# **AUDIT GUIDE**

**November 25, 2013** 



# BOARD OF STATE AND COMMUNITY CORRECTIONS

Facilities Standards and Operations 600 Bercut Drive, Sacramento, CA 95811 916.445.5073 PHONE 916.327.3317 FAX bscc.ca.gov





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#### **AUDIT GUIDE**

This guide is intended to assist the county auditor or independent auditor hired by the county to perform necessary audits of construction projects whose funds are administered through the Board of State and Community Corrections (BSCC). It offers general insight into the nature and scope of the audit(s), provides guidelines for the final project audit report, and identifies the BSCC minimum audit requirements. It is not intended to be either a complete manual of audit procedures or a substitute for the auditor's judgment.

# **Audit Criteria and Requirements**

Pursuant to the BSCC Agreement, Section 4(C) and Titles 15, Section 1770, Audits (for local adult detention facilities) and 1870 Audits (for local juvenile facilities) within 90 days of completion of the construction project, the county must obtain and submit a final audit to the BSCC. (The requirement to submit the audit within 90 calendar days after the final completion of the construction project coincides with the release of the five percent retention as referenced in Titles 15, Sections 1756, Disbursement of State Reimbursements, for local adult detention facilities, and 1856, Disbursement of State Reimbursements, for local juvenile facilities.) Extensions of the 90-day deadline should be requested in writing prior to the end of the 90 calendar day period. When the county is making its audit arrangements, advanced planning should be used to ensure the audit is started at construction completion and completed within the required time frame. The county should also allow time for its response to any findings and audit recommendations before the report is sent to the BSCC. Please see Appendix A and **B** for the above referenced Title 15 regulations for local adult and local juvenile facilities, respectively and Appendix C and D for the BSCC Agreements for local adult and local juvenile facilities, respectively.

The BSCC may require a pre-payment audit by an auditor satisfactory to the BSCC, prior to the issuance of state financing, to assess the adequacy of the county's internal controls regarding program compliance and its accounting system. The BSCC reserves the right to call for an interim audit at any time between the execution of the **BSCC Agreement** and the completion or termination of the project. The BSCC also reserves the right to have an audit conducted (at BSCC's expense) at any time between execution of the **BSCC Agreement** up to and including the final audit of the project.

Audits should be performed under the direction of a certified public accountant or an independent county internal auditor satisfactory to the BSCC. If the county internal auditor performs the audit, the auditor must be organizationally independent from the county's accounting and project management functions. Counties should obtain assurances that the personnel selected to perform the audit collectively have the necessary skills and are equipped with the qualifications outlined in the generally accepted government auditing standards, Chapter 3. It is important that a sound procurement practice be followed when contracting for audit services. Sound contract and approval procedures, including the monitoring of performance under the **BSCC** 

**Agreement**, should be in place. The objectives and scope of the audit should be made clear. In addition to price, other factors to be considered include: the responsiveness of the bidder to the request for proposal; the past experience of the bidder; availability of the bidder staff with professional qualifications and technical abilities; and whether the bidder organization has an independent external peer review at least once every three years.

It should also be noted that these steps are important whether the county is hiring auditors from an outside CPA firm or within its own internal auditing unit.

Since the audit function must maintain organizational independence, the county financial officer for this project, as cosigner to the **BSCC Agreement**, cannot perform audits of the state financed construction project-related activities; additionally, internal county auditors who report to the financial officer, or to whom the financial officer reports, are cautioned not to perform the audit. The person conducting the audit shall be a public accountant or certified public accountant, unless the audit is completed by a county auditor. Failure to comply with these qualification standards could result in the rejection of the audit report by the BSCC.

Pursuant to **Government Code Section 8546.7** (**Attachment E**), every contract (including the **BSCC Agreement**) that involves the expenditure of public funds in excess of ten thousand dollars (\$10,000), entered into by any state agency, board, commission, or department or by any other public entity, including a city, county, city and county, or district, shall be subject to the examination and audit of the State Auditor, at the request of the public entity or as part of any audit of the public entity, for a period of three years after final payment under the contract.

# **Audit Scope and Objectives**

The audit will be conducted following performance standards as prescribed in generally accepted government auditing standards. The audit shall consist of a review of all state financing as well as all county contributions, and determine the following:

- A. That the State financing and the county's contribution (cash/hard and/or in-kind/soft match funds, if applicable) were expended in accordance with applicable laws, regulations, and **BSCC Agreement** and **Project Delivery and Construction Agreement** requirements;
- B. That the State financed projects are within approved scope and budgeted costs;
- C. That the State financed projects are in compliance with applicable laws, regulations and established criteria; and
- D. That the State financed projects achieved their intended outcome(s).

Audit procedures will include, but are not limited to:

A. Gaining an understanding of the county's system(s) of internal controls as it relates to the BSCC's construction financing program;

- B. Performing a risk assessment to determine what testing will be performed. The test shall be representative of all cost categories in the **BSCC Agreement** and is to determine whether the charges:
  - Conform to any limitations or exclusions in the award of state financing;
  - Include only eligible costs and did not include ineligible costs or other costs properly chargeable to other programs or accounts;
  - Were properly recorded (i.e., correct amount, date) and supported by source documentation;
  - Reported expenditures were incurred within the appropriate period; and
  - Were approved in advance, if they involved a modification subject to prior approval in accordance with the BSCC Agreement;
- C. Providing the results of the work performed in appropriate written reports; and
- D. Identifying any program-related claims by or against the county pending at the time the audit is conducted.

# **Review of Audit Reports**

The BSCC has the responsibility of conducting desk reviews of the audit report(s) to determine whether the report is in conformance with the provisions of this guide. Conformance problems are judged for materiality in relation to the audit report(s) being reviewed. Reports with major reporting problems or a significant number of minor problems will be rejected.

After review of each audit report, the BSCC will mail written notification of the desk review results to the county and the auditor. For reports that are not accepted, notification letters will include a brief description of each deficiency. The auditor is required to make necessary corrections and submit the revisions promptly. The BSCC will assist in all efforts to correct report deficiencies so that an acceptable report is filed. Auditors and counties are encouraged to contact their assigned BSCC field representative if they have any questions.

The BSCC may disallow (that is, deny both use of funds and any applicable matching credit for) all or part of the cost of the activity or action determined to be ineligible and not in compliance with the terms and conditions of the **BSCC Agreement** and Title 15 regulations. Any improper expenditure of the proceeds of lease-revenue bonds disclosed in the audit will be recovered by the state through withholding future payments and/or repayment by the participating county at the discretion of the Authority.

# **Audit Follow-up**

Although county management is responsible for follow-up and corrective action on all audit findings, the auditor must follow up on any prepayment and interim audit findings, perform procedures to assess the reasonableness of the corrective action reported by the county and report as a current finding, all prior audit findings which have not been properly addressed.

# **Description of Appendices**

- Appendix A contains an excerpt of the Title 15, Division 1, Chapter 1, Subchapter 6, Local Jail Construction Financing Program regulations. Requirements in these regulations are specifically referenced in the Audit Guide. A full text of the regulations can be found on the BSCC's website at <a href="http://www.bscc.ca.gov/programs-and-services/fso/resources">http://www.bscc.ca.gov/programs-and-services/fso/resources</a>.
- Appendix B contains an excerpt of the Title 15, Division 1, Chapter 1, Subchapter 7, Local Youthful Offender Rehabilitative Facility Construction Financing Program regulations. Requirements in these regulations are specifically referenced in the Audit Guide. A full text of the regulations can be found on the BSCC's website at <a href="http://www.bscc.ca.gov/programs-and-services/fso/resources">http://www.bscc.ca.gov/programs-and-services/fso/resources</a>.
- Appendix C contains the Board of State and Community Corrections Jail Construction Agreement. This is a generic agreement for reference only and can be found on the BSCC's website at <a href="http://www.bscc.ca.gov/programs-and-services/fso/services">http://www.bscc.ca.gov/programs-and-services/fso/services</a>. This agreement outlines the roles and responsibilities between the participating county and the BSCC as it relates to the oversight of the project. Requirements regarding record keeping and audit requirements can be found in Article 4(C).
- Appendix D contains the Board of State and Community Corrections Local Youthful Offender Rehabilitative Facility Construction Agreement. This is a generic agreement for reference only and can be found on the BSCC's website at <a href="http://www.bscc.ca.gov/programs-and-services/fso/services">http://www.bscc.ca.gov/programs-and-services/fso/services</a>. This agreement outlines the roles and responsibilities between the participating county and the BSCC as it relates to the oversight of the project. Requirements regarding record keeping and audit requirements can be found in Article 4(C).
- Appendix E contains Government Code Section 8546.7 (referenced on page 2 of the Audit Guide).
- Appendix F contains the Project Delivery and Construction Agreement for the AB 900 Jail Financing Program. This is a generic agreement for reference only and can be found on the BSCC's website at <a href="http://www.bscc.ca.gov/programs-and-services/fso/services">http://www.bscc.ca.gov/programs-and-services/fso/services</a>. This agreement between the State Public Works Board, the California Department of Corrections and Rehabilitation, the BSCC and the participating county provides the terms, provisions, and conditions governing the delivery of the project, as well as other supplemental terms and conditions that are deemed necessary to the project by the State Public Works Board. Requirements regarding record retention can be found in Article 7.

- Appendix G contains the Project Delivery and Construction Agreement for the SB 81 Local Youthful Offender Rehabilitative Facility Program. This is a generic agreement for reference only and can be found on the BSCC's website at <a href="http://www.bscc.ca.gov/programs-and-services/fso/services">http://www.bscc.ca.gov/programs-and-services/fso/services</a>. This agreement between the State Public Works Board, the California Department of Corrections and Rehabilitation, the BSCC and the participating county provides the terms, provisions, and conditions governing the delivery of the project, as well as other supplemental terms and conditions that are deemed necessary to the project by the State Public Works Board. Requirements regarding record retention can be found in Article 7.
- Appendix H is a list of documents, files, records and other resources that may be needed for the required audit.
- Appendix I contains the Audit Documentation Checklist. The purpose of the Audit Documentation Checklist is to assist counties in determining if they are maintaining an adequate audit trail in the event of an audit. The checklist is based on generally accepted auditing standards and Government Auditing Standards.

# Appendix A

# EXCERPT FROM TITLE 15, DIVISION 1, CHAPTER 1, SUBCHAPTER 6 BOARD OF STATE AND COMMUNITY CORRECTIONS

#### LOCAL JAIL CONSTRUCTION FINANCING PROGRAM

(the full text of the regulations can be found at <a href="http://www.bscc.ca.gov/programs-and-services/fso/resources">http://www.bscc.ca.gov/programs-and-services/fso/resources</a>)

# ARTICLE 4. ADMINISTRATION OF REIMBURSEMENTS AND PROJECT MONITORING

# § 1756. Disbursement of State Reimbursements.

- (a) No state moneys shall be encumbered in contracts let by a participating county until either (i) construction document plans and specifications have been approved by the Authority pursuant to Section 1749 and subsequent construction bids have been received, or (ii) performance criteria or performance criteria and concept drawings have been approved by the Authority pursuant to Section 1749.1(a) and a designbuild contract has been awarded.
- (b) Upon approval of the participating county's proposal or application by the Authority and execution of the BSCC agreement, a state reimbursement schedule will be established by the Authority.
- (c) Requests for state reimbursements shall include such supporting documentation as may be required by the Authority and/or CDCR and, in the event of deficiencies in the request, the participating county shall be notified by the Authority of the deficiencies as soon as practicable.
- (d) State reimbursements shall be made in arrears on a schedule mutually agreed to by the Authority and the participating county and established in the BSCC agreement.
- (e) No state reimbursements will be made until the participating county has complied with all applicable state requirements.
- (f) At such time as the balance of anticipated total state reimbursements reaches five percent (5%), the Authority shall withhold that amount as security, to be released to the participating county upon compliance with all of the applicable terms in the BSCC agreement, project delivery and construction agreement, other agreements applicable to the financing, and applicable conditions and requirements of law and regulation. This includes:
  - (1) Final completion of the project;
  - (2) Receipt and approval of the final audit and the final project summary report;
  - (3) The final construction inspection and approval by appropriate officials; and
  - (4) Staffing and operating the facility within ninety (90) days of construction completion.

Note: Authority cited: Sections 15820.906 and 15820.916, Government Code; and Section 6030, Penal Code. Reference: Sections 15820.903, 15820.906, 15820.913 and 15820.916, Government Code.

# § 1760. Record Keeping and Accounting.

- (a) The participating county shall establish an official file for the project. The file shall contain adequate documentation of all actions that have been taken with respect to the project. The documents to be retained shall include, but are not limited to, contracts, payment of invoices, transfer of funds and other related accounting records sufficient to reflect properly the amount, receipt and disposition of all state reimbursements and county funds for contribution. The participating county will provide a copy of the official file to CDCR upon termination of the BSCC agreement.
- (b) The participating county shall protect records from fire or other damage.
- (c) The official project file must be preserved a minimum of three years after the last date on which no lease-revenue bonds are outstanding.
- (d) All state reimbursements received by the participating county shall be deposited into separate fund accounts, which identify the funds and clearly show the manner of their disposition.
- (e) Accounting for state reimbursements shall be in accordance with generally accepted accounting principles and practices. Supporting records must be maintained by the participating county in sufficient detail to demonstrate that the state reimbursements were used for the purpose for which the award was made and in accordance with the provisions of state contracting and shall be subject to Board and Authority audit as described in Section 1770.

Note: Authority cited: Sections 15820.906 and 15820.916, Government Code; and Section 6030, Penal Code. Reference: Sections 15820.906 and 15820.916, Government Code.

### § 1770. Audits.

- (a) A participating county shall obtain an audit performed in accordance with Government Auditing Standards, issued by the Comptroller General of the United States for its project within ninety (90) days following construction completion. The audit shall be performed under the direction of a Certified Public Accountant or a county auditor that is organizationally independent from the participating county's project financial management functions.
- (b) The auditor shall advise the county of any findings and recommendations. The final audit report shall be sent to the Board of Supervisors of the county and shall incorporate the county's response and plans for corrective action to any auditor findings and recommendations.
- (c) A corrective action plan for each finding and recommendation must be prepared by the county (within ten days after notification of the findings) and submitted to the Authority as part of the final audit report. The corrective action plan must include:
  - (1) A description of each finding and recommendation;
  - (2) Specific steps taken to remedy the finding or implement the recommendation;
  - (3) A timetable for performance of each corrective action; and,
  - (4) A description of monitoring to be performed, and who will perform it to ensure implementation of each corrective action.

- (d) The Board, CDCR and Authority reserve the right to audit the accounting records of the project at any time. The CDCR or the Authority may disallow claims for state reimbursements and/or applicable matching credit for all or part of the cost of an item determined to be ineligible and/or not in compliance with established terms and conditions.
- (e) Any state reimbursement of an improper expenditure disclosed in such audits will be recovered by the state through withholding future state reimbursements and/or repayment by the participating county, at the discretion of the Authority.

Note: Authority cited: Sections 15820.906 and 15820.916, Government Code; and Section 6030, Penal Code. Reference: Sections 15820.906 and 15820.916, Government Code.

# Appendix B

# EXCERPT FROM TITLE 15, DIVISION 1, CHAPTER 1, SUBCHAPTER 7 BOARD OF STATE AND COMMUNITY CORRECTIONS

# SUBCHAPTER 7. 2007 LOCAL YOUTHFUL OFFENDER REHABILITATIVE FACILITY CONSTRUCTION FINANCING PROGRAM

(the full text of the regulations can be found at http://www.bscc.ca.gov/programs-and-services/cfc/resources

# ARTICLE 4. ADMINISTRATION OF THE PROCEEDS OF THE STATE BOND FUNDS AND PROJECT MONITORING

#### § 1856. Disbursement of the Proceeds from the Lease-Revenue Bond Funds.

- (a) No state moneys shall be encumbered in contracts let by a participating county until construction document plans and specifications have been approved by the Authority pursuant to Section 1849 and subsequent construction bids have been received.
- (b) Upon approval of the participating county's proposal by the Authority and execution of the project delivery and construction agreement, a payment schedule will be established by the Authority.
- (c) Proceeds of lease-revenue bonds can only be used for activities that occur after the date of the conditional award for state bond funds.
- (d) Requests for payments from the proceeds of lease-revenue bonds shall include such supporting documentation as may be required by the Board and/or the Authority and, in the event of deficiencies in the request, the participating county shall be notified by the Authority of the deficiencies as soon as practicable.
- (e) Payments from the proceeds of lease-revenue bonds shall be processed by the Authority subject to the following conditions:
  - (1) Payment shall be made in arrears (reimbursement) on a quarterly basis through invoicing;
  - (2) No payments will be made until the participating county has complied with all applicable state requirements; and,
  - (3) At such time as the balance from the proceeds of lease-revenue bonds to the participating county reaches twenty percent (20%), the Authority shall withhold that amount as security, to be released to the participating county upon compliance with all of the terms in the project delivery and construction agreement and conditions and requirements of law and regulation, including staffing and operating the facility within ninety (90) days of construction completion, receipt and approval of the final project audit report, and final construction inspection and approval by appropriate officials.

Note: Authority cited: Section 6030, Penal Code Section; 1975, Welfare and Institutions Code. Reference: Sections 1973 and 1975, Welfare and Institutions Code.

# § 1860. Accounting.

- (a) All proceeds of lease-revenue bonds received by the participating county shall be deposited into separate fund accounts, which identify the funds and clearly show the manner of their disposition.
- (b) Accounting for proceeds of lease-revenue bonds shall be in accordance with generally accepted accounting principles and practices. Supporting records must be maintained by the participating county in sufficient detail to demonstrate that the state bond funds were used for the purpose for which the award was made and in accordance with the provisions of state contracting, and shall be subject to Board and Authority audit as described in Section 1870.

### § 1870. Audits.

- (a) A participating county shall perform a financial audit of its project within ninety (90) days following construction completion. The audit shall be performed under the direction of a Certified Public Accountant or a county auditor that is organizationally independent from the county's project financial management functions. In addition, the Board and Authority reserve the right to audit the accounting records of the project at any time. The Board and Authority may disallow claims for the proceeds of lease-revenue bonds and/or applicable matching credit for all or part of the cost of an item determined to be ineligible and/or not in compliance with the terms and conditions of the bond agreement.
- (b) Any improper expenditure of the proceeds of lease-revenue bonds disclosed in such audits will be recovered by the state through withholding future payments and/or repayment by the participating county, at the discretion of the Authority.

Note: Authority cited: Section 6030, Penal Code; Section 1975, Welfare and Institutions Code. Reference: Section 1975, Welfare and Institutions Code.

# **Appendix C**

(BSCC Jail Construction Agreement for Local Adult Detention Facilities)

Please note that this is a generic agreement for reference only. This agreement can be found on the BSCC's website at

http://www.bscc.ca.gov/programs-and-services/fso/services

# **STATE OF CALIFORNIA**

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# **RECITALS**

WHEREAS, Participating County has proposed to build a jail facility as more particularly described in <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") locat

WHEREAS, this Agreement is being executed concurrently with the execution of the Project Delivery and Construction Agreement ("PDCA") entered into between the Participating County, BSCC, the State Public Works Board of the State of California ("Board") and the Department of Corrections and Rehabilitation ("Department"). The Department, the Board and BSCC are referred to collectively herein as "Agencies."

WHEREAS, the purpose of this Agreement is to set forth the roles, responsibilities and performance expectations of the Parties with respect to the Participating County's construction of the Project under the authority of the BSCC and the procedures for reimbursement by the State of those Participating County costs eligible for reimbursement as provided for under the AB 900 Jail Financing Program. This Agreement is intended to be read in conjunction with the other agreements necessary for the construction and financing of the Project under the AB 900 Jail Financing Program including, without limitation, the PDCA and the other agreements described in the PDCA recitals. Nothing in this Agreement is intended to amend or modify the rights and obligations of the Parties under those other agreements including, without limitation, the PDCA.

#### ARTICLE 1. TERM AND TERMINATION

- A. <u>Term.</u> This Agreement shall commence on the Effective Date and shall terminate upon the completion and State acceptance of the Final Audit (as defined below in Article 4(C)) unless terminated earlier as provided in Article 1(C) below.
- B. <u>Survival</u>. The provisions of Articles 1(C)(3), 1(C)(4), 3(D), 4(C), 4(D), 6(B)(5), 6(B)(6), 9, 10 and 11, and Articles 3, 4, 5, 6, 7, 8, and 10, 11 of <u>Exhibit A</u> shall survive termination of the Agreement.

# C. Termination.

- 1. BSCC in consultation with the other Agencies may terminate this Agreement in the event any of the following events or conditions occurs:
- (a) Participating County's breach of a material term of this Agreement, any Project Document or any Applicable Laws provided Participating County has not cured such breach in all respects within such thirty (30) day period, which cure period may be extended for a reasonable time with the consent of BSCC if the Participating County demonstrates that such additional time is required to cure such breach in a diligent and commercially reasonable manner;
- (b) Termination of the PDCA as provided for in Article 2, Section 2.2(a)(i)–(v) and (b) of the PDCA;
- (c) Substantive alteration of the scope, cost or schedule of the Project without the prior written approval of BSCC and the Board as required under this Agreement and the PDCA; or
- (d) Refusal or inability to complete the Project in a manner consistent with the Agreement, and the other Project Documents (as defined below in Article 3) including all timelines, plans, and specifications as approved by BSCC, or refusal or inability to comply with any Applicable Law.

- 2. The Participating County may, prior to the State providing any amount of financing, terminate this Agreement in the event any of the following occurs:
- (a) The State's breach of a material term of this Agreement, any Project Document or any Applicable Laws provided the State has not cured such breach in all respects within thirty (30) days from notice of said breach, which cure period may be extended for a reasonable time with the consent of the Participating County if the State demonstrates that such additional time is required to cure such breach in a diligent and commercially reasonable manner;
- (b) Termination of the PDCA as provided for in Article 2, Section 2.2(a)(i)–(v) and (b) of the PDCA;
- (c) Failure of the State to execute the Ground Lease or the Right of Entry for Construction and Operation; or
- (d) In the event the Board determines the Participating County is no longer eligible for Project financing under the AB 900 Jail Financing Program as set forth in Article 1, Section 1.2 of the PDCA.
- 3. In the event of termination as provided in Article 1(C)(1), and unless the Parties agree in writing otherwise, Participating County shall, upon notification, refund to the Agencies an amount equal to all State Financing previously disbursed to the Participating County. Any State Financing so remitted to the Agencies may be subject to interest equal to the rate earned by the State Pooled Money Investment Account. Participating County shall not be required to refund any State Financing in the event of termination solely because, through no fault of Participating County, the Board determines it is not feasible or appropriate to issue bonds or is unable to issue bonds to finance the Participating County's Project.
- 4. Nothing in this Article 1 in any way alters or limits the authority of BSCC or the Agencies to withhold State Financing in accordance with Applicable Laws (as defined below) or any other right or remedy available to the State at law or in equity for breach of the Agreement.

#### ARTICLE 2. PROJECT OFFICIALS

- A. <u>BSCC Representative</u>. The BSCC Executive Director or his or her designee shall be the State's representative ("**Agency Representative**") for administration of this Agreement. Any amendment to this Agreement, including any exhibit, schedule or attachment hereto, shall be binding on the State only if signed by the Agency Representative. This Article 2(A) shall not limit any requirements for amendment of any other agreement that is a Project Document.
- B. Participating County Construction Administrator. The Participating County has appointed a County Construction Administrator as identified below. Participating County agrees that its County Construction Administrator shall be its representative for the administration of the Agreement and shall have full authority to act on behalf of the Participating County. Participating County agrees that all communications given to its County Construction Administrator shall be binding as if given to the Participating County. Participating County

agrees that any documents required to be submitted to the Agencies, including but not limited to, quarterly progress reports and final project summary reports, shall be certified for accuracy by its County Construction Administrator in form reasonably acceptable to BSCC. Any Amendment to this Agreement and any other Project Document shall be binding on the Participating County only if signed or certified in form reasonably acceptable to BSCC by the County Construction Administrator

Administrator.	2 columbia in louis louis and a superior to 22 co of the county constituent
, , , ,	County Construction Administrator:  Title: Address: City, State, Zip: Telephone: Facsimile: Email:
appointed a Pro Project Financi separate accountance accounting pro- accounting print California State supporting docupermit tracing to financial report invoices and ex-	Participating County Project Financial Officer. The Participating County has oject Financial Officer as identified below. Participating County agrees that its al Officer shall be responsible for establishing an official project file and a not for depositing of funds paid under this Agreement, and ensuring that project cedures and practices are in accordance with generally accepted government aciples and practices (see Accounting Standards and Procedures for Counties, the Controller, Division of Local Government Fiscal Affairs) with adequate the umentation maintained in such detail so as to provide an audit trail which will transactions from support documentation, to the accounting records, to the accounting standards and project statements, required to be submitted to BSCC shall be certified for Project Financial Officer.
, , , ,	Project Financial Officer:  Title: Address: City, State, Zip: Telephone: Facsimile: Email:
appointed a Co its County Proj information to County agrees	Participating County Project Contact Person. The Participating County has unty Project Contact Person as identified below. Participating County agrees that ect Contact Person shall be responsible for coordinating and transmitting BSCC and receiving and disseminating information from BSCC. Participating that all communications given to its County Project Contact Person shall be ven to the Participating County.
,	County Project Contact Person:  Title: Address:

City, State, Zip:	
Telephone:	
Facsimile:	
Email:	

Either Party may change its Project representatives upon written notice to the other Party.

#### ARTICLE 3. PROJECT DOCUMENTS AND APPLICABLE LAWS.

- A. <u>Project Documents</u>. The Participating County agrees to construct the Project in accordance with the following agreements and documents each as may be amended in accordance with its terms and which, together with the Agreement, shall be referred to herein as the "**Project Documents**": (1) BSCC Jail Construction Agreement Standard Conditions attached hereto as <u>Exhibit A</u>; (2) Participating County's Project Proposal <u>[Insert Name and Date of Participating County's Bid Proposal</u>] ("**County Project Proposal**"); (3) County Project Description Detail and Budget ("**Project Description**") in the form attached hereto as <u>Exhibit B</u>; (4) Ground Lease, Right of Entry for Construction and Operation, Facility Lease and the Facility Sublease as those terms are defined in the PDCA; and (5) the PDCA.
- B. <u>Applicable Laws</u>. The Participating County agrees to comply with all federal, state or local laws, regulations, rules, ordinances and guidelines applicable to the construction of the Project including, without limitation the following (collectively "**Applicable Laws**"):
- 1. The Minimum Standards for Local Detention Facilities and Local Jail Construction Financing Program regulations contained in Title 15, Division 1, Chapter 1, Subchapters 4 and 6 of the California Code of Regulations ("CCR").
- 2. The Minimum Standards for Local Detention Facilities and the fire and life safety regulations contained in Title 24 of the CCR.
  - 3. California Public Contract Code.
- 4. California Environmental Quality Act (CEQA) contained in Section 21000 *et seq.* of the California Public Resources Code and Title 14, Division 6, Chapter 3, Sections 15000 *et seq.* of the CCR.
- 5. Accounting Standards and Procedures for Counties, California State Controller, Division of Local Fiscal Affairs.
  - 6. Construction Financing Agreement Administration and Audit Guide.
- C. <u>Incorporation of Approved Changes</u>. Upon their completion, all Participating County assurances and submittals, submitted to and approved in writing by BSCC are incorporated herein by reference and made a part of this Agreement.
- D. <u>Precedence</u>. In the event of any inconsistency in the Project Documents, except as otherwise provided herein, the inconsistency shall be resolved by giving precedence in the

following order: 1) PDCA; 2) the Ground Lease (as defined in the PDCA); 3) this Agreement including the BSCC Jail Construction Agreement Standard Conditions attached hereto as <u>Exhibit A</u>; 4) the Right of Entry for Construction and Operation (as defined in the PDCA); 5) Participating County's Project Proposal; 6) Participating County Project Description Detail and Budget; and 7) the Participating County's proposal(s), modification(s), and submittals. In the event the Bonds are issued, any inconsistency between the Project Documents and the Bond Documents shall be resolved by giving precedence to the Bond Documents. To the extent the Parties mutually agree that a provision of a particular document should control with respect to an inconsistency between that document and another document or documents, notwithstanding the other provisions of this Section, such provision shall control.

