

BOARD MINUTES
BOARD OF SUPERVISORS, COUNTY OF VENTURA, STATE OF CALIFORNIA

**SUPERVISORS STEVE BENNETT, LINDA PARKS,
KATHY I. LONG, PETER C. FOY AND JOHN ZARAGOZA**
September 17, 2013 at 11:00 a.m.

Receive and File the Fiscal 2013-14 Public Safety Realignment Update Report; Approval of the Public Safety Realignment Funding Allocations for Fiscal Year 2013-14; Authorization for Director of Human Resources to Establish 1.0 Regular Full-Time Equivalent (FTE) Attorney III Position Allocation in the Public Defender's Office, Effective September 29, 2013; Authorization for Director of Human Resources to Establish 1.0 Regular FTE Attorney III Position Allocation in the District Attorney's Office, Effective September 29, 2013; and Authorization for the Auditor-Controller to Process the Necessary Accounting Transactions to Establish Appropriations and Unanticipated Revenue.

RECOMMENDATION NOS. 2 AND 5 REQUIRE 4/5THS VOTE
(Probation Agency)

- (X) All board members are present.

- (X) The following persons are heard: Mark Varela and Ron Nelson.

- (X) The following document is submitted to the Board for consideration:
(X) PowerPoint Presentation: Public Safety Realignment – Ventura County Resource Allocation Plan FY 2013-2014

- (X) Upon motion of Supervisor Long, seconded by Supervisor Zaragoza, and duly carried, the Board hereby receives and files staff's presentation and approves staff recommendations as stated in the Board letter.

By: 
Brian Palmer
Chief Deputy Clerk of the Board

CLERK'S CERTIFICATE

**I hereby certify that the annexed instrument
is a true and correct copy of the document
which is on file in this office.**

**MICHAEL POWERS, Clerk of the Board of Supervisors,
County of Ventura, State of California.**

Dated: _____

By: _____
Deputy Clerk of the Board



Ventura County Probation Agency

Mark Varela
Director/Chief Probation Officer

September 17, 2013

Board of Supervisors
County of Ventura
800 South Victoria Avenue
Ventura, California 93009

SUBJECT: Receive and File the FY 2013-14 Public Safety Realignment Update Report; Approve the FY 2013-14 Public Safety Realignment Funding Allocations; Authorize Director of Human Resources to Establish the Recommended Positions; and Authorize the Auditor-Controller to Process the Necessary Accounting Transactions (RECOMMENDATIONS 2 and 5 REQUIRE 4/5THS VOTE)

RECOMMENDATIONS:

It is recommended that your Board:

1. Receive and file the FY 2013-14 Public Safety Realignment Update Report.
2. Approve the FY 2013-14 Public Safety Realignment Funding Allocations for Fiscal Year 2013-14:

	Local Community Corrections Account (LCCA)	District Attorney & Public Defender Account	LCCA - Planning	Totals	Total Positions Funded 2/
FY14 State Funding	\$17,860,332	\$278,388	\$200,000	\$18,338,720	
Probation	\$6,663,187			\$6,663,187	40.5
Sheriff	\$8,745,465			\$8,745,465	24
District Attorney	\$517,870	\$139,194		\$657,064	5
Public Defender	\$700,911	\$139,194		\$840,105	6
Behavioral Health	\$1,902,309			\$1,902,309	3.33
Local Law Enforcement	\$537,404			\$537,404	3
Coalition - CBOs	\$1,250,000			\$1,250,000	0
Total Allocations	\$20,317,146	\$278,388	\$0	\$20,595,534	81.83
On-Going Funding Balance 1/	(\$2,456,814)	\$0	\$200,000	(\$2,256,814)	

1/ Funding deficit will be funded from LCCA Reserve Balance

2/ Includes only recommended positions, not the funded existing overhead positions

3. Authorize the Director of Human Resources to establish the following regular position allocations in the Public Defender's Office, effective September 29, 2013:

Job Code	Description	Business Unit	Department	FTE	Comp Frequency	Annual Salary Range
00219	Attorney III	PDO	3600-3602	1.0	Bi-Weekly	\$105,291.79- \$127,989.29

4. Authorize the Director of Human Resources to establish the following regular position allocations in the District Attorney's Office, effective September 29, 2013:

Job Code	Description	Business Unit	Department	FTE	Comp Frequency	Annual Salary Range
00219	Attorney III	DAO	3400-3403	1.0	Bi-Weekly	\$105,291.79- \$127,989.29

NOTE: The requested new position allocations reflect those positions where departments were not able to use a vacant position within their individual budgets.

