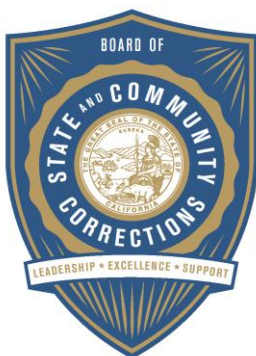


QUARTERLY TRANSITION PROGRESS REPORT

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September 30, 2012

(As Required, Pursuant to the 2012 Budget Act, Chaptered Statutes of 2012, Budget Act Item 5227-001-0001, Provision #1)



BOARD OF STATE AND COMMUNITY CORRECTIONS

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Leadership



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INTRODUCTION

On June 30, 2011, Governor Edmund G. Brown signed into law Chapter 36 of the Statutes of 2011 (Senate Bill 92) as amended by Chapter 136 of the Statutes of 2011 (Assembly Bill 116). This historic piece of legislation created the Board of State and Community Corrections (BSCC) effective July 1, 2012. This action abolished the Corrections Standards Authority (CSA) as a division of the California Department of Corrections and Rehabilitation (CDCR). Enabling legislation mandated that the BSCC would be vested with the CSA's existing rights, powers, authorities, and duties. It also stipulated both broad and specific goals and objectives for the new agency. Additional language in Senate Bill (SB) 92 transferred certain powers and duties to the BSCC that had resided with the California Emergency Management Agency (CalEMA), and transferred the responsibility for state selection and training standards to CDCR. These additions significantly impact the BSCC by expanding the agency's scope of work, its roles and responsibilities.

The BSCC's mission is in line with Governor Brown's Public Safety Realignment, and includes duties and responsibilities to improve public safety through cost-effective, promising, and evidence-based strategies to manage statewide criminal and juvenile justice populations.

This report is intended to provide the first quarterly update on the progress of the BSCC's transition and assumption of responsibilities, as set forth in Provision 1 of Item 5227-001-0001 of the Budget Act of 2012:

On a quarterly basis, with the first report due by September 30, 2012, the Board of State and Community Corrections (BSCC) shall provide to the chairpersons and vice chairpersons of the committees of both houses of the Legislature that consider the State Budget, the Director of Finance, and the Legislative Analyst's Office a report on the progress of the BSCC's transition and assumption of responsibilities, as set forth in Chapter 36 of the Statutes of 2011 as amended by Chapter 136 of the Statutes of 2011. The report shall include, but not be limited to, a workload analysis of duties performed by the BSCC, identification of progress in meeting its statutory mandates, and current staffing levels and vacancies.

DUTIES PERFORMED BY THE BOARD OF STATE AND COMMUNITY CORRECTIONS

Since July 1, 2012, the BSCC has made measureable progress in meeting its statutory mandates. Following is a summary of the many activities the BSCC has been engaged in relative to this goal:

Leadership, Coordination, and Technical Assistance

The Board provides statewide leadership, coordination, and technical assistance to promote effective state and local efforts and partnerships in California's adult and juvenile criminal justice system. The BSCC is the liaison between the state and local governments that are responsible for implementing public safety realignment. The BSCC provides a forum for locals to discuss implementation, share information and experiences, and collaborate on effective models that will assist locals in achieving the desired outcomes of realignment and an efficient and effective criminal justice system:

- Strategic Approach – The BSCC has taken a strategic approach to collaborating with essential partners, not only within the state but also at the national level. As staff participate in various meetings, conferences, trainings, etc., California's Public Safety Realignment continues to be at the forefront of conversation.
- Coalition for Juvenile Justice's (CJJ) 2012 Annual Conference, Council of State Advisory Group's (SAG) Meeting and Hill Day – On June 21-24, 2012, California's Disproportionate Minority Contact (DMC) coordinator at the BSCC (who also serves as CJJ's National DMC Coordinator) met with national juvenile justice professionals (e.g., top level Directors of the Department of Public Safety, Department of Child Welfare, Department of Juvenile Justice, state's Office of the Governor- Criminal Justice Divisions), practitioners, and advocates to focus on improving justice outcomes for youth and families by uniting science, policy, and practice.
- National Residential Substance Abuse Treatment (RSAT) Conference – Corrections Planning and Programs (CPP) staff attended the Bureau of Justice Assistance's (BJA) first national conference in Chicago from July 20-21, 2012. The BJA conference, in conjunction with partners at Advocates for Human Potential, AdCare, and Treatment Alternatives for Safe Communities, brought together grantees and corrections health care professionals to network, share information, and learn about the latest evidence-based findings in residential substance abuse treatment programming.
- Executive Steering Committee (ESC) for Senate Bill 1022 Request for Proposals – On July 26, 2012, the BSCC Board appointed Los Angeles County Sheriff Leroy Baca

and Lassen County Sheriff Dean Growdon as co-chairs of the ESC for the Request for Proposals for the Adult Local Criminal Justice Facilities program as authorized by Senate Bill 1022 (Chapter 24, Statutes of 2012).

