MINUTES BOARD OF STATE AND COMMUNITY CORRECTIONS MEETING Thursday, June 12, 2025 10:00 A.M. BOARD MEETING

Meeting Held In-Person, Zoom & Teleconference

2590 Venture Oaks Way BSCC Board Meeting Room Sacramento, California 95833

3002 Pennsylvania Avenue, Suite 100 Santa Monica, California 90404

400 Resort Road
Olympic Valley, California 96146

The full recording of the meeting can be viewed here:

https://www.youtube.com/watch?v=uTZrRgU5Euo

Call Meeting to Order

Chair Linda Penner called the meeting to order at 10:00 A.M. and welcomed the Board members and the public to the meeting.

Chair Penner announced and welcomed two new members to the Board: Dr. Castro Rodriguez, who will serve as the licensed mental/behavioral health clinician, and Dr. Heather Bowlds, who, as the Acting Director of the Division of Adult Parole Operations (DAPO) at the California Department of Corrections and Rehabilitation, is a member of the Board. Chair Penner then administered the Oath. Chair Penner also announced the departure of DAPO Director Jason Johnson from the Board and thanked him for his contributions to the Board.

Acting Board Secretary Natalya Segura called roll and announced that there was a quorum.

The following members were in attendance:

Chair Penner Dr.Bowlds Chief Mr. Budnick* Dr.Castro Ms. Cumpian Judge Gaard Branning Dr. Lai* Rodriguez

Mr.Macomber Sheriff Taylor* Chief Haynes

Ms. Zaragoza

*Board members attended remotely through Zoom

II. Information Items

1. Chair's Report

Chair Penner announced that Allison Ganter was fully confirmed as Director of In Custody Death Review. Ms. Ganter thanked everyone for the support and made comments regarding the development of her team, and the level of challenge in their work. She also said she was looking forward to being before the Board to share regular updates.

2. Executive Director's Report

Executive Director Aaron Maguire indicated that at this time of year, the budget is being negotiated between the Legislature and the Administration, and shared a brief update. The Legislature is in the process of adopting the budget before the June 15, 2025 constitutional deadline. In years past, this is not the end of the budgetary process, at some point the Administration continues to negotiate with the Legislature on what the final budget is; but what we anticipate will happen this week is the Legislature will pass its version of the budget.

He also highlighted a couple of items which are anticipated to be approved and caveated it isn't the final budget but there are indications of support from the Legislature and the Administration for the following proposals:

- Removing the reporting requirement related to the Community Corrections Partnerships Plan. As part of the budget last year, there was funding that was removed for counties to provide those plans to the BSCC. This would be some technical cleanup to remove that requirement for us to collect those plans going forward now that the funding has been removed.
- There's potential approval of some trailer bill that was proposed by the Department of Cannabis Control related to the Proposition 64 Grant Program. A feature of that would expand the eligibility of that grant program to additional jurisdictions that allow for retail sale but would allow grantees who don't allow cultivation in the jurisdictions, so it would expand the eligibility of jurisdictions to apply for the grant program.

There appears to be support that would authorize the Board to initiate
litigation with respect to facilities that become unsuitable under Welfare
and Institutions Code Section 209. That final language has not been
approved as to what the trailer bill will look exactly like, but the concept at
least has support at this moment.

Mr. Maguire also stated there are also a couple of technical reappropriations related to BSCC's grant funds.

Mr. Maguire flagged one final legislative item: the Adult Reentry Grant for which awards will be made as part of the agenda today. There is a bill moving through the Legislature, Assembly Bill 1229 that would move the Adult Reentry Program to the California Department of Housing and Community Development.

Finally, Mr. Maguire asked Mr. Budnick and Judge Gaard to recuse before sharing a status update on the decision to pull Agenda Item C regarding the Determination of Suitability for Los Angeles County Probation Department.