5. Authorize the Auditor-Controller to process the necessary accounting transactions to establish appropriations and unanticipated revenue for FY 2013-14 as follows:

Budget Organization District Attorney 3400-3403
 INCREASE 2011 Realignment Revenue \$ 169,269
 INCREASE Salaries and Benefits \$ 169,269

Budget Organization Public Defender 3600-3602
 INCREASE 2011 Realignment Revenue \$ 160,052
 INCREASE Salaries and Benefits \$ 160,052

Budget Organization Probation 4200-4235
 INCREASE Realignment Revenue 2011 \$1,433,508
 INCREASE Salaries and Benefits \$ 603,021
 INCREASE Services and Supplies \$ 830,487

Budget Organization Probation 4200-4210
 INCREASE 2011 Realignment Revenue \$1,787,404
 INCREASE Services and Supplies \$1,787,404

<u>Budget Organization Sheriff 4050-4054</u>		
INCREASE	Realignment Revenue 2011	\$ 90,835
INCREASE	Salaries and Benefits	\$ 90,835
<u>Budget Organization Sheriff 4050-4070</u>		
INCREASE	Realignment Revenue 2011	\$ 90,835
INCREASE	Salaries and Benefits	\$ 90,835
<u>Budget Organization Behavioral Health 5130-5132</u>		
INCREASE	2011 Realignment Revenue	\$ 211,103
INCREASE	Services & Supplies	\$ 211,103
<u>Budget Organization Behavioral Health 5150-5154</u>		
INCREASE	2011 Realignment Revenue	\$ 412,506
INCREASE	Services & Supplies	\$ 412,506

NOTE: The accounting transactions for Recommendation #5 are additional amounts of Realignment revenue and associated appropriations above what is already included in the FY 2013-14 Adopted Budget for each County agency. The total General Fund amount included in this year's adopted budget was \$16,240,022.

FISCAL MANDATES/IMPACT:

Mandatory:	Yes
Source of Funding:	Local Revenue Fund 2011 for FY 2014 as follows:
	1. District Attorney and Public Defender Account - \$139,194 for District Attorney, \$139,194 for Public Defender.
	2. Local Community Corrections Account - \$517,870 for District Attorney, \$700,911 for Public Defender, \$8,745,465 for Sheriff, \$6,663,187 for Probation, \$1,902,309 for Behavioral Health.
	3. Local Community Corrections Account - \$537,404 for Local Law Enforcement Agencies paid through Probation and \$1,250,000 for Coalition-CBOs paid through Probation.
Funding Match Required:	None
Impact on Other Departments:	Entire local justice system is impacted.

Summary of Revenue and Total Costs: FY 2013-2014

Revenue:	\$20,595,534
Costs:	
Direct	\$16,677,549
Indirect – Dept.	\$ 6,164,346
Indirect – County CAP (B)	
 Total Costs	 \$22,841,895
 Net County Cost, Including Indirects	 \$2,246,361
 Recovered Indirect Cost:	 \$3,917,985

NOTE: The Net County Costs represent realignment costs absorbed by the General Fund.

FY 2013-14 Budget Projection for District Attorney - BU #3404				
	Adopted Budget	Adjusted Budget	Projected Budget	Estimate (Savings/Deficit)
Appropriations	428,955	428,955	428,955	0
Revenue	487,795	487,795	487,795	0
Net Cost	(58,840)	(58,840)	(58,840)	0

FY 2013-14 Budget Projection for Sheriff's Detention Services - BU #4050				
	Adopted Budget	Adjusted Budget ¹	Projected Budget	Estimated * Variance
Appropriations	97,141,947	97,141,947	97,141,947	0
Revenue	44,899,129	44,899,129	44,899,129	0
Net Cost	52,242,818	52,242,818	52,242,818	0

