td>
<td>Certain sentenced inmates may be placed on home detention.</td>
<td>The Sheriff and Probation designated as administrators of electronic monitoring for sentenced inmates.</td>
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<tr>
<td>Measures and Outcomes</td>
<td>Establish outcome measures related to local incarceration inmates and post-release community supervision populations (per AB109).</td>
<td>The Probation Department is designated to develop research design, collect data, and report on outcomes associated with AB109.</td>
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<tr>
<td>Evidence Based Practices and Treatment</td>
<td>Each of the involved agencies, including those participating in the Community Corrections Partnership, will support and/or assist in the implementation of the following activities, practices, and efforts.</td>
<td>Flash Incarceration Alternative Sanctions Vocational Training Educational Training Specialized Courts MH and AOD Services</td>
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AB 109 Realignment Plan 2011

GOAL:

Accommodate newly sentenced inmates and parole violators who would have ordinarily been housed by CDCR, but will now be housed at the Kings County Jail under Assembly Bill 109. Kings County is projected to receive approximately 321 inmates both male and female at full implementation of AB 109 in fours years. The initial projections provided by CDCR indicate an average of 3 parole violators per month and 21 newly sentenced inmates per month from October 2011 through June 2012.

PLANNING:

Increase jail rated capacity by 80 beds, from 361 to 441. This will be accomplished by adding bunk beds in housing units A1, A2, B2, B3 and B5. See Below:

**Housing A**

Pod 1 – 15 cells (27 inmates)
1 cell for restroom
8 bunk beds (16 inmates)
Total in Pod 1 - 43 female inmates

Pod 2 – 15 cells (30 inmates)
1 cell for restroom
8 bunk beds (16 inmates)
Total in Pod 2 - 46 male inmates

Moving all females (currently they are in 1 & 2) to Pod 1 would allow housing of 46 inmates in Pod 2. A chain link enclosure in POD 1 around the bunk beds will be constructed to allow the inmates assigned to the bunk beds a secure separation from protective custody inmates when protective custody inmates are using the day room, which is no more than one hour per day.

**Housing B**

Pod 2 – 15 cells (30 inmates)
1 for restroom
8 bunk beds (16 inmates)
Total in Pod 2- 46 male inmates

Pod 3 – 14 cells (28 inmates)
1 cell for restroom
8 bunk beds (16 inmates)
Total in Pod 3- 44 male inmates

Pod 5 – 15 cells (30 inmates)
1 cell for restroom
8 bunk beds (16 inmates)
Total in Pod 5 - 46 male inmates
Yard 1 and Yard 2, which are located adjacent to Housing unit A, will be split. A chain link fence will separate the yards. One additional restroom will be added in the newly created yards. Plumbing is already inside the wall and a short cinderblock wall already exists. So this will be accomplished with minimal construction. Creating two additional yards will allow for more inmates to have yard time, even with the classification restraints.

Inmate health and welfare is also an area of concern. Additional mental health staffing will be increased as the inmate population grows. Nursing staffing levels will also be monitored closely and adjusted as needs arise.

More responsibilities will be placed on jail staff. With more inmates now housed in an open dayroom. Additional detention deputies and detentions clerks will need to be added immediately to deal with the increased inmate population.

More staff will need to be added in the future, due to anticipated increases in other areas, such as inmate crimes, transportation to parole hearings, medical appointments, dental appointments, mental health appointment, attorney visits, investigator visits, emergency situations, cell checks, and other areas not yet identified.

We will aggressively pursue funding allocated under AB 900 to complete Phase II and Phase III of the jail construction project, in addition to the implementation and oversight of the transition to more inmates over the next four years.

We will work closely with the Kings County Probation Department with inmates who qualify on the Electronic Monitoring Program expansion coming later this year and other programs operated by the probation department.