#### ARTICLE 4. PARTICIPATING COUNTY OBLIGATIONS

Participating County agrees to the following covenants, assurances and submittals:

- A. Participating County's Construction of Jail. The Participating County shall construct the Project to ensure and enable compliance with all Applicable Laws, and Participating County agrees that State Financing and Cash (hard) Match funds shall not supplant funds otherwise dedicated or appropriated for construction activities. No review or approval provided by the State, the Agencies or the State Fire Marshal of documents or submittals shall relieve Participating County of its obligation to design and construct the Project in accordance with this Agreement and all Applicable Laws including, without limitation environmental, procurement, safety and health, the AB 900 Jail Financing Program, and Titles 15 and 24 of the CCR. The Agencies' review and approval of any Project Document is for the Agencies' purposes only. No alleged failure or oversight related to the Agencies' review of the Project or the Project Documents shall be construed as a wavier of any rights of the Agencies or the State of California, or construed as an excuse to performance by Participating County under this Agreement or any other agreement. All Plans (as defined below) prepared by the Participating County shall be consistent with the Participating County Project Proposal.
- B. <u>Valley Fever</u>. California is one of several states in the country with soils that may contain spores known to cause the disease Coccidioidomycosis (sometimes called "Valley Fever"), which spores may be transmitted through contact with dirt and fugitive dust associated with construction activities. The Participating County shall disclose this information to contractor in or prior to execution of a Construction Agreement. The Participating County, its contractor and any lower-tier subcontractors shall take appropriate precautionary measures designed to minimize the exposure of their respective employees and other workers, Agencies' employees, and other individuals or personnel who may be present during construction activities.
- C. Record Keeping and Audit Requirements. Participating County shall keep such full and detailed account records as are necessary for proper financial management of the Project. Participating County shall maintain a complete and current set of all books and records relating to the design and construction of the Project. Agencies shall be entitled, upon forty-eight (48) hour written notice, to inspect all books, records, and accounts kept by Participating County relating to the work contemplated by this Agreement. Within ninety (90) calendar days after Final Completion (as defined below), Participating County shall deliver to Agencies a financial audit of the Project ("Final Audit"). The Final Audit shall be performed by a Certified

Public Accountant or a Participating County auditor that is organizationally independent from the Participating County's project financial management functions. Nothing in this Article 4(C) shall limit the Participating County's record retention obligations as set forth in Article 7 of the PDCA. For purposes of this Agreement, "**Final Completion**" shall mean completion of the Project.

- D. <u>Compliance with Project Documents and Applicable Laws</u>. Participating County agrees to comply with all terms and conditions of this Agreement, the other Project Documents and all exhibits and schedules attached hereto or thereto and all Applicable Laws.
- E. Project Plans. In addition to all submission requirements under the PDCA, the Participating County shall submit to BSCC the architectural and design documents, drawings, specifications, calculations, general and special conditions, submittals, Project budgets, schedules and contracts (collectively, "Plans") within the time frames as specifically set forth in Exhibit B and as otherwise may be required by the Project Documents and Applicable Laws. As a condition to the financing to be provided by the State through interim financing or the sale of the Bonds, Participating County shall cause to be prepared, in a form that are ready to construct, all required Plans and bid documents necessary to solicit bids, and complete the Project on time and within budget. Participating County is solely responsible for preparing all Plans and other documents for the public bidding process, as provided by Applicable Law. Participating County shall not solicit bids for the Project until BSCC, together with the State Fire Marshal, have approved the final construction documents and specifications and the Department of Finance has approved these documents and specifications.
- F. <u>Construction</u>. Participating County shall be responsible to contract for all design and construction services, and shall manage the day-to-day design and construction of the Project. Participating County shall cause the design and construction of the Project to be consistent with the requirements, limitations, and other terms of this Agreement, the Project Documents, all Applicable Laws, as well as all other agreements between the Agencies and Participating County.
- G. <u>Operation of Jail</u>. Participating County shall be responsible to maintain the jail upon Final Completion and staff and operate the jail no later than ninety (90) days after Final Completion.
- H. <u>Professional Services</u>. Participating County shall be responsible for providing all necessary professional services in order to carry out the design and construction of the Project. Participating County shall obtain all professional services from properly licensed design professionals. All Plans prepared by such design professionals shall bear the signature and seal of the design professional. All construction work on the Project shall be performed by properly licensed contractors and subcontractors. Participating County is encouraged to utilize a qualified construction manager and claims avoidance experts to facilitate timely and efficient construction of the Project.
- I. <u>Completion of Project</u>. Participating County agrees to proceed expeditiously with, and complete, the Project in accordance with the Project Documents and Plans as approved by the BSCC and the Agencies and/or as incorporated in all provisions of this Agreement.

Participating County acknowledges and understands that failure to meet application assurances, construction timelines and any other milestones or timelines as set forth in the Project Documents or Plans as approved by the Agencies and/or as incorporated in all provisions of this Agreement, may result at any time in award adjustments or Agreement termination by the BSCC.

#### ARTICLE 5. SUBSTANTIAL CHANGES.

In addition to the modification requirements set forth in Article 4, Section 4.2 of the PDCA, no substantial change to the Project Documents or other substantial modification to the Project may be made by Participating County without the prior written permission of the BSCC. Minor modifications to the Project do not require BSCC approval, but must be documented and reported on routine progress reports to the BSCC. Without limiting the foregoing, BSCC approval shall be required upon any of the following events or circumstances:

- 1. more than minor changes which affect the design or scope of the Project;
- 2. a delay or change in the date of substantial completion or Final Completion;
- 3. a more than minor change to the design, location, size, capacity or quality of major items of equipment. As used herein "substantial" is as defined in the State Administrative Manual, Section 6863. As used herein a minor change is any change which does not rise to the level of a substantial change under the State Administrative Manual, Section 6863;
- 4. a change in approved budget categories, or movement of dollars between budget categories as indicated in <u>Exhibit B</u>; or
- 5. any change that would impact BSCC or State Fire Marshal construction or operational regulations including, without limitation, Titles 15 and 24 of the CCR, or which affects the security or fire and life safety of the facility.

Participating County agrees that its County Construction Administrator will give prompt notification in writing to the BSCC of the occurrence of any of the above events and report any substantial modifications to the Agreement for Construction with its contractor. BSCC shall notify the Department consistent with Article 4 of the PDCA, and the Department shall make a Scope Change Request to the Board. Approval of this Scope Change Request by the Board shall be required before material change to the Project Documents or other substantial modification to the Project may be made by the Participating County.

In no event shall any budget changes be authorized which would cause the amount of Total Project Costs to be exceeded unless the Participating County covenants to fund such excess with lawfully available funds and with the consent of the Agencies and so appropriates such funding.

#### ARTICLE 6. PROJECT FUNDING

A. <u>Invoices</u>. Invoice and progress/final reports and all required audit reports shall be submitted to the BSCC in a timely manner as specified in this Agreement and <u>Exhibit A</u>.

#### B. State Financing Obligations.

- 1. In no event or circumstance shall the State or Agencies be obligated to pay the Participating County under this Agreement or any other Project Document any amount in excess of the Maximum State Financing. Participating County waives any and all claims against the Agencies or the State of California for any costs which exceed the Maximum State Financing. The Participating County is solely responsible for any and all cost, expenses or fees of the Project which exceed the Maximum State Financing. Reimbursement of county costs from State Financing shall be limited to those costs permitted under Article 1(A) of <a href="Exhibit A">Exhibit A</a> and/or specifically identified in <a href="Exhibit B">Exhibit B</a> as "Eligible State Costs" provided, however, the State's obligations to reimburse Participating County for any State Financing is contingent on (1) the availability of Interim Financing and (2) even if Interim Financing is provided, the successful sale of bonds sufficient to cover all remaining Eligible State Costs. State Financing shall be subject to the terms and conditions set forth in the PDCA.
- 2. Eligible State Costs subject to reimbursement shall in no event or circumstance exceed Maximum State Financing. Because the funds to be paid are limited, Participating County shall be obligated to complete the Project without additional State Financing. No additional State Financing will be available, and Participating County should take all necessary precautions to ensure that the Project is designed and constructed within the Project budget. The Participating County shall be responsible for any costs exceeding the Total Eligible Project Costs.
- 3. State shall reimburse the Participating County for Eligible State Costs provided Participating County's performance of the Project is consistent with the Project Documents, including the Construction Schedule, and Participating County is not in breach of any term or condition of this Agreement, any Project Document, or any Applicable Law. At mutually agreed upon intervals as set forth in <a href="Exhibit A">Exhibit A</a>, Article 7, Participating County shall submit to BSCC a reimbursement request for payments of Eligible State Costs for which Participating County has already paid.
- 4. BSCC may reject any invoice or item on an invoice should it be determined that such invoice or item is ineligible for reimbursement under the terms of this Agreement, the Project Documents or any Applicable Laws ("Improper Expenditure"). Should it later be determined Participating County has been reimbursed for an Improper Expenditure or the State has made a payment to Participating County in excess of the amount for which the State is obligated ("Excess Payment"), BSCC may withhold future payments or repayments in amounts equal to the Improper Expenditure or the Excess Payment. In the event the amount of an Improper Expenditure exceeds the total reimbursement amount due Participating County, or should the discovery of the Improper Expenditure or Excess Payment occur after payment of the Withhold Amount (as defined below), Participating County shall immediately pay to BSCC the amount of the Improper Expenditure or Excess Payment.
- 5. At such time as the unreimbursed balance of the Eligible State Costs equals Five percent (5%) of the total Eligible State Costs ("Withhold Amount"), BSCC shall withhold that amount as security for Participating County's performance of all its obligations under this Agreement. The Withhold Amount shall be released upon satisfaction of all of the

following conditions: (a) there has been Final Completion of the Project, (b) delivery by Participating County and acceptance by Agencies of the Final Audit and the Final Project Summary Report, (c) Participating County has staffed and operated the jail as required under Article 4(G) above, and (d) Participating County is not in breach of any provisions of this Agreement, the other Project Documents and Applicable Laws.

- 6. All agreements with the contractor and any other contractor or subcontractor of Participating County or the contractor providing services or goods on the Project and for which reimbursement with State Financing for all or any portion of the payment for such services or goods is sought, shall require the contractor or subcontractor to list construction costs according to the CSI Divisions of the Schedule of Values as specified in Exhibit B.
- C. <u>Participating County Funding</u>. Subject to all terms and provisions of this Agreement, the Participating County agrees to appropriate and spend cash (hard) matching funds as provided in <u>Exhibits A and B</u> ("Cash (hard) Match"). Subject to all terms and provisions of this Agreement, the Participating County agrees to provide in-kind (soft) match in accordance with <u>Exhibits A and B</u> ("In-kind (soft) Match"). Participating County agrees to expend Cash (hard) Match funds on a schedule that is at least pro-rata with the percentage expenditure of Eligible State Costs.

### ARTICLE 7. ADMINISTRATIVE OVERSIGHT BY BOARD

Notwithstanding any other term or condition of this Agreement or any other Project Document, the scope and cost of the Project shall be subject to approval and administrative oversight by the Board, as required by California Government Code Section 15820.911.

#### ARTICLE 8. PERFORMANCE AND PAYMENT BONDS

Participating County shall require the contractor to procure and maintain a payment bond and a performance bond each of which shall be in an amount not less than one hundred percent (100%) of the contractor's total contract price as set forth in the agreement between Participating County and contractor. The bonds shall be issued by one or more surety companies acceptable to the Agencies. The performance bond required by this Article 8 shall name the State as an additional beneficiary under the bonds.

#### ARTICLE 9. INDEMNITY

As required by California Government Code Section 15820.911(d), the Participating County hereby agrees to indemnify, defend and save harmless the State, including but not limited to the Board, the Department and the BSCC, and each of their respective officers, governing members, directors, officials, employees, subcontractors, consultants, and agents (collectively, "Indemnitees") for any and all claims and losses arising out of the acquisition, design, construction, operation, maintenance, use and occupancy of the Project. The Participating County shall not be obligated to provide indemnity or defense where the claim arises out of the gross negligence or willful misconduct of the Indemnitees. These obligations shall survive any termination of this Agreement.

### ARTICLE 10. DISPUTES

Disputes arising under or relating to this Agreement shall be resolved in accordance with the provisions of Article 10 of Exhibit A.

#### ARTICLE 11. GENERAL TERMS AND CONDITIONS

The general terms and conditions published by the Department of General Services at http://www.documents.dgs.ca.gov/ols/GTC-610.doc and applicable to all State of California contracts are hereby incorporated by reference into this Agreement. In the event of a conflict between GTC-610 and any sections herein, the sections herein take precedence. In signing below, the Participating County's authorized representative represents and warrants that the Participating County has read and understands these general terms and conditions.

#### **ARTICLE 12. COUNTERPARTS**

This Agreement may be executed in one or more counterparts, any one of which need not contain the signatures of more than one Party, but all of which when taken together shall constitute one and the same instrument, notwithstanding that all Parties have not signed the same counterpart hereof.

# [SIGNATURE PAGE TO IMMEDIATELY FOLLOW]

IN WITNESS THEREOF, the Parties have executed this Agreement, as of the Effective Date.

BOARD OF STATE AND COMMUNITY CORRECTIONS

By:
Signature of Executive Director or Designee

Name and Title:
Date:

"PARTICIPATING COUNTY"

County of:

By:
Signature
Name and Title:

Date:

#### **EXHIBIT A**

#### CONSTRUCTION AGREEMENT STANDARD CONDITIONS

#### ARTICLE 1. TOTAL ELIGIBLE PROJECT COSTS

- A. Participating County shall only be reimbursed by the State from State Financing for Eligible State Costs. "Eligible State Costs" means reasonable and necessary Project costs actually incurred in construction of the Project and as specified in <a href="Exhibits A and B">Exhibits A and B</a> attached to the Agreement. Eligible State Costs also must be eligible for lease-revenue bond financing pursuant to this Agreement (including all Exhibits referenced therein) and all California state laws, rules, regulations, guidelines, and policies including, without limitation, Title 15, Local Jail Construction Financing Program regulations and any other Applicable Laws. Such Eligible State Costs shall include, but are not limited to, the items set forth in subsection (1) through (8) below. Participating County shall receive BSCC's written consent prior to Participating County's incurring the expense for any Project costs not listed below and for which Participating County wants State reimbursement provided such expenses do not fall within Participating County Costs as defined below in subsection (B).
- 1. On-site costs of facility construction of the BSCC-approved local jail facility project, including site preparation (eligible for State Financing or Cash (hard) Match).
- 2. Architectural programming and design (for activities by consultants and contractors; eligible for State Financing or Cash (hard) Match).
- 3. Construction management (for activities by consultants and contractors; eligible for State Financing or Cash (hard) Match).
- 4. Building permit fees, sewer/utility use or unit fees, and building inspection fees (eligible for State Financing or Cash (hard) Match).
- 5. Fixed equipment items (e.g., heating, ventilation, air conditioning, plumbing, lighting, communications, surveillance, security and life/safety equipment, etc.) as necessary for the operation of the BSCC-approved local jail facility (eligible for State Financing or Cash (hard) Match).
- 6. Fixed furnishings items (e.g., built-in and/or permanently affixed counters, tables, cabinets, seats, etc.) as necessary for the operation of the BSCC-approved local jail facility (eligible for State Financing or Cash (hard) Match).
- 7. Installation of existing fixed equipment and furnishings as necessary for the operation of the BSCC-approved local jail facility (eligible for State Financing or Cash (hard) Match).
- 8. Moveable equipment and moveable furnishings (subject to State review and approval; eligible for State Financing or Cash (hard) Match).

- B. Participating County must provide a minimum of at least percent (%) of the Total Eligible Project Costs as any combination of Cash (hard) Match and In-kind (soft) Match funds. (Note to drafter: Large and Medium counties must provide a minimum of 10%). Cash (hard) Match funds cannot be used to supplant or replace funds otherwise dedicated or appropriated by the Participating County for construction activities. Cash (hard) Match funds cannot be claimed for salaries/benefits of regular employees of the Participating County Workforce but may be claimed for the services of consultants or contractors engaged to perform Project related services as described below. Cash (hard) Match funds only include costs of:
  - 1. Items eligible for Eligible State Costs as described above;
- 2. Preparation costs for full or focused environmental reports (for activities by consultants and contractors);
- 3. Off-site costs, including access roads and utilities development, outside of a reasonable buffer zone surrounding the perimeter of the security fence, detention facility building and parking lot; and
  - 4. Public art.
- C. In-kind (soft) Match funds may be claimed for Project related costs for activities performed by Participating County staff or consultants. Eligible In-kind (soft) Match funds only includes:
- 1. Audit of Total Eligible Project Costs at the conclusion of the Project (staff salary/benefits of independent Participating County auditor or services of contracted auditor);
- 2. Needs assessments (staff salary/benefits and/or consultant costs directly related to the Project);
- 3. Site acquisition cost or current fair market land value supported by independent appraisal (on-site land only regardless of acquisition date) and as approved by the Department of General Services. This can be claimed for on-site land cost/value for new facility construction, on-site land cost/value of a closed facility that will be renovated and reopened, or on-site land cost/value used for expansion of an existing facility. It cannot be claimed for land cost/value under an existing operational local jail facility;
- 4. Participating County administration (staff salary/benefits directly related to the Project for activities after October 1, 2011);
- 5. Transition planning (staff salary/benefits and consultant activities directly related to the Project for activities after October 1, 2011); and
- 6. Real estate due diligence costs as billed to the Participating County by the State.
- D. Participating County shall not under any circumstance be reimbursed by the State from Board interim financing sources, lease-revenue bond funds or from any other financing

source for Ineligible Project Costs. "Ineligible Project Costs" means all costs which are not eligible for lease-revenue bond financing or Participating County matching funds pursuant to the PDCA (including all Exhibits attached thereto) or pursuant to any California state law, rule, regulation, guideline, or policy including, without limitation, the AB 900 Jail Financing Program or any other Applicable Law. Participating County shall be responsible for all Ineligible Project Costs ("Participating County Costs"). Ineligible Project Costs also shall include but are not limited to the following:

- 1. Those Project Costs that are determined by the BSCC to be unreasonable or unnecessary costs.
- 2. Detention facility personnel and operational costs and related costs of supplies.
  - 3. Soil and water contamination assessment/mitigation.
  - 4. Excavation of burial sites.
- 5. Preparation of Environmental Impact Reports (ineligible for State Financing; eligible for Cash (hard) Match only if performed by consultants or contractors outside the regular county work force, eligible for In-kind (soft) Match if performed by county-paid employees).
  - 6. Bonus payments for early completion of work.
  - 7. Interest charges for late payments.
- 8. Interest on bonds or any other form of indebtedness required to finance Project costs.
  - 9. Costs outside the scope of the BSCC-approved Project.
- 10. Fines and penalties due to violation of or failure to comply with federal, state or local laws, ordinances, or regulations.
- 11. Personal injury compensation or damages arising out of or connected with the Project, whether determined by adjudication, arbitration, negotiation, or otherwise.
- 12. All costs incurred in violation of the terms, provisions, conditions, or commitments of this Agreement.
  - 13. Travel and per diem costs.
- 14. All costs arising out of or connected with contractor claims against the Participating County, or those persons for whom the Participating County may be vicariously liable, including, but not limited to, any and all costs related to defense or settlement of such claims.

- 15. Maintenance costs.
- 16. Supplanting of existing construction, programs, projects, or personnel.
- 17. All costs arising out of or attributable to Participating County's malfeasance, mismeanagement, or negligence.
  - 18. Temporary holding or court holding facilities.
- 19. Local Jail facilities or portions thereof operated by jurisdictions other than Participating County.

#### ARTICLE 2. PARTICIPATING COUNTY'S GENERAL RESPONSIBILITY

Participating County is solely responsible for design, construction, operation, and maintenance of the Project as identified in <a href="Exhibit B">Exhibit B</a> of this Agreement. Review and approval of plans, specifications, or other documents by BSCC, the Agencies and the State Fire Marshal, is solely for the purpose of proper administration of State Financing by the BSCC and the Agencies and shall not be deemed to relieve or restrict the Participating County's responsibility.

#### ARTICLE 3. PARTICIPATING COUNTY ASSURANCES AND COMMITMENTS

- A. <u>Compliance with Laws and Regulations</u>. This Agreement is governed by and shall be interpreted in accordance with the laws of the State of California. Participating County shall at all times comply with all Applicable Laws (as defined in the Agreement).
- B. <u>Fulfillment of Assurances and Declarations</u>. Participating County shall fulfill all assurances, declarations, representations, and statements made by the Participating County in the County Project Proposal, documents, amendments, and communications filed in support of its request for lease-revenue bond funds including adoption of a BSCC approved staffing plan for staffing and operating the facility in accordance with state standards within ninety (90) calendar days of construction completion.
- C. <u>Use of State Financing</u>. Participating County shall expend all State Funds and identified matching funds solely for Eligible Project Costs. Participating County shall, upon demand, remit to the BSCC any State Financing not expended for Eligible Project Costs or an amount equal to any State Financing expended by the Participating County in violation of the terms, provisions, conditions, or commitments of this Agreement. Any State Financing so remitted to the BSCC shall include interest equal to the rate earned by the State Pooled Money Investment Account.
- D. <u>Permits and Licenses</u>. Participating County agrees to procure all permits and licenses necessary to complete the Project, pay all charges and fees, and give all notices necessary or incidental to the due and lawful proceeding of the Project work.
- E. <u>Compliance with Deliverables, Drawings, and Specifications</u>. Participating County agrees that deliverables, drawings, and specifications, upon which prime and subcontracts are awarded, shall be the same as those submitted to and approved by the BSCC.

F. Prime and Subcontracting Requirements. In accordance with the provisions of this Agreement, the Participating County may contract with public or private contractors of services for activities necessary for the completion of the Project. Participating County agrees that in the event of an inconsistency between the Agreement and any other Project Document and Participating County's Construction Agreement with a contractor, the Project Documents will prevail. Participating County shall ensure that the contractor complies with all requirements of the Project Documents and all instructions of the County Construction Administrator regarding compliance with the Project Documents.

Participating County assures that for any contract awarded by the Participating County, such insurance (e.g., fire and extended coverage, workers' compensation, public liability and property damage, and "all-risk" coverage) as is customary and appropriate will be obtained.

Participating County agrees that its contractor will list construction costs according to the CSI Divisions of the Schedule of Values as specified in <a href="Exhibit B">Exhibit B</a>. Since certain portions of the Project may not be eligible for State Financing in all requests for reimbursement, the Participating County's contractor shall separately list work not eligible for State Financing, and the County Construction Administrator shall identify such work for the contractor.

Participating County agrees that it is the County Construction Administrator's responsibility to provide a liaison between the Participating County, the BSCC, and its contractor. Participating County agrees that its contractor is not responsible nor required to engage in direct discussion with the BSCC or any representative thereof, except that the contractor shall in good faith exert its best effort to assist the Participating County in fully complying with all requirements of the contract.

Participating County agrees to place appropriate language in all contracts for work on the Project requiring the Participating County's contractor(s) to:

- 1. <u>Books and Records</u>. Maintain adequate fiscal and Project books, records, documents, and other evidence pertinent to the contractor's work on the Project in accordance with generally accepted accounting principles. Adequate supporting documentation shall be maintained in such detail so as to permit tracing transactions from the invoices, to the financial statement, to the accounting records, and to the supporting documentation. These records shall be maintained for the period set forth in Article 5 below, and shall be subject to examination and/or audit by the BSCC or designees, state government auditors or designees.
- 2. Access to Books and Records. Make such books, records, supporting documentations, and other evidence available to the BSCC or designees, the Department, the Board, the Department of General Services, the Department of Finance, the Bureau of State Audits, their designated representatives, during the course of the Project and for the period set forth in Article 5 below, and provide suitable facilities for access, monitoring, inspection, and copying thereof. Further, the Participating County agrees to include a similar right of the state to audit records and interview staff in any subcontract related to the performance of this Agreement.

3. <u>Contractor Advisement</u>. Be advised that a partial source of financing for the agreement between the Participating County and contractor for construction of the Project is the State Financing, and that the Participating County may not have funds to finance the Construction Agreement independently of the State Financing. The contractor shall in all ways cooperate with the Participating County and the BSCC in maintaining a good working relationship. The contractor shall cooperate as instructed by the County Construction Administrator in resolving any disputes arising under the Agreement.

#### ARTICLE 4. PROJECT ACCESS

To the extent not inconsistent with the Bond Documents, as that term is defined in Article 1 Section 1.1(a) of the PDCA, at all times during construction of the Project and after final completion, the Participating County shall provide to employees, subcontractors, and consultants of the Agencies reasonable unrestricted access to observe, monitor and inspect the Project. The Agencies' access to observe, monitor and inspect shall include the right to review all documents and files relating to the Project, as well as construction on the Site, including all tests and inspections relating to design or construction of the Project.

#### ARTICLE 5. RECORDS

Participating County shall establish an Official Project File, as defined in Article 7, Section 7.1 of the PDCA.

Participating County shall establish separate accounting records for receipt, deposit, and disbursement of all Project funds as specified in Exhibit A Article 9.

Participating County shall maintain books, records, documents, and other evidence sufficient to reflect properly the amount, receipt, and disposition of all Project funds, including State Financing, any matching funds provided by the Participating County and the total cost of the Project. The maintenance requirements extend to books of original entry, source documents supporting accounting transactions, the general ledger, subsidiary ledgers, personnel and payroll records, canceled checks, and related documents and records. Source documents include copies of all awards, applications, and required financial and narrative reports. Personnel and payroll records shall include the time and attendance reports for all individuals reimbursed under the award, whether they are employed full-time or part-time. Time and effort reports are also required for consultants and contractors. Supporting documentation for matching funds, goods or services shall, at a minimum, include the source of the match, the basis upon which the value of the match was calculated, and when the matching funds, goods, or services were provided. Receipts, signed by the recipient of donated goods and/or services should be issued and a copy retained. Generally accepted government accounting principles and adequate supporting documentation shall be maintained in such detail so as to provide an audit trail which will permit tracing transactions from the invoices to the financial statement, to the accounting records, and to the supporting documentation for the purpose of determining compliance with Section 10115 et seq. of the California Public Contract Code, Section 8546.7 of the California Government Code, and Title 2, Division 2, Chapter 3, Subchapter 10.5 Section 1896.60 et seq. of the CCR (as applicable).

Participating County shall maintain all records for the period set forth in the PDCA ("Record Maintenance Period"). Participating County agrees to protect records adequately from fire or other damage. When records are stored away from the Participating County's principal office, a written index of the location of records stored must be on hand and ready access must be assured. All Participating County records shall be subject at all reasonable times to inspection, examination, monitoring, copying, excerpting, transcribing, and audit by the BSCC or designees, the Agencies, and by state government auditors or designees. If any litigation, claim, negotiation, audit, or other action involving the records has been started before the expiration of the Record Maintenance Period, the records must be retained until the completion of the action and resolution of all issues which arise from it or until the end of the Record Maintenance Period, whichever is later.