¹ as of 07/29/2013

FY 2013-14 Budget Projection for Probation Agency - BU #4200				
	Adopted Budget	Adjusted Budget	Projected Budget	Estimate (Savings/Deficit)
Appropriations	\$65,406,440	\$65,406,440	\$65,406,440	\$0
Revenue	\$31,606,440	\$31,606,440	\$31,606,440	\$0
Net Cost	\$33,800,000	\$33,800,000	\$33,800,000	\$0

FY 2013-14 Budget Projection for Public Defender - BU #3602				
	Adopted Budget	Adjusted Budget	Projected Budget	Estimate (Savings/Deficit)
Appropriations	11,974,956	11,974,956	11,974,956	\$0
Revenue	3,183,951	3,183,951	3,183,951	\$0
Net Cost	8,791,005	8,791,005	8,791,005	\$0

FY 2013-14 Budget Projection for Mental Health Adult Services - BU #5132				
	Adopted Budget	Adjusted Budget	Projected Budget	Estimate (Savings/Deficit)
Appropriations	12,545,168	12,545,168	12,545,168	\$0
Revenue	12,296,168	12,296,168	12,296,168	\$0
Net Cost	249,000	249,000	249,000	\$0

FY 2013-14 Budget Projection for ADP Residential Services - BU #5154				
	Adopted Budget	Adjusted Budget	Projected Budget	Estimate (Savings/Deficit)
Appropriations	1,503,160	1,503,160	1,503,160	\$0
Revenue	1,703,160	1,703,160	1,703,160	\$0
Net Cost	(200,000)	(200,000)	(200,000)	\$0

FY 2013-14 Update Report on Ventura County's Public Safety Realignment Plan:

Assembly Bill 109 (AB 109), the Public Safety Realignment Act, was signed into law by the Governor and it went into effect on October 1, 2011. AB 109 changed the definition of a felony offense in California; shifted housing for lower level offenders from state prisons to local jails; transferred the supervision of designated parolees from the California Department of Corrections and Rehabilitation (CDCR) to the Probation Agency as post release community supervision (PRCS) offenders; and created a new form of sentence requiring a new form of supervision (mandatory supervision, or MS).

Under AB 109, the local "Community Corrections Partnership" (CCP) was required to complete a realignment implementation plan for each county. On September 27, 2011, your Board approved Phase I of Ventura County's Public Safety Realignment Implementation Plan as developed by the CCP. On September 11, 2012, your Board approved Phase II of the Plan. Today, the Probation Agency is presenting to your Board an update on Phases I and II of the Implementation Plan and requesting approval of the County's FY 2013-14 realignment funding allocations.

For Fiscal Year 2011-12 (Phase I), the State provided Ventura County with realignment funding totaling \$6,502,968 for nine months to cover the costs associated with the initial implementation of AB 109. This amount included funding for planning and start-up costs and resources to cover the core functions of realignment. This funding was allocated to the following agencies tasked with the delivery of direct AB 109 services: Ventura Sheriff's Office (VSO), Ventura County Probation Agency (VCPA), Behavioral Health (BH), District Attorney's Office, Public Defender's Office, and local law enforcement. Since the implementation of AB 109, these agencies have been directly responsible for the managing of these offenders locally (in the community and custodial facilities), as well as providing direct treatment and court services to each offender.

For Fiscal Year 2012-13 (Phase II), the State's realignment allocation for Ventura County was \$15,508,865. As in the previous year, your Board approved the allocation plan which included funding for planning, supervision, treatment, and the court revocation process with additional resource allocation for local community-based organizations (CBOs). The CBOs began developing a comprehensive plan to fill in the gaps in our service delivery to the realignment population, offender families, and crime victims.

For Fiscal Year 2013-14, the State's realignment allocation for Ventura County is \$18,338,720. VCPA, as advised by the CCP, is recommending funding for the same county and local agencies including the CBOs. This year, VCPA, as advised by the CCP, recommends additional funding to establish a new Re-entry Court. Additional staff to service the Re-entry Court is included in the recommended allocation. The funding allocations and service delivery plan has been reviewed by the CCP and is now before your Board for review and final approval.