Mr. Maguire wanted to give a brief timeline regarding the proceedings which have gone on with the case that's before Judge Espinoza and the back and forth between the BSCC and Probation Department at this point. The brief timeline is as follows:

- April 18, 2025 Judge Espinoza required Los Angeles County Probation to submit a Depopulation Plan related to Los Padrinos and the fact that the facility was not suitable for the confinement of youth based on the determination of this Board.
- May 2025 Los Angeles County Probation asked us to reinspect Barry J.
 Nidorf to hold pre-dispositioned males and also to review their plans to
 house pre and post dispositioned females at Camp Kilpatrick. The
 following day, we requested operational program statements for Barry J.
 Nidorf to be used a juvenile hall as well as an operational program
 statement for Camp Kilpatrick. The plan was to review those operational
 program statements and conduct a reinspection of those facilities pending
 the information we requested.
- May 16, 2025 Judge Espinoza approved the county's Depopulation Plan but we had requested the operational program statements to look at Barry J. Nidorf to see whether or not it could be suitable to be used as a facility.

- May 27, 2025 Los Angeles County sent BSCC their operational program statement for Barry J. Nirdoff and Camp Kilpatrick.
- June 6, 2025 BSCC requested some additional information related to the operational program statement for Camp Kilpatrick, and BSCC is still waiting for this information.
- June 9, 2025 BSCC received a plan regarding Barry J. Nidorf, however BSCC had also requested a Staffing Plan for Barry J. Nidorf, which we have yet to receive.
- BSCC is still requesting a current staffing assessment for Barry J. Nidorf and because BSCC has not received that information yet, BSCC was not able to conduct a reinspection prior to this board meeting; and that is why the decision was made to pull the agenda item off of calendar.
- BSCC hopes to get that additional information soon and again, pending receipt of that information we would at least look at reinspecting Barry J. Nidorf at some point next week and then we would bring back recommendations depending on the outcome of that reinspection to the Board to consider whether or not Barry J. Nidorf would be suitable for use as a juvenile hall once we get to that point in July, but again, a lot of steps need to happen along the way before we bring that matter back to the Board.

Chief Kirk Haynes asked if Barry J. Nidorf Juvenile Hall is now being used as a Secure Youth Treatment Facility (SYTF) and if we've completed regular inspections that have passed. Mr. Maguire confirmed it is being used as an SYTF, indicated BSCC did complete a comprehensive inspection of Barry J. Nirdorf as the SYTF a few months ago, and the Nidorf facility passed that comprehensive inspection.

Chief Haynes then asked if Camp Kilpatrick would be potentially used in the Depopulation Plan, or only Barry J. Nidorf. Mr. Maguire indicated that Los Angeles County Probation has proposed a global plan to reorganize the entire detained population and part of reducing the population at Los Padrinos includes moving female youth from Los Padrinos to Camp Kilpatrick. That is part of the Depopulation Plan, as well.

Chief Haynes asked if we are awaiting a Staffing Plan for Barry J. Nidorf and Camp Kilpatrick in anticipation of this move. Mr. Maguire indicated we would like

to have staffing plans for both facilities, but BSCC is particularly concerned about the Staffing Plan for Barry J. Nidorf because one of the reasons why Nidorf was determined to be unsuitable to be used as a juvenile hall was due to staffing issues.

Finally, Chief Haynes asked what timeline Judge Espinoza gave for the youth to be out of Los Padrinos to which Mr. Maguire replied, the next court hearing is the day after BSCC's next board meeting in July (e.g., July 17, 2025).

Ms. Zaragoza asked if Dorothy Kirby Center was a part of any the discussions regarding the housing of pre-dispositioned youth to which Mr. Maguire replied that he believes it is, but it's a later phase and BSCC has not started looking at that facility at this time.

Ms. Zaragoza then indicated the operational plans for Barry J. Nidorf and Camp Kilpatrick have already been submitted and asked Mr. Maguire if he could share any insight on the remaining items. Members of the public and Ms. Zaragoza are curious about whether or not this is achievable. She stated that the population at Camp Kilpatrick would be more than doubled, and moving many predispositioned young people back into Barry J. Nidorf. She knows there was a Probation Oversight Commission Meeting where probation officials were present to discuss some these issues, but it wasn't really clear what the remaining items are that the BSCC is discussing with them, and whether it's actually feasible that they are able to accomplish what they want to, given the timeline that Judge Espinoza has imposed on them. Mr. Maguire said the operational program statements are pretty high level descriptions of how they plan to run the facility. Again, BSCC would like to get additional information on Barry J. Nidorf as the concern of staffing is an issue at Los Padrinos, staffing was an issue at Barry J. Nidorf when it was running both as an SYTF and as a juvenile hall; and obviously BSCC has concerns about staffing if youth move back to Barry J. Nidorf.