- 2012 National Forum on Criminal Justice and Public Safety – From July 29-31, 2012, the CPP Deputy Director attended the Advancing the Business of Public Safety-Rethinking, Realigning, Restructuring, Realizing forum, sponsored by the National Criminal Justice Association and the Integrated Justice Information Systems (IJIS) Institute.
- California Forward's Partnership for Community Excellence – On August 8, 2012, BSCC's Executive Director presented a webinar on the role of the new BSCC. The Partnership is a collaboration of individuals and associations committed to the success of Public Safety Realignment.
- Request for Technical Assistance – On September 10, 2012, a county Probation Department requested technical assistance of the Juvenile Team of the Facility Standards and Operations (FSO) Division. This technical assistance request, scheduled for later next month, is specific to enhancing the agency's use of evidence-based and best practices, in line with the BSCC's new mission. The request included seeking an assessment to provide a baseline for a comparative analysis with similar/like counties using: California's Title 15 Regulations - Crime Prevention and Corrections, Minimum Standards for Juvenile Facilities, national evidence-based; and best practice models. FSO staff will meet with juvenile justice partners such as the Juvenile Justice Commission, Public Defender, District Attorney, Mental Health, and Education for a comprehensive system-wide discussion on county needs and opportunities.
- Implementation of Community Corrections Partnership (CCP) Plans – Members from Chief Probation Officers of California (CPOC), California State Sheriffs' Association (CSSA), and California State Association of Counties (CSAC) met with BSCC staff on September 12, 2012, to initiate conversations concerning the regional and statewide trainings on Public Safety Realignment and the implementation of CCP plans.
- Standards and Training for Corrections (STC) – On September 13, 2012, the BSCC Board approved the establishment of an ESC, to be chaired by Los Angeles County Sheriff Leroy Baca, to review STC regulations and policies to improve program effectiveness and efficiency in light of Public Safety Realignment goals and objectives.
- Job Analysis – As Public Safety Realignment changes the job of the corrections workforce, it is necessary to identify those changes to determine their impact on

employee selection and training standards. In the fall of 2012, the STC Division will begin a comprehensive job analysis of the Adult Corrections Officer, Youth Corrections Officer, and Probation Officer classifications. This will identify the tasks performed by those jobs and the knowledge, skill-sets, and abilities necessary for successful job performance due to the changes in offender population at the local level (e.g., potentially more dangerous offenders, longer sentences, and programming and medical needs specific to these individuals). The job analysis will include a report on how the job has changed with Public Safety Realignment, an update of the job functions, an aggregate summary description of the job across the state, as well as individual county reports to assist local agencies in making selection and training decisions specific to their needs. This will include, but not be limited to, the development of new selection training standards due to changes in the offender population.

- Presentation at California Association of Probation Institution Administrators (CAPIA) Annual Conference – FSO staff provided eight hours of training specific to BSCC mission and duties, including evidence-based and best practices.
- Strategic Planning – The Executive Director and the BSCC Management Team have begun working in conjunction with the Crime and Justice Institute (CJI) at Community Resources for Justice with financial assistance from the Public Welfare Foundation. The BSCC has also received a commitment from the United States Department of Justice, Office of Justice Programs (OJP) Diagnostic Center for technical assistance to move this important project forward. Both entities will provide organizational management expertise, criminal justice expertise, state-county relations expertise, and internal and external communications expertise from a broad range of areas throughout the country.

Strategic planning goals include:

- Assess the capacity of the agency as it is now, and assess the capacities it will need to take on the new role related to Public Safety Realignment and working with the counties and other local entities on support, technical assistance, and implementation issues.
- Make recommendations about how the current structure of the agency can support its new responsibilities and make recommendations for structural changes to meet new challenges.
- Support the process of developing mission, vision, and values statements and a communications plan (internal/external).
- Solicit stakeholder input, including ideas and suggestions from Board members.

