

**MEETING DATE:** September 6, 2018

**AGENDA ITEM:** D

**TO:** BSCC Chair and Members

**FROM:** Ricardo Goodridge, Field Representative, [ricardo.goodridge@bscc.ca.gov](mailto:ricardo.goodridge@bscc.ca.gov)

**SUBJECT:** Proposition 47 Request for Proposals Development Process for 2019-2021: **Requesting Approval**

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## Summary

This agenda item requests Board approval for the development process for the second round of Proposition 47 awards. It includes four key components:

1. A process to make minor and technical edits to the Round 1 Proposition 47 RFP and seek public comment. The Board would review and approve the revised RFP at a future meeting;
2. An increase in the grant cycle duration from 38 months to 45 months to account for start-up and recidivism measurement;
3. Using two years of Proposition 47 savings deposits for Cohort 2;
4. A requirement that eligibility for Cohort 2 funding be limited to new lead public agency applicants;
5. Convene a scoring committee to read and rate new proposals.

## Background

### Proposition 47 Grant

The Proposition 47 grant program provides funding for mental health services, substance-use-disorder treatment, and diversion programs for people in the criminal justice system. In 2017, 58 public agencies responded to the Round 1 RFP, and more than \$250 million was requested for the \$103 million that was available. The Board ultimately approved funding to 23 public agencies.

### Budget

BSCC's Proposition 47 grant program is funded with 65 percent of the annual savings from the implementation of Proposition 47, as calculated by the Department of Finance. These savings are deposited annually in August. Sixty percent of each deposit is made available to award competitively and five percent is retained for BSCC's administrative costs.

### History

Key Board activities implementing Proposition 47 include:

- On November 12, 2015, the Board appointed Scott Budnick and Leticia Perez as Co-Chairs of the Proposition 47 Executive Steering Committee.
- The BSCC hosted six regional meetings in late 2015 and early 2016 to explain its Proposition 47 responsibilities and gather public comment and ideas for funding priorities.

- The BSCC filled its ESC through a process that requested statements of interest from the public, giving special attention to balancing the makeup to reflect California demographics and including the formerly incarcerated.
- On April 14, 2016, the Board approved an 18-member ESC to develop the RFP (Attachment D-1).
- The RFP was released in November 2016, with responses due in February 2017 (Attachment D-2).
- From March to May 2017, the ESC received training, reviewed proposals, and made funding recommendations to the Board.
- On June 8, 2017, the Board approved \$103 million in funding to 23 public agencies.

Staff members have assisted grantees in the implementation of their projects through a variety of activities. Examples include:

- A two-day grantee orientation held July 13-14, 2017. The orientation addressed fiscal, program, administrative, and data collection and evaluation responsibilities.
- A supplemental one-day training in Long Beach on August 2, 2017 in conjunction with the National Criminal Justice Association. The training addressed effective public-community agency partnerships and evidence-based practices.
- Staff members have conducted 14 site visits through August 31, 2018
- Grantees are participating in regional quarterly conference calls that address program progress, challenges, and allow board staff to provide technical assistance.

### **Cohort 1**

The first Proposition 47 RFP funded 23 public agencies. This cohort (Cohort 1) was funded with the deposits from Fiscal Year (FY) 2016-17, FY 2017-18, and FY 2018-19. Cohort 1 is under contract from June 2017 to August 2020<sup>1</sup> for approximately \$103 million.

### **RFP Development Process - Cohort 2**

The BSCC typically begins its ESC process a year prior to making award recommendations to the Board and the next deposit of available funds will be August 2019.

#### What is Proposed?

1. Re-release the Round 1 Proposition 47 RFP with technical amendments and opportunity for public comment;
2. Increase the timing of the cohort 2 grant cycle from 38 to 45 months to account for start-up time and a recidivism measurement period;
3. Allocate FY 2019-20 and FY 2020-21 funding to Cohort 2;
4. Limit Cohort 2 to new lead public agency applicants (those not already awarded funds in Cohort 1)
5. Convene a scoring committee to read and rate proposals.

#### Why is it Proposed?

1. The Board released the initial RFP in November 2016 and awards were made in June 2017. Many grantees required significant time to complete the local procurement

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<sup>1</sup> Agenda Item C proposes to extend the existing grant cycle to August 2021.

process and begin service delivery. Consequently, the BSCC has not yet received meaningful data that would indicate whether substantive changes to the initial RFP are required or would be beneficial. In view of this, staff recommends that for Cohort 2, it will be beneficial to update and reuse the current RFP, with minor and technical changes. This would be accomplished by:

- Staff making technical changes to the RFP (based on experience and grantee feedback).
  - Posting the amended RFP to the BSCC website (in track changes so the changes are easy to see) and widely disseminated.
  - Providing a 30-day public comment period to respond to the technical changes in the amended RFP.
  - Staff considering and making additional changes, as determined appropriate, based on the public comment.
  - The Board approving the updated RFP at a future meeting.
2. A longer grant cycle would build in an implementation period to account for start-up challenges and would allow grantees time to collect and measure three years of recidivism data. Staff recommends increasing the grant cycle from 38 to 45 months as displayed:

#### SAMPLE CONTRACT DATES

Contract Period:	August 2019-May 2023 (45 months)
Contract Effective:	August 2019
Implementation Period*:	August 2019-December 2019  <i>*Time allocated for local procurement, hiring, and any activities that ensure a timely start. Grantees can begin services at any time and are not required to wait for the implementation period to conclude.</i>
Services Commence:	January 1, 2020  *All grantees are providing services
Services Conclude:	January 1, 2023
Data Evaluation Period:	January 1, 2023 - April 2023
Final Evaluation Report:	May 2023

3. Allocating two years of funding to Cohort 2 gives the Board the ability to make grants through 2023 based on the extensive development work completed by the cohort 1 ESC. Staff recommends allocating the FY 2019-20 deposit and FY 2020-21 deposit to Cohort 2. The FY 2019-20 deposit will be available in August 2019 and FY 2020-21 in August 2020. (This will also potentially allow participants from Cohort 1 to compete for awards from Cohort 3 without a significant break in funding, assuming the Board approves Agenda Item C.)
4. Limiting Cohort 2 to new applicants would allow new public agencies an opportunity to apply for funding. While Cohort 1 would be unable to apply for Cohort 2 funding, the Board could allow Cohort 1 to apply for Cohort 3 funding.
5. The Board would convene a Scoring Committee for the limited purpose of reading and scoring proposals. This Committee would be fully briefed and trained on the RFP and how to rate the proposals. Staff would request a Chair for this Committee at a future Board meeting and post a request for Committee members on the BSCC website.
6. When the Board begins the process of developing a new RFP for Cohort 3 in 2021 there will be much more information available from the Cohort 1 grantees about program data, outcomes, and feedback from grantees, staff and subject matter experts about how the RFP might be substantively updated or improved.

If the Board approves this RFP process, a timeline and additional details will be presented to the Board at a future Board Meeting.

### **Recommendation/Action Needed**

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Staff recommends that the Board:

1. Approve the release of the initial Proposition 47 RFP with suggested technical amendments and changes to the grant cycle for public comment;
2. Approve the allocation of future funding to the next RFP and limit eligible applicants;
3. Approve the use of a scoring committee for the sole purpose of scoring proposals.

### **Attachments**

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D-1: Cohort 1 Executive Steering Committee

D-2: Cohort 1 Request for Proposals