Ms. Zaragoza asked Mr. Maguire if he expected to be able to provide Judge Espinoza with an update before the next court hearing. Mr. Maguire said the BSCC certainly hopes to provide an update to this Board prior to the next hearing and to the extent BSCC is able to provide that information to Judge Espinoza. BSCC has been invited to provide information and has provided information to the court the last couple hearings and anticipates doing that, so the BSCC will keep the court informed as to the status.

Ms. Zaragoza said there are rumors concerning how long Probation is going to wait, if they're going to await at all, for determinations made by BSCC because it sounds as if they are kind of forging ahead with some of these plans. She asked

can Camp Kilpatrick be utilized for the housing of predisposed youth at this time. Mr. Maguire said that he thinks BSCC is waiting on a couple of issues and could not say for certain if it can be used as a juvenile hall right now.

Chief Haynes asked what Camp Kilpatrick was currently being used for now and Mr. Maguire said as an SYTF. Chief Haynes asked if that was for all youth, females, or males. Mr. Maguire indicated it is being used as an SYTF for males. Mr. Maguire said as the name suggests, Kilpatrick was built as a camp and it was used as an SYTF. There are a couple of features of the facility that are required of a juvenile hall such as intake, which they need to properly describe how they're going to deal with intake at that facility, so things like that need to have a clear explanation as to how that's going to happen.

Ms. Cumpian asked for the SYTF youth, Ms. Zaragoza mentioned it's an internal step down so the youth that were in Barry J. Nidorf, when they were doing their program and doing well, they would get moved to Camp Kilpatrick as an internal step down or reward. If they do what they're supposed to do, they would have an opportunity to be housed in a place that is better. She asked what the plan is to move the youth who are doing well now into a Kilpatrick situation. Mr. Maguire said his understanding is the male youth that are at Camp Kilpatrick right now are slated to move back to Barry J. Nidorf. Ms. Cumpian asked if that pertained to the youth who are doing well. Mr. Maguire said yes. Ms. Zaragoza said her understanding is that there have been many hearings going on for the past couple of weeks to step the youth down into the community and as of the Probation Oversight Commission Meeting earlier this week, Probation is representing that they've made step down recommendations for all 16 remaining youth at Camp Kilpatrick. If the judge agrees, they would be stepped down from Camp Kilpatrick into the community instead of going back to Barry J. Nidorf. Ms. Cumpian asked is it the community programs that they have or is the community as in their family. Ms. Zaragoza said they would go into a less restrictive program.

Chair Penner thanked the Board for their very thoughtful questions and said these are all things which have been thought and talked about internally and repeatedly. She indicated that BSCC needs more information before we proceed, in terms of decision making with Los Angeles, which is why it's being taken off the calendar today. The information received originally is insufficient and a deeper dive is needed to see exactly what Los Angeles County Probation is planning to improve repeated issues surrounding staffing. She also said board members are all becoming well versed in Los Angeles and the many myriad of

issues that BSCC is faced with every time an issue arises; and thanked them for their insight and participation.

3. Legal Update

Mr. Maguire indicated there was not a legal update for today and flagged, Agenda Item D on the Action Items is a grant and recommended Board members review the list of grantees to determine possible recusal, if necessary. He made comment that Ms. Cumpian and Mr. Budnick will likely have to recuse on Item D.

4. Legislative Update

Mr. Maguire indicated the legislative update is in the binder if Board members want to review; and flagged one bill for Board attention.

Public Comments for Information Items

Chair Penner asked if the Board had any further comments on any of the items that were previously discussed. She called for public comment. Public comment was heard; the full recording of the public comment and its transcription may be viewed by turning closed captions on here

https://www.youtube.com/watch?v=uTZrRgU5Euo . Public comment for Start: 35:00; End: 46:05.