Recommended Funding Allocations for FY 2013-14:

For FY 2013-14, the County was allocated \$18,338,720 for ongoing AB 109 program costs, of which \$278,388 is allocated to the District Attorney and Public Defender account for post-release offender revocation costs and \$200,000 for planning. This is a \$2.8 million increase from FY 2012-13. In addition, the County is estimated to receive \$550,620 in September of this year due to unanticipated state sales tax growth. Because this amount is not guaranteed, it is not included in the funding allocation. The State funding is deposited into Ventura County's 2011 Local Revenue Fund.

This year, VCPA, as advised by the CCP, recommends \$1.25 million for CBOs – the same amount as last year. The CBO Coalition spent less than \$200,000 from last year's allocation, but through VCPA it plans to issue and award contracts to implement four evidenced-based programs to address the identified gaps in the services provided to the AB 109 population. This is in addition to the realignment funds treatment providers are already receiving through contracts with BH and VCPA.

The CCP continues to recommend a full cost recovery policy. The policy allows VCPA to manage the operational costs of realignment more efficiently and to determine whether the County is subsidizing the State's obligations. This will include direct overhead and indirect costs, which are defined in the policy. For example, VSO and VCPA have assigned a number of existing administrative staff to direct realignment duties – these positions are being funded by AB 109 in proportion to their overall duties. This year, we will be able to recover \$3,917,985 of indirect costs, but an estimated \$2,246,361 of costs will be absorbed by the departments' General Fund budgets.

In recommendation #2, the chart shows an operating deficit of \$2,456,814. The Local Community Corrections Account (LCCA) has a reserve balance of almost \$5.2 million due to unspent funds from prior years (see Exhibit 1). Though the realignment needs are still increasing and Phase II of the implementation plan is just getting started, the LCCA will still achieve a healthy reserve balance of \$2.7 million at the end of FY 2013-14, which is over 13% of the total budget, to meet the long-term structural imbalance. Any unspent appropriations will return to the 2011 Realignment Trust Fund.

Agency Update Reports

Ventura County's Public Safety Realignment Plan for FY 13-14 includes resources for the following departments, organizations, and related activities to manage the local AB 109 population effectively. The following is a description of the departmental efforts to manage this population:

VSO: Currently, the average daily jail population in the Ventura County Jail system routinely exceeds 1,650 inmates. At this population level, approximately 300 inmates will be assigned bunks in common areas, better known as dayrooms, within a housing section. There is a finite amount of space in the dayrooms, and housing inmates there does eliminate the spatial void typically associated with these common areas. The practical effect is a reduction in privacy and personal space, which does create tension between inmates and results in additional staff time spent resolving inmate conflicts. Since inmates assigned to dayroom bunks are not confined to cells, and even in times of emergency, there is a need for 24 hour supervision. Moreover, the population increase results in additional staff time spent engaged in day-to-day activities, such as clothing exchanges, meal serving, cell checks, searches, etc. When compounded, the additional workload is substantial.

In an effort to maintain a safe and secure jail environment, while still providing for the day-to-day needs of the inmates, jail administrators developed a staffing plan to be implemented when the jail population reached a target level of 1,650 inmates. This target level was realized in early FY 2012-13. As a result, the CCP recommended the new staffing plan and it was approved by your Board on October 9, 2012. The new staffing consisted of an additional 7 deputies and 10 sheriff's service technicians (SST's) assigned to housing security. The 7 deputy position allocations have been

filled, as have 4 of the 10 SST positions. VSO anticipates the remaining 6 SST allocations will be filled this fiscal year.

VSO has continued to partner with VCPA and BH to provide a relevant substance abuse treatment curriculum for inmates in custody. Services and program opportunities have expanded. Of note, the jail will soon be adding a cognitive behavior therapy program, Moral Reconciliation Therapy (MRT), to supplement an existing Alternative Action Program for the treatment of substance abuse. VSO and VCPA have also worked together to help ensure any programming received by inmates in custody is consistent with what they will receive after being released.

Population growth and the number of realignment inmates in custody have a great influence over the cost of realignment to VSO. As a result, VSO has requested funding from the realignment account for anticipated expenses such as medical care, food, consumable items, electronic monitoring, enhanced inmate services, and maintenance.