# ARTICLE 6. ACCOUNTING AND AUDIT REQUIREMENTS

All funds received by the Participating County shall be deposited into separate fund accounts which identify the funds and clearly show the manner of their disposition. Participating County agrees that the audit and accounting procedures shall be in accordance with generally accepted government accounting principles and practices (see Accounting Standards and Procedures for Counties, California State Controller, Division of Local Government Fiscal Affairs) and adequate supporting documentation shall be maintained in such detail so as to provide an audit trail which will permit tracing transactions from support documentation to the accounting records to the financial reports and billings. Participating County further agrees to the following audit requirements:

- A. <u>Pre-payment Audit</u>. Prior to the deposit of State Financing into the separate account, the BSCC may require the Participating County to have a system audit performed by an auditor satisfactory to the BSCC to insure that the Participating County's accounting system meets generally accepted government accounting principles;
- B. <u>Interim Audit</u>. The BSCC reserves the right to call for a program audit or a system audit at any time between the execution of this Agreement and the completion or termination of the Project. At any time, the BSCC may disallow (that is, deny both use of funds and any applicable matching credit for) all or part of the cost of the activity or action determined to be not in compliance with the terms and conditions of this Agreement, or take other remedies legally available; and,
- C. <u>Final Audit</u>. Within ninety (90) calendar days of Final Completion, the Participating County must obtain and submit a final program audit to the BSCC (see Construction Financing Program Agreement Administration and Audit Guide). The audit shall be prepared in accordance with generally accepted auditing standards and government auditing standards for financial and compliance audits. The audit may be performed by the Participating County subject to the terms hereinafter described, or the Participating County may hire, at Participating County cost, an independent auditor to complete the final audit. Participating County should obtain assurances that the personnel selected to perform the audit collectively have the necessary skills. It is important that a sound procurement practice be followed when contracting for audit services. Sound contract and approval procedures, including the monitoring of contract performance, should be in place. The objectives and scope of the audit should be

made clear. In addition to price, other factors to be considered include: the responsiveness of the bidder to the request for proposal; the past experience of the bidder; availability of bidder staff with professional qualifications and technical abilities; and whether the bidder organization participates in an external quality control review program. It should be noted that these steps are important whether the Participating County is hiring auditors from an outside CPA firm or within its own internal auditing unit.

Since the audit function must maintain organizational independence, the County Financial Officer for this Project shall not perform audits of the contract-related activities. If the Participating County internal auditor performs the audit, the auditor must be organizationally independent from the Participating County's accounting and project management functions. Additionally, Participating County internal auditors who report to the Project Financial Officer, or to whom the Project Financial Officer reports, shall not perform the audit. The person conducting the audit shall be a certified public accountant, unless a Participating County auditor completes the audit. Failure to comply with these qualifications standards could result in the rejection of the audit report.

At any time, the BSCC may disallow (that is, deny both use of funds and any applicable matching credit for) all or part of the cost of the activity or action determined to be not in compliance with the terms and conditions of this Agreement, or take other remedies legally available.

The BSCC reserves the right to have an audit conducted (at the BSCC's expense) at any time between execution of the Agreement up to and including the final audit of the Project.

#### ARTICLE 7. REPORTS

Participating County agrees to submit fiscal invoices and progress/final reports in a format specified by the BSCC, and at mutually agreed upon intervals as defined below, during the period of the Agreement. Reports are due to the BSCC even if State Financing is not expended or requested in the reporting period. Not submitting invoices and progress/final reports in a timely manner may result in disbursements being withheld. In addition, Participating County shall immediately advise the BSCC of any significant problems or changes arising during the course of the Project.

Without limitation of the foregoing, the following reports are required:

A. <u>Fiscal Invoice and Progress/Final Report</u>. Participating County agrees to submit fiscal invoices and progress/final reports to the BSCC on the appropriate form provided to the Participating County during the term of this Agreement and shall do so on a regular schedule of either monthly, bi-monthly or quarterly. The reports shall include, but not be limited to, Project construction activities, change orders issued, problems identified, assistance needed, state funds and match expenditures made, State Financing received, and State Financing requested.

Invoicing/progress reporting interval: The [indicate interval] fiscal and progress/final report must be submitted within forty-five (45) calendar days after the end of [indicate interval]. The due dates for the invoices and progress reports are no later than:

B. Final Fiscal Invoice and Project Summary. Participating County agrees to submit to the BSCC a Final Fiscal Invoice and Project Summary on the appropriate form provided to the Participating County within forty-five (45) calendar days of the scheduled construction completion date identified in <a href="Exhibit B">Exhibit B</a>. The report shall include, but not be limited to, total state funds and match expenditures made by budget division, total State Financing received, remaining State Financing requested, number of BSCC-rated beds added and modified, number of special use beds added and modified, and a detailed description of the finished Project including pre-construction and post-construction photographs or other visual material suitable for public distribution. For purposes of this <a href="Exhibit A">Exhibit A</a>, "BSCC-rated beds" means the number of beds dedicated to housing adult offenders for which a facility's single- and double-occupancy cells/rooms or dormitories were planned and designed in conformity to the standards and requirements contained in Titles 15 and 24 of the CCR. "Special use beds" means beds for the purpose of appropriately housing offenders in medical, mental health, or disciplinary rooms, cells or units that are planned and designed in conformity to the standards and requirements contained in Titles 15 and 24 of the CCR.

#### ARTICLE 8. WITHHOLDING OF STATE DISBURSEMENTS

- A. BSCC may withhold all or any portion of the State Financing provided for by this Agreement in the event that:
- 1. Participating <u>County Breach of Agreement</u>. Participating County has materially and substantially breached the terms and conditions of this Agreement or any other Project Document.
- 2. <u>Insufficient County Funds</u>. Participating County is unable to demonstrate, to the satisfaction of the BSCC's Executive Director, continuous availability of sufficient funds to complete the Project.
- 3. <u>Insufficient Match Disbursement</u>. Participating County has not expended its Cash (hard) Match requirement on a schedule that is at least pro-rata with the percentage expenditure of, collectively, interim financing and lease-revenue bond funds.
- B. In the event that State Financing is withheld from the Participating County, the BSCC's Executive Director or designee shall notify the Participating County of the reasons for withholding and advise the Participating County of the time within which the Participating County may remedy the failure or violation leading to the withholding.

The BSCC will not reimburse counties for costs identified as ineligible for State Financing. If State Financing has been provided for costs subsequently discovered to be ineligible, the BSCC may either withhold an equal amount from subsequent payments to the

Participating County or require repayment of an equal amount to the State by the Participating County. Any State Financing so remitted to the BSCC may be subject to interest equal to the rate earned by the State Pooled Money Investment Account.

### ARTICLE 9. DISBURSEMENT

Participating County shall be paid in arrears on invoices of expenditures and requests for funds submitted to BSCC at mutually agreed upon intervals, see Article 7(A), on the Fiscal Invoice and Progress/Final Report. Participating County shall supply BSCC with appropriate expenditure documentation and request for funds on form(s) provided by BSCC and certify to the accuracy of the report(s) in accordance with generally accepted governmental accounting principles and BSCC regulations, guidelines, policies and procedures. Participating County shall further certify that all listed expenditures are actual and that all funds were expended for the purpose of liquidating obligations identified in <a href="Exhibit B">Exhibit B</a> and legally incurred.

The State will issue a warrant for eligible funds within approximately thirty (30) to sixty (60) days of receipt of Participating County invoice and documentation of eligible expenditures. All requests for payment shall be accompanied by any documentation as may be required by BSCC or the Board and with such certification(s) as may be required by BSCC.

#### ARTICLE 10. DISPUTES

Participating County shall continue with the responsibilities under this Agreement during any disputes. Except as otherwise provided in this Agreement, any dispute concerning a question of fact arising under, or relating to, the performance of this Agreement which is not resolved by agreement between Participating County and BSCC staff shall be decided by the BSCC. This clause does not preclude consideration of legal questions; nothing in this Agreement shall be construed as making final the decision of any administrative official, representative, or BSCC on a question of law.

Participating County may appeal on the basis of alleged misapplication, capricious enforcement of regulations, or substantial differences of opinion as may occur concerning the proper application of regulations or procedures. Such appeal shall be filed within thirty (30) calendar days of the notification of the action with which the Participating County is dissatisfied. The request shall be in writing stating the basis for the dissatisfaction and the action being requested of the BSCC.

A hearing shall be conducted by a hearing panel designated by the Chairperson of the BSCC Board at a reasonable time, date, and place, but not later than twenty-one (21) calendar days after the filing of the request for hearing with BSCC, unless delayed for good cause. BSCC shall mail or deliver to the appellant or authorized representative a written notice of the time and place of hearing not less than fourteen (14) calendar days prior to the hearing. The procedural time requirements may be waived with mutual written consent of the parties involved.

Appeal hearing matters shall be set for hearing, heard, and disposed of by a notice of decision by the BSCC Board within ninety (90) calendar days from the date of the request for appeal hearing, except in those cases where the appellant withdraws or abandons the request for hearing or the matter is continued for what is determined by the hearing panel to be good cause.

An appellant may waive a personal hearing before the hearing panel and under such circumstances, the hearing panel shall consider the written information submitted by the appellant and other relevant information as may be deemed appropriate.

The hearing is not formal in nature. Pertinent and relevant information, whether written or oral, will be accepted. Hearings will be tape recorded. After the hearing has been completed, the hearing panel shall submit an advisory recommendation on the matter to the BSCC Board. The decision of the BSCC Board shall be final.

Notwithstanding any other provision of this Article 10, this Article 10 shall not limit any other rights or remedies available to the State or any other Agency under any other Project Document including, without limitation, the PDCA.

#### **ARTICLE 11. REMEDIES**

Participating County agrees that any remedy provided in this Agreement is in addition to and not in derogation of any other legal or equitable remedy available to the BSCC as a result of breach of this Agreement by the Participating County, whether such breach occurs before or after completion of the Project. In the event of litigation between the Parties hereto arising from this Agreement, it is agreed that the prevailing Party shall be entitled to such reasonable costs and/or attorney fees and costs as may be ordered within the discretion of the Court.

#### ARTICLE 12. WAIVER

The Parties hereto may, from time to time, waive any of their rights under this Agreement unless such waiver is contrary to law, provided that any such waiver shall be in writing and signed by the Party making such waiver.

#### **EXHIBIT B**

# PROJECT DESCRIPTION AND BUDGET

Capitalized terms not defined in this <u>Exhibit B</u> shall have the meaning as set forth in the Agreement to which this <u>Exhibit B</u> is attached.

County (County):	
Name of Facility Subject to Construction:	
SECTION 1. PROJECT DESCRIPTION	

Provide a description of the Project scope as presented in Exhibit A of the PDCA.

#### SECTION 2. PROJECT TIMETABLE

Provide an updated Project timetable to include start and completion dates for each of the following key events: 1) Schematic Design and Operational Program Statement; 2) Design Development with Staffing Plan; 3) Staffing/Operating Cost Analysis; 4) Construction Documents; 5) Construction Bids; 6) Notice to Proceed; 7) Construction; and 8) Occupancy. Note that construction should be substantially complete within three (3) years from Notice to Proceed and occupancy must occur within ninety (90) days of Final Completion.

#### SECTION 3. CONSTRUCTION MANAGEMENT PLAN

Provide a general outline of the construction management plan, including methods to monitor/control the Project and ensure a successful, on schedule completion:

#### SECTION 4. KEY PERSONNEL

Provide a listing of the names, titles, and roles of key construction and management personnel:

#### SECTION 5. BUDGET CLASSIFICATION SCHEDULES

In a format acceptable to BSCC, provide budget categories for State Financing, Cash (hard) Match and In-kind (soft) Match.

# **Appendix D**

# (BSCC Local Youthful Offender Rehabilitative Facilities Construction Agreement for SB 81 Projects)

Please note that this is a generic agreement for reference only. This agreement can be found on the BSCC's website at

http://www.bscc.ca.gov/programs-and-services/fso/services

### **STATE OF CALIFORNIA**

# BOARD OF STATE AND COMMUNITY CORRECTIONS LOCAL YOUTHFUL OFFENDER REHABILITATIVE FACILITY CONSTRUCTION AGREEMENT

AGREEMENT	
FOR	
This Board of State and Community Corrections Local Youthful Offend	ler Rehabilitative
Facility Construction Agreement ("Agreement") is entered into as of	
("Effective Date"), by and between the Board of State and Community Correct	tions ("BSCC"),
an entity of the state government of the State of California ("State"), and	
("Participating County"), a Political Subdivision of the State. BSCC and Part	icipating County
are referred to collectively herein as the "Parties," and individually as a "Party	7."
RECITALS	

WHEREAS, Participating County has proposed to build a local youthful offender rehabilitative facility as more particularly described in <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> attached hereto ("**Project**") located at <a href="Exhibit B">Exhibit B</a> a

WHEREAS, this Agreement is being executed concurrently with the execution of the Project Delivery and Construction Agreement ("**PDCA**") entered into between the Participating County, BSCC, the State Public Works Board of the State of California ("**Board**") and the Department of Corrections and Rehabilitation ("**Department**"). The Department, the Board and BSCC are referred to collectively herein as "**Agencies**."

WHEREAS, the purpose of this Agreement is to set forth the roles, responsibilities and performance expectations of the Parties with respect to the Participating County's construction of the Project under the authority of the BSCC and the procedures for reimbursement by the State of those Participating County costs eligible for reimbursement as provided for under the SB 81 Financing Program. This Agreement is intended to be read in conjunction with the other agreements necessary for the construction and financing of the Project under the SB 81

Financing Program including, without limitation, the PDCA and the other agreements described in the PDCA recitals. Nothing in this Agreement is intended to amend or modify the rights and obligations of the Parties under those other agreements including, without limitation, the PDCA.

### ARTICLE 1. TERM AND TERMINATION

- A. <u>Term.</u> This Agreement shall commence on the Effective Date and shall terminate upon the completion and State acceptance of the Final Audit (as defined below in Article 4(C)) unless terminated earlier as provided in Article 1(C) below.
- B. <u>Survival</u>. The provisions of Articles 1(C)(3), 1(C)(4), 3(D), 4(C), 4(D), 6(B)(5), 6(B)(6), 9, 10 and 11, and Articles 3, 4, 5, 6, 7, 8, and 10, 11 of <u>Exhibit A</u> shall survive termination of the Agreement.

### C. Termination.

- 1. BSCC in consultation with the other Agencies may terminate this Agreement in the event any of the following events or conditions occurs:
- (a) Participating County's breach of a material term of this Agreement, any Project Document or any Applicable Laws provided Participating County has not cured such breach in all respects within such thirty (30) day period, which cure period may be extended for a reasonable time with the consent of BSCC if the Participating County demonstrates that such additional time is required to cure such breach in a diligent and commercially reasonable manner;
- (b) Termination of the PDCA as provided for in Article 2, Section 2.2(a)(i)–(v) and (b) of the PDCA;
- (c) Substantive alteration of the scope, cost or schedule of the Project without the prior written approval of BSCC and the Board as required under this Agreement and the PDCA; or

- (d) Refusal or inability to complete the Project in a manner consistent with the Agreement, and the other Project Documents (as defined below in Article 3) including all timelines, plans, and specifications as approved by BSCC, or refusal or inability to comply with any Applicable Law.
- 2. The Participating County may, prior to the State providing any amount of financing, terminate this Agreement in the event any of the following occurs:
- (a) The State's breach of a material term of this Agreement, any Project Document or any Applicable Laws provided the State has not cured such breach in all respects within thirty (30) days from notice of said breach, which cure period may be extended for a reasonable time with the consent of the Participating County if the State demonstrates that such additional time is required to cure such breach in a diligent and commercially reasonable manner;
- (b) Termination of the PDCA as provided for in Article 2, Section 2.2(a)(i)–(v) and (b) of the PDCA;
- (c) Failure of the State to execute the Ground Lease or the Right of Entry for Construction and Operation; or
- (d) In the event the Board determines the Participating County is no longer eligible for Project financing under the SB 81 Financing Program as set forth in Article 1, Section 1.2 of the PDCA.
- 3. In the event of termination as provided in Article 1(C)(1), and unless the Parties agree in writing otherwise, Participating County shall, upon notification, refund to the Agencies an amount equal to all State Financing previously disbursed to the Participating County. Any State Financing so remitted to the Agencies may be subject to interest equal to the rate earned by the State Pooled Money Investment Account. Participating County shall not be required to refund any State Financing in the event of termination solely because, through no fault of Participating County, the Board determines it is not feasible or appropriate to issue bonds or is unable to issue bonds to finance the Participating County's Project.
- 4. Nothing in this Article 1 in any way alters or limits the authority of BSCC or the Agencies to withhold State Financing in accordance with Applicable Laws (as defined below) or any other right or remedy available to the State at law or in equity for breach of the Agreement.

### ARTICLE 2. PROJECT OFFICIALS

- A. <u>BSCC Representative</u>. The BSCC Executive Director or his or her designee shall be the State's representative ("**Agency Representative**") for administration of this Agreement. Any amendment to this Agreement, including any exhibit, schedule or attachment hereto, shall be binding on the State only if signed by the Agency Representative. This Article 2(A) shall not limit any requirements for amendment of any other agreement that is a Project Document.
  - B. <u>Participating County Construction Administrator</u>. The Participating County has

appointed a County Construction Administrator as identified below. Participating County agrees that its County Construction Administrator shall be its representative for the administration of the Agreement and shall have full authority to act on behalf of the Participating County. Participating County agrees that all communications given to its County Construction Administrator shall be binding as if given to the Participating County. Participating County agrees that any documents required to be submitted to the Agencies, including but not limited to, quarterly progress reports and final project summary reports, shall be certified for accuracy by its County Construction Administrator in form reasonably acceptable to BSCC. Any Amendment to this Agreement and any other Project Document shall be binding on the Participating County only if signed or certified in form reasonably acceptable to BSCC by the County Construction Administrator.

County Construction Administrator:			
Title:			
Address:			
City, State, Zip:			
Telephone:			
Facsimile:		•	
Email:			

C. Participating County Project Financial Officer. The Participating County has appointed a Project Financial Officer as identified below. Participating County agrees that its Project Financial Officer shall be responsible for establishing an official project file and a separate account for depositing of funds paid under this Agreement, and ensuring that project accounting procedures and practices are in accordance with generally accepted government accounting principles and practices (see Accounting Standards and Procedures for Counties, California State Controller, Division of Local Government Fiscal Affairs) with adequate supporting documentation maintained in such detail so as to provide an audit trail which will permit tracing transactions from support documentation, to the accounting records, to the financial reports and billings. Participating County agrees that all fiscal documents, including all invoices and expenditure statements, required to be submitted to BSCC shall be certified for accuracy by its Project Financial Officer.

Project Financial C	Officer:	
Title:		
Address:		
City, State, Zip:		
Telephone:		
Facsimile:		
Email:		

D. <u>Participating County Project Contact Person</u>. The Participating County has appointed a County Project Contact Person as identified below. Participating County agrees that its County Project Contact Person shall be responsible for coordinating and transmitting information to BSCC and receiving and disseminating information from BSCC. Participating County agrees that all communications given to its County Project Contact Person shall be

binding as if given to the Participating County.

County Project Co		
Title:		
Address:		
City, State, Zip:		
Telephone:		
Facsimile:		
Email:		

Either Party may change its Project representatives upon written notice to the other Party.

### ARTICLE 3. PROJECT DOCUMENTS AND APPLICABLE LAWS.

- A. <u>Project Documents</u>. The Participating County agrees to construct the Project in accordance with the following agreements and documents each as may be amended in accordance with its terms and which, together with the Agreement, shall be referred to herein as the "**Project Documents**": (1) BSCC Local Youthful Offender Rehabilitative Facility Construction Agreement Standard Conditions attached hereto as <u>Exhibit A</u>; (2) Participating County's Project Proposal <u>Insert Name and Date of Participating County's Bid Proposal</u> ("**County Project Proposal**"); (3) County Project Description Detail and Budget ("**Project Description**") in the form attached hereto as <u>Exhibit B</u>; (4) Ground Lease, Right of Entry for Construction and Operation, Facility Lease and the Facility Sublease as those terms are defined in the PDCA; and (5) the PDCA.
- B. <u>Applicable Laws</u>. The Participating County agrees to comply with all federal, state or local laws, regulations, rules, ordinances and guidelines applicable to the construction of the Project including, without limitation the following (collectively "**Applicable Laws**"):
- 1. The Minimum Standards for Juvenile Facilities and 2007 Local Youthful Offender Rehabilitative Facility Construction Financing Program regulations contained in Title 15, Division 1, Chapter 1, Subchapters 5 and 7 of the California Code of Regulations ("CCR").
- 2. The Minimum Standards for Juvenile Facilities and the fire and life safety regulations contained in Title 24 of the CCR.
  - 3. California Public Contract Code.
- 4. California Environmental Quality Act (CEQA) contained in Section 21000 *et seq.* of the California Public Resources Code and Title 14, Division 6, Chapter 3, Section 15000 *et seq.* of the CCR.
- 5. Accounting Standards and Procedures for Counties, California State Controller, Division of Local Fiscal Affairs.
  - 6. Construction Financing Agreement Administration and Audit Guide.

- C. <u>Incorporation of Approved Changes</u>. Upon their completion, all Participating County assurances and submittals, submitted to and approved in writing by BSCC are incorporated herein by reference and made a part of this Agreement.
- D. <u>Precedence</u>. In the event of any inconsistency in the Project Documents, except as otherwise provided herein, the inconsistency shall be resolved by giving precedence in the following order: 1) PDCA; 2) the Ground Lease (as defined in the PDCA); 3) this Agreement including the BSCC Local Youthful Offender Rehabilitative Facility Construction Agreement Standard Conditions attached hereto as <u>Exhibit A</u>; 4) the Right of Entry for Construction and Operation (as defined in the PDCA); 5) Participating County's Project Proposal; 6) Participating County Project Description Detail and Budget; and 7) the Participating County's proposal(s), modification(s), and submittals. In the event the Bonds are issued, any inconsistency between the Project Documents and the Bond Documents shall be resolved by giving precedence to the Bond Documents. To the extent the Parties mutually agree that a provision of a particular document should control with respect to an inconsistency between that document and another document or documents, notwithstanding the other provisions of this Section, such provision shall control.

### ARTICLE 4. PARTICIPATING COUNTY OBLIGATIONS

Participating County agrees to the following covenants, assurances and submittals:

- A. Participating County's Construction of Local Youthful Offender Rehabilitative Facility. The Participating County shall construct the Project to ensure and enable compliance with all Applicable Laws, and Participating County agrees that State Financing and Cash (hard) Match funds shall not supplant funds otherwise dedicated or appropriated for construction activities. No review or approval provided by the State, the Agencies or the State Fire Marshal of documents or submittals shall relieve Participating County of its obligation to design and construct the Project in accordance with this Agreement and all Applicable Laws including, without limitation environmental, procurement, safety and health, the SB 81 Financing Program, and Titles 15 and 24 of the CCR. The Agencies' review and approval of any Project Document is for the Agencies' purposes only. No alleged failure or oversight related to the Agencies' review of the Project or the Project Documents shall be construed as a waiver of any rights of the Agencies or the State of California, or construed as an excuse to performance by Participating County under this Agreement or any other agreement. All Plans (as defined below) prepared by the Participating County shall be consistent with the Participating County Project Proposal.
- B. <u>Valley Fever</u>. California is one of several states in the country with soils that may contain spores known to cause the disease Coccidioidomycosis (sometimes called "Valley Fever"), which spores may be transmitted through contact with dirt and fugitive dust associated with construction activities. The Participating County shall disclose this information to contractor in or prior to execution of a Construction Agreement. The Participating County, its contractor and any lower-tier subcontractors shall take appropriate precautionary measures designed to minimize the exposure of their respective employees and other workers, Agencies' employees, and other individuals or personnel who may be present during construction activities.
  - C. <u>Record Keeping and Audit Requirements</u>. Participating County shall keep such

full and detailed account records as are necessary for proper financial management of the Project. Participating County shall maintain a complete and current set of all books and records relating to the design and construction of the Project. Agencies shall be entitled, upon forty-eight (48) hour written notice, to inspect all books, records, and accounts kept by Participating County relating to the work contemplated by this Agreement. Within ninety (90) calendar days after Final Completion (as defined below), Participating County shall deliver to Agencies a financial audit of the Project ("Final Audit"). The Final Audit shall be performed by a Certified Public Accountant or a Participating County auditor that is organizationally independent from the Participating County's project financial management functions. Nothing in this Article 4(C) shall limit the Participating County's record retention obligations as set forth in Article 7 of the PDCA. For purposes of this Agreement, "Final Completion" shall mean completion of the Project.

- D. <u>Compliance with Project Documents and Applicable Laws</u>. Participating County agrees to comply with all terms and conditions of this Agreement, the other Project Documents and all exhibits and schedules attached hereto or thereto and all Applicable Laws.
- E. Project Plans. In addition to all submission requirements under the PDCA, the Participating County shall submit to BSCC the architectural and design documents, drawings, specifications, calculations, general and special conditions, submittals, Project budgets, schedules and contracts (collectively, "Plans") within the time frames as specifically set forth in Exhibit B and as otherwise may be required by the Project Documents and Applicable Laws. As a condition to the financing to be provided by the State through interim financing or the sale of the Bonds, Participating County shall cause to be prepared, in a form that are ready to construct, all required Plans and bid documents necessary to solicit bids, and complete the Project on time and within budget. Participating County is solely responsible for preparing all Plans and other documents for the public bidding process, as provided by Applicable Law. Participating County shall not solicit bids for the Project until BSCC, together with the State Fire Marshal, have approved the final construction documents and specifications and the Department of Finance has approved these documents and specifications.
- F. <u>Construction</u>. Participating County shall be responsible to contract for all design and construction services, and shall manage the day-to-day design and construction of the Project. Participating County shall cause the design and construction of the Project to be consistent with the requirements, limitations, and other terms of this Agreement, the Project Documents, all Applicable Laws, as well as all other agreements between the Agencies and Participating County.
- G. Operation of Local Youthful Offender Rehabilitative Facility. Participating County shall be responsible to maintain the local youthful offender rehabilitative facility upon Final Completion and staff and operate the local youthful offender rehabilitative facility no later than ninety (90) days after Final Completion.
- H. <u>Professional Services</u>. Participating County shall be responsible for providing all necessary professional services in order to carry out the design and construction of the Project. Participating County shall obtain all professional services from properly licensed design professionals. All Plans prepared by such design professionals shall bear the signature and seal

of the design professional. All construction work on the Project shall be performed by properly licensed contractors and subcontractors. Participating County is encouraged to utilize a qualified construction manager and claims avoidance experts to facilitate timely and efficient construction of the Project.

I. <u>Completion of Project</u>. Participating County agrees to proceed expeditiously with, and complete, the Project in accordance with the Project Documents and Plans as approved by the BSCC and the Agencies and/or as incorporated in all provisions of this Agreement. Participating County acknowledges and understands that failure to meet application assurances, construction timelines and any other milestones or timelines as set forth in the Project Documents or Plans as approved by the Agencies and/or as incorporated in all provisions of this Agreement, may result at any time in award adjustments or Agreement termination by the BSCC.

### ARTICLE 5. SUBSTANTIAL CHANGES.

In addition to the modification requirements set forth in Article 4, Section 4.2 of the PDCA, no substantial change to the Project Documents or other substantial modification to the Project may be made by Participating County without the prior written permission of the BSCC. Minor modifications to the Project do not require BSCC approval, but must be documented and reported on routine progress reports to the BSCC. Without limiting the foregoing, BSCC approval shall be required upon any of the following events or circumstances:

- 1. more than minor changes which affect the design or scope of the Project;
- 2. a delay or change in the date of substantial completion or Final Completion;
- 3. a more than minor change to the design, location, size, capacity or quality of major items of equipment. As used herein "substantial" is as defined in the State Administrative Manual, Section 6863. As used herein a minor change is any change which does not rise to the level of a substantial change under the State Administrative Manual, Section 6863;
- 4. a change in approved budget categories or movement of dollars between budget categories as indicated in <u>Exhibit B</u>; or
- 5. any change that would impact BSCC or State Fire Marshal construction or operational regulations including, without limitation, Titles 15 and 24 of the CCR, or which affects the security or fire and life safety of the facility.

Participating County agrees that its County Construction Administrator will give prompt notification in writing to the BSCC of the occurrence of any of the above events and report any substantial modifications to the Agreement for Construction with its contractor. BSCC shall notify the Department consistent with Article 4 of the PDCA, and the Department shall make a Scope Change Request to the Board. Approval of this Scope Change Request by the Board shall be required before material change to the Project Documents or other substantial modification to the Project may be made by the Participating County.

In no event shall any budget changes be authorized which would cause the amount of

Total Project Costs to be exceeded unless the Participating County covenants to fund such excess with lawfully available funds and with the consent of the Agencies and so appropriates such funding.