III. Action: Consent Items

A. Minutes from the April 9, 2025 Public Hearing: Requesting Approval

Sheriff Taylor moved approval of the minutes for Agenda Item A. Ms. Cumpian seconded. The motion was approved by Ms. Penner, Ms. Cumpian and Sheriff Taylor for Agenda item A.

Chair Penner asked if there were any comments from the Board on Consent Item A or B. She also requested public comment for Consent Item A or B. There were no public comments for Consent Items A and B.

B. Minutes from the April 10, 2025 Board Meeting: Requesting Approval

Chief Haynes moved approval for Agenda Item B. Ms. Zaragoza seconded. The motion carried for Consent Item B.

IV. Action: Discussion Items

- C. Determination of Suitability, County of Los Angeles, Barry J. Nidorf Juvenile Hall (Welf. & Inst. Code § 209(4) & (d)): [pending reinspection] Requesting Approval [This item was removed from the agenda prior to the board meeting.]
- D. Adult Reentry Grant Cohort 4, Funding Recommendations: Requesting Approval *Updated 6.10.25*
 - 1. Attachment D-1: ARG Cohort 4 Scoring Panel Roster
 - 2. Attachment D-2: ARG Cohort 4 Funding Recommendations
 - 3. Attachment D-3: ARG Cohort 4 Project Summaries

Mr. Budnick and Ms. Cumpian recused from this item.

CPGP Field Representative Katie Thompson presented funding recommendations for the Adult Reentry Grant (ARG) Program Cohort 4. She thanked the Executive Steering Committee (ESC) members and ESC Chair Director Jason Johnson from CDCR, along with the additional volunteer scoring panel members who joined the ESC in the scoring and ranking more than 230 proposals.

Ms. Thompson indicated she had a short presentation on screen and the Board had documents that referenced specific funding information and project summaries. She then provided a brief background of the ARG Program:

- The ARG Program provides funding for Community-Based Organizations to support individuals formerly incarcerated in state prison.
- ARG was established in the 2018 Budget Act (Senate Bill 840, Chapter 29, Statutes of 2018) and receives annual appropriations.
- As of today, 217 projects have been funded so far with \$221M dollars.

The BSCC distributed a Request for Proposals (RFP) for Cohort 4 with Budget Year 2023 and 2024 funding, divided evenly as per the legislation, between two main components: Warm Handoff Reentry Services and Rental Assistance, which is direct housing costs. Eligible program participants are individuals formerly incarcerated in a California state prison facility with priority placed on individuals released to state parole. Of note: after BSCC staff released the RFP, they identified \$19 million dollars that had been relinquished or remained unspent from previous cohorts and was added to Cohort 4.

The key grant components for the ARG Cohort 4 included the restructuring of the grant, as recommended by the ESC. As opposed to previous cohorts, Cohort 4 combines both components of the grant: Rental Assistance and Warm Handoff/Reentry Services into one RFP to encourage a strong continuum of care for program participants.

The funding threshold is \$4.5 million, split evenly between the two components.

The BSCC received a record number of 270 applications. After technical review, 231 applications moved forward for rating by the scoring panel. Due to the exceptionally high number of applications, the BSCC recruited additional subject matter experts and tapped several BSCC staff to round out the panels.

Ultimately, 34 full grant awards and five partial awards were presented for the Board's for approval. The ESC carefully considered the funding categories and applicants chose which category they would compete in depending on geographical location and population size in the case of the small county category.

Attachment D-2 provided a ranked list of applicants recommended for funding and attachment D-3 provided a summary of proposed projects.

BSCC staff recommended that the Board take the following actions:

- 1. Make conditional awards to fully fund 34 ARG proposals totaling \$119 million.
- 2. Partially fund five proposals for \$8.2 million, as they fell at the funding cutoff on the ranked order list.
- 3. Authorize staff to continue awarding funds from the ranked ordered list if any applicant is unable to accept the award, relinquishes an award, or is deemed ineligible. First by offering to any partial awardee, then to the next highest ranked application.
- 4. Authorize staff to continue awarding funds from the ranked ordered list during the grant period if funding becomes available through the 25-26 Budget Act or because the grantee becomes ineligible during the grant period or relinquishes the award during the grant period.
- 5. Dissolve the Adult Reentry Grant, Cohort 4 ESC and scoring panel upon approval of the funding recommendations.

