

**MINUTES**  
**BOARD OF STATE AND COMMUNITY CORRECTIONS MEETING**  
**Thursday, November 20, 2025**  
**10:00 A.M.**  
**BOARD MEETING**

Meeting Held In-Person, Zoom & Teleconference

**2590 Venture Oaks Way**  
**BSCC Board Meeting Room**  
**Sacramento, California 95833**

**The full recording of the meeting can be viewed here:**

[https://www.youtube.com/watch?v=xa7\\_JlrsO24](https://www.youtube.com/watch?v=xa7_JlrsO24)

**I. Call Meeting to Order**

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Chair Linda Penner called the meeting to order at 10:00 A.M. and welcomed the Board members and the public to the meeting.

Chair Penner thanked all the board members attending in person for traveling to attend the meeting.

Chair Penner announced that Ms. Zaragoza, Ms. Cumpian, and Mr. Budnick were absent.

Dr. Lai, Dr. Castro Rodriguez, and Chief Scott were joining the meeting remotely via Zoom.

Chair Penner announced that Executive Director Maguire was able to hire a new General Counsel, Ms. Le-Mai Lyons. Chair Penner welcomed Ms. Lyons and asked her to share a little about herself.

Ms. Lyons introduced herself.

Chair Penner thanked and acknowledged Ms. Eloisa Tuitama who was assisting and filling in until Ms. Lyon's appointment.

Chair Penner asked Board Secretary Joanna Gonzales to provide instructions on public participation for the meeting and take attendance. Board Secretary called roll and announced that there was a quorum.

The Following members were in attendance:

Chair Penner	Mr. Bishop	Sheriff Taylor	Mr. Macomber	Chief Scott*
Chief Haynes	Dr. Lai*	Ms. Gaard	Chief Branning	Dr. Castro-Rodriguez*

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\*Board members attended remotely through Zoom

## **II. Information Items**

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### **1. Chair's Report**

Chair Penner reminded everyone that this is the last meeting of 2025, and the next meeting is scheduled for February 12, 2026. She also noted that in the new year the rules have slightly changed due to SB 857. The requirements for a quorum have changed and Board members should attend the meetings in person.

Chair Penner deferred to Executive Director Aaron Maguire for the Executive Director's Report.

### **2. Executive Director's Report**

Executive Director Aaron Maguire acknowledged the new Chief Deputy Director and General Counsel, Ms. Lyons.

He also acknowledged and welcomed Mr. Steve Wicklander who accepted the position of Deputy Director over the Facilities Standards and Operations effective October 1, 2026. Mr. Wicklander has been with the BSCC for seven years and was serving in this position as Acting Deputy Director but has now accepted the position.

Executive Director Aaron Maguire reported the following:

Update on the Juvenile Regulations Revisions Process:

- The Executive Steering Committee (ESC) met on October 14<sup>th</sup> to begin review and final proposed draft regulations, and they were able to complete the recommendations for changes to Title 24, but they were unable to finish the recommendations for changes to Title 15.
- The ESC is scheduled to reconvene on January 26-27, 2026, to begin the final review of the Title 15 regulations and consider potential fiscal and operational impacts. The Executive Director deferred to Chief Haynes, the chair of the ESC for additional input and Chief Haynes had no additional comments.

Executive Director Maguire touched on the following bills:

- Senate Bill 857, which changed the quorum requirements for BSCC Board meeting attendance.
- Senate Bill 157 expanded the ability for the ICDR Director to obtain records related to in custody death reviews.
- Assembly Bill 1229 will be continually monitored as it proposes to move the Adult Reentry Grant from the BSCC to the Department of Housing and Community Development.

Update on the ongoing issues with Los Angeles County Probation Department:

- As reported at the last board meeting, there are several facilities that are part of the Los Padrinos depopulation plan for pre-adjudicated youth. Updates on the inspections and reinspection are as follows:
  - Barry J. Nidorf Juvenile Hall had a targeted inspection of the Secured Youth Treatment Facility (SYTF) and BSCC was notified on November 3, 2025, that the remaining items of non-compliance were corrected with respect to safety checks. A targeted inspection of the SYTF will be done in December 2025 as part of the regular inspection cycle.
  - As mentioned at September's Board meeting, the county notified BSCC on August 14<sup>th</sup> that they would be moving forward with transferring youth into the Barry J. Nidorf Juvenile Hall, though the facility was and remains unsuitable. Before BSCC returns for additional recommendations for the facility we will be conducting a comprehensive inspection of the juvenile hall, scheduled for December 2025. On November 4, 2026, the BSCC team conducted a pre-inspection briefing with the county.
  - Camp Kilpatrick (CVK) is now converted to an all-female facility, but will be a combined juvenile hall, SYTF, and camp. As briefed at the September Board meeting, BSCC is waiting for some additional Title 24 documentation and confirmation from CDCR and the State Public Works Board before scheduling a pre-opening inspection. CVK is also part of the Los Padrino's depopulation plan and while waiting for that documentation, on November 4<sup>th</sup> the BSCC team had a pre-planned visit at Los Padrinos where BSCC became aware that twelve predisposition youth had already been moved to Camp Kilpatrick despite not receiving clearance from BSCC. Also, on November 4th, BSCC received formal notification from the County that they were activating the facility. Because BSCC staff were near the site at the time, they conducted an unannounced inspection of Camp Kilpatrick that same day and identified additional items of non-

compliance related to the pre-inspection issues of Title 24. A Notice of Non-Compliance was issued to the county based on some of those outstanding items. The County now has 60 days or until January 5, 2026, to provide a corrective action plan with respect to Camp Kilpatrick.

Executive Director Maguire asked for any questions regarding his report and said he would turn it over to General Counsel to provide the legal update for three different cases in litigation with Los Angeles County.

Chair Penner asked the Board for any questions regarding Los Angeles County Probation for which there were none.

There were no public comments for this item.

### **3. Legal Update**

General Counsel Le-Mai Lyons provided the legal update to the Board.

Currently there are three active cases the BSCC is involved in related to Los Angeles County.

- *County of Los Angeles and Los Angeles County Probation Department v. BSCC*: this matter is in the Los Angeles Superior Court where the County and Department are seeking a writ of mandamus, essentially asking to vacate BSCC's unsuitability findings. The court has continued this trial setting conference from November 4<sup>th</sup> to February 5, 2026, at 1:30 p.m.
- *In Re Brandon*: the habeas case before Judge Espinoza, related to Los Angeles' depopulation plan for Los Padrinos Juvenile Hall. The court continued the order to show cause hearing from November 13 to December 11, 2025, at 8:30 a.m. The court invited the BSCC, as a friend of the court, to submit any relevant documentation or status update by December 10. The Los Angeles Public Defender's Office filed a motion with the court seeking clarification of the court's approval of the depopulation plan and whether that approval permits Los Angeles Probation Department to transfer youth to facilities that either the BSCC has already deemed unsuitable or is in violation of Title 24.
- *State of California v. Los Angeles County*: This case involves the California Attorney General's Office seeking appointment of a receiver to manage and oversee the Los Angeles County juvenile halls. On October 10, the court denied the State's motion to appoint a receiver on several grounds. The court is holding evidentiary hearings on the following topics: staffing, hiring, and training; technology data and data management; and use of force and youth safety. These evidentiary hearings began on October 24, continued on November 7, and

will continue on November 21, December 12, and December 19 until all the testimony and evidence is completed.

General Counsel Lyons noted that additional discussion on these matters is reserved for closed session.

Chair Penner asked questions or comments from the Board members.

Chief Haynes asked if the Board has been asked to provide any supporting documentation to the Attorney General for their suit and General Counsel Lyons said the court has not made any request yet.

Chief Scott said he had a question that would be best addressed during closed session.

Chair Penner asked for public comments on any items thus far, there were no public comments for this or any items.

Chair Penner moved on to the consent items and asked for any recusals for the consent items. Executive Director Maguire stated Chief Haynes should recuse for items E2 and E3. There were no other recusals. Judge Gaard requested to pull item A from the consent calendar.

### **III. Action: Consent Items**

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#### **A. Minutes from the September 11, 2025 Board Meeting: Requesting Approval**

Chair Penner took item A and Judge Gaard requested to have item six show she was recused.

Chair Penner noted the change to item six was made to reflect recusal of Board Member Gaard and moved on with consent items B, C, D, and E.

Chair Penner asked for any comments.

There were no public comments for Consent Item A.