### ARTICLE 6. PROJECT FUNDING

A. <u>Invoices</u>. Invoice and progress/final reports and all required audit reports shall be submitted to the BSCC in a timely manner as specified in this Agreement and <u>Exhibit A</u>.

### B. State Financing Obligations

- 1. In no event or circumstance shall the State or Agencies be obligated to pay the Participating County under this Agreement or any other Project Document any amount in excess of the Maximum State Financing. Participating County waives any and all claims against the Agencies or the State of California for any costs which exceed the Maximum State Financing. The Participating County is solely responsible for any and all cost, expenses or fees of the Project which exceed the Maximum State Financing. Reimbursement of county costs from State Financing shall be limited to those costs permitted under Article 1(A) of Exhibit A and/or specifically identified in Exhibit B as "Eligible State Costs" provided, however, the State's obligations to reimburse Participating County for any State Financing is contingent on (1) the availability of Interim Financing and (2) even if Interim Financing is provided, the successful sale of bonds sufficient to cover all remaining Eligible State Costs. State Financing shall be subject to the terms and conditions set forth in the PDCA.
- 2. Eligible State Costs subject to reimbursement shall in no event or circumstance exceed Maximum State Financing. Because the funds to be paid are limited, Participating County shall be obligated to complete the Project without additional State Financing. No additional State Financing will be available, and Participating County should take all necessary precautions to ensure that the Project is designed and constructed within the Project budget. The Participating County shall be responsible for any costs exceeding the Total Eligible Project Costs.
- 3. State shall reimburse the Participating County for Eligible State Costs provided Participating County's performance of the Project is consistent with the Project Documents, including the Construction Schedule, and Participating County is not in breach of any term or condition of this Agreement, any Project Document, or any Applicable Law. At mutually agreed upon intervals as set forth in <a href="Exhibit A">Exhibit A</a>, Article 7, Participating County shall submit to BSCC a reimbursement request for payments of Eligible State Costs for which Participating County has already paid.
- 4. BSCC may reject any invoice or item on an invoice should it be determined that such invoice or item is ineligible for reimbursement under the terms of this Agreement, the Project Documents or any Applicable Laws ("Improper Expenditure"). Should it later be determined Participating County has been reimbursed for an Improper Expenditure or the State has made a payment to Participating County in excess of the amount for which the State is obligated ("Excess Payment"), BSCC may withhold future payments or repayments in amounts equal to the Improper Expenditure or the Excess Payment. In the event

the amount of an Improper Expenditure exceeds the total reimbursement amount due Participating County, or should the discovery of the Improper Expenditure or Excess Payment occur after payment of the Withhold Amount (as defined below), Participating County shall immediately pay to BSCC the amount of the Improper Expenditure or Excess Payment.

- 5. At such time as the unreimbursed balance of the Eligible State Costs equals five percent (5%) of the total Eligible State Costs ("Withhold Amount"), BSCC shall withhold that amount as security for Participating County's performance of all its obligations under this Agreement. The Withhold Amount shall be released upon satisfaction of all of the following conditions: (a) there has been Final Completion of the Project, (b) delivery by Participating County and acceptance by Agencies of the Final Audit and the Final Project Summary Report, (c) Participating County has staffed and operated the local youthful offender rehabilitative facility as required under Article 4(G) above, and (d) Participating County is not in breach of any provisions of this Agreement, the other Project Documents and Applicable Laws.
- 6. All agreements with the contractor and any other contractor or subcontractor of Participating County or the contractor providing services or goods on the Project and for which reimbursement with State Financing for all or any portion of the payment for such services or goods is sought, shall require the contractor or subcontractor to list construction costs according to the CSI Divisions of the Schedule of Values as specified in Exhibit B.
- C. <u>Participating County Funding</u>. Subject to all terms and provisions of this Agreement, the Participating County agrees to appropriate and spend cash (hard) matching funds as provided in <u>Exhibits A and B</u> ("**Cash (hard) Match**"). Subject to all terms and provisions of this Agreement, the Participating County agrees to provide in-kind (soft) match in accordance with <u>Exhibits A and B</u> ("**In-kind (soft) Match**"). Participating County agrees to expend Cash (hard) Match funds on a schedule that is at least pro-rata with the percentage expenditure of Eligible State Costs.

### ARTICLE 7. ADMINISTRATIVE OVERSIGHT BY BOARD

Notwithstanding any other term or condition of this Agreement or any other Project Document, the scope and cost of the Project shall be subject to approval and administrative oversight by the Board, as required by California Welfare and Institutions Code Section 1971.

### ARTICLE 8. PERFORMANCE AND PAYMENT BONDS

Participating County shall require the contractor to procure and maintain a payment bond and a performance bond each of which shall be in an amount not less than one hundred percent (100%) of the contractor's total contract price as set forth in the agreement between Participating County and contractor. The bonds shall be issued by one or more surety companies acceptable to the Agencies. The performance bond required by this Article 8 shall name the State as an additional beneficiary under the bonds.

### ARTICLE 9. INDEMNITY

As required by California Welfare and Institutions Code Section 1971(d), the

Participating County hereby agrees to indemnify, defend and save harmless the State, including but not limited to the Board, the Department and the BSCC, and each of their respective officers, governing members, directors, officials, employees, subcontractors, consultants, and agents (collectively, "Indemnitees") for any and all claims and losses arising out of the acquisition, design, construction, operation, maintenance, use and occupancy of the Project. The Participating County shall not be obligated to provide indemnity or defense where the claim arises out of the gross negligence or willful misconduct of the Indemnitees. These obligations shall survive any termination of this Agreement.

### ARTICLE 10. DISPUTES

Disputes arising under or relating to this Agreement shall be resolved in accordance with the provisions of Article 10 of Exhibit A.

### ARTICLE 11. GENERAL TERMS AND CONDITIONS

The general terms and conditions published by the Department of General Services at http://www.documents.dgs.ca.gov/ols/GTC-610.doc and applicable to all State of California contracts are hereby incorporated by reference into this Agreement. In the event of a conflict between GTC-610 and any sections herein, the sections herein take precedence. In signing below, the Participating County's authorized representative represents and warrants that the Participating County has read and understands these general terms and conditions.

### ARTICLE 12. COUNTERPARTS

This Agreement may be executed in one or more counterparts, any one of which need not contain the signatures of more than one Party, but all of which when taken together shall constitute one and the same instrument, notwithstanding that all Parties have not signed the same counterpart hereof.

### [SIGNATURE PAGE TO IMMEDIATELY FOLLOW]

# IN WITNESS THEREOF, the Parties have executed this Agreement, as of the Effective Date. BOARD OF STATE AND COMMUNITY CORRECTIONS By: Signature of Executive Director or Designee Name and Title: Date: "PARTICIPATING COUNTY" County of: Signature Name and Title:

Date:

### **EXHIBIT A**

### CONSTRUCTION AGREEMENT STANDARD CONDITIONS

### ARTICLE 1. TOTAL ELIGIBLE PROJECT COSTS

- A. Participating County shall only be reimbursed by the State from State Financing for Eligible State Costs. "Eligible State Costs" means reasonable and necessary Project costs actually incurred in construction of the Project and as specified in <a href="Exhibits A and B">Exhibits A and B</a> attached to the Agreement. Eligible State Costs also must be eligible for lease-revenue bond financing pursuant to this Agreement (including all Exhibits referenced therein) and all California state laws, rules, regulations, guidelines, and policies including, without limitation, Title 15, SB 81 Financing Program regulations and any other Applicable Laws. Such Eligible State Costs shall include, but are not limited to, the items set forth in subsection (1) through (4) below. Participating County shall receive BSCC's written consent prior to Participating County's incurring the expense for any Project costs not listed below and for which Participating County wants State reimbursement provided such expenses do not fall within Participating County Costs as defined below in subsection (B).
- 1. On-site costs of facility construction of the BSCC-approved local youthful offender rehabilitative facility project, including site preparation (eligible for State Financing or Cash (hard) Match).
- 2. Fixed equipment items (e.g., heating, ventilation, air conditioning, plumbing, lighting, communications, surveillance, security and life/safety equipment, etc.) as necessary for the operation of the BSCC-approved local youthful offender rehabilitative facility (eligible for State Financing or Cash (hard) Match).
- 3. Fixed furnishings items (e.g., built-in and/or permanently affixed counters, tables, cabinets, seats, etc.) as necessary for the operation of the BSCC-approved local youthful offender rehabilitative facility (eligible for State Financing or Cash (hard) Match).
- 4. Installation of existing fixed equipment and furnishings as necessary for the operation of the BSCC-approved local youthful offender rehabilitative facility (eligible for State Financing or Cash (hard) Match).
- B. Participating County Funding for the Project shall be a minimum of percent (\_\_%) of the Total Eligible Project Costs. (Note to drafter: Large and Medium counties must provide a minimum of 25%; "Small Counties" (counties with a general population below 200,000) may petition BSCC for a lower level of match.) Participating County must provide a minimum of at least \_\_\_\_\_ percent (\_\_%) of the Total Eligible Project Costs as Cash (hard) Match funds. (Note to drafter: Large counties must provide a minimum of 10% and Medium and Small counties a minimum of 5%.) Cash (hard) Match funds cannot be used to supplant or replace funds otherwise dedicated or appropriated by the Participating County for construction activities. Cash (hard) Match funds cannot be claimed for salaries/benefits of regular employees of the Participating County Workforce but may be claimed for the services of consultants or contractors engaged to perform Project related services as described below. Cash (hard) Match funds only include costs of:

- 1. Items eligible for Eligible State Costs as described above;
- 2. Architectural programming and design (by consultants and contractors);
- 3. Preparation costs for full or focused environmental reports (for activities by consultants and contractors); and
  - 4. Construction management (for activities by consultants or contractors).
- C. Participating County's In-kind (soft) Match funds cannot exceed percent (%) of the Total Eligible Project Costs. (Note to drafter: Large counties cannot exceed 15% and Medium and Small counties cannot exceed 20%.) In-kind (soft) Match funds may be kept at the maximum allowable or reduced for each dollar that Cash (hard) Match funds are increased beyond the required minimum. In-kind (soft) Match funds may be claimed for Project related costs for activities performed by Participating County staff or consultants. Eligible In-kind (soft) Match funds only includes:
  - 1. Eligible State Costs and Cash (hard) Match funds;
- 2. Audit of Total Eligible Project Costs at the conclusion of the Project (staff salary/benefits of independent Participating County auditor or services of contracted auditor);
- 3. Needs assessments (staff salary/benefits and/or consultant costs directly related to the Project);
- 4. Site acquisition cost or current fair market land value supported by independent appraisal (on-site land only regardless of acquisition date) and as approved by the Department of General Services. This can be claimed for on-site land cost/value for new facility construction, on-site land cost/value of a closed facility that will be renovated and reopened, or on-site land cost/value used for expansion of an existing facility. It cannot be claimed for land cost/value under an existing operational detention facility;
- 5. Participating County administration (staff salary/benefits directly related to the Project for activities after August 24, 2007); and
- 6. Transition planning (staff salary/benefits and consultant activities directly related to the Project for activities after August 24, 2007).
- D. Participating County shall not under any circumstance be reimbursed by the State from Board interim financing sources, lease-revenue bond funds or from any other financing source for Ineligible Project Costs. "Ineligible Project Costs" means all costs which are not eligible for lease-revenue bond financing or Participating County matching funds pursuant to the PDCA (including all Exhibits attached thereto) or pursuant to any California state law, rule, regulation, guideline, or policy including, without limitation, the SB 81 Financing Program or any other Applicable Law. Participating County shall be responsible for all Ineligible Project Costs ("Participating County Costs"). Ineligible Project Costs also shall include but are not limited to the following:

- 1. Those Project Costs that are determined by the BSCC to be unreasonable or unnecessary costs.
- 2. Off-site costs, including access roads and utilities development, outside of a reasonable buffer zone surrounding the perimeter of the security fence, local youthful offender rehabilitative facility building, and parking lot.
- 3. Local youthful offender rehabilitative facility personnel and operational costs and related costs of supplies.
- 4. Construction management functions (ineligible for State Financing; eligible for cash (hard) match only if performed by consultants or contractors outside the regular county work force, eligible for In-kind (soft) Match if performed by Participating County-paid employees).
- 5. Architectural programming and design (ineligible for State Financing; eligible for cash (hard) match only if performed by consultants or contractors outside the regular county work force).
- 6. Landscaping (Except as expressly provided by BSCC Bulletin 11-LYORS 04 dated March 2, 2011).
  - 7. Soil and water contamination assessment/mitigation.
  - 8. Excavation of burial sites.
  - 9. Moveable equipment and moveable furnishings.
- 10. Preparation of Environmental Impact Reports (ineligible for State Financing; eligible for Cash (hard) Match only if performed by consultants or contractors outside the regular county work force, eligible for In-kind (soft) Match if performed by county-paid employees).
  - 11. Bonus payments for early completion of work.
  - 12. Interest charges for late payments.
- 13. Interest on bonds or any other form of indebtedness required to finance Project costs.
  - 14. Costs outside the scope of the BSCC-approved Project.
- 15. Fines and penalties due to violation of or failure to comply with federal, state or local laws, ordinances, or regulations.
- 16. Personal injury compensation or damages arising out of or connected with the Project, whether determined by adjudication, arbitration, negotiation, or otherwise.

- 17. All costs incurred in violation of the terms, provisions, conditions, or commitments of this Agreement.
  - 18. Travel and per diem costs.
- 19. All costs attributable to Participating County building permit fees, sewer/utility use or unit fees, and/or building inspection fees.
- 20. All costs arising out of or connected with contractor claims against the Participating County, or those persons for whom the Participating County may be vicariously liable, including, but not limited to, any and all costs related to defense or settlement of such claims.
  - 21. Maintenance costs.
  - 22. Supplanting of existing construction, programs, projects, or personnel.
- 23. All costs arising out of or attributable to Participating County's malfeasance, misfeasance, mismanagement, or negligence.
  - 24. Temporary holding or court holding facilities.
- 25. Local youthful offender rehabilitative facilities or portions thereof operated by jurisdictions other than the Participating County.

### ARTICLE 2. PARTICIPATING COUNTY'S GENERAL RESPONSIBILITY

Participating County is solely responsible for design, construction, operation, and maintenance of the Project as identified in <a href="Exhibit B">Exhibit B</a> of this Agreement. Review and approval of plans, specifications, or other documents by BSCC, the Agencies and the State Fire Marshal, is solely for the purpose of proper administration of State Financing by the BSCC and the Agencies and shall not be deemed to relieve or restrict the Participating County's responsibility.

### ARTICLE 3. PARTICIPATING COUNTY ASSURANCES AND COMMITMENTS

- A. <u>Compliance with Laws and Regulations</u>. This Agreement is governed by and shall be interpreted in accordance with the laws of the State of California. Participating County shall at all times comply with all Applicable Laws (as defined in the Agreement).
- B. <u>Fulfillment of Assurances and Declarations</u>. Participating County shall fulfill all assurances, declarations, representations, and statements made by the Participating County in the County Project Proposal, documents, amendments, and communications filed in support of its request for lease-revenue bond funds including adoption of a BSCC approved staffing plan for staffing and operating the facility in accordance with state standards within ninety (90) calendar days of construction completion.
- C. <u>Use of State Financing</u>. Participating County shall expend all State Funds and identified matching funds solely for Eligible Project Costs. Participating County shall, upon

demand, remit to the BSCC any State Financing not expended for Eligible Project Costs or an amount equal to any State Financing expended by the Participating County in violation of the terms, provisions, conditions, or commitments of this Agreement. Any State Financing so remitted to the BSCC shall include interest equal to the rate earned by the State Pooled Money Investment Account.

- D. <u>Permits and Licenses</u>. Participating County agrees to procure all permits and licenses necessary to complete the Project, pay all charges and fees, and give all notices necessary or incidental to the due and lawful proceeding of the Project work.
- E. <u>Compliance with Deliverables, Drawings, and Specifications</u>. Participating County agrees that deliverables, drawings, and specifications, upon which prime and subcontracts are awarded, shall be the same as those submitted to and approved by the BSCC.
- F. Prime and Subcontracting Requirements. In accordance with the provisions of this Agreement, the Participating County may contract with public or private contractors of services for activities necessary for the completion of the Project. Participating County agrees that in the event of an inconsistency between the Agreement and any other Project Document and Participating County's Construction Agreement with a contractor, the Project Documents will prevail. Participating County shall ensure that the contractor complies with all requirements of the Project Documents and all instructions of the County Construction Administrator regarding compliance with the Project Documents.

Participating County assures that for any contract awarded by the Participating County, such insurance (e.g., fire and extended coverage, workers' compensation, public liability and property damage, and "all-risk" coverage) as is customary and appropriate will be obtained.

Participating County agrees that its contractor will list construction costs according to the CSI Divisions of the Schedule of Values as specified in <a href="Exhibit B">Exhibit B</a>. Since certain portions of the Project may not be eligible for State Financing in all requests for reimbursement, the Participating County's contractor shall separately list work not eligible for State Financing, and the County Construction Administrator shall identify such work for the contractor.

Participating County agrees that it is the County Construction Administrator's responsibility to provide a liaison between the Participating County, the BSCC, and its contractor. Participating County agrees that its contractor is not responsible or required to engage in direct discussion with the BSCC or any representative thereof, except that the contractor shall in good faith exert its best effort to assist the Participating County in fully complying with all requirements of the contract.

Participating County agrees to place appropriate language in all contracts for work on the Project requiring the Participating County's contractor(s) to:

1. <u>Books and Records.</u> Maintain adequate fiscal and Project books, records, documents, and other evidence pertinent to the contractor's work on the Project in accordance with generally accepted accounting principles. Adequate supporting documentation shall be maintained in such detail so as to permit tracing transactions from the invoices, to the financial statement, to the accounting records, and to the supporting documentation. These records shall

be maintained for the period set forth in Article 5 below, and shall be subject to examination and/or audit by the BSCC or designees, state government auditors or designees.

- 2. Access to Books and Records. Make such books, records, supporting documentations, and other evidence available to the BSCC or designees, the Department, the Board, the Department of General Services, the Department of Finance, the Bureau of State Audits, their designated representatives, during the course of the Project and for the period set forth in Article 5 below, and provide suitable facilities for access, monitoring, inspection, and copying thereof. Further, the Participating County agrees to include a similar right of the state to audit records and interview staff in any subcontract related to the performance of this Agreement.
- 3. <u>Contractor Advisement</u>. Be advised that a partial source of financing for the agreement between the County and contractor for construction of the Project is the State Financing, and that the Participating County may not have funds to finance the Construction Agreement independently of the State Financing. The contractor shall in all ways cooperate with the county and the BSCC in maintaining a good working relationship. The contractor shall cooperate as instructed by the County Construction Administrator in resolving any disputes arising under the Agreement.

### ARTICLE 4. PROJECT ACCESS

To the extent not inconsistent with the Bond Documents, as that term is defined in Article 1, Section 1.1(a) of the PDCA, at all times during construction of the Project and after final completion, the Participating County shall provide to employees, subcontractors, and consultants of the Agencies reasonable unrestricted access to observe, monitor and inspect the Project. The Agencies' access to observe, monitor and inspect shall include the right to review all documents and files relating to the Project, as well as construction on the Site, including all tests and inspections relating to design or construction of the Project.

### ARTICLE 5. RECORDS

Participating County shall establish an Official Project File, as defined in Article 7, Section 7.1 of the PDCA.

Participating County shall establish separate accounting records for receipt, deposit, and disbursement of all Project funds as specified in <u>Exhibit A</u> Article 9.

Participating County shall maintain books, records, documents, and other evidence sufficient to reflect properly the amount, receipt, and disposition of all Project funds, including State Financing, any matching funds provided by the Participating County and the total cost of the Project. The maintenance requirements extend to books of original entry, source documents supporting accounting transactions, the general ledger, subsidiary ledgers, personnel and payroll records, canceled checks, and related documents and records. Source documents include copies of all awards, applications, and required financial and narrative reports. Personnel and payroll records shall include the time and attendance reports for all individuals reimbursed under the award, whether they are employed full-time or part-time. Time and effort reports are also required for consultants and contractors. Supporting documentation for matching funds, goods

or services shall, at a minimum, include the source of the match, the basis upon which the value of the match was calculated, and when the matching funds, goods, or services were provided. Receipts, signed by the recipient of donated goods and/or services should be issued and a copy retained. Generally accepted government accounting principles and adequate supporting documentation shall be maintained in such detail so as to provide an audit trail which will permit tracing transactions from the invoices to the financial statement, to the accounting records, and to the supporting documentation for the purpose of determining compliance with Section 10115 *et seq.* of the California Public Contract Code, Section 8546.7 of the California Government Code and Title 2, Division 2, Chapter 3, Subchapter 10.5 Section 1896.60 *et seq.* of the CCR (as applicable).

Participating County shall maintain all records for the period set forth in the PDCA ("Record Maintenance Period"). Participating County agrees to protect records adequately from fire or other damage. When records are stored away from the Participating County's principal office, a written index of the location of records stored must be on hand and ready access must be assured. All Participating County records shall be subject at all reasonable times to inspection, examination, monitoring, copying, excerpting, transcribing, and audit by the BSCC or designees, the Agencies, and by state government auditors or designees. If any litigation, claim, negotiation, audit, or other action involving the records has been started before the expiration of the Record Maintenance Period, the records must be retained until the completion of the action and resolution of all issues which arise from it or until the end of the Record Maintenance Period, whichever is later.

### ARTICLE 6. ACCOUNTING AND AUDIT REQUIREMENTS

All funds received by the Participating County shall be deposited into separate fund accounts which identify the funds and clearly show the manner of their disposition. Participating County agrees that the audit and accounting procedures shall be in accordance with generally accepted government accounting principles and practices (see Accounting Standards and Procedures for Counties, California State Controller, Division of Local Government Fiscal Affairs) and adequate supporting documentation shall be maintained in such detail so as to provide an audit trail which will permit tracing transactions from support documentation to the accounting records to the financial reports and billings. Participating County further agrees to the following audit requirements:

- A. <u>Pre-payment Audit</u>. Prior to the deposit of State Financing into the separate account, the BSCC may require the Participating County to have a system audit performed by an auditor satisfactory to the BSCC to ensure that the Participating County's accounting system meets generally accepted government accounting principles;
- B. <u>Interim Audit</u>. The BSCC reserves the right to call for a program audit or a system audit at any time between the execution of this Agreement and the completion or termination of the Project. At any time, the BSCC may disallow (that is, deny both use of funds and any applicable matching credit for) all or part of the cost of the activity or action determined to be not in compliance with the terms and conditions of this Agreement, or take other remedies legally available; and,

<u>Final Audit</u>. Within ninety (90) calendar days of Final Completion, the Participating County must obtain and submit a final program audit to the BSCC (see Construction Financing Program Agreement Administration and Audit Guide). The audit shall be prepared in accordance with generally accepted auditing standards and government auditing standards for financial and compliance audits. The audit may be performed by the Participating County subject to the terms hereinafter described, or the Participating County may hire, at Participating County cost, an independent auditor to complete the final audit. Participating County should obtain assurances that the personnel selected to perform the audit collectively have the necessary skills. It is important that a sound procurement practice be followed when contracting for audit services. Sound contract and approval procedures, including the monitoring of contract performance, should be in place. The objectives and scope of the audit should be made clear. In addition to price, other factors to be considered include: the responsiveness of the bidder to the request for proposal; the past experience of the bidder; availability of bidder staff with professional qualifications and technical abilities; and whether the bidder organization participates in an external quality control review program. It should be noted that these steps are important whether the Participating County is hiring auditors from an outside CPA firm or within its own internal auditing unit.

Since the audit function must maintain organizational independence, the County Financial Officer for this Project shall not perform audits of the contract-related activities. If the Participating County internal auditor performs the audit, the auditor must be organizationally independent from the Participating County's accounting and project management functions. Additionally, Participating County internal auditors who report to the Project Financial Officer, or to whom the Project Financial Officer reports, shall not perform the audit. The person conducting the audit shall be a certified public accountant, unless a Participating County auditor completes the audit. Failure to comply with these qualifications standards could result in the rejection of the audit report.

At any time, the BSCC may disallow (that is, deny both use of funds and any applicable matching credit for) all or part of the cost of the activity or action determined to be not in compliance with the terms and conditions of this Agreement, or take other remedies legally available.

The BSCC reserves the right to have an audit conducted (at the BSCC's expense) at any time between execution of the Agreement up to and including the final audit of the Project.

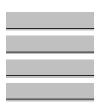
### ARTICLE 7. REPORTS

Participating County agrees to submit fiscal invoices and progress/final reports in a format specified by the BSCC, and at mutually agreed upon intervals as defined below, during the period of the Agreement. Reports are due to the BSCC even if State Financing is not expended or requested in the reporting period. Not submitting invoices and progress/final reports in a timely manner may result in disbursements being withheld. In addition, Participating County shall immediately advise the BSCC of any significant problems or changes arising during the course of the Project.

Without limitation of the foregoing, the following reports are required:

A. <u>Fiscal Invoice and Progress/Final Report</u>. Participating County agrees to submit fiscal invoices and progress/final reports to the BSCC on the appropriate form provided to the Participating County during the term of this Agreement and shall do so on a regular schedule of either monthly, bi-monthly or quarterly. The reports shall include, but not be limited to, Project construction activities, change orders issued, problems identified, assistance needed, state funds and match expenditures made, State Financing received, and State Financing requested.

Invoicing/progress reporting interval: The [indicate interval] fiscal and progress/final report must be submitted within forty-five (45) calendar days after the end of [indicate interval]. The due dates for the invoices and progress reports are no later than:



B. Final Fiscal Invoice and Project Summary. Participating County agrees to submit to the BSCC a Final Fiscal Invoice and Project Summary on the appropriate form provided to the Participating County within forty-five (45) calendar days of the scheduled construction completion date identified in <a href="Exhibit B">Exhibit B</a>. The report shall include, but not be limited to, total state funds and match expenditures made by budget division, total State Financing received, remaining State Financing requested, number of BSCC-rated beds added and modified, number of special use beds added and modified, and a detailed description of the finished Project including pre-construction and post-construction photographs or other visual material suitable for public distribution. For purposes of this <a href="Exhibit A">Exhibit A</a>, "BSCC-rated beds" means the number of beds dedicated to housing youthful offenders for which a facility's single- and double-occupancy cells/rooms or dormitories were planned and designed in conformity to the standards and requirements contained in Titles 15 and 24 of the CCR. "Special use beds" means beds for the purpose of appropriately housing offenders in medical, mental health, or disciplinary rooms, cells or units that are planned and designed in conformity to the standards and requirements contained in Titles 15 and 24 of the CCR.

### ARTICLE 8. WITHHOLDING OF STATE DISBURSEMENTS

- A. BSCC may withhold all or any portion of the State Financing provided for by this Agreement in the event that:
- 1. <u>Participating County Breach of Agreement</u>. Participating County has materially and substantially breached the terms and conditions of this Agreement or any other Project Document.
- 2. <u>Insufficient County Funds</u>. Participating County is unable to demonstrate, to the satisfaction of the BSCC's Executive Director, continuous availability of sufficient funds to complete the Project.

- 3. <u>Insufficient Match Disbursement</u>. Participating County has not expended its Cash (hard) Match requirement on a schedule that is at least pro-rata with the percentage expenditure of, collectively, interim financing and lease-revenue bond funds.
- B. In the event that State Financing is withheld from the Participating County, the BSCC's Executive Director or designee shall notify the Participating County of the reasons for withholding and advise the Participating County of the time within which the Participating County may remedy the failure or violation leading to the withholding.

The BSCC will not reimburse counties for costs identified as ineligible for State Financing. If State Financing has been provided for costs subsequently discovered to be ineligible, the BSCC may either withhold an equal amount from subsequent payments to the Participating County or require repayment of an equal amount to the State by the Participating County. Any State Financing so remitted to the BSCC may be subject to interest equal to the rate earned by the State Pooled Money Investment Account.