Chair Penner asked if there were any questions from the Board. Dr. Lai asked Ms. Thompson for clarification on the partial funding. Ms. Thompson said the

legislation required that the grant dollars be split evenly, so there could not be a variation in awards between the two pots of monies that were assigned to Rental Assistance and Warm Handoff/Reentry Services. Ms. Thompson explained that when applications were received, applicants were asked to build a proposal that addressed both components and, as BSCC was funding proposals at the requested amounts, the Warm Handoff/Reentry Services funding ran short. BSCC reached out to those applicants to ask if they can move forward with Rental Assistance dollars and maybe less or no Warm Handoff/Reentry Services dollars. She believed applicants were moving forward with leveraged funds.

Chief Haynes asked how the projects will be funded. Will they invoice for the funds or will BSCC give grantees all or a portion of the funds up front? He asked for clarification as to how to ensure BSCC has the administrative support to make sure the funds are being expended appropriately. Ms. Thompson indicated BSCC is providing a ten percent advance for Cohort 4 and then throughout the grant term, grantees will submit an invoice for reimbursement.

Chair Penner asked if there were additional comments from the Board. Seeing none, Chair Penner called for public comment and reminded attendees that public comment in this instance is only related to this item. If they wished to comment on anything other than this item, please hold until the end of the meeting.

Public comment was heard; the full recording of the public comment and its transcription may be viewed by turning closed captions on here: https://www.youtube.com/watch?v=uTZrRgU5Euo . Public comment for Start: 1:00:40; End: 1:01:46.

Chair Penner asked the Board if there were any questions or comments. Dr. Lai moved approval of Agenda Item D and Sheriff Taylor seconded. The motion carried for Agenda Item D, with Ms. Cumpian and Mr. Budnick recused.

E. <u>Local Detention Facilities Inspection Update:</u> Requesting Approval

1. Attachment E-1: <u>Outstanding Items of Non-Compliance</u>

Acting Deputy Director of FSO and CFC Steven Wicklander provided an update on the status of inspections and outstanding items of non-compliance:

- The 2025 2026 Inspection Cycle began on January 1, 2025 and will conclude on December 31, 2026. BSCC is currently halfway through the 2025 Comprehensive Inspection Cycle at this time.
- Adult facility inspections

There are currently 23 outstanding corrective action items of non-compliance and the FSO team is working with the agencies to correct those items of non-compliance. The non-compliance items do not rise to the level of requesting a sheriff to appear in front of the Board at this time.

Juvenile Facility Inspections

There is one outstanding item of non-compliance in a juvenile facility that only affected one housing unit. The agency has corrected the item of non-compliance, and we are currently waiting on the final corrective action plan that is due July 22, 2025.

The BSCC website dashboard provides summaries and details of each item of non-compliance for both the adult and juvenile facilities.

Chair Penner asked if the Board had any questions. Seeing none, she then called for public comment.

Public comment was heard; the full recording of the public comment and its transcription may be viewed by turning closed captions on here: https://www.youtube.com/watch?v=uTZrRgU5Euo . Public comment for Start: 1:05:01; End: 1:09:22.

V. Public Comments

Chair Penner called for public comment on any item that was before, or not before, the Board. Judge Gaard said she believed it is important to be present for public comment, but was curious as to whether those might relate to the Los Angeles County juvenile facilities in which case she would need to recuse, as would Mr. Budnick. She asked if there was a way to group those comments. Chair Penner asked all participants to raise their hand if their public comment pertained to Los Angeles County. Twelve attendees raised their hand to comment on Los Angeles County, and Judge Gaard recused.

Public comment was heard; the full recording of the public comment and its transcription may be viewed by turning closed captions on here: https://www.youtube.com/watch?v=uTZrRgU5Euo . Public comment for Start: 1:11:17; End: 1:37:00.