#### **B. ARG Cohort 3 Nine Month No-Cost Extension: Requesting Approval**

- Attachment B-1: List of Grantees

#### **C. CalVIP Cohort 4 Six Month No-Cost Extension: Requesting Approval**

- Attachment C-1: List of Grantees

- D. [Proposition 47 Cohort 3 Six Month No-Cost Extension](#): **Requesting Approval**
- Attachment D-1: [List of Grantees](#)

Chair Penner asked for a motion to approve Items A, B, C, and D. Sheriff Taylor moved to approve the Items, and Chief Haynes seconded. The motion for consent Items A, B, C, and D carried.

- E. [Corrective Action Plans](#): **Requesting Approval**
- Attachment E-1: [Kings County Probation Department, October 10, 2025](#)
  - Attachment E-2: [Fresno County Probation Department, September 26, 2025](#)
  - Attachment E-3: [Fresno County Probation Department, October 23, 2025](#)

Chief Haynes left the room for Consent Item E, and Chair Penner asked for any public comments for which there were none.

Chair Penner asked for a motion to approve Item E, Chief Branning motioned and Chief Scott seconded. The motion for Consent item E was approved by all members present.

Chair Penner called Chief Haynes back in the room and moved on to Discussion Item F.

#### IV. **Action: Discussion Items**

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- F. [Corrective Action Plan Process Regulations \(Welf. & Inst. Code, § 209, subd. \(d\).\)](#): **Requesting Approval**
- Attachment F-1: [CAP Review and Approval Process](#)
  - Attachment F-2: [Assembly Bill 134](#)
  - Attachment F-3: [Proposed CAP Regulations](#)

Chair Penner asked if there were any recusals for this item. There were no recusals.

Executive Director Maguire presented this item. The BSCC staff recommends that the Board direct staff to begin the rulemaking process for revisions to Title 15 as proposed and that the Board direct staff to bring a final package for approval if substantive revisions are made to the draft language during the regulatory making process. Lastly, if no substantive changes are made to the draft regulatory language that staff is directed to file the final regulatory package with the Office of Administrative Law and that this Board action constitute the final approval.

Chair Penner asked for any questions or comments from the Board.

Chief Haynes asked if under the regulatory process being followed now and to get this to the Office of Administrative Law, will the work of the regs be part of the ESC's work or is that going to be a separate process? Executive Director Maguire clarified that this is a

standalone item with respect to the process and it would not go to the ESC for discussion.

Chief Haynes also asked for clarification regarding the board ratification process. If the CAP comes to the Board after the Executive Director has approved it and then the Board subsequently denies that at this level, what is the next step in the process because currently, the way it reads is that this action by the Board would not extend any time period for compliance, so if there's no extension of the time to comply, if the Board makes a final determination that the CAP is not approved, then what would be the recourse for a probation department?

Executive Director Maguire clarified that the regulation is codifying what the statute now provides in the current process in Welfare and Institutions Section 209(d) which states that the time would not be stayed for the period for the denial and the approval. So, for example, if the 60 days for the approval or disapproval has lapsed and this is the last stop upon denial by the Board then BSCC would issue a notice of unsuitability to the department saying that within 60 days the facility is deemed to be not suitable for the confinement of youth that is required in 209(d) and 209(a)(4). If a corrective action plan is not approved by the Board within 60 days of the notice of non-compliance, then the probation department has 60 days to get an approved CAP on file with the Board. If the item comes before the Board and the CAP were denied, then because of statute, BSCC would be required to notify the facility that they are unsuitable because they do not have the corrective action plan on file and they would have 60 days. But a board meeting could be called if they do not have a corrective action plan on file within 60 days of the notice of non-compliance; then the facility, by law, is unsuitable.

Chief Haynes asked for clarification if 60 days have run, would the Board find a notice of unsuitability, or would it be something on the consent calendar at the next board meeting? Executive Director Maguire clarified that there would be a notice of unsuitability sent out.

Chair Penner asked for any more questions or comments from the Board, there were none. She then asked for public comments on the item and there were none.

Chair Penner asked for a motion to approve item F, Sheriff Taylor motioned and Chief Scott seconded. The motion for Discussion item F was approved by all members present.

G. Standards and Training for Compliance Report and Annual Update: **Information Only**

- Attachment G-1: [STC Program Statistics](#)
- Attachment G-2: [Compliance Monitoring Findings](#)
- Attachment G-3: [Out of Compliance Agencies](#)
- Attachment G-4: [Compliance History](#)

Chair Penner noted this item is informational only and asked Kasey Warmuth, Deputy Director of the Standards and Training for Corrections (STC) division, to present.

Deputy Director Warmuth presented and asked for questions.