VCPA: Since the implementation of realignment on October 1, 2011, approximately 716 PRCS offenders and 106 MS offenders have been released to Ventura County. These individuals are being actively supervised in the community by deputy probation officers assigned to three regional offices (Oxnard, Ventura, and Simi Valley). Caseload sizes are capped at 40 offenders per deputy probation officer. A risk/needs assessment is completed on each offender and each offender has a case plan which details the targeted criminogenic risk factors and areas of need. It is the responsibility of the deputy probation officer to ensure that the case plan is being followed by the offender and all targeted risk factors are being addressed. A formalized graduated response system will be implemented to enhance rewards for case plan successes and structured appropriate sanctions for non-compliance.

Deputy probation officers are part of a multi-disciplinary screening team which includes representatives from BH, Telecare, Alcohol and Drug Programs, and the Human Services Agency. Specialized assessments are completed and referrals are made for mental health services and chemical dependency treatment. In addition, the Human Services Agency provides countywide employment and vocational training and services for those offenders appropriate for entering the workforce.

Each offender is monitored closely in the community by a Probation team that includes a police officer or Deputy Sheriff. These teams conduct unannounced home visits, employment checks, and community contacts with offenders to ensure compliance with community supervision terms. The Probation/police supervision teams are knowledgeable in community resources and services, and they complete referrals to these organizations as needed. VCPA's law enforcement partners include the Oxnard Police Department, Ventura Police Department, Simi Valley Police Department, and VSO.

Due to the increase in offenders being sentenced to mandatory supervision (MS) under Penal Code Section 1170(h) and serving local jail time instead of state prison commitments, a Deputy Probation Officer was assigned at the Todd Road Jail to service this population while in custody. In this capacity, VCPA conducts risk/needs assessments, works with VSO's Inmate Services to address risk factors through custody case plans and cognitive behavioral interventions, and collaboratively works with the offender and their support systems to develop and implement re-entry case plans upon their release.

Furthering the use of best practices, VCPA will provide the Court with pre-trial risk assessments and comprehensive risk/needs assessments at the time of sentencing. This will better inform the Court in these areas and assist in pre-trial release and sentencing decision-making. In addition, a Re-entry Court is under development to provide an alternative to custody sanction for condition violations. Re-entry Court will consist of a multi-disciplinary team consisting of the District Attorney's Office, the Public Defender's Office, and BH. Re-entry Court will provide intensive Court supervision and additional case plan management.

Behavioral Health Department: In order to serve the mental health and alcohol and other drug needs of the post release community supervision offenders, BH has co-located three clinicians with mental health and substance abuse assessment and treatment experience to VCPA regional sites. As such, BH is requesting to maintain the funding for these three positions. This interagency co-location has supported a one-stop evaluation and referral process. In addition to screening, triage, and assessment, the clinicians are providing motivational interviewing, psycho-education and support, referrals to appropriate services and supports, care coordination, and follow-up case management as needed.

For alcohol and drug treatment services, BH contracts with Alternative Action Programs (AAP), Khepera Residential Program, Prototypes Women's Residential Program, and Tarzana Treatment Centers. Alternative Action Programs provides population specific, evidence-based outpatient treatment in Ventura and Oxnard, and at the Todd Road Jail. AAP has an estimated capacity of 275 clients for FY 2013-2014. Services include: individualized assessment, treatment planning, group and one-to-one counseling, and after-care. In addition, outpatient treatment is being provided at the Simi ADP Clinic. Both Khepera and Prototypes provide acute stabilization and residential services for clients who need a higher level of care. This year, BH has added social model detoxification to the Khepera contract. Tarzana Treatment Centers provides medically assisted detoxification for those clients unable to manage withdrawal without such assistance. While new Federal funding (Drug Medi-Cal) may be utilized for eligible services in the outpatient program, offsetting the total cost, most clients are not eligible. For alcohol and other drug funding, including the three co-located BH clinicians, the CCP recommends \$1,073,729 in funding through June 30, 2014. This year, the CCP is requesting an additional \$117,477 in BH funding for the AB 109 Re-entry Court. This

will include outpatient treatment at Alternative Action and Simi Center, residential beds at Khepera and Prototypes, and sober living beds at Khepera.