### ARTICLE 9. DISBURSEMENT

Participating County shall be paid in arrears on invoices of expenditures and requests for funds submitted to BSCC at mutually agreed upon intervals, see Article 7(A), on the Fiscal Invoice and Progress/Final Report. Participating County shall supply BSCC with appropriate expenditure documentation and request for funds on form(s) provided by BSCC and certify to the accuracy of the report(s) in accordance with generally accepted governmental accounting principles and BSCC regulations, guidelines, policies and procedures. Participating County shall further certify that all listed expenditures are actual and that all funds were expended for the purpose of liquidating obligations identified in Exhibit B and legally incurred.

The State will issue a warrant for eligible funds within approximately thirty (30) to sixty (60) days of receipt of Participating County invoice and documentation of eligible expenditures. All requests for payment shall be accompanied by any documentation as may be required by BSCC or the Board and with such certification(s) as may be required by BSCC.

### ARTICLE 10. DISPUTES

Participating County shall continue with the responsibilities under this Agreement during any disputes. Except as otherwise provided in this Agreement, any dispute concerning a question of fact arising under, or relating to, the performance of this Agreement which is not resolved by agreement between Participating County and BSCC staff shall be decided by the BSCC. This clause does not preclude consideration of legal questions; nothing in this Agreement shall be construed as making final the decision of any administrative official, representative, or BSCC on a question of law.

Participating County may appeal on the basis of alleged misapplication, capricious enforcement of regulations, or substantial differences of opinion as may occur concerning the proper application of regulations or procedures. Such appeal shall be filed within thirty (30) calendar days of the notification of the action with which the Participating County is dissatisfied. The request shall be in writing stating the basis for the dissatisfaction and the action being requested of the BSCC.

A hearing shall be conducted by a hearing panel designated by the Chairperson of the BSCC Board at a reasonable time, date, and place, but not later than twenty-one (21) calendar days after the filing of the request for hearing with BSCC, unless delayed for good cause. BSCC shall mail or deliver to the appellant or authorized representative a written notice of the time and place of hearing not less than fourteen (14) calendar days prior to the hearing. The procedural time requirements may be waived with mutual written consent of the parties involved.

Appeal hearing matters shall be set for hearing, heard, and disposed of by a notice of decision by the BSCC Board within ninety (90) calendar days from the date of the request for appeal hearing, except in those cases where the appellant withdraws or abandons the request for hearing or the matter is continued for what is determined by the hearing panel to be good cause.

An appellant may waive a personal hearing before the hearing panel and under such circumstances, the hearing panel shall consider the written information submitted by the appellant and other relevant information as may be deemed appropriate.

The hearing is not formal in nature. Pertinent and relevant information, whether written or oral, will be accepted. Hearings will be tape recorded. After the hearing has been completed, the hearing panel shall submit an advisory recommendation on the matter to the BSCC Board. The decision of the BSCC Board shall be final.

Notwithstanding any other provision of this Article 10, this Article 10 shall not limit any other rights or remedies available to the State or any other Agency under any other Project Document including, without limitation, the PDCA.

### **ARTICLE 11. REMEDIES**

Participating County agrees that any remedy provided in this Agreement is in addition to and not in derogation of any other legal or equitable remedy available to the BSCC as a result of breach of this Agreement by the Participating County, whether such breach occurs before or after completion of the Project. In the event of litigation between the Parties hereto arising from this Agreement, it is agreed that the prevailing Party shall be entitled to such reasonable costs and/or attorney fees and costs as may be ordered within the discretion of the Court.

### ARTICLE 12. WAIVER

The Parties hereto may, from time to time, waive any of their rights under this Agreement unless such waiver is contrary to law, provided that any such waiver shall be in writing and signed by the Party making such waiver.

### **EXHIBIT B**

### PROJECT DESCRIPTION AND BUDGET

Capitalized terms not defined in this <u>Exhibit B</u> shall have the meaning as set forth in the Agreement to which this <u>Exhibit B</u> is attached.

County (County):	
Name of Facility Subject to Construction:	
SECTION 1. PROJECT DESCRIPTION	

Provide a description of the Project scope as presented in Exhibit A of the PDCA.

### SECTION 2. PROJECT TIMETABLE

Provide an updated Project timetable to include start and completion dates for each of the following key events: 1) Schematic Design and Operational Program Statement; 2) Design Development with Staffing Plan; 3) Staffing/Operating Cost Analysis; 4) Construction Documents; 5) Construction Bids; 6) Notice to Proceed; 7) Construction; and 8) Occupancy. Note that construction should be substantially complete within three (3) years from Notice to Proceed and occupancy must occur within ninety (90) days of Final Completion.

### SECTION 3. CONSTRUCTION MANAGEMENT PLAN

Provide a general outline of the construction management plan, including methods to monitor/control the Project and ensure a successful, on schedule completion:

### SECTION 4. KEY PERSONNEL

Provide a listing of the names, titles, and roles of key construction and management personnel:

### SECTION 5. BUDGET CLASSIFICATION SCHEDULES

In a format acceptable to BSCC, provide budget categories for State Financing, Cash (hard) Match and In-kind (soft) Match.

# **Appendix E**

### **GOVERNMENT CODE**

Section 8546.7. Notwithstanding any other provision of law, every contract involving the expenditure of public funds in excess of ten thousand dollars (\$10,000) entered into by any state agency, board, commission, or department or by any other public entity, including a city, county, city and county, or district, shall be subject to the examination and audit of the California State Auditor, at the request of the public entity or as part of any audit of the public entity, for a period of three years after final payment under the contract. Every contract shall contain a provision stating that the contracting parties shall be subject to that examination and audit. The failure of a contract to contain this provision shall not preclude the California State Auditor from conducting an examination and audit of the contract at the request of the public entity entering into the contract or as part of any audit of the public entity.

It is the intent of the Legislature that the Regents of the University of California include in contracts involving the expenditure of state funds in excess of ten thousand dollars (\$10,000) a provision stating that the contracting parties shall be subject to the examination and audit of the California State Auditor, at the request of the regents or as part of any audit of the university, for a period of three years after final payment under the contract.

The examinations and audits under this section shall be confined to those matters connected with the performance of the contract, including, but not limited to, the costs of administering the contract.

# Appendix F

# (Project Delivery and Construction Agreement AB 900 Jail Financing Program)

Please note that this is a generic agreement for reference only. This agreement can be found on the BSCC's website at

http://www.bscc.ca.gov/programs-and-services/cfc/services

### PROJECT DELIVERY AND CONSTRUCTION AGREEMENT AB 900 JAIL FINANCING PROGRAM

by and among

STATE PUBLIC WORKS BOARD OF THE STATE OF CALIFORNIA

and

DEPARTMENT OF CORRECTIONS AND REHABILITATION OF THE STATE OF CALIFORNIA

and

BOARD OF STATE AND COMMUNITY CORRECTIONS OF THE STATE OF CALIFORNIA

and

[PARTICIPATING COUNTY]

(FOR A JAIL FACILITY LOCATED IN THE COUNTY OF

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# PROJECT DELIVERY AND CONSTRUCTION AGREEMENT AB 900 JAIL FINANCING PROGRAM (FOR A JAIL FACILITY LOCATED IN \_\_\_\_\_\_ COUNTY)

This PROJECT DELIVERY AND CONSTRUCTION AGREEMENT (this
"Agreement") is entered into as of, 20, (the "Effective Date") by and among the
STATE PUBLIC WORKS BOARD OF THE STATE OF CALIFORNIA (the "Board"), an
entity of state government of the State of California (the "State"), the DEPARTMENT OF
CORRECTIONS AND REHABILITATION OF THE STATE OF CALIFORNIA (the
"Department"), an entity of state government of the State, the BOARD OF STATE AND
COMMUNITY CORRECTIONS OF THE STATE OF CALIFORNIA (the "BSCC"), an entity
of state government of the State, and the COUNTY OF (the "Participating
County"), a Political Subdivision of the State. For purposes of this Agreement, the Board, the
Department, the BSCC and the Participating County are referred to collectively as the "Parties,"
and individually as a "Party." The Board, the Department and the BSCC are referred to
collectively herein, as the "Agencies" and individually as an "Agency."

WHEREAS, pursuant to Chapter 3.12 of Part 10b of Division 3 of Title 2 of the California Government Code (commencing at Section 15820.91) (the "<u>Law</u>"), the Board is authorized to finance the acquisition, design and construction of a jail facility approved by the BSCC pursuant to Section 15820.916 of the California Government Code (the "<u>AB 900 Jail Financing Program</u>"); and

WHEREAS, pursuant to California Code of Regulations Title 15, Division 1, Chapter 1, Subchapter 6 and this Agreement and other agreements relating to this Project, the cost of certain design and construction activities will be eligible for reimbursement under the AB 900 Jail Financing Program; and

WHEREAS, the Participating County has proposed to build or renovate a jail facility, as more particularly described in **Exhibit A** attached hereto (the "<u>Project</u>"), to be located at \_\_\_\_\_\_, real property controlled by the Participating County through fee-simple ownership (the "Site"); and

WHEREAS, the Participating County intends to lease the Site to the Department pursuant to a Ground Lease in substantially the form attached hereto as **Exhibit B** (the "Ground Lease") executed by and between the Participating County and the Department and consented to by the Board; and

WHEREAS, the Department, as lessee under the Ground Lease, and the Participating County intend to enter a Right of Entry for Construction and Operation (the "Right of Entry") in substantially the form attached hereto as **Exhibit C** concurrently with the execution of the Ground Lease authorizing the Participating County to enter the Site for the purpose of constructing the Project on the Site (the Site and the Project, collectively, the "Facility"), as more particularly described herein; and

WHEREAS, concurrently with the execution of this Agreement, the BSCC and the

Participating County, with the consent of the Board and the Department, intend to enter into an agreement to assist in complying with BSCC's rules and regulations concerning jail construction for the AB 900 Jail Financing Program (the "BSCC Agreement"); and

WHEREAS, the Board intends to oversee and issue lease revenue bonds for the Project, subject to satisfaction of certain conditions and requirements of the Board, including but not limited to establishment of Project scope, cost and schedule; approval of preliminary plans; involvement in working drawings approval and authorization for the Participating County to request construction bids; requesting actions to be taken to obtain one or more interim loans in connection with the Project (the "Interim Loan") and, subject to section 1.3 below, the Board intends to issue and sell its lease revenue bonds to repay the Interim Loan and provide additional financing for the Project, as necessary (the "Bonds"); and

WHEREAS, prior to authorization by the Board of actions to be taken to provide for the Interim Loan, the Department shall have certified to the Board that the Participating County is a participating county as required by Section 15820.91 of the California Government Code and the BSCC shall have approved the Project in accordance with Section 15820.911 of the California Government Code; and

WHEREAS, an Interim Loan for the Project may be made pursuant to Sections 16312 and 16313 of the California Government Code (Pooled Money Investment Board loans), Section 15849.1 of the California Government Code (General Fund loans), and/or any other appropriate source in an amount or amounts, which in the aggregate do not exceed the Maximum State Financing (as hereinafter defined); and

WHEREAS, the agent for sale for all Board bonds is the State Treasurer; and

WHEREAS, concurrently with the issuance of the Bonds, the Department, as lessee under the Ground Lease, intends to enter into a Site Lease whereby the Department, as lessor, shall lease the Site to the Board, as lessee (the "Site Lease"); and

WHEREAS, concurrently with the execution of the Site Lease, the Board, as lessee under the Site Lease, intends to enter into a Facility Lease whereby the Board, as lessor, shall lease the Facility to the Department, as lessee (the "<u>Facility Lease</u>"); rental payments under the Facility Lease shall secure the payment of principal of and interest on the Bonds; and

WHEREAS, concurrently with the execution of the Facility Lease, the Department, as lessee under the Facility Lease, and the Participating County intend to enter a Facility Sublease in substantially the form attached hereto as **Exhibit D**, whereby the Department, as sublessor, shall lease the Facility to the Participating County, as sublessee (the "<u>Facility Sublease</u>"), for its use, operation and maintenance; and

WHEREAS, in the event the Board is unable to issue the Bonds to finance the Project and the Interim Loan has been provided, the Department shall commit a sufficient amount of its annual support appropriation to repay the Interim Loan and any other interim financing costs associated with the Interim Loan.

NOW, THEREFORE, FOR AND IN CONSIDERATION of the mutual agreements of

the Parties set forth herein and other good and valuable consideration, the adequacy and sufficiency of which are hereby acknowledged by the Parties, and intending to be legally bound, the Parties hereby agree as follows:

### ARTICLE 1

### GENERAL

### 1.1 General Covenants, Acknowledgements and Agreements of the Parties.

- Board to request the Interim Loan and the issuance of the Bonds by the Board is done in reliance upon, among other things, the promise of the relevant Parties to execute, deliver and perform their respective obligations, as applicable, under the Site Lease, the Facility Lease, the Facility Sublease, a Tax Agreement and Certificate in a form satisfactory to the Board to be executed in connection with the issuance of the Bonds (the "Tax Certificate"), a Continuing Disclosure Agreement in a form satisfactory to the Board to be executed in connection with the issuance of the Bonds (the "Continuing Disclosure Agreement") and all related certificates, agreements or other documents, including an indenture and supplemental indenture, if any, authorizing the Bonds that the Chair or Executive Director of the Board or a duly authorized designee thereof may deem necessary or desirable to effectuate the sale of the Bonds. Such indenture, supplemental indenture, if any, the Site Lease, the Facility Lease, the Facility Sublease, the Tax Certificate and the Continuing Disclosure Agreement, are collectively referred to herein as the "Bond Documents."
- (b) The Parties accept and agree to comply with, to the extent respectively applicable to them, all terms, provisions, conditions, and commitments of this Agreement, the Project Documents (as hereinafter defined) and the Bond Documents, including all incorporated documents, and that they will do and perform all acts and things permitted by law to effectuate the issuance of the Bonds.
- (c) The Participating County, the Department and the BSCC agree and acknowledge that the Project is subject to approval and oversight by the Board and the State Department of Finance ("Finance") consistent with the policies and laws governing the expenditure of a State capital outlay appropriation.
- 1.2 <u>Approvals, Consents and Actions Necessary to Maintain Eligibility in the AB 900 Jail Financing Program.</u> The Participating County acknowledges its eligibility for Project financing pursuant to the AB 900 Jail Financing Program is subject to and contingent upon the following approvals, consents and actions by the Board and Finance;
- (a) A determination by the Board that the Site meets the standard requirements for a site being leased in connection with the issuance by the Board of its lease revenue bonds;
- (b) A determination by the Board that the Participating County match as set forth in Article 3 has been satisfied as required by the Law and the source of the Cash (hard) Match (as hereinafter defined) and any associated security or terms related thereto has been

determined by the Board to be compatible with the financing of the Project pursuant to the AB 900 Jail Financing Program;

- (c) The Board has established the scope, cost and schedule for the Project consistent with the Participating County's initial proposal submitted to the BSCC and the Participating County has agreed that the Project shall be constructed and completed in accordance with such Project scope, cost and schedule established by the Board, except to the extent any modifications thereof may be approved by the Board through the State's standard capital outlay process;
- (d) The Board has approved the Ground Lease, the Right of Entry and the Facility Sublease;
- (e) Both the Board and Finance have approved the Preliminary Plans for the Project. As used herein "Preliminary Plans" shall mean a site plan, architectural floor plans, elevations, outline specifications, and a cost estimate, for each utility, site development, conversion, and remodeling project, the drawings shall be sufficiently descriptive to accurately convey the location, scope, cost, and the nature of the improvement being proposed;
- (f) Finance has approved the Working Drawings for the Project and authorized the Participating County to proceed with soliciting competitive bids for construction of the Project. As used herein "Working Drawings" shall mean a complete set of plans and specifications showing and describing all phases of a project, architectural, structural, mechanical, electrical, civil engineering, and landscaping systems to the degree necessary for the purposes of accurate bidding by contractors and for the use of artisans in constructing the project;
- (g) The Department has provided the Board the certification required by Section 15820.91 of the California Government Code, which certification the Department intends to provide upon satisfaction of the required statutory and regulatory conditions;
- (h) The Board has adopted a Resolution authorizing steps be taken to seek the Interim Loan together with declaring its intent to reimburse any such Interim Loan with the proceeds from the Bonds;
- (i) A determination by the Board that it will receive with respect to the Bonds the normal and customary opinions and certificates delivered in connection with an issuance of lease revenue bonds by the Board; and
  - (i) The sale of the Bonds.
- 1.3 AB 900 Jail Lease Revenue Bond Financing. State financing for the AB 900 Jail Financing Program is predicated on the Board's ability to issue Bonds for the Project. The Board, acting in good faith, intends to authorize the request for the Interim Loan and, subject to approvals, consents, and actions set forth in section 1.2, to issue Bonds for the Project. As further protection for the Participating County, Finance, acting in good faith, will not approve the Participating County to proceed to bid until and unless the Board has approved the Project and secures interim or permanent financing for the State's share of the Project's costs. The Agencies

will make reasonable and good faith efforts to assist in gaining assurance that the Site, the Project, the Participating County's ultimate use of the Project and the Cash (hard) Match (as hereinafter defined) are developed and implemented in such a way to facilitate the financing of the Project through the issuance and sale of the Bonds.

Prior to the Board's authorization to request the Interim Loan, the Department shall have certified to the Board that the Participating County is a participating county as required by Section 15820.91 of the California Government Code and the BSCC shall have approved the design and construction of the Project in accordance with Section 15820.911 of the California Government Code.

Notwithstanding the Board's good faith efforts to authorize and provide financing for the Project, the State (including without limitation the Board, the Department, and the BSCC) shall not be obligated to issue Bonds for the Project or authorize the Interim Loan request upon the Board's good-faith determination that such financing is not feasible or appropriate, based upon any one or more of the following factors: the lack of suitability of the Project's configuration or site for lease revenue bond financing, local funding that is incompatible with the issuance of lease revenue bonds by the Board, adverse market conditions, adverse outcomes to legal challenges, inability to obtain access to the financial markets or inability to obtain reasonable rates, inability to receive opinions and certificates customarily delivered in connection with the issuance of lease revenue bonds, or another occurrence or state of affairs that would make it objectively infeasible or inappropriate for the Board to issue Bonds or authorize the Interim Loan request.

In the event the Board determines that it is not feasible or appropriate to issue Bonds or to authorize the Interim Loan request, the Participating County is not entitled to receive the Maximum State Financing (as hereinafter defined) or other State funding for the Project, and shall not receive reimbursement from the State for any Project costs. However, in the event the Board is unable to issue the Bonds to finance the Project and the Interim Loan has been provided, the Department shall commit a sufficient amount of its annual support appropriation to repay the Interim Loan and any other interim financing costs associated with the Interim Loan and all associated costs.

1.4 The Department and the BSCC Act as Liaison of the Board and Finance to the Participating County. The Parties hereto acknowledge that obtaining the approvals and consents of the Board and/or Finance and the provision of documents to the Board and/or Finance as set forth in this Article I and otherwise herein shall be a responsibility of the Department and the BSCC. The Department and the BSCC will act as liaisons between the Participating County and the Board and Finance, and on their own behalf and behalf of the Board and Finance, will work with the Participating County to obtain such consents and approvals, and to provide such documents to the Board and Finance, as applicable.

### 1.5 Representations and Warranties of the Participating County.

(a) Under the provisions of the State Constitution, the applicable State statutes, and applicable jurisprudence of the State, the Participating County has the power to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.

- (b) The Participating County has taken all actions and has obtained all consents necessary to enable the Participating County to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.
- (c) The person executing and delivering this Agreement on behalf of the Participating County has been duly authorized and empowered to do so.
- (d) The execution and delivery of this Agreement on behalf of the Participating County will bind and obligate the Participating County to the extent provided by the terms hereof.
- (e) There exists no litigation or other proceeding pending or threatened against the Participating County that, if determined adversely, would materially and adversely affect the ability of the Participating County to consummate the transactions contemplated hereby or to perform its obligations hereunder.
- Right of Entry, the BSCC Agreement and the Facility Sublease, the consummation of the transactions herein and therein contemplated and the fulfillment of or compliance with the terms and conditions hereof and thereof, will not conflict with or constitute a violation or material breach of or default (with due notice or the passage of time or both) under any applicable law or administrative rule or regulation, or any applicable court or administrative decree or order, or any indenture, mortgage, deed of trust, loan agreement, lease, contract or other agreement or instrument to which the Participating County is a party or by which it or its properties are otherwise subject or bound, or result in the creation or imposition of any lien, charge or encumbrance of any nature whatsoever upon any of the property or assets of the Participating County, which conflict, violation, breach, default, lien, charge or encumbrance might have consequences that would materially and adversely affect the consummation of the transactions contemplated by this Agreement, the Ground Lease, the Right of Entry, the BSCC Agreement or the Facility Sublease, or the financial condition, assets, properties or operations of the Participating County.

### 1.6 Representations and Warranties of the Board.

- (a) Under the provisions of the State Constitution, the applicable State statutes, and applicable jurisprudence of the State, the Board has the power to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.
- (b) The Board has taken all actions and has obtained all consents necessary to enable the Board to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.
- (c) The person executing and delivering this Agreement on behalf of the Board has been duly authorized and empowered to do so.
  - (d) The execution and delivery of this Agreement on behalf of the Board will

bind and obligate the Board to the extent provided by the terms hereof.

(e) There exists no litigation or other proceeding pending against the Board (with service of process having been accomplished) that, if determined adversely, would materially and adversely affect the ability of the Board to consummate the transactions contemplated hereby or to perform its obligations hereunder.

### 1.7 Representations and Warranties of the Department and the BSCC.

- (a) Under the provisions of the State Constitution, the applicable State statutes, and applicable jurisprudence of the State, the Department and the BSCC each have the power to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.
- (b) The Department and the BSCC have each taken all actions and have obtained all consents necessary to enable the Department and the BSCC to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.
- (c) The persons executing and delivering this Agreement on behalf of the Department and the BSCC have been duly authorized and empowered to do so.
- (d) The execution and delivery of this Agreement on behalf of the Department and the BSCC will bind and obligate the Department and the BSCC to the extent provided by the terms hereof.
- (e) There exists no litigation or other proceeding pending against the Department or the BSCC (with service of process having been accomplished) that, if determined adversely, would materially and adversely affect the ability of the Department or the BSCC to consummate the transactions contemplated hereby or to perform its obligations hereunder.
- The execution and delivery of this Agreement and the Ground Lease, the (f) Right of Entry, the Site Lease, the Facility Lease, the BSCC Agreement and the Facility Sublease, the consummation of the transactions herein and therein contemplated and the fulfillment of or compliance with the terms and conditions hereof and thereof, will not conflict with or constitute a violation or breach of or default (with due notice or the passage of time or both) under any applicable law or administrative rule or regulation, or any applicable court or administrative decree or order, or any indenture, mortgage, deed of trust, loan agreement, lease, contract or other agreement or instrument to which the Department or the BSCC is a party or by which it or its properties are otherwise subject or bound, or result in the creation or imposition of any lien, charge or encumbrance of any nature whatsoever upon any of the property or assets of the Department or the BSCC, which conflict, violation, breach, default, lien, charge or encumbrance might have consequences that would materially and adversely affect the consummation of the transactions contemplated by this Agreement, the Ground Lease, the Right of Entry, the BSCC Agreement or the Facility Sublease, or the financial condition, assets, properties or operations of the Department or the BSCC.
  - 1.8 Compliance with Terms and Conditions of the Project Documents. The Parties

agree to comply with all terms and conditions relating to the respective Party of this Agreement, the BSCC Agreement, the Ground Lease, the Right of Entry and all exhibits and schedules attached hereto and thereto relating to the Party (collectively, the "<u>Project Documents</u>"), as well as all applicable laws including, without limitation, the Law and those laws, regulations and guidelines set forth in the BSCC Agreement.

- 1.9 <u>Conflicts Between Terms of Documents</u>. In the event of any inconsistency in the Project Documents, except as otherwise provided herein, the inconsistency shall be resolved by giving precedence in the following order: 1) this Agreement; 2) the Ground Lease, 3) the BSCC Agreement and all exhibits and schedules attached thereto, and 4) the Right of Entry. In the event the Bonds are issued, any inconsistency between the Project Documents and the Bond Documents shall be resolved by giving precedence to the Bond Documents. To the extent the Parties mutually agree that a provision of a particular document should control with respect to an inconsistency between that document and another document or documents, notwithstanding the other provisions of this section, such provision shall control.
- 1.10 <u>Indemnity</u>. As required by Section 15820.911(d) of the California Government Code, the Participating County hereby agrees to indemnify, defend and save harmless the State, including but not limited to the Board, the Department and the BSCC, and each of their respective officers, governing members, directors, officials, employees, subcontractors, consultants, and agents (collectively, "<u>Indemnitees</u>") for any and all claims and losses arising at any time out of the acquisition, design, construction, operation, maintenance, use and occupancy of the Project. The Participating County shall not be obligated to provide indemnity or defense where the claim arises out of the gross negligence or willful misconduct of the Indemnitees. These obligations shall survive any termination of this agreement.

### 1.11 Assignment or Subletting of the Facility.

- (a) Assignment of Rights and Interest under this Agreement. Except as otherwise contemplated hereunder, the Participating County may not sublicense, assign, or otherwise confer upon any other person or entity its rights or interests under this Agreement, nor may the Participating County delegate any of its duties or responsibilities required by this Agreement, whether by operation of law or otherwise, without the express, prior written consent of the Agencies, the rights and obligations hereunder imposed being personal to the Participating County.
- (b) Assignment or Subletting of the Facility. The Participating County and the Department hereby covenant and agree that none of the Ground Lease, the Facility Lease or the Facility Sublease nor any interest of such Parties thereunder shall be sold, mortgaged, pledged, assigned, or transferred by the Parties thereto by voluntary act or by operation of law or otherwise; provided, however, that the Facility may be subleased in whole or in part by the Participating County with the prior written consent of the Department and the Board to the form and substance of such sublease, which consent shall not be unreasonably withheld, and, provided further that, any such sublease shall be subject to the following conditions:
- (i) Any sublease of the Facility by the Participating County shall explicitly provide that such sublease is subject to all rights of the Department and the Board under the Facility Sublease, including, the right to re-enter and re-let the Facility or terminate

such lease upon a default by the Participating County; and

- (ii) At the request of the Department or the Board, the Participating County shall furnish the Department, the Board and the State Treasurer with an opinion of nationally-recognized bond counsel acceptable to the Board to the effect that such sublease will not, in and of itself, cause the interest on the Bonds to be included in gross income for federal income tax purposes.
- (c) Restrictions on Private Use of the Facility. The Participating County acknowledges that its ability to assign or sublet the Facility is subject to the provisions of section 6.1.2 hereof.
- Relationship of the Parties. The Parties hereto acknowledge and agree that, to the extent expressly provided in this Agreement, the relationship of the Participating County to the Agencies is that of an agent to the Agencies and that the Participating County is principally responsible for the acquisition, design, construction, maintenance, and operation of the Project. Other than as set forth herein, nothing in this Agreement shall create between the Participating County and any of the Agencies the relationship of joint venturers, partners or any other similar or representative relationship, and the Participating County shall not hold itself out as an agent (except as expressly provided herein), representative, partner, member or joint venturer of the Agencies. The Participating County shall not make for or on behalf of the Agencies, or subject the Agencies to, any contract, agreement, warranty, guaranty, representation, assurance or other obligation, which has not been approved in advance in writing by the applicable Agency. This Agreement is for the sole and exclusive benefit of the Parties hereto and their respective successors and assigns, and no third party (including without limitation the owners of the Bonds) is intended to or shall have any rights hereunder.

# **ARTICLE 2**

#### TERM AND TERMINATION OF AGREEMENT

2.1 <u>Term of Agreement</u>. This Agreement shall commence on the Effective Date and shall terminate upon the later of (i) completion of the construction of the Project or (ii) if the Board issues the Bonds, execution and delivery of the Facility Sublease, unless terminated earlier as provided in section 2.2. The provisions of certain sections hereof as indicated by the express terms thereof will survive termination of this Agreement.