Sheriff Taylor commented that he understands how difficult it is to stay in compliance, especially with short staffing, but noted that the one quarter of 1% out of compliance in the State of California is not only a testament to how hard counties are working to be in compliance, but it also demonstrates how easy it is to work with STC staff and how accommodating STC is to ensure that things are being done the right way and allowing for things to be corrected. Sheriff Taylor thanked Deputy Director Warmuth, her staff, and the BSCC.

Chair Penner thanked Deputy Director Warmuth and asked for any public comments. There were no public comments.

#### H. [BSCC Strategic Plan 2025-2030](#): **Requesting Approval**

- Attachment H-1: [BSCC Strategic Plan](#)

Chair Penner asked Jana Sanford-Miller, Director, Communications and External Affairs, to present this item.

Director Sanford-Miller presented the item and recommended the Board approve BSCC's 2025 – 2030 strategic plan goals and objectives, which will then be used to develop SMART strategies.

Chair Penner asked for any questions or comments from the Board, there were none.

Chair Penner asked for public comments, there were none.

Chair Penner asked for a motion, Chief Branning motioned, Chief Haynes seconded the motion. The motion for Discussion Item H was approved by all members present.

#### I. [Local Detention Facilities Inspection Update](#): **Information Only**

Chair Penner noted this item is informational only and asked Steven Wicklander, Deputy Director of Facilities Standards and Operations & County Facilities Construction, to present.

Deputy Director Wicklander presented and asked for questions.

Chair Penner asked for comments or questions from the Board.

Sheriff Taylor commented that having the guidance, direction, help, and support of the STC and Inspections teams has helped his agency identify issues. Sheriff Taylor thanked the teams for all that they do.



Chair Penner asked for public comments on this item, there were none.

## **V. Public Comments**

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Chair Penner called for public comment and advised that after public comments are heard, the Board would go into closed session and no other comments would be heard with the Board returning only for the meeting to be adjourned.

Public comment was heard; the full recording of the public comment and its transcription may be viewed by turning closed captions on here:

[https://www.youtube.com/watch?v=xa7\\_JlrsO24](https://www.youtube.com/watch?v=xa7_JlrsO24). Public comments Start: 58:34; End: 59:17.

## **VI. Closed Session – Consultation with Legal Counsel Regarding Pending Litigation (Gov. Code § 11126, subd. (e)(1) & (2)(A).)**

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- *County of Los Angeles and Los Angeles County Probation Department v. Board of State and Community Corrections*, Case No. 25STCP01415 – (Gov. Code, § 11126, subd. (e)(2)(A).)
- *One additional matter* – Gov. Code, § 11126, subd. (e)(2)(C).)

Note: Ms. Gaard recused from Item VI and did not participate in closed session.

## **VII. Adjourn**

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The meeting adjourned at: 11:40 A.M.

## **ATTENDANCE ROSTER**

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### **BSCC BOARD MEMBERS:**

1. Chair Penner, Chair, Board of State and Community Corrections
2. Vice Chair Haynes, Chief Probation Officer, Fresno County
3. Mr. Macomber, Secretary, California Department of Corrections and Rehabilitation
4. Mr. Bishop, Director, Division of Adult Parole Operations, CDCR
5. Ms. Branning, Chief Probation Officer, Lassen County
6. Ms. Gaard, Retired Judge, Yolo County
7. Mr. Taylor, Sheriff, San Benito County

### ***Participated Remotely:***

8. Dr. Lai, M.D. Berkeley, Alameda County
9. Chief Scott, Chief of Police & Emergency Management, Department of Public Safety  
Los Angeles County Metropolitan Transportation Authority
10. Dr. Castro-Rodriguez, PsyD, LMFT, San Francisco, California

***Absent:***

11. Ms. Zaragoza, Attorney, Less Restrictive Program Subject Matter Expert with the  
Office of Youth and Community Restoration
12. Mr. Budnick, Founder of Anti-Recidivism Coalition
13. Ms. Norma Cumpian, Assistant Deputy Director, Women's Department, Anti-  
Recidivism Coalition

**BSCC STAFF:**

Aaron R. Maguire, Executive Director  
Le-Mai Lyons, Chief Deputy Director / General Counsel  
Kasey Warmuth, Deputy Director of the Standards and Training for Corrections  
Jana Sanford-Miller, Director, Communications and External Affairs  
Steve Wicklander, Deputy Director, Facility Standards and Operations  
Joanna Gonzales, Board Secretary