- A clearly articulated work plan that identifies time frames, measurement milestones, resources, and work teams for each major plan goal.
- A Three-Year Strategic Plan endorsed by the Governor's Office, the Board, and communicated to all of our key stakeholders.
- Participation in Affiliate Organizations – BSCC staff continue to regularly attend meetings, gatherings, conferences, and trainings with organizations affiliated with local adult and juvenile criminal justice agencies. Participation includes attending meetings, while also providing training, technical assistance, and updated information.
- Training and Staff Development – As the BSCC's mandate expanded to include promotion of, and technical assistance specific to, evidence-based practices, several internal workshops and trainings have been conducted (some prior to July 1, 2012) to enable BSCC staff to understand and embrace our new mission and begin our role in Public Safety Realignment as a resource for local government and community entities. Those workshops and trainings will continue as part of an integrated strategic planning effort to guide our efforts in support of our new role and mission. Staff has also participated in numerous seminars, conferences, and webinars related to Public Safety Realignment, including those provided by CPOC, CSSA, CSAC, California Forward, National Institute of Corrections, National Center for Youth in Custody, CJJ, Criminal Justice Mental Health Consensus Project, National Reentry Resource Center, and other affiliated organizations.
- California State Auditor's Audit of the Youthful Offender Block Grant (YOBG) and Response – On August 8, 2011, the Joint Legislative Audit Committee approved a request for the California State Auditor to conduct an audit of the YOBG Program. The California State Auditor's audit concluded on September 11, 2012, with the release of its report "Juvenile Justice Realignment: Limited Information Prevents a Meaningful Assessment of Realignment's Effectiveness." In completing its audit, the California State Auditor conducted numerous interviews with BSCC and county personnel and reviewed various YOBG-related files and documents. The California State Auditor raised a number of concerns in its reports. Some of those concerns could be addressed if resources were available, while others would require legislative change to expand BSCC's role and define the goals of juvenile realignment. Going forward, BSCC plans to work with the counties to better assess the variety of ways in which YOBG funding has promoted improved outcomes amongst juvenile offenders.

Data Collection and Reporting

- Assembly Bill 109 Baseline Data Collection – In April 2012, and in collaboration with CSSA and CPOC, the former Corrections Standards Authority developed a first phase baseline data collection instrument to reflect the impact of Assembly Bill 109, specifically related to Penal Code Section 1170(h), Post-Release Community Supervision (PRCS) and state parolees on local detention facilities.
- Data Collection Plan – BSCC researchers developed a draft plan to fulfill its mandates around data collection and reporting. The plan is broad in scope and looks to define the goals of Public Safety Realignment as having multiple purposes, including reducing recidivism, reducing system costs, and increasing public safety.
- Collaboration with Administrative Office of the Courts (AOC) – In August 2012, CPP staff met with lead researchers from the AOC to begin the conversation of data collection efforts currently underway within their agency. The AOC provided the BSCC with several outcome reports and program information, and is in the process of compiling a comprehensive list of their data measures. Collaboration continues and future meetings are planned.

Administrative Services and Transferred Programs

The BSCC began operations as an independent entity on July 1, 2012. This required the establishment of administrative functions separate from CDCR and the transfer of programs consistent with SB 92.

Administrative Services

- Budget and Accounting Services – BSCC entered into agreement with the Department of General Services (DGS) to provide budgeting and accounting services for the BSCC effective July 1, 2012. Staff worked closely with DGS to build a new budgeting and accounting structure to support the BSCC and provide uninterrupted services to the field. Staff has also worked with the appropriate control agencies to obtain the necessary appropriation and delegation authority to operate independently.
- Personnel Services – BSCC contracted with the State Controller's Office (SCO) to provide human resource services, including payroll, benefits, hiring, recruitment, and testing, etc.

- Travel – BSCC is currently in the process of establishing its own independent accounts, including the California Automated Travel Expense Reimbursement System (CalATERS), to support staff travel. Once fully operational, BSCC will function independently for all travel purposes.
- Information Technology (IT) – The BSCC entered into contract with the State Office of Technology (OTECH) to assist with transition from CDCR's IT environment and maintain an independent BSCC IT structure.

Transferred Programs

- CalEMA Programs – Staff worked closely with CalEMA on transitioning the new grant programs that are now BSCC's responsibility: Justice Assistance Grant (JAG), Residential Substance Abuse Treatment (RSAT), and California Gang Reduction, Intervention, and Prevention (CalGRIP). Federal grant applications (JAG/RSAT) have been completed and awarded under the BSCC, and local solicitations for the above-funding streams have been distributed to eligible applicants. Staff continues to transition the local grantees to BSCC policies, procedures, and practices.
- State Selection and Training Responsibilities – Staff has transferred the responsibilities, resources, and records for the state Apprenticeship Program and selection and training standards to CDCR.

CURRENT STAFFING LEVELS AND VACANCIES

The CSA implemented a transition plan in January 2012, to assist with the abolishment of CSA and the creation of the BSCC. This included hiring staff to fill vacancies that had remained vacant due to the CDCR hiring freezes and staff reduction drills. BSCC's authorized positions have increased from 67 to 75.5 (8.5 positions were transferred to the BSCC from the CalEMA effective July 1, 2012). The BSCC has filled 13 positions from January 1, 2012 until October 1, 2012 and currently has 66 of the 75.5 positions filled. The BSCC has reduced a 31 percent vacancy rate since January 1, 2012, to 13 percent vacancy rate, due to an aggressive recruiting and hiring campaign to provide the BSCC with necessary resources to support the new Board's mission and goals.