### 2.2 Termination of Agreement.

- (a) Termination by the State. The Department or the BSCC, with the consent of the Board, or the Board may terminate this Agreement in the event any of the following occurs:
- (i) The Participating County's breach of a material term of this Agreement, any Project Document or any Applicable Laws (as defined in the BSCC Agreement) provided the Participating County has not cured such breach in all respects within thirty (30) days from notice of said breach, which cure period may be extended for a reasonable time with the consent of the Agencies if the Participating County demonstrates that such additional time is

required to cure such breach in a diligent and commercially reasonable manner;

- (ii) Substantive alteration of the Board approved scope, cost or schedule for the Project as set forth in **Exhibit A** without the prior written approval of the Board;
  - (iii) Failure to execute the Ground Lease or the Right of Entry;
- (iv) Failure to provide the Participating County Funding (as hereinafter defined) when and as required under this Agreement, the Law or any Project agreement to which the Participating County is a party;
- (v) In the event the Board determines the Participating County is no longer eligible for Project financing under the AB 900 Jail Financing Program as set forth in section 1.2 hereof; or
- (vi) Termination of the BSCC Agreement as provided for in Article 1, Section C of the BSCC Agreement.
- (b) Termination by the Participating County. The Participating County may, prior to the State providing any amount of financing, terminate this Agreement in the event any of the following occurs:
- (i) The State's breach of a material term of this Agreement, any Project Document or any Applicable Laws (as defined in the BSCC Agreement) provided the State has not cured such breach in all respects within thirty (30) days from notice of said breach, which cure period may be extended for a reasonable time with the consent of the Participating County if the State demonstrates that such additional time is required to cure such breach in a diligent and commercially reasonable manner;
- (ii) Failure of the State to execute the Ground Lease or the Right of Entry;
- (iii) In the event the Board determines the Participating County is no longer eligible for Project financing under the AB 900 Jail Financing Program as set forth in section 1.2 hereof.
- (c) Agreement. The Parties may terminate this Agreement by mutual agreement. The Agencies agree to terminate this agreement in the event that the Participating County determines it cannot proceed with the Project after initial construction bids are received, but before any construction contract is awarded.
- (d) *Notice of Termination*. Prior to terminating this Agreement under the provisions of this Article 2, the Parties shall provide to each other, as applicable, at least thirty (30) calendar days written notice, stating the reason(s) for termination and effective date thereof.
- (e) No Impairment. Nothing in this Article 2 in any way alters or limits the authority of the Agencies to withhold all or a portion of the Maximum State Financing (as hereinafter defined) in accordance with law or otherwise as permitted hereunder or any other

right or remedy available to the State at law or in equity for breach of this Agreement.

## ARTICLE 3

## COST SHARING OF THE PROJECT

# 3.1 <u>Financing Eligibility of the Project.</u>

- General. Subject to the terms and provisions hereof, the costs for design (a) and construction of the Project shall be shared by the State and the Participating County with the State providing financing up to a maximum of \_\_\_\_\_\_ dollars (\$\_\_\_\_\_\_ ("Maximum State Financing") and the Participating County providing the Cash (hard) Match (as hereinafter defined) funding and the In-Kind (soft) Match (as hereinafter defined) funding (collectively, the "Participating County Funding" and together with other Participating Countyborne project costs not included as the Participating County Funding and the Maximum State Financing, the "Total Project Costs"). Provided, however, that the Board may provide all or a portion of the Maximum State Financing for Project costs at its discretion as set forth herein. The sources for the Maximum State Financing shall be limited to the proceeds of the Interim Loan, and the proceeds of the Bonds. If Bonds are issued and sold, the proceeds will be used to repay the Interim Loan and to provide additional financing for the Project as appropriate. If the Bonds are issued and sold, in no event or circumstance shall the State or the Agencies be obligated to pay the Participating County under this Agreement or any other Project Document any amount in excess of the Maximum State Financing.
- (b) Cash (hard) Match. Subject to all terms and provisions of this Agreement, the Participating County agrees to appropriate and spend cash (hard) matching funds for the Project as provided in the BSCC Agreement ("Cash (hard) Match"). Exhibit E-1 is a detailed description of and certification related to the source or sources of the Cash (hard) Match and any associated security or terms related thereto as approved by the Agencies, which detail and assurance of has been deemed sufficient by the Board to determine that the use of such funds as the Cash (hard) Match is compatible with the financing of the Project pursuant to the AB 900 Jail Financing Program. Any modifications to the source or sources of the Cash (hard) Match or the associated security and terms related thereto as described in Exhibit E-1 must be approved by the Agencies. The Participating County shall ensure that all Cash (hard) Match is encumbered prior to Finance approval of proceeding to bid the Construction Contract (as hereinafter defined).
- (c) *In-Kind (soft) Match*. Subject to all terms and provisions of this Agreement, the Participating County agrees to provide in-kind (soft) match for the Project as provided in the BSCC Agreement ("<u>In-kind (soft) Match</u>"). The Participating County has provided in **Exhibit E-2** a detailed description of the In-kind (soft) Match for the Project as approved by the Agencies. Any modifications to the In-kind (soft) Match as described in **Exhibit E-2** must be approved by the Agencies.
- 3.2 <u>Excess Project Costs</u>. In no event shall any Project scope, cost, budget or schedule changes be authorized by the Participating County which would cause the amount of Total Project Costs to be exceeded unless the Participating County covenants to fund such excess with lawfully available funds and the Participating County first obtains the consent of the

Agencies. The Participating County is solely responsible for any and all cost, expenses or fees of the Project which exceed the Maximum State Financing and the Participating County covenants to use its best efforts to promptly appropriate sufficient amounts to cover such cost, expenses or fees. The Participating County waives any and all claims against any of the Agencies or the State in the event that Total Project Costs exceed the amount initially established by the Board.

3.3 Project Cost Savings. To the extent there exists Project cost savings during the Project the amount of such savings shall be applied first to the Participating County to the extent the Participating County has identified Participating County Funding in an amount more than required by the Applicable Laws (as defined in the BSCC Agreement). Thereafter, cost savings shall be shared by the State and the Participating County on a pro rata basis determined by the percentage of the total amount of Project costs financed by the State and the Participating County Funding, respectively. However, in no case may savings be applied to the Participating County that would (1) result in the State providing financing for activities other than eligible design and construction costs; or (2) result in the Participating County contributing less than the percentage of Total Project Costs required by the Applicable Laws.

#### **ARTICLE 4**

# PROJECT SCOPE, COST AND SCHEDULE

- 4.1 <u>The Project</u>. See **Exhibit A** for a description of the scope, cost and schedule of the Project, including a narrative description of the Project, budgeted costs related to the Project and a schedule for completion of design and construction of the Project.
- 4.2 <u>Modification of Project Scope, Cost or Schedule</u>. No substantial change or other substantial modifications to the Project scope, cost or schedule may be made by the Participating County without prior written permission of Finance and recognition by the Board ("<u>Scope Change</u>"). Minor modifications to the project do not require Finance approval and Board recognition, but must be documented and reported on routine progress reports to the BSCC as set forth in the BSCC Agreement. Without limiting the foregoing, the Participating County shall notify the Department and the BSCC, and the Department shall in turn notify Finance and the Board upon any of the following events or circumstances that may constitute a Scope Change:
- (a) More than minor changes which affect the design, project configuration, cost or schedule of the Project;
- (b) A delay or change in the substantial completion or final completion dates for the Project;
- (c) A more than minor change to the design, location, size, capacity or quality of major items of equipment;
- (d) A change in approved budget categories, or movement of dollars between budget categories as indicated in the Board approved scope cost and schedule as identified in **Exhibit A**.

As used herein "substantial" is as defined in Section 6863 of the State Administrative

Manual. As used herein a minor change is any change which does not rise to the level of a substantial change as defined in Section 6863 of the State Administrative Manual. Finance shall determine whether any reported event or circumstance requires its approval and recognition or other formal action by the Board.

The Participating County agrees that it will give prompt notification in writing to the Department and the BSCC of the occurrence of any of the above events and promptly report, in writing, to the Department and the BSCC any modifications to the Construction Contract (as hereinafter defined) with respect to the Project. The Department will provide the aforementioned notices and reports to the Board. The Participating County agrees further that, for purposes of the immediately preceding clause (a) and (c), if unsure whether a particular change is minor it will discuss the appropriate characterization with the Department and the BSCC.

4.3 <u>Excess Project Costs</u>. In no event shall any scope, cost or budget changes be authorized which would cause the amount of Total Project Costs to be exceeded unless the Participating County covenants to fund such excess with lawfully available funds and with the consent of the Agencies and so appropriates such funding.

#### ARTICLE 5

# BIDDING AND CONSTRUCTION PHASE OF THE PROJECT

- 5.1 Construction Covenant of the Participating County. The Participating County acting as agent of the Board and the Department, hereby covenants and agrees to provide and perform or cause to be performed all activities required to acquire, design and construct the Project on behalf of the Board in accordance with the Participating County's established policies and procedures for the construction of major capital projects such as the Project. The Participating County shall be responsible to contract for all pre-design, design and construction services, and shall manage the day-to-day design and construction of the Project. The Participating County shall cause the design and construction of the Project to be consistent with the requirements, limitations, and other terms of this Agreement, the other Project Documents, the Law and all Applicable Laws. The Participating County shall also manage all aspects of the development and construction of the Project in accordance with the Project Documents.
- 5.2 <u>Procurement and Enforcement of Construction Contract</u>. The Participating County shall follow and adhere to all pertinent bidding rules and policies applicable to Participating County construction projects of this type and size. If there is an ambiguity as to the applicability of certain contracting rules and/or policies to the Project, the Participating County will seek advice from its counsel, follow that advice and use its best efforts to enforce the general construction contract (the "<u>Construction Contract</u>") between the Participating County and the contractor selected by the Participating County.
- 5.3 <u>Completion of the Project</u>. The Participating County acknowledges it is obligated to undertake and complete the construction of the Project in compliance with all of the applicable terms and conditions of the Project Documents and the Participating County agrees to use its best efforts to cause the completion of construction of the Project in compliance with the applicable terms and conditions of such documents. The Participating County agrees to complete the Project in accordance with this Agreement and consistent with the scope, cost and schedule

established by the Board and attached hereto in **Exhibit A**, as such scope, cost and schedule may be modified with the approval of Finance and the recognition of the Board.

5.4 <u>Project Access</u>. To the extent not inconsistent with the Bond Documents, at all times during construction of the Project and after final completion, the Participating County shall provide to employees, subcontractors, and consultants of the Agencies reasonable unrestricted access to observe, monitor and inspect the Project. The Agencies' access to observe, monitor and inspect shall include the right to review all documents and files relating to the Project, as well as construction on the Site, including all tests and inspections relating to design or construction of the Project.

#### 5.5 Insurance.

# (a) Insurance Obligations of the Participating County.

(i) Requirements during construction. Not later than the start of construction, and continuing through completion of construction of the Project, the Participating County, at its own cost and expense, shall secure and maintain or cause to be secured and maintained (i) fire, lightning and extended coverage insurance on the Project, which initially may be in the form of a builder's risk policy providing coverage in an amount not less than the construction costs expended for the Project and, if no builder's risk insurance is in effect, shall be in the form of a commercial property policy in an amount equal to one hundred percent (100%) of the then current replacement cost of the Project, excluding the replacement cost of the unimproved real property constituting the Site (except that such insurance may be subject to a deductible clause not to exceed [five hundred thousand dollars (\$500,000) or two million five hundred thousand dollars (\$2,500,000)] for any one loss), and (ii) earthquake insurance (if such insurance is available on the open market from reputable insurance companies at a reasonable cost) on any structure comprising part of the Project in an amount equal to the full insurable value of such structure or the amount of the attributable portion of the Interim Financing, whichever is less (except that such insurance may be subject to a deductible clause not to exceed [five hundred thousand dollars (\$500,000) or two million five hundred thousand dollars (\$2,500,000)] for any one loss). The extended coverage endorsement shall, as nearly as practicable, cover loss or damage by explosion, windstorm, riot, aircraft, vehicle damage, smoke, vandalism and malicious mischief and such other hazards as are normally covered by such endorsement.

If such policy is expected to expire in accordance with its terms prior to execution of the Facility Sublease, the Participating County shall give written notice to the Agencies forty-five (45) days prior to the expected expiration date.

- (ii) <u>Requirements after construction completion</u>. The Participating County, at its own cost and expense, shall secure and maintain or cause to be secured and maintained from an insurance company or companies approved to do business in the State and maintain after completion of construction and/or when placing the Project in operation, the following insurance coverage for the Project:
- a. General liability insurance in an amount not less than one million dollars (\$1,000,000) per occurrence. Evidence of such insurance shall be on a General

Liability Special Endorsement form and should provide coverage for premises and operations, contractual, personal injury and fire legal liability;

- b. By signing this Agreement, the Participating County hereby certifies that it is aware of the provisions of Section 3700, *et seq.*, of the California Labor Code which require every employer to be insured against liability for Workers' Compensation or to undertake self-insurance in accordance with the provisions of that Code, and that it will comply, and it will cause its subtenants and assignees to comply, with such provisions at all such times as they may apply during the term of this Agreement.
- c. Auto insurance (written on ISO policy form CA 00 01 or its equivalent) with a limit of not less than one million dollars (\$1,000,000) per occurrence. Such insurance shall include coverage for all "owned," "hired" and "non-owned" vehicles or coverage for any auto.
- (iii) <u>Additional Insureds</u>. The Participating County agrees that the Department, the Board, and the BSCC and their respective officers, agents and employees shall be included as additional insured in all insurance required herein.
- (iv) <u>Insurance Certificate</u>. Any and all insurance policies related to the Project shall name the Board and the Department as additional insured parties and the Participating County shall deliver to the Agencies a certificate or certificates of insurance authorized by the insurers describing the insurance coverage and stating that it is in full force and effect.
- (v) <u>Self-Insurance</u>. Notwithstanding any other provision of this Section, the Participating County may satisfy the insurance obligations hereunder by a combination of commercial insurance, formal risk pooling under the statutory provisions of the State, and/or a self-funded loss reserve in whatever proportions are deemed appropriate by the Participating County. The Participating County shall furnish the Agencies with a certificate or other written evidence of the Participating County's election to provide or cause to be provided all or part of its coverage under a risk pooling, risk retention, or self-insurance program or any combination thereof.
- (b) <u>Insurance Obligations of the Department</u>. If the insurance required in (a)(i) expires in accordance with its terms prior to execution of the Facility Sublease, the Department shall, at its own cost and expense, procure and maintain or cause to be procured and maintained (i) property casualty insurance in an amount equal to one hundred percent (100%) of the then current replacement cost of the Project, excluding the replacement cost of the unimproved real property constituting the Site (except that such insurance may be subject to a deductible clause not to exceed [five hundred thousand dollars (\$500,000) or two million five hundred thousand dollars (\$2,500,000)] for any one loss), and (ii) earthquake insurance (if such insurance is available on the open market from reputable insurance companies at a reasonable cost) on any structure comprising part of the Project in an amount equal to the full insurable value of such structure or the amount of the attributable portion of the Interim Financing, whichever is less(except that such insurance may be subject to a deductible clause not to exceed [five hundred thousand dollars (\$500,000)] for any one loss). The extended coverage endorsement shall, as nearly as practicable, cover loss or damage by explosion, windstorm, riot, aircraft, vehicle damage, smoke, vandalism and malicious

mischief and such other hazards as are normally covered by such endorsement. The property casualty insurance shall be in a form satisfactory and with carriers which are acceptable to the Board.

(c) <u>Disposition of Insurance Proceeds.</u> The Participating County agrees and acknowledges that the Board, in its sole discretion, may elect to use the proceeds of insurance procured pursuant to this Agreement to repay the Interim Loan and related costs. However, in the event of (i) damage or destruction of the Project caused by the perils covered by the insurance procured pursuant to this Agreement and (ii) if the Board elects to repay the Interim Loan and related costs, and (iii) if any insurance proceeds remain after the Interim Loan and related costs have been repaid, and (iv) such remaining insurance proceeds are distributed to the Department, then the Department agrees to distribute such remaining proceeds to the Participating County.

#### ARTICLE 6

# CERTAIN OBLIGATIONS POST PROJECT COMPLETION

# 6.1 <u>Private Use of the Project.</u>

- 6.1.1 Provision of Information Regarding Private Use. The Participating County acknowledges that under the terms of the Facility Sublease, a form of which is attached hereto as **Exhibit D**, the Participating County will covenant to provide updated information to the Board, the Department and the State Treasurer annually regarding private use, if any, of the Project.
- 6.1.2 Restriction on Private Use of Bond Financed Project. The Participating County acknowledges that under the terms of the Facility Sublease, a form of which is attached hereto as **Exhibit D**, the Participating County will covenant to restrict private use of the Project as required by the terms thereof.
- 6.2 <u>No Liens</u>. The Participating County acknowledges that except as permitted under the terms of the Facility Sublease, a form of which is attached hereto as **Exhibit D**, the Participating County will covenant not to allow any liens on the Facility.

# ARTICLE 7

# **RECORD RETENTION**

- 7.1 <u>Establishment of Official Project File</u>. The Participating County shall establish an official file for the Project (the "<u>Official Project File</u>"). The file shall contain adequate documentation of all actions that have been taken with respect to the Project, in accordance with generally accepted government accounting principles and the requirements for record retention for capital projects constructed with the proceeds of tax exempt bonds. The Participating County will provide a copy of such file to the Department upon termination of this Agreement. The documents to be retained shall include, but is not limited to contracts, payment of invoices, transfer of funds and other related accounting records.
  - 7.2 Preservation of Records. The Participating County agrees to protect records

adequately from fire or other damage. When records are stored away from the Participating County's principal office, a written index of the location of records stored must be on hand and ready access must be assured. All the Participating County records contained in the Official Project File must be preserved for a minimum of three years after the last date on which no Bonds are outstanding. These records shall be subject at all reasonable times to inspection, examination, monitoring, copying, excerpting, transcribing, and audit by the Agencies or designees, by state government auditors or designees, or by federal government auditors or designees. If any litigation, claim, negotiation, audit, or other action involving the records has been started before the expiration of the relevant time period set forth in the third sentence of this paragraph, the related records must be retained until the completion of the action and resolution of all issues which arise from it if such date is later than the end of the afore-mentioned three-year period.

#### **ARTICLE 8**

### MISCELLANEOUS

- 8.1 <u>Entire Agreement</u>. This Agreement constitutes and contains the entire agreement between the Parties hereto with respect to the transactions contemplated hereby and supersedes any prior oral or written understanding or agreement of the Parties with respect to the transactions contemplated hereby.
- 8.2 <u>Amendment</u>. The Parties may, by mutual agreement in writing, amend this Agreement in any respect.
- 8.3 <u>Waiver</u>. The Parties hereto may, from time to time, waive any of their rights under this Agreement unless such waiver is contrary to law, provided that any such waiver shall be in writing and signed by the Party making such waiver.
- 8.4 <u>Counterparts</u>. This Agreement may be executed in one or more counterparts, any one of which need not contain the signatures of more than one Party, but all of which when taken together shall constitute one and the same instrument, notwithstanding that all Parties have not signed the same counterpart hereof.
- 8.5 <u>Headings</u>. The article and section headings contained in this Agreement are inserted as a matter of convenience and shall not affect in any way the construction or terms of this Agreement.
- 8.6 <u>Further Assurances</u>. Each of the Parties shall execute such other instruments, documents and other papers and shall take such further actions as may be reasonably required or desirable to carry out the provisions hereof and to consummate the transactions contemplated hereby.
- 8.7 <u>Survival</u>. The representations, warranties, covenants and agreements made herein or in any certificate or document executed in connection herewith shall survive the execution and delivery hereof or thereof, as the case may be, and all statements contained in any certificate or document delivered by any Party hereto shall be deemed to constitute a representation and warranty made herein by such Party.

- 8.8 Governing Law. The laws of the State shall govern this Agreement, the interpretation thereof and any right or liability arising hereunder. Any action or proceeding to enforce or interpret any provision of this Agreement shall be brought, commenced or prosecuted in the courts of the State located in the County of Sacramento. All parties expressly assert that Sacramento County is not a forum inconvenience.
- 8.9 Compliance with Laws. At all times during the performance of this Agreement by the Parties, they shall strictly comply with all applicable governmental, administrative and judicial laws, ordinances, rules, regulations, orders, covenants and findings, including, without limitation, all applicable environmental laws and regulations.
- Partial Invalidity. If any provisions of this Agreement are found by any competent authority to be void or unenforceable, such provision shall be deemed to be deleted from this Agreement and the remaining provisions of this Agreement shall continue in full force and effect.
- 8.11 Notices. All notices and other official communications between the Parties shall be in writing and shall be given by hand delivery or by recognized overnight courier who maintains verification of delivery (deemed to be duly received on the date delivered), or by registered mail, postage prepaid, return receipt requested (deemed to be duly received five (5) days after such mailing) or by telecopy (deemed to be received on the date sent providing that the facsimile was properly addressed and disclosed the number of pages transmitted on its front sheet and that the transmission report produced indicates that each of the pages of the facsimile was received at the correct facsimile number) to each of the respective Parties as follows:

State Public Works Board If to the Board:

915 L. St., 9<sup>th</sup> Floor Sacramento, CA 95814

Attention: Executive Director Facsimile: 916-449-5739

If to the Department: California Department of Corrections and Rehabilitation

9838 Old Placerville Road, Suite B

Sacramento, CA 95827

Attention: Deputy Director, Facility Planning, Construction and

Management

Facsimile: 916-322-5717

If to the BSCC: **Board of State and Community Corrections** 

600 Bercut Dr.

Sacramento, CA 95811

Attention: Executive Director Facsimile: 916-327-3317

If to the Participating Cou	inty: County of
[St	reet Address]

[City, State and Zip Code]

Attention:

Facsimile:	
i desimine.	

or to such other address or number for any of the Parties hereto as may from time to time be designated by notice given by such Party to the other Parties in the manner hereinabove provided.

- 8.12 Force Majeure. None of the Parties shall be liable or responsible for any delay or failure resulting from (and the times for performance by the Parties hereunder shall be extended by the duration of) causes beyond the control of, and without the fault or negligence of, such Party, including without limitation acts of God, acts of the public enemy, acts of war or terrorism, acts of the government or governmental or quasi-governmental agency or instrumentality, significant market disruptions, fires, floods, earthquakes, epidemics, quarantine restrictions, strikes, civil commotion, casualties, embargoes, severe or inclement weather beyond that usually encountered in County, California, shortages in labor or materials, or similar cause.
- 8.13 Exculpation. Notwithstanding anything to the contrary contained in this Agreement, in any Bond Document, Project Document or other certificate, agreement, document or instrument executed in connection with the AB 900 Jail Financing Program, the liability of the Board hereunder shall be limited to and satisfied solely out of proceeds of the Interim Loan, if any, or the Bonds, if any, permitted to be used for such purpose. Except as provided above, the Participating County shall not have the right to obtain payment from the Agencies or from any other assets of the Agencies. The Participating County shall not enforce the liability and obligation of the Agencies to perform and observe the obligations contained in this Agreement, or any other documents delivered in connection herewith in any action or proceeding wherein a money judgment in excess of the available proceeds of the foregoing sources shall be sought against the Agencies.
- 8.14 <u>Benefits of this Agreement Limited to the Parties</u>. Except for the Parties to this Agreement, nothing contained in this Agreement, expressed or implied, is intended to give to any person (including without limitation the owners of the Bonds) any right, remedy or claim under or by reason hereof. Any agreement or covenant required herein to be performed by or on behalf of any Party shall be for the sole and exclusive benefit of the other Parties to this Agreement.

# [SIGNATURE PAGE TO IMMEDIATELY FOLLOW]

IN WITNESS WHEREOF, each of the Parties hereto has executed this Agreement, either individually or by an authorized representative, on the day and year first set forth above.

# STATE PUBLIC WORKS BOARD OF THE STATE OF CALIFORNIA

By:
[Name]
<b>Executive Director or Deputy Director</b>
DEPARTMENT OF CORRECTIONS AND
REHABILITATION OF THE STATE OF
CALIFORNIA
CALII ORUM
By:
[Name]
[Title]
BOARD OF STATE AND COMMUNITY
CORRECTIONS OF THE STATE OF
CALIFORNIA
By:
[Name]
Executive Director or Authorized Designed
COUNTY OF
By:
[Name]
[Title]

# **EXHIBIT A**

# PROJECT SCOPE, COST AND SCHEDULE DESCRIPTION

[Include narrative description of Project per Section 4.1]

# **EXHIBIT B**

# FORM OF GROUND LEASE

# **EXHIBIT C**

# FORM OF RIGHT OF ENTRY FOR CONSTRUCTION AND OPERATION

# **EXHIBIT D**

# FORM OF FACILITY SUBLEASE

# **EXHIBIT E-1**

# **DESCRIPTION OF PARTICIPATING COUNTY FUNDING**

Cash (hard) Match

# **EXHIBIT E-2**

# **DESCRIPTION OF PARTICIPATING COUNTY FUNDING**

In-kind (soft) Match

# **Appendix G**

(Project Delivery and Construction Agreement SB 81 Local Youthful Offender Rehabilitative Facility Financing)

Please note that this is a generic agreement for reference only. This agreement can be found on the BSCC's website at

http://www.bscc.ca.gov/programs-and-services/fso/services

# PROJECT DELIVERY AND CONSTRUCTION AGREEMENT SB 81 LOCAL YOUTHFUL OFFENDER REHABILITATIVE FACILITY FINANCING PROGRAM

by and among

STATE PUBLIC WORKS BOARD OF THE STATE OF CALIFORNIA

and

DEPARTMENT OF CORRECTIONS AND REHABILITATION OF THE STATE OF CALIFORNIA

and

BOARD OF STATE AND COMMUNITY CORRECTIONS OF THE STATE OF CALIFORNIA

and

[PARTICIPATING COUNTY]

(FOR A LOCAL YOUTHFUL OFFENDER REHABILITATIVE FACILIY LOCATED IN THE COUNTY OF

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# PROJECT DELIVERY AND CONSTRUCTION AGREEMENT SB 81 LOCAL YOUTHFUL OFFENDER REHABILITATIVE FACILITY FINANCING PROGRAM

# (FOR A LOCAL YOUTHFUL OFFENDER REHABILITATIVE FACILITY LOCATED IN COUNTY)

This PROJECT DELIVERY AND CONSTRUCTION AGREEMENT (this
"Agreement") is entered into as of, 20_, (the "Effective Date") by and among the
STATE PUBLIC WORKS BOARD OF THE STATE OF CALIFORNIA (the "Board"), an
entity of state government of the State of California (the "State"), the DEPARTMENT OF
CORRECTIONS AND REHABILITATION OF THE STATE OF CALIFORNIA (the
"Department"), an entity of state government of the State, the BOARD OF STATE AND
COMMUNITY CORRECTIONS OF THE STATE OF CALIFORNIA (the "BSCC"), an entity
of state government of the State, and the COUNTY OF (the "Participating
County"), a Political Subdivision of the State. For purposes of this Agreement, the Board, the
Department, the BSCC and the Participating County are referred to collectively as the "Parties,"
and individually as a "Party." The Board, the Department and the BSCC are referred to
collectively herein, as the "Agencies" and individually as an "Agency."