In response to the public comments, Chair Penner said unexpected issues arose and the matter was taken off the agenda because the Board did not have enough information to make a decision about Los Angeles County Probation. She extended her appreciation for attendee time, effort, and travel, and ensured their heartfelt and meaningful remarks were on the record. She clarified one public comment that indicated the Board would be going into closed session to discuss this item and she stated the Board would only go into closed session discuss pending legal issues. She clarified that the Los Angeles County suitability agenda item would never be decided without the public being present if they wish to be and their comments being on record. Chair Penner said she was grateful in-person attendees made the trip and, while it doesn't feel meaningful because that agenda item wasn't on the agenda, the Board members in the room and virtually appreciate their comments.

Ms. Zaragoza recognized the members of the public and confirmed the importance of their comments. She recognized how deeply the in-person members of the public care. She suggested attendees monitor court hearings and attend in person, indicating her position that their presence in court hearings would be important for Judge Espinoza.

Chief Haynes thanked all attendees for attending the meeting. He said the Board is certainly aware of the valid concerns they have regarding Los Padrinos and what the future is whether it be Barry J. Nidorf or what the Board decides for Los Angeles County Probation. He said Mr. Zaragoza made a really good point is that the court right now as it handles all of the matters with Judge Espinoza, the BSCC has provided documentation around we are with inspection reports; those things have been made available to the court which means it is available to members of the public as well. Also, on the BSCC website, any inspection reports are there so as far as transparency as much as we've given Los Angeles County and any county in the state their inspection reports, they are available online to the public on the BSCC website. There are places where members of the public can get the most update to date information. He looked at Fresno County's unannounced inspection report from May 2025 is posted there. The latest report for Los Angeles is dated April 9, 2025 that's posted online CC's website, so at least there are some resources online that they can take a look at the latest inspection reports that we've done. As much as we can be transparent, that information is available online.

Public comment was heard; the full recording of the public comment and its transcription may be viewed by turning closed captions on here: https://www.youtube.com/watch?v=uTZrRgU5Euo. Public comment started at: 1:43:10; End: 1:44:30.

Ms. Cumpian thanked the members of the public for using their voices in such a strong and productive way. She's also in Los Angeles and right now is a really great time to remember the power that we have as individuals and as citizens of this country; and they are welcomed here, we appreciate them attending the meeting and using their voices.

- VI. Closed Session Consultation with Legal Counsel Regarding Pending Litigation (Gov. Code § 11126, subd. (e)(1) & (2)(A).)
 - County of Los Angeles and Los Angeles County Probation Department v. Board of State and Community Corrections, Case No. 25STCP01415 – (Gov. Code, § 11126, subd. (e)(2)(A).)

VII. **Adjourn**

The meeting adjourned at: 12:22 P.M.

ATTENDANCE ROSTER

BSCC BOARD MEMBERS:

- 1. Chair Penner, Chair, Board of State and Community Corrections
- 2. Chief Haynes, Chief Probation Officer, Fresno County
- 3. Chief Branning, Chief Probation Officer, Lassen County
- 4. Judge Gaard, Retired Judge, Yolo County
- 5. Ms. Cumpian, Associate Director, Anti-Recidivism Coalition
- 6. Ms. Zaragoza, Attorney, Deputy Executive Director of Youth Justice Programs LA Room & Board
- 7. Mr. Macomber, Secretary, California Depart of Corrections and Rehabilitation
- 8. Dr. Bowlds, PsyD, Director (A), Division of Adult Parole Operations, CDCR
- 9. Dr. Castro Rodriguez, PsyD, LMFT

Participated Remotely:

- 10. Sheriff Taylor, Sheriff, San Benito County
- 11. Mr. Budnick, Founder of Anti-Recidivism Coalition
- 12. Dr. Lai, M.D. Berkeley, Alameda County

BSCC STAFF:

Aaron R. Maguire, Executive Director
Natalya Segura, Staff Services Manager I
Eloisa Tuitama, Staff Counsel
Allison Ganter, Director, In Custody Death Review
Katie Thompson, Field Representative, Corrections Planning & Grant Programs
Colleen Curtin, Deputy Director, Corrections Planning & Grant Programs
Steve Wicklander, Acting Deputy Director, Facility Standards and Operations