Parole violation probable cause hearings and revocation hearings were previously held at the North Kern State Prison. The inmates will now be housed in our facility, so it only makes sense to hold these hearings locally. CDCR has requested space to hold the hearings at our facility. We will plan accordingly with them to accommodate their needs and our department needs with staffing and resources.

STAFFING:

In September we will be going to a 12 hours shift in the facility, this shift adjustment is intended to reduce sick and overtime usage and allow for more hands on scheduling by each individual supervisor. We will have 4 shifts. Based on projected increases in inmates under AB109 we will need an immediate increase of positions. With the increased number of inmates in the day room area, due to housing needs it is imperative that staff safety be the priority. We anticipate at any given time 16 to 30 inmates will now be in a day room environment. With inmate movement throughout the day, this will increase the potential for problems amongst the inmates. Additional staff members are necessary to ensure safety of all. Current staffing levels are at minimums. With more inmates "out of their cells" we will need complete coverage. Additional staff will be responsible for all areas in moving forward on AB900, AB111, AB94 and AB109. We will make sure we are compliant with Title 15 and Title 24 so we avoid what CDCR has gone through over the last 20 years that resulted in the Coleman-Plata ruling by the US Supreme Court.
For the initial implementation under AB109 hiring, training, background investigations, etc. will need to be prioritized. Now that AB109 has been funded along with other programs it is imperative position allocations be adjusted and maintained. We will see an increase in staffing in not only the first few months under AB109, but the increase in inmates in the four year projections require that we maintain our staffing and stay apprised on the upcoming needs of the agency.

Many of these increases will impact other areas as well, like fiscal responsibilities, food services, jail programs, etc; we will need to make adjustments in all areas. Mental Health Services will need to be increased immediately; the entire health contract will have to be adjusted once we have a better understanding of the health needs in the coming months. The current contract allows for up to 432 inmates (adult and juvenile) before we see an increase in our current contract. We have been averaging about 390 inmates per month, so we have a little bit of room to evaluate.

My Office will work closely with the Board of Supervisors for position allocation and funding.

FUTURE PLANS:

Live in drug treatment programs will be essential to help reduce overcrowding in the jail. A future facility for drug treatment is an option that will be heavily considered.

Programs such as work release, fire camp, community service will need to be expanded to include the hiring of personnel to operate the programs.

Build out of Phase II and Phase III of the Kings County Jail project are a must!

CONCLUSION:

This plan is not all inclusive. It is a starting point for the immediate needs pursuant to the passage of Assembly bill 109, with the emphasis on alternatives other than incarceration in Assembly Bill 117 through the Community Corrections Partnership.
County of Kings – 2011 Public Safety Realignment Proposed Expenditures

- County Counsel ........................................ $79,163
- Defense of the Accused .............................. 84,832
- Human Resources ..................................... 68,652
- District Attorney ....................................... 83,444
- Victim Witness .......................................... 42,521
- Probation .................................................. 549,669
- Public Worker ............................................ 47,902
- Sheriff – Jail ........................................... 1,990,331
- Sheriff-Animal Shelter ............................... 45,666

Total $2,992,180
County of Kings Impact of 2011 Public Safety Realignment - Revenues

- AB109 Program Revenue .......... $2,862,035
- DA/PD Activities....................... 102,950
- Training / Retention (One-time) ...... 201,950
- CCP Planning (One-time) ........... $100,000

Total $3,266,935
OUTCOMES

Our local Public Safety Realignment Plan is intended to improve recidivism rates of offenders under our supervision. This will hopefully result in less crime, less victims therefore increasing public safety.

Goals
1) Implementing a system of alternatives to incarceration for pre and post convictions.
2) Collaborate with local agencies to provide local resources to Post release community supervised offenders as efficiently as possible.

Measures
1) Recidivism rates for the non-sex offenders the non-violent offenders and non-serious offenders.
2) Number of offenders sentenced to alternative and probation programs.
3) Number of offenders sent to State Prison and County Jail.