WHEREAS, pursuant to Article 3 of Chapter 1.5 of Division 2.5 of the California Welfare and Institutions Code (commencing at Section 1970) (the "<u>Law</u>"), the Board is authorized to finance the acquisition, design, renovation or construction of a local youthful offender rehabilitative facility approved by the BSCC pursuant to Section 1975 of the California Welfare and Institutions Code (the "SB 81 Financing Program"); and

WHEREAS, pursuant to California Code of Regulations Title 15, Division 1, Chapter 1, Subchapter 7 and this Agreement and other agreements relating to this Project, the cost of certain construction activities (but not acquisition, pre-design and design costs) will be eligible for reimbursement under the SB 81 Financing Program; and

WHEREAS, the Participating County has proposed to build or renovate a local youthful offender rehabilitative facility, as more particularly described in **Exhibit A** attached hereto (the "<u>Project</u>"), to be located at \_\_\_\_\_\_, real property controlled by the Participating County through fee-simple ownership (the "<u>Site</u>"); and

WHEREAS, the Participating County intends to lease the Site to the Department pursuant to a Ground Lease in substantially the form attached hereto as **Exhibit B** (the "Ground Lease") executed by and between the Participating County and the Department and consented to by the Board; and

WHEREAS, the Department, as lessee under the Ground Lease, and the Participating County intend to enter a Right of Entry for Construction and Operation (the "Right of Entry") in substantially the form attached hereto as **Exhibit C** concurrently with the execution of the Ground Lease authorizing the Participating County to enter the Site for the purpose of constructing the Project on the Site (the Site and the Project, collectively, the "Facility"), as more particularly described herein; and

WHEREAS, concurrently with the execution of this Agreement, the BSCC and the Participating County, with the consent of the Board and the Department, intend to enter into an agreement to assist in complying with BSCC's rules and regulations concerning local youthful offender rehabilitative facility construction for the SB 81 Financing Program (the "BSCC Agreement"); and

WHEREAS, the Board intends to oversee and issue lease revenue bonds for the Project, subject to satisfaction of certain conditions and requirements of the Board, including but not limited to establishment of Project scope, cost and schedule; approval of preliminary plans; involvement in working drawings approval and authorization for the Participating County to request construction bids; requesting actions to be taken to obtain one or more interim loans in connection with the Project (the "Interim Loan") and, subject to section 1.3 below, the Board intends to issue and sell its lease revenue bonds to repay the Interim Loan and provide additional financing for the Project, as necessary (the "Bonds"); and

WHEREAS, prior to authorization by the Board of actions to be taken to provide for the Interim Loan, the Department shall have certified to the Board that the Participating County is a participating county as required by Section 1970 of the California Welfare and Institutions Code and the BSCC shall have approved the Project in accordance with Section 1971 of the California Welfare and Institutions Code; and

WHEREAS, an Interim Loan for the Project may be made pursuant to Sections 16312 and 16313 of the California Government Code (Pooled Money Investment Board loans), Section 15849.1 of the California Government Code (General Fund loans), and/or any other appropriate source in an amount or amounts, which in the aggregate do not exceed the Maximum State Financing (as hereinafter defined); and

WHEREAS, the agent for sale for all Board bonds is the State Treasurer; and

WHEREAS, concurrently with the issuance of the Bonds, the Department, as lessee under the Ground Lease, intends to enter into a Site Lease whereby the Department, as lessor, shall lease the Site to the Board, as lessee (the "<u>Site Lease</u>"); and

WHEREAS, concurrently with the execution of the Site Lease, the Board, as lessee under the Site Lease, intends to enter into a Facility Lease whereby the Board, as lessor, shall lease the Facility to the Department, as lessee (the "<u>Facility Lease</u>"); rental payments under the Facility Lease shall secure the payment of principal of and interest on the Bonds; and

WHEREAS, concurrently with the execution of the Facility Lease, the Department, as lessee under the Facility Lease, and the Participating County intend to enter a Facility Sublease in substantially the form attached hereto as **Exhibit D**, whereby the Department, as sublessor, shall lease the Facility to the Participating County, as sublessee (the "<u>Facility Sublease</u>"), for its use, operation and maintenance; and

WHEREAS, in the event the Board is unable to issue the Bonds to finance the Project and the Interim Loan has been provided, the Department shall commit a sufficient amount of its annual support appropriation to repay the Interim Loan and any other interim financing costs associated with the Interim Loan.

NOW, THEREFORE, FOR AND IN CONSIDERATION of the mutual agreements of the Parties set forth herein and other good and valuable consideration, the adequacy and sufficiency of which are hereby acknowledged by the Parties, and intending to be legally bound, the Parties hereby agree as follows:

#### ARTICLE 1

### **GENERAL**

# 1.1 General Covenants, Acknowledgements and Agreements of the Parties.

- The Parties hereto acknowledge and agree that an authorization by the (a) Board to request the Interim Loan and the issuance of the Bonds by the Board is done in reliance upon, among other things, the promise of the relevant Parties to execute, deliver and perform their respective obligations, as applicable, under the Site Lease, the Facility Lease, the Facility Sublease, a Tax Agreement and Certificate in a form satisfactory to the Board to be executed in connection with the issuance of the Bonds (the "Tax Certificate"), a Continuing Disclosure Agreement in a form satisfactory to the Board to be executed in connection with the issuance of the Bonds (the "Continuing Disclosure Agreement") and all related certificates, agreements or other documents, including an indenture and supplemental indenture, if any, authorizing the Bonds that the Chair or Executive Director of the Board or a duly authorized designee thereof may deem necessary or desirable to effectuate the sale of the Bonds. Such indenture, supplemental indenture, if any, the Site Lease, the Facility Lease, the Facility Sublease, the Tax Certificate and the Continuing Disclosure Agreement, are collectively referred to herein as the "Bond Documents."
- (b) The Parties accept and agree to comply with, to the extent respectively applicable to them, all terms, provisions, conditions, and commitments of this Agreement, the Project Documents (as hereinafter defined) and the Bond Documents, including all incorporated documents, and that they will do and perform all acts and things permitted by law to effectuate the issuance of the Bonds.
- (c) The Participating County, the Department and the BSCC agree and acknowledge that the Project is subject to approval and oversight by the Board and the State Department of Finance ("<u>Finance</u>") consistent with the policies and laws governing the expenditure of a State capital outlay appropriation.
- 1.2 <u>Approvals, Consents and Actions Necessary to Maintain Eligibility in the SB 81 Financing Program</u>. The Participating County acknowledges its eligibility for Project financing pursuant to the SB 81 Financing Program is subject to and contingent upon the following approvals, consents and actions by the Board and Finance;
- (a) A determination by the Board that the Site meets the standard requirements for a site being leased in connection with the issuance by the Board of its lease revenue bonds:
- (b) A determination by the Board that the Participating County match as set forth in Article 3 has been satisfied as required by the Law and the source of the Cash (hard)

Match (as hereinafter defined) and any associated security or terms related thereto has been determined by the Board to be compatible with the financing of the Project pursuant to the SB 81 Financing Program;

- (c) The Board has established the scope, cost and schedule for the Project consistent with the Participating County's initial proposal submitted to the BSCC and the Participating County has agreed that the Project shall be constructed and completed in accordance with such Project scope, cost and schedule established by the Board, except to the extent any modifications thereof may be approved by the Board through the State's standard capital outlay process;
- (d) The Board has approved the Ground Lease, the Right of Entry and the Facility Sublease;
- (e) Both the Board and Finance have approved the Preliminary Plans for the Project. As used herein "Preliminary Plans" shall mean a site plan, architectural floor plans, elevations, outline specifications, and a cost estimate, for each utility, site development, conversion, and remodeling project, the drawings shall be sufficiently descriptive to accurately convey the location, scope, cost, and the nature of the improvement being proposed;
- (f) Finance has approved the Working Drawings for the Project and authorized the Participating County to proceed with soliciting competitive bids for construction of the Project. As used herein "Working Drawings" shall mean a complete set of plans and specifications showing and describing all phases of a project, architectural, structural, mechanical, electrical, civil engineering, and landscaping systems to the degree necessary for the purposes of accurate bidding by contractors and for the use of artisans in constructing the project;
- (g) The Department has provided the Board the certification required by Section 1970 of the California Welfare and Institutions Code, which certification the Department intends to provide upon satisfaction of the required statutory and regulatory conditions;
- (h) The Board has adopted a Resolution authorizing steps be taken to seek the Interim Loan together with declaring its intent to reimburse any such Interim Loan with the proceeds from the Bonds;
- (i) A determination by the Board that it will receive with respect to the Bonds the normal and customary opinions and certificates delivered in connection with an issuance of lease revenue bonds by the Board; and
  - (j) The sale of the Bonds.
- 1.3 <u>SB 81 Lease Revenue Bond Financing</u>. State financing for the SB 81 Financing Program is predicated on the Board's ability to issue Bonds for the Project. The Board, acting in good faith, intends to authorize the request for the Interim Loan and, subject to approvals, consents, and actions set forth in section 1.2, to issue Bonds for the Project. As further protection for the Participating County, Finance, acting in good faith, will not approve the Participating County to proceed to bid until and unless the Board has approved the Project and

secures interim or permanent financing for the State's share of the Project's costs. The Agencies will make reasonable and good faith efforts to assist in gaining assurance that the Site, the Project, the Participating County's ultimate use of the Project and the Cash (hard) Match (as hereinafter defined) are developed and implemented in such a way to facilitate the financing of the Project through the issuance and sale of the Bonds.

Prior to the Board's authorization to request the Interim Loan, the Department shall have certified to the Board that the Participating County is a participating county as required by Section 1970 of the California Welfare and Institutions Code and the BSCC shall have approved the design and construction of the Project in accordance with Section 1971 of the California Welfare and Institutions Code.

Notwithstanding the Board's good faith efforts to authorize and provide financing for the Project, the State (including without limitation the Board, the Department, and the BSCC) shall not be obligated to issue Bonds for the Project or authorize the Interim Loan request upon the Board's good-faith determination that such financing is not feasible or appropriate, based upon any one or more of the following factors: the lack of suitability of the Project's configuration or site for lease revenue bond financing, local funding that is incompatible with the issuance of lease revenue bonds by the Board, adverse market conditions, adverse outcomes to legal challenges, inability to obtain access to the financial markets or inability to obtain reasonable rates, inability to receive opinions and certificates customarily delivered in connection with the issuance of lease revenue bonds, or another occurrence or state of affairs that would make it objectively infeasible or inappropriate for the Board to issue Bonds or authorize the Interim Loan request.

In the event the Board determines that it is not feasible or appropriate to issue Bonds or to authorize the Interim Loan request, the Participating County is not entitled to receive the Maximum State Financing (as hereinafter defined) or other State funding for the Project, and shall not receive reimbursement from the State for any Project costs. However, in the event the Board is unable to issue the Bonds to finance the Project and the Interim Loan has been provided, the Department shall commit a sufficient amount of its annual support appropriation to repay the Interim Loan and any other interim financing costs associated with the Interim Loan and all associated costs.

1.4 The Department and the BSCC Act as Liaison of the Board and Finance to the Participating County. The Parties hereto acknowledge that obtaining the approvals and consents of the Board and/or Finance and the provision of documents to the Board and/or Finance as set forth in this Article I and otherwise herein shall be a responsibility of the Department and the BSCC. The Department and the BSCC will act as liaisons between the Participating County and the Board and Finance, and on their own behalf and behalf of the Board and Finance, will work with the Participating County to obtain such consents and approvals, and to provide such documents to the Board and Finance, as applicable.

# 1.5 Representations and Warranties of the Participating County.

(a) Under the provisions of the State Constitution, the applicable State statutes, and applicable jurisprudence of the State, the Participating County has the power to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated

hereby and to perform its obligations hereunder.

- (b) The Participating County has taken all actions and has obtained all consents necessary to enable the Participating County to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.
- (c) The person executing and delivering this Agreement on behalf of the Participating County has been duly authorized and empowered to do so.
- (d) The execution and delivery of this Agreement on behalf of the Participating County will bind and obligate the Participating County to the extent provided by the terms hereof.
- (e) There exists no litigation or other proceeding pending or threatened against the Participating County that, if determined adversely, would materially and adversely affect the ability of the Participating County to consummate the transactions contemplated hereby or to perform its obligations hereunder.
- Right of Entry, the BSCC Agreement and the Facility Sublease, the consummation of the transactions herein and therein contemplated and the fulfillment of or compliance with the terms and conditions hereof and thereof, will not conflict with or constitute a violation or material breach of or default (with due notice or the passage of time or both) under any applicable law or administrative rule or regulation, or any applicable court or administrative decree or order, or any indenture, mortgage, deed of trust, loan agreement, lease, contract or other agreement or instrument to which the Participating County is a party or by which it or its properties are otherwise subject or bound, or result in the creation or imposition of any lien, charge or encumbrance of any nature whatsoever upon any of the property or assets of the Participating County, which conflict, violation, breach, default, lien, charge or encumbrance might have consequences that would materially and adversely affect the consummation of the transactions contemplated by this Agreement, the Ground Lease, the Right of Entry, the BSCC Agreement or the Facility Sublease, or the financial condition, assets, properties or operations of the Participating County.

# 1.6 Representations and Warranties of the Board.

- (a) Under the provisions of the State Constitution, the applicable State statutes, and applicable jurisprudence of the State, the Board has the power to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.
- (b) The Board has taken all actions and has obtained all consents necessary to enable the Board to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.
- (c) The person executing and delivering this Agreement on behalf of the Board has been duly authorized and empowered to do so.

- (d) The execution and delivery of this Agreement on behalf of the Board will bind and obligate the Board to the extent provided by the terms hereof.
- (e) There exists no litigation or other proceeding pending against the Board (with service of process having been accomplished) that, if determined adversely, would materially and adversely affect the ability of the Board to consummate the transactions contemplated hereby or to perform its obligations hereunder.

# 1.7 Representations and Warranties of the Department and the BSCC.

- (a) Under the provisions of the State Constitution, the applicable State statutes, and applicable jurisprudence of the State, the Department and the BSCC each have the power to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.
- (b) The Department and the BSCC have each taken all actions and have obtained all consents necessary to enable the Department and the BSCC to enter into this Agreement, to be bound hereby, to consummate the transactions contemplated hereby and to perform its obligations hereunder.
- (c) The persons executing and delivering this Agreement on behalf of the Department and the BSCC have been duly authorized and empowered to do so.
- (d) The execution and delivery of this Agreement on behalf of the Department and the BSCC will bind and obligate the Department and the BSCC to the extent provided by the terms hereof.
- (e) There exists no litigation or other proceeding pending against the Department or the BSCC (with service of process having been accomplished) that, if determined adversely, would materially and adversely affect the ability of the Department or the BSCC to consummate the transactions contemplated hereby or to perform its obligations hereunder.
- Right of Entry, the Site Lease, the Facility Lease, the BSCC Agreement and the Facility Sublease, the consummation of the transactions herein and therein contemplated and the fulfillment of or compliance with the terms and conditions hereof and thereof, will not conflict with or constitute a violation or breach of or default (with due notice or the passage of time or both) under any applicable law or administrative rule or regulation, or any applicable court or administrative decree or order, or any indenture, mortgage, deed of trust, loan agreement, lease, contract or other agreement or instrument to which the Department or the BSCC is a party or by which it or its properties are otherwise subject or bound, or result in the creation or imposition of any lien, charge or encumbrance of any nature whatsoever upon any of the property or assets of the Department or the BSCC, which conflict, violation, breach, default, lien, charge or encumbrance might have consequences that would materially and adversely affect the consummation of the transactions contemplated by this Agreement, the Ground Lease, the Right of Entry, the BSCC Agreement or the Facility Sublease, or the financial condition, assets, properties or operations of the Department or the BSCC.

- 1.8 <u>Compliance with Terms and Conditions of the Project Documents</u>. The Parties agree to comply with all terms and conditions relating to the respective Party of this Agreement, the BSCC Agreement, the Ground Lease, the Right of Entry and all exhibits and schedules attached hereto and thereto relating to the Party (collectively, the "<u>Project Documents</u>"), as well as all applicable laws including, without limitation, the Law and those laws, regulations and guidelines set forth in the BSCC Agreement.
- 1.9 Conflicts Between Terms of Documents. In the event of any inconsistency in the Project Documents, except as otherwise provided herein, the inconsistency shall be resolved by giving precedence in the following order: 1) this Agreement; 2) the Ground Lease, 3) the BSCC Agreement and all exhibits and schedules attached thereto, and 4) the Right of Entry. In the event the Bonds are issued, any inconsistency between the Project Documents and the Bond Documents shall be resolved by giving precedence to the Bond Documents. To the extent the Parties mutually agree that a provision of a particular document should control with respect to an inconsistency between that document and another document or documents, notwithstanding the other provisions of this section, such provision shall control.
- 1.10 <u>Indemnity</u>. As required by Section 1971(d) of the California Welfare and Institutions Code, the Participating County hereby agrees to indemnify, defend and save harmless the State, including but not limited to the Board, the Department and the BSCC, and each of their respective officers, governing members, directors, officials, employees, subcontractors, consultants, and agents (collectively, "<u>Indemnitees</u>") for any and all claims and losses arising at any time out of the acquisition, design, construction, operation, maintenance, use and occupancy of the Project. The Participating County shall not be obligated to provide indemnity or defense where the claim arises out of the gross negligence or willful misconduct of the Indemnitees. These obligations shall survive any termination of this agreement.

# 1.11 <u>Assignment or Subletting of the Facility.</u>

- (a) Assignment of Rights and Interest under this Agreement. Except as otherwise contemplated hereunder, the Participating County may not sublicense, assign, or otherwise confer upon any other person or entity its rights or interests under this Agreement, nor may the Participating County delegate any of its duties or responsibilities required by this Agreement, whether by operation of law or otherwise, without the express, prior written consent of the Agencies, the rights and obligations hereunder imposed being personal to the Participating County.
- (b) Assignment or Subletting of the Facility. The Participating County and the Department hereby covenant and agree that none of the Ground Lease, the Facility Lease or the Facility Sublease nor any interest of such Parties thereunder shall be sold, mortgaged, pledged, assigned, or transferred by the Parties thereto by voluntary act or by operation of law or otherwise; provided, however, that the Facility may be subleased in whole or in part by the Participating County with the prior written consent of the Department and the Board to the form and substance of such sublease, which consent shall not be unreasonably withheld, and, provided further that, any such sublease shall be subject to the following conditions:
- (i) Any sublease of the Facility by the Participating County shall explicitly provide that such sublease is subject to all rights of the Department and the Board

under the Facility Sublease, including, the right to re-enter and re-let the Facility or terminate such lease upon a default by the Participating County; and

- (ii) At the request of the Department or the Board, the Participating County shall furnish the Department, the Board and the State Treasurer with an opinion of nationally-recognized bond counsel acceptable to the Board to the effect that such sublease will not, in and of itself, cause the interest on the Bonds to be included in gross income for federal income tax purposes.
- (c) Restrictions on Private Use of the Facility. The Participating County acknowledges that its ability to assign or sublet the Facility is subject to the provisions of section 6.1.2 hereof.
- Relationship of the Parties. The Parties hereto acknowledge and agree that, to the extent expressly provided in this Agreement, the relationship of the Participating County to the Agencies is that of an agent to the Agencies and that the Participating County is principally responsible for the acquisition, design, construction, maintenance, and operation of the Project. Other than as set forth herein, nothing in this Agreement shall create between the Participating County and any of the Agencies the relationship of joint venturers, partners or any other similar or representative relationship, and the Participating County shall not hold itself out as an agent (except as expressly provided herein), representative, partner, member or joint venturer of the Agencies. The Participating County shall not make for or on behalf of the Agencies, or subject the Agencies to, any contract, agreement, warranty, guaranty, representation, assurance or other obligation, which has not been approved in advance in writing by the applicable Agency. This Agreement is for the sole and exclusive benefit of the Parties hereto and their respective successors and assigns, and no third party (including without limitation the owners of the Bonds) is intended to or shall have any rights hereunder.

#### ARTICLE 2

# TERM AND TERMINATION OF AGREEMENT

2.1 <u>Term of Agreement</u>. This Agreement shall commence on the Effective Date and shall terminate upon the later of (i) completion of the construction of the Project or (ii) if the Board issues the Bonds, execution and delivery of the Facility Sublease, unless terminated earlier as provided in section 2.2. The provisions of certain sections hereof as indicated by the express terms thereof will survive termination of this Agreement.

# 2.2 Termination of Agreement.

- (a) Termination by the State. The Department or the BSCC, with the consent of the Board, or the Board may terminate this Agreement in the event any of the following occurs:
- (i) The Participating County's breach of a material term of this Agreement, any Project Document or any Applicable Laws (as defined in the BSCC Agreement) provided the Participating County has not cured such breach in all respects within thirty (30) days from notice of said breach, which cure period may be extended for a reasonable time with

the consent of the Agencies if the Participating County demonstrates that such additional time is required to cure such breach in a diligent and commercially reasonable manner;

- (ii) Substantive alteration of the Board approved scope, cost or schedule for the Project as set forth in **Exhibit A** without the prior written approval of the Board;
  - (iii) Failure to execute the Ground Lease or the Right of Entry;
- (iv) Failure to provide the Participating County Funding (as hereinafter defined) when and as required under this Agreement, the Law or any Project agreement to which the Participating County is a party;
- (v) In the event the Board determines the Participating County is no longer eligible for Project financing under the SB 81 Financing Program as set forth in section 1.2 hereof; or
- (vi) Termination of the BSCC Agreement as provided for in Article 1, Section C of the BSCC Agreement.
- (b) *Termination by the Participating County*. The Participating County may, prior to the State providing any amount of financing, terminate this Agreement in the event any of the following occurs:
- (i) The State's breach of a material term of this Agreement, any Project Document or any Applicable Laws (as defined in the BSCC Agreement) provided the State has not cured such breach in all respects within thirty (30) days from notice of said breach, which cure period may be extended for a reasonable time with the consent of the Participating County if the State demonstrates that such additional time is required to cure such breach in a diligent and commercially reasonable manner;
- (ii) Failure of the State to execute the Ground Lease or the Right of Entry;
- (iii) In the event the Board determines the Participating County is no longer eligible for Project financing under the SB 81 Financing Program as set forth in section 1.2 hereof.
- (c) *Agreement*. The Parties may terminate this Agreement by mutual agreement. The Agencies agree to terminate this agreement in the event that the Participating County determines it cannot proceed with the Project after initial construction bids are received, but before any construction contract is awarded.
- (d) *Notice of Termination*. Prior to terminating this Agreement under the provisions of this Article 2, the Parties shall provide to each other, as applicable, at least thirty (30) calendar days written notice, stating the reason(s) for termination and effective date thereof.
- (e) No Impairment. Nothing in this Article 2 in any way alters or limits the authority of the Agencies to withhold all or a portion of the Maximum State Financing (as

hereinafter defined) in accordance with law or otherwise as permitted hereunder or any other right or remedy available to the State at law or in equity for breach of this Agreement.

#### ARTICLE 3

### COST SHARING OF THE PROJECT

# 3.1 <u>Financing Eligibility of the Project.</u>

- Subject to the terms and provisions hereof, the costs for (a) construction of the Project shall be shared by the State and the Participating County with the State providing financing up to a maximum of dollars (\$\_\_\_ ("Maximum State Financing") and the Participating County providing the Cash (hard) Match (as hereinafter defined) funding and the In-Kind (soft) Match (as hereinafter defined) funding (collectively, the "Participating County Funding" and together with other Participating Countyborne project costs not included as the Participating County Funding and the Maximum State Financing, the "Total Project Costs"). Provided, however, that the Board may provide all or a portion of the Maximum State Financing for Project costs at its discretion as set forth herein. The sources for the Maximum State Financing shall be limited to the proceeds of the Interim Loan, and the proceeds of the Bonds. If Bonds are issued and sold, the proceeds will be used to repay the Interim Loan and to provide additional financing for the Project as appropriate. If the Bonds are issued and sold, in no event or circumstance shall the State or the Agencies be obligated to pay the Participating County under this Agreement or any other Project Document any amount in excess of the Maximum State Financing.
- (b) Cash (hard) Match. Subject to all terms and provisions of this Agreement, the Participating County agrees to appropriate and spend cash (hard) matching funds for the Project as provided in the BSCC Agreement ("Cash (hard) Match"). Exhibit E-1 is a detailed description of and certification related to the source or sources of the Cash (hard) Match and any associated security or terms related thereto as approved by the Agencies, which detail and assurance of has been deemed sufficient by the Board to determine that the use of such funds as the Cash (hard) Match is compatible with the financing of the Project pursuant to the SB 81 Financing Program. Any modifications to the source or sources of the Cash (hard) Match or the associated security and terms related thereto as described in Exhibit E-1 must be approved by the Agencies. The Participating County shall ensure that all Cash (hard) Match is encumbered prior to Finance approval of proceeding to bid the Construction Contract (as hereinafter defined).
- (c) *In-Kind (soft) Match*. Subject to all terms and provisions of this Agreement, the Participating County agrees to provide in-kind (soft) match for the Project as provided in the BSCC Agreement ("<u>In-kind (soft) Match</u>"). The Participating County has provided in **Exhibit E-2** a detailed description of the In-kind (soft) Match for the Project as approved by the Agencies. Any modifications to the In-kind (soft) Match as described in **Exhibit E-2** must be approved by the Agencies.
- 3.2 <u>Excess Project Costs.</u> In no event shall any Project scope, cost, budget or schedule changes be authorized by the Participating County which would cause the amount of Total Project Costs to be exceeded unless the Participating County covenants to fund such excess with lawfully available funds and the Participating County first obtains the consent of the

Agencies. The Participating County is solely responsible for any and all cost, expenses or fees of the Project which exceed the Maximum State Financing and the Participating County covenants to use its best efforts to promptly appropriate sufficient amounts to cover such cost, expenses or fees. The Participating County waives any and all claims against any of the Agencies or the State in the event that Total Project Costs exceed the amount initially established by the Board.

3.3 Project Cost Savings. To the extent there exists Project cost savings during the Project the amount of such savings shall be applied first to the Participating County to the extent the Participating County has identified Participating County Funding in an amount more than required by the Applicable Laws (as defined in the BSCC Agreement). Thereafter, cost savings shall be shared by the State and the Participating County on a pro rata basis determined by the percentage of the total amount of Project costs financed by the State and the Participating County Funding, respectively. However, in no case may savings be applied to the Participating County that would (1) result in the State providing financing for activities other than eligible construction costs; or (2) result in the Participating County contributing less than the percentage of Total Project Costs required by the Applicable Laws.

#### **ARTICLE 4**

# PROJECT SCOPE, COST AND SCHEDULE

- 4.1 <u>The Project</u>. See **Exhibit A** for a description of the scope, cost and schedule of the Project, including a narrative description of the Project, budgeted costs related to the Project and a schedule for completion of design and construction of the Project.
- 4.2 <u>Modification of Project Scope, Cost or Schedule</u>. No substantial change or other substantial modifications to the Project scope, cost or schedule may be made by the Participating County without prior written permission of Finance and recognition by the Board ("<u>Scope Change</u>"). Minor modifications to the project do not require Finance approval and Board recognition, but must be documented and reported on routine progress reports to the BSCC as set forth in the BSCC Agreement. Without limiting the foregoing, the Participating County shall notify the Department and the BSCC, and the Department shall in turn notify Finance and the Board upon any of the following events or circumstances that may constitute a Scope Change:
- (a) More than minor changes which affect the design, project configuration, cost or schedule of the Project;
- (b) A delay or change in the substantial completion or final completion dates for the Project;
- (c) A more than minor change to the design, location, size, capacity or quality of major items of equipment;
- (d) A change in approved budget categories, or movement of dollars between budget categories as indicated in the Board approved scope cost and schedule as identified in **Exhibit A**.

As used herein "substantial" is as defined in Section 6863 of the State Administrative

Manual. As used herein a minor change is any change which does not rise to the level of a substantial change as defined in Section 6863 of the State Administrative Manual. Finance shall determine whether any reported event or circumstance requires its approval and recognition or other formal action by the Board.

The Participating County agrees that it will give prompt notification in writing to the Department and the BSCC of the occurrence of any of the above events and promptly report, in writing, to the Department and the BSCC any modifications to the Construction Contract (as hereinafter defined) with respect to the Project. The Department will provide the aforementioned notices and reports to the Board. The Participating County agrees further that, for purposes of the immediately preceding clause (a) and (c), if unsure whether a particular change is minor it will discuss the appropriate characterization with the Department and the BSCC.

4.3 <u>Excess Project Costs</u>. In no event shall any scope, cost or budget changes be authorized which would cause the amount of Total Project Costs to be exceeded unless the Participating County covenants to fund such excess with lawfully available funds and with the consent of the Agencies and so appropriates such funding.

#### ARTICLE 5

# BIDDING AND CONSTRUCTION PHASE OF THE PROJECT

- 5.1 <u>Construction Covenant of the Participating County</u>. The Participating County acting as agent of the Board and the Department, hereby covenants and agrees to provide and perform or cause to be performed all activities required to acquire, design and construct the Project on behalf of the Board in accordance with the Participating County's established policies and procedures for the construction of major capital projects such as the Project. The Participating County shall be responsible to contract for all pre-design, design and construction services, and shall manage the day-to-day design and construction of the Project. The Participating County shall cause the design and construction of the Project to be consistent with the requirements, limitations, and other terms of this Agreement, the other Project Documents, the Law and all Applicable Laws. The Participating County shall also manage all aspects of the development and construction of the Project in accordance with the Project Documents.
- 5.2 <u>Procurement and Enforcement of Construction Contract</u>. The Participating County shall follow and adhere to all pertinent bidding rules and policies applicable to Participating County construction projects of this type and size. If there is an ambiguity as to the applicability of certain contracting rules and/or policies to the Project, the Participating County will seek advice from its counsel, follow that advice and use its best efforts to enforce the general construction contract (the "<u>Construction Contract</u>") between the Participating County and the contractor selected by the Participating County.
- 5.3 <u>Completion of the Project</u>. The Participating County acknowledges it is obligated to undertake and complete the construction of the Project in compliance with all of the applicable terms and conditions of the Project Documents and the Participating County agrees to use its best efforts to cause the completion of construction of the Project in compliance with the applicable terms and conditions of such documents. The Participating County agrees to complete the Project in accordance with this Agreement and consistent with the scope, cost and schedule

established by the Board and attached hereto in **Exhibit A**, as such scope, cost and schedule may be modified with the approval of Finance and the recognition of the Board.

5.4 <u>Project Access</u>. To the extent not inconsistent with the Bond Documents, at all times during construction of the Project and after final completion, the Participating County shall provide to employees, subcontractors, and consultants of the Agencies reasonable unrestricted access to observe, monitor and inspect the Project. The Agencies' access to observe, monitor and inspect shall include the right to review all documents and files relating to the Project, as well as construction on the Site, including all tests and inspections relating to design or construction of the Project.

#### 5.5 Insurance.

# (a) Insurance Obligations of the Participating County.

(i) Requirements during construction. Not later than the start of construction, and continuing through completion of construction of the Project, the Participating County, at its own cost and expense, shall secure and maintain or cause to be secured and maintained (i) fire, lightning and extended coverage insurance on the Project, which initially may be in the form of a builder's risk policy providing coverage in an amount not less than the construction costs expended for the Project and, if no builder's risk insurance is in effect, shall be in the form of a commercial property policy in an amount equal to one hundred percent (100%) of the then current replacement cost of the Project, excluding the replacement cost of the unimproved real property constituting the Site (except that such insurance may be subject to a deductible clause not to exceed [five hundred thousand dollars (\$500,000) or two million five hundred thousand dollars (\$2,500,000)] for any one loss), and (ii) earthquake insurance (if such insurance is available on the open market from reputable insurance companies at a reasonable cost) on any structure comprising part of the Project in an amount equal to the full insurable value of such structure or the amount of the attributable portion of the Interim Financing, whichever is less (except that such insurance may be subject to a deductible clause not to exceed [five hundred thousand dollars (\$500,000) or two million five hundred thousand dollars (\$2,500,000)] for any one loss). The extended coverage endorsement shall, as nearly as practicable, cover loss or damage by explosion, windstorm, riot, aircraft, vehicle damage, smoke, vandalism and malicious mischief and such other hazards as are normally covered by such endorsement.

If such policy is expected to expire in accordance with its terms prior to execution of the Facility Sublease, the Participating County shall give written notice to the Agencies forty-five (45) days prior to the expected expiration date.

- (ii) <u>Requirements after construction completion</u>. The Participating County, at its own cost and expense, shall secure and maintain or cause to be secured and maintained from an insurance company or companies approved to do business in the State and maintain after completion of construction and/or when placing the Project in operation, the following insurance coverage for the Project:
- a. General liability insurance in an amount not less than one million dollars (\$1,000,000) per occurrence. Evidence of such insurance shall be on a General

Liability Special Endorsement form and should provide coverage for premises and operations, contractual, personal injury and fire legal liability;

- b. By signing this Agreement, the Participating County hereby certifies that it is aware of the provisions of Section 3700, *et seq.*, of the California Labor Code which require every employer to be insured against liability for Workers' Compensation or to undertake self-insurance in accordance with the provisions of that Code, and that it will comply, and it will cause its subtenants and assignees to comply, with such provisions at all such times as they may apply during the term of this Agreement.
- c. Auto insurance (written on ISO policy form CA 00 01 or its equivalent) with a limit of not less than one million dollars (\$1,000,000) per occurrence. Such insurance shall include coverage for all "owned," "hired" and "non-owned" vehicles or coverage for any auto.
- (iii) <u>Additional Insureds</u>. The Participating County agrees that the Department, the Board, and the BSCC and their respective officers, agents and employees shall be included as additional insured in all insurance required herein.
- (iv) <u>Insurance Certificate</u>. Any and all insurance policies related to the Project shall name the Board and the Department as additional insured parties and the Participating County shall deliver to the Agencies a certificate or certificates of insurance authorized by the insurers describing the insurance coverage and stating that it is in full force and effect.
- (v) <u>Self-Insurance</u>. Notwithstanding any other provision of this Section, the Participating County may satisfy the insurance obligations hereunder by a combination of commercial insurance, formal risk pooling under the statutory provisions of the State, and/or a self-funded loss reserve in whatever proportions are deemed appropriate by the Participating County. The Participating County shall furnish the Agencies with a certificate or other written evidence of the Participating County's election to provide or cause to be provided all or part of its coverage under a risk pooling, risk retention, or self-insurance program or any combination thereof.
- (b) <u>Insurance Obligations of the Department</u>. If the insurance required in (a)(i) expires in accordance with its terms prior to execution of the Facility Sublease, the Department shall, at its own cost and expense, procure and maintain or cause to be procured and maintained (i) property casualty insurance in an amount equal to one hundred percent (100%) of the then current replacement cost of the Project, excluding the replacement cost of the unimproved real property constituting the Site (except that such insurance may be subject to a deductible clause not to exceed [five hundred thousand dollars (\$500,000) or two million five hundred thousand dollars (\$2,500,000)] for any one loss), and (ii) earthquake insurance (if such insurance is available on the open market from reputable insurance companies at a reasonable cost) on any structure comprising part of the Project in an amount equal to the full insurable value of such structure or the amount of the attributable portion of the Interim Financing, whichever is less(except that such insurance may be subject to a deductible clause not to exceed [five hundred thousand dollars (\$500,000)] for any one loss). The extended coverage endorsement shall, as nearly as practicable, cover loss or damage by explosion, windstorm, riot, aircraft, vehicle damage, smoke, vandalism and malicious

mischief and such other hazards as are normally covered by such endorsement. The property casualty insurance shall be in a form satisfactory and with carriers which are acceptable to the Board.

(c) <u>Disposition of Insurance Proceeds.</u> The Participating County agrees and acknowledges that the Board, in its sole discretion, may elect to use the proceeds of insurance procured pursuant to this Agreement to repay the Interim Loan and related costs. However, in the event of (i) damage or destruction of the Project caused by the perils covered by the insurance procured pursuant to this Agreement and (ii) if the Board elects to repay the Interim Loan and related costs, and (iii) if any insurance proceeds remain after the Interim Loan and related costs have been repaid, and (iv) such remaining insurance proceeds are distributed to the Department, then the Department agrees to distribute such remaining proceeds to the Participating County.

#### ARTICLE 6

#### CERTAIN OBLIGATIONS POST PROJECT COMPLETION

#### 6.1 Private Use of the Project.

- 6.1.1 Provision of Information Regarding Private Use. The Participating County acknowledges that under the terms of the Facility Sublease, a form of which is attached hereto as **Exhibit D**, the Participating County will covenant to provide updated information to the Board, the Department and the State Treasurer annually regarding private use, if any, of the Project.
- 6.1.2 Restriction on Private Use of Bond Financed Project. The Participating County acknowledges that under the terms of the Facility Sublease, a form of which is attached hereto as **Exhibit D**, the Participating County will covenant to restrict private use of the Project as required by the terms thereof.
- 6.2 <u>No Liens</u>. The Participating County acknowledges that except as permitted under the terms of the Facility Sublease, a form of which is attached hereto as **Exhibit D**, the Participating County will covenant not to allow any liens on the Facility.

#### ARTICLE 7

#### **RECORD RETENTION**

- 7.1 <u>Establishment of Official Project File</u>. The Participating County shall establish an official file for the Project (the "<u>Official Project File</u>"). The file shall contain adequate documentation of all actions that have been taken with respect to the Project, in accordance with generally accepted government accounting principles and the requirements for record retention for capital projects constructed with the proceeds of tax exempt bonds. The Participating County will provide a copy of such file to the Department upon termination of this Agreement. The documents to be retained shall include, but is not limited to contracts, payment of invoices, transfer of funds and other related accounting records.
  - 7.2 <u>Preservation of Records</u>. The Participating County agrees to protect records

adequately from fire or other damage. When records are stored away from the Participating County's principal office, a written index of the location of records stored must be on hand and ready access must be assured. All the Participating County records contained in the Official Project File must be preserved for a minimum of three years after the last date on which no Bonds are outstanding. These records shall be subject at all reasonable times to inspection, examination, monitoring, copying, excerpting, transcribing, and audit by the Agencies or designees, by state government auditors or designees, or by federal government auditors or designees. If any litigation, claim, negotiation, audit, or other action involving the records has been started before the expiration of the relevant time period set forth in the third sentence of this paragraph, the related records must be retained until the completion of the action and resolution of all issues which arise from it if such date is later than the end of the afore-mentioned three-year period.

#### **ARTICLE 8**

#### MISCELLANEOUS

- 8.1 <u>Entire Agreement</u>. This Agreement constitutes and contains the entire agreement between the Parties hereto with respect to the transactions contemplated hereby and supersedes any prior oral or written understanding or agreement of the Parties with respect to the transactions contemplated hereby.
- 8.2 <u>Amendment</u>. The Parties may, by mutual agreement in writing, amend this Agreement in any respect.
- 8.3 <u>Waiver</u>. The Parties hereto may, from time to time, waive any of their rights under this Agreement unless such waiver is contrary to law, provided that any such waiver shall be in writing and signed by the Party making such waiver.
- 8.4 <u>Counterparts</u>. This Agreement may be executed in one or more counterparts, any one of which need not contain the signatures of more than one Party, but all of which when taken together shall constitute one and the same instrument, notwithstanding that all Parties have not signed the same counterpart hereof.
- 8.5 <u>Headings</u>. The article and section headings contained in this Agreement are inserted as a matter of convenience and shall not affect in any way the construction or terms of this Agreement.
- 8.6 <u>Further Assurances</u>. Each of the Parties shall execute such other instruments, documents and other papers and shall take such further actions as may be reasonably required or desirable to carry out the provisions hereof and to consummate the transactions contemplated hereby.
- 8.7 <u>Survival</u>. The representations, warranties, covenants and agreements made herein or in any certificate or document executed in connection herewith shall survive the execution and delivery hereof or thereof, as the case may be, and all statements contained in any certificate or document delivered by any Party hereto shall be deemed to constitute a representation and warranty made herein by such Party.

- 8.8 <u>Governing Law.</u> The laws of the State shall govern this Agreement, the interpretation thereof and any right or liability arising hereunder. Any action or proceeding to enforce or interpret any provision of this Agreement shall be brought, commenced or prosecuted in the courts of the State located in the County of Sacramento. All parties expressly assert that Sacramento County is not a forum inconvenience.
- 8.9 <u>Compliance with Laws</u>. At all times during the performance of this Agreement by the Parties, they shall strictly comply with all applicable governmental, administrative and judicial laws, ordinances, rules, regulations, orders, covenants and findings, including, without limitation, all applicable environmental laws and regulations.
- 8.10 <u>Partial Invalidity</u>. If any provisions of this Agreement are found by any competent authority to be void or unenforceable, such provision shall be deemed to be deleted from this Agreement and the remaining provisions of this Agreement shall continue in full force and effect.
- 8.11 <u>Notices</u>. All notices and other official communications between the Parties shall be in writing and shall be given by hand delivery or by recognized overnight courier who maintains verification of delivery (deemed to be duly received on the date delivered), or by registered mail, postage prepaid, return receipt requested (deemed to be duly received five (5) days after such mailing) or by telecopy (deemed to be received on the date sent providing that the facsimile was properly addressed and disclosed the number of pages transmitted on its front sheet and that the transmission report produced indicates that each of the pages of the facsimile was received at the correct facsimile number) to each of the respective Parties as follows:

If to the Board: State Public Works Board

915 L. St., 9<sup>th</sup> Floor Sacramento, CA 95814

Attention: Executive Director Facsimile: 916-449-5739

If to the Department: California Department of Corrections and Rehabilitation

9838 Old Placerville Road, Suite B

Sacramento, CA 95827

Attention: Deputy Director, Facility Planning, Construction and

Management

Facsimile: 916-322-5717

If to the BSCC: Board of State and Community Corrections

600 Bercut Dr.

Sacramento, CA 95811

Attention: Executive Director Facsimile: 916-327-3317

If to the Participating County: County of

[Street Address]

[City, State and Zip Code]

Attention:

Facsimile:	

or to such other address or number for any of the Parties hereto as may from time to time be designated by notice given by such Party to the other Parties in the manner hereinabove provided.

- 8.12 Force Majeure. None of the Parties shall be liable or responsible for any delay or failure resulting from (and the times for performance by the Parties hereunder shall be extended by the duration of) causes beyond the control of, and without the fault or negligence of, such Party, including without limitation acts of God, acts of the public enemy, acts of war or terrorism, acts of the government or governmental or quasi-governmental agency or instrumentality, significant market disruptions, fires, floods, earthquakes, epidemics, quarantine restrictions, strikes, civil commotion, casualties, embargoes, severe or inclement weather beyond that usually encountered in County, California, shortages in labor or materials, or similar cause.
- 8.13 Exculpation. Notwithstanding anything to the contrary contained in this Agreement, in any Bond Document, Project Document or other certificate, agreement, document or instrument executed in connection with the SB 81 Financing Program, the liability of the Board hereunder shall be limited to and satisfied solely out of proceeds of the Interim Loan, if any, or the Bonds, if any, permitted to be used for such purpose. Except as provided above, the Participating County shall not have the right to obtain payment from the Agencies or from any other assets of the Agencies. The Participating County shall not enforce the liability and obligation of the Agencies to perform and observe the obligations contained in this Agreement, or any other documents delivered in connection herewith in any action or proceeding wherein a money judgment in excess of the available proceeds of the foregoing sources shall be sought against the Agencies.
- 8.14 <u>Benefits of this Agreement Limited to the Parties</u>. Except for the Parties to this Agreement, nothing contained in this Agreement, expressed or implied, is intended to give to any person (including without limitation the owners of the Bonds) any right, remedy or claim under or by reason hereof. Any agreement or covenant required herein to be performed by or on behalf of any Party shall be for the sole and exclusive benefit of the other Parties to this Agreement.

#### [SIGNATURE PAGE TO IMMEDIATELY FOLLOW]

IN WITNESS WHEREOF, each of the Parties hereto has executed this Agreement, either individually or by an authorized representative, on the day and year first set forth above.

# STATE PUBLIC WORKS BOARD OF THE STATE OF CALIFORNIA

By:
[Name]
Executive Director or Deputy Director
DEPARTMENT OF CORRECTIONS AND REHABILITATION OF THE STATE OF CALIFORNIA
By:
[Name]
[Title]
[Title]
BOARD OF STATE AND COMMUNITY CORRECTIONS OF THE STATE OF CALIFORNIA
By:
[Name] Executive Director or Authorized Designee
COUNTY OF
By:
[Name]
[Title]

## **EXHIBIT A**

## PROJECT SCOPE, COST AND SCHEDULE DESCRIPTION

[Include narrative description of Project per Section 4.1]

## **EXHIBIT B**

## FORM OF GROUND LEASE

## **EXHIBIT C**

## FORM OF RIGHT OF ENTRY FOR CONSTRUCTION AND OPERATION

## **EXHIBIT D**

## FORM OF FACILITY SUBLEASE

## **EXHIBIT E-1**

## **DESCRIPTION OF PARTICIPATING COUNTY FUNDING**

Cash (hard) Match

## **EXHIBIT E-2**

## **DESCRIPTION OF PARTICIPATING COUNTY FUNDING**

In-kind (soft) Match

## Appendix H

## LIST OF DOCUMENTS, FILES, RECORDS AND OTHER RESOURCES NEEDED FOR AUDIT

**Internal Controls:** Flowcharts, narratives and audit reports covering the County's internal control structure.

**Contracts:** Master BSCC Construction Agreement and all amendments between the County and the Board of State and Community Corrections (BSCC); contracts between the County and contractors for services under the project.

**Budgets:** Budget reports, documents and worksheets identifying and isolating cash (hard) and in-kind (soft) eligible matching costs.

**Invoices:** Invoices from the County to the BSCC for payments under the project; invoices from contractors to the County for construction, architecture, engineering or other eligible costs.

**Cash Documents:** Receipts showing payments received from the BSCC; canceled checks or disbursement documents showing payments made to contractors for eligible costs.

**Accounting Records:** Ledgers showing entries for cash transactions for eligible project costs and cost accounting reports summarizing costs incurred to date.

**Engineering Records:** Status reports and progress reports detailing percentage of work completed, proposed and accepted change orders and cost details as applicable.

**Personnel:** Payroll records for contractor personnel who have provided services in the construction or administration of the project.

## Appendix I

# BOARD OF STATE AND COMMUNITY CORRECTIONS COUNTY FACILITIES CONSTRUCTION PROGRAM AUDIT DOCUMENTATION CHECKLIST

County Name.	
BSCC Construction Agreement No.:	
Contract Period:	
Project Name:	
State Conditional Award Amount:	
Project Financial Officer:	
Project Contract Person:	
County Construction Administrator:	
Checklist completed by:	Date:

The purpose of this checklist is to assist counties in determining if they are maintaining an adequate audit trail in the event of an audit. The checklist is based on the following: (1) generally accepted auditing standards, (2) Government Auditing Standards, and (3) the BSCC's Audit Guide.

Because each county's BSCC Construction Agreement is slightly different, this checklist is merely a guide that covers general audit areas. All questions in the checklist have been designed to show a "YES" or "N/A" for favorable responses. (Reminder: All "N/A" responses require an explanation.) If additional space is needed for explanations, use the space under "G – Comments/Explanations." All "NO" responses identify situations that require research or clarification since the audit trail or records could be improved upon. However, judgment should be used in answering each question since each audit trail is different. Overall, documentation shall be maintained in such detail so as to provide an audit trail that will permit tracing transactions from the invoices to the financial statements, to the accounting records, and to the supporting documentation.

#### **TOP FIVE AUDIT FINDINGS**

- 1. Lack of supporting documentation by County.
- 2. Inadequate supporting documentation maintained by contractors.
- 3. Lack of Budget/Program modifications.
- 4. Omission of required language in contracts.
- 5. Late submittal of (Quarterly, Monthly, or Bi-monthly) Invoices and Progress Reports.

#### References:

County Name:

BSCC's Audit Guide. AICPA Audit and Accounting Guide, Audits of State and Local Government Unit. Generally accepted auditing standards Government Auditing Standards

A.	INT	ERNAL CONTROLS	Yes	No
	1.	Does the County have an organizational chart for each department involved with the AB 900/SB 81 construction project?		
		a. Accounting Department?		
		b. Auditor/Controller Department		
		c. Probation/Sheriff's Department		
	2.	Has the County determined adequate separation of duties exist among the Accounting, Auditor/Controller, and Probation/Sheriff's Department?		
		<ul> <li>Are transactions received, approved and posted by more than one employee for any one transaction? (Separation of duties issue – no more than one employee may perform any of the above tasks.)</li> </ul>		
	3.	Does the County maintain duty statements for all employees involved with the AB 900/SB 81 construction project?		
	4.	Does the County maintain written internal control procedures and flowcharts for the following procedures?		
		a. AB 900/SB 81 construction project receipts and deposits?		
		b. AB 900/SB 81 construction project disbursements?		
		c. Board of State and Community Corrections invoices, including methodology of computing amount billed to the BSCC?		
	5.	Does the County have audit reports covering the County's internal control structure within the last two years?		
		a. Have the findings (if applicable) been reviewed to ensure that they are not related to the AB 900/SB 81 construction project?		
B.	BS	CC CONSTRUCTION AGREEMENT	Yes	No
B.	<b>BS</b> (	CC CONSTRUCTION AGREEMENT  Does the County have the original BSCC Construction Agreement between the County and the BSCC?	Yes	No
B.		Does the County have the original BSCC Construction Agreement between the	Yes	No □
B.	1.	Does the County have the original BSCC Construction Agreement between the County and the BSCC?  Does the County ensure that staff involved with the AB 900/SB 81 construction project	Yes	No
B.	1.	Does the County have the original BSCC Construction Agreement between the County and the BSCC?  Does the County ensure that staff involved with the AB 900/SB 81 construction project read the BSCC Construction Agreement between the County and the BSCC?  Does the staff involved with the AB 900/SB 81 construction project keep a copy of the	Yes	No
B.	1. 2. 3.	Does the County have the original BSCC Construction Agreement between the County and the BSCC?  Does the County ensure that staff involved with the AB 900/SB 81 construction project read the BSCC Construction Agreement between the County and the BSCC?  Does the staff involved with the AB 900/SB 81 construction project keep a copy of the BSCC Construction Agreement as a reference?  Did the County submit any amendments to the BSCC Construction Agreement to the	Yes	No
B.	1. 2. 3.	Does the County have the original BSCC Construction Agreement between the County and the BSCC?  Does the County ensure that staff involved with the AB 900/SB 81 construction project read the BSCC Construction Agreement between the County and the BSCC?  Does the staff involved with the AB 900/SB 81 construction project keep a copy of the BSCC Construction Agreement as a reference?  Did the County submit any amendments to the BSCC Construction Agreement to the BSCC?  a. If so, does the County maintain copies of the BSCC Construction Agreement amendments and adequate supporting documentation for the reason an		No
B.	1. 2. 3. 4.	Does the County have the original BSCC Construction Agreement between the County and the BSCC?  Does the County ensure that staff involved with the AB 900/SB 81 construction project read the BSCC Construction Agreement between the County and the BSCC?  Does the staff involved with the AB 900/SB 81 construction project keep a copy of the BSCC Construction Agreement as a reference?  Did the County submit any amendments to the BSCC Construction Agreement to the BSCC?  a. If so, does the County maintain copies of the BSCC Construction Agreement amendments and adequate supporting documentation for the reason an amendment to the BSCC Construction Agreement was requested?		No
B.	1. 2. 3. 4.	Does the County have the original BSCC Construction Agreement between the County and the BSCC?  Does the County ensure that staff involved with the AB 900/SB 81 construction project read the BSCC Construction Agreement between the County and the BSCC?  Does the staff involved with the AB 900/SB 81 construction project keep a copy of the BSCC Construction Agreement as a reference?  Did the County submit any amendments to the BSCC Construction Agreement to the BSCC?  a. If so, does the County maintain copies of the BSCC Construction Agreement amendments and adequate supporting documentation for the reason an amendment to the BSCC Construction Agreement was requested?  Did the County submit any budget modifications?  a. If not, did the County incur any substantial changes or modifications and adequate supporting documentation to support budget modifications, such as		No
В.	1. 2. 3. 4.	Does the County have the original BSCC Construction Agreement between the County and the BSCC?  Does the County ensure that staff involved with the AB 900/SB 81 construction project read the BSCC Construction Agreement between the County and the BSCC?  Does the staff involved with the AB 900/SB 81 construction project keep a copy of the BSCC Construction Agreement as a reference?  Did the County submit any amendments to the BSCC Construction Agreement to the BSCC?  a. If so, does the County maintain copies of the BSCC Construction Agreement amendments and adequate supporting documentation for the reason an amendment to the BSCC Construction Agreement was requested?  Did the County submit any budget modifications?  a. If not, did the County incur any substantial changes or modifications and adequate supporting documentation to support budget modifications, such as change orders processed by vendors?  b. If so, does the County maintain copies of the budget modifications, such as adequate supporting documentation to support budget modifications, such as		No

		a.	Maintenance of books and records?		
		b.	Access to books and records?		
		C.	Contractor Advisement?		
C.	AC	COU	NTING RECORDS	Yes	No
	1.		s the County have an official project file that includes ALL the documents and espondence related to the AB 900/SB 81 construction project?		
	2.		the County established separate accounts to record funds received by the nty that clearly identifies they are for the AB 900/SB 81 construction project?		
	3.		s the County maintain a project costing system or a system that tracks all the pts and disbursements related to a specific AB 900/SB 81 construction project?		
		a.	If so, is the system's monthly printout reviewed by project related staff?		
		b.	Are discrepancies (if any) investigated and resolved?		
D.	INV	OICE	S	Yes	No
	1.	Does	s the County have copies of the reimbursement requests forwarded to the BSCC?		
	2.	Does the County maintain adequate supporting documentation for all disbursements claimed on the BSCC invoices, such as vendor invoices?			
		a.	Can the supporting documentation be easily tied back to the BSCC invoices? (Are vendor invoices coded/identified by line item?)		
		b.	Does each line item from the BSCC invoice have a supporting calculation? (Is it determinable how the number was calculated?)		
	3.		the County maintain copies of approved purchase orders or approved nditure requests?		
	4.	Does	the County maintain proof of receipt of goods?		
	5.	Do th	ne vendor invoices include adequate detail for the work performed?		
		a.	If the vendor bills by percent complete, do the invoices specify what work has been completed?		
		b.	If not, does the County maintain any documentation, such as an inspection log of the work completed that would substantiate the vendor invoice?		
		C.	If the vendor bills by hours, do the invoices include detail for the work performed during those hours? (For example, an invoice for Architectural Services.)		
	6.	docu	domly select an invoice and agree a CSI division line item billed to the supporting mentation (i.e. general, concrete, masonry). Does the line item amount agree amount invoiced?		
	7.	Do th	ne rates charged by the vendor comply with the contract terms?		
	8.	timef	s the County submit fiscal invoices and progress reports within the required rame after the end of the mutually agreed upon interval (quarterly, monthly, or bi-thly)?		
		a.	Are the fiscal invoices and progress reports properly authorized?		
		b.	Has the County submitted fiscal reports even if no construction expenditures were made or reimbursement claimed in the period?		

E.	E. CASH DOCUMENTS			No
	1.	Does the County maintain receipts documenting payments received from the BSCC?		
	2. Does the County maintain deposit slips to document deposit of the payments received from the BSCC?			
	3.	Can the County provide cancelled checks or disbursement documents documenting the payments made to the vendors?		
	4.			
	5.			
	6.	Can the County provide general ledgers documenting the entries for cash receipts and cash disbursements?		
F.	CAS	CASH/IN-KIND MATCH RECORDS		
	1.	Is the County expending match funds for only allowable costs? (Refer to the BSCC Construction Agreement or audit guide for list of allowable costs).		
	2.	. Is the County expending match funds according to the match schedule in the BSCC Construction Agreement (if applicable)?		
	3.	Does the county maintain adequate documentation to support match expenditures claimed on the BSCC invoices, such as vendor invoices?		
		a. Can the support match documents be easily tied back to the BSCC invoices? (Are vendor invoices coded/identified by line item?)		
		<ul> <li>Does each match line item from the BSCC invoice have supporting calculation?</li> <li>(Is it determinable how the number was calculated?)</li> </ul>		
	4.	4. Randomly select an invoice and agree a CSI division line item to the supporting documentation. Does the line item reported agree with amount invoiced?		
	5.	5. Does the County maintain separate files/records for match funds?		
		a. If so, do the County files/records for match tie back to the BSCC invoices?		
	6.	Does the County verify that match funds are not also claimed/reimbursed under another separate contract or grant? (Is double reimbursement of expenditures avoided?)		
	7.	State funds (and applied cash [hard] match) can only be used for activities that occur on or after, the specific date stated in the BSCC Construction Agreement, (varies by the Request for Proposals/Request for Applications the conditional award was issued from). If applicable, has the County ensured they have not used match funds they expended prior to that date?		
G.	CO	MMENTS / EXPLANATION		