For mental health treatment services, BH contracts with Telecare Corporation, who will provide a two-tiered program with a capacity to treat up to 64 AB 109 clients as follows:

- Approximately 50 clients will receive mental health services and treatment in accordance with the Assertive Community Treatment (ACT) model and an ACT lite model. The AB 109 ACT clients will evidence symptoms and history of serious mental illness, along with significant functional impairment that warrants the diagnosis of major mental illness on Axis I of the DSM-IV-TR (e.g., Schizophrenia, Schizoaffective Disorder, Bipolar Disorder, etc.). The ACT lite model will provide case management and medication support to clients that are determined to need a lower level of care.
- Approximately 14 clients will be served at a lower level of care (i.e., psycho-education) as part of the Wellness component. The AB 109 Wellness clients will evidence emotional and/or behavioral symptoms in response to an identifiable psychosocial stressor(s), including, but not limited to, reintegration into the community upon release from prison.

BH continues to be committed to treating individuals in the least restrictive setting possible; however, some mental health clients may require higher levels of care and the CCP has included \$36,000 for placement at a Mental Health Rehabilitation Center-MHRC. For mental health treatment, VCPA, as advised by the CCP, recommends \$711,103 in funding through June 30, 2014.

VCPA, as advised by the CCP, recommends a total of \$1,902,309 to BH to provide mental health services and drug and alcohol treatment for this AB 109 population.

District Attorney's Office: The District Attorney's Realignment budget of \$657,064 represents the costs of three deputy district attorney positions and two victim advocate positions that will be dedicated to handling solely those cases affected by Realignment. The Office estimates that 66% of all felony cases filed by the Office are PC 1170(h) cases (cases in which the defendant is sentenced to local custody or a split sentence resulting in MS). Two deputy district attorneys and two victim advocate staff will be assigned exclusively to 1170(h)-related cases. This model will allow the Office to better quantify and offset the primary workload impacts brought about by Realignment.

In addition, one new Deputy District Attorney III position has been requested and will be assigned full-time to handle Realignment duties involving revocation hearings for those who violate parole and PRCS terms. As of July 1, 2013, the state Board of Parole

Hearings will no longer handle parole revocation hearings. Rather, the responsibility for revocation hearings will be passed on to local courts, prosecutors, and deputy public defenders. Last year, the Board of Parole Hearings handled approximately 1,100 revocation hearings involving Ventura County-based former inmates.

The additional deputy district attorney will also handle Realignment duties involving a newly created "Re-entry Court." The Re-entry Court is a creation of the Realignment statutory scheme and is a designated court charged with providing intensive supervision and services to parolees and former prison inmates on post release community supervision. Specifically targeted are those former prison inmates who violate their release terms and who suffer from substance abuse issues or mental illness. The goal of Re-entry Court is to reduce recidivism by this population.

It is anticipated that revocation and re-entry duties will be a full-time commitment for the deputy district attorney; however, the position may also handle Realignment-based 1170(h) cases as his or her schedule permits.

Public Defender's Office: Realignment continues to have a significant impact on the Public Defender's office. Changes in sentencing laws and added responsibilities have resulted in increased workloads. The demands and challenges brought about by AB 109 will require more litigation and extensive investment by our office in seeking out appropriate evidence-based alternatives to the high costs of incarceration.

The Public Defender's realignment budget includes continued funding for two attorneys, two social workers, one law clerk, and one additional Attorney III. Continued funding of existing staff is needed to continue to represent clients who violate the terms of their MS or the terms of their PRCS, litigate motions, coordinate officewide efforts to implement AB 109, coordinate issues with other justice agencies, explore and advocate for community-based sanctions, determine appropriate alternate placements to incarceration, and assist clients with re-entry issues, including working with clients to have their records expunged or to obtain a certificate of rehabilitation.

Funding for an additional attorney is requested to comply with the added AB 109 responsibilities of parole violation hearings. Beginning July 1, 2013, the Public Defender is responsible for defending clients who are on parole and who are accused of a violation that could result in a parole revocation and a return to custody. There are approximately 1,400 people on parole in Ventura County. Last year, the parole office conducted over 1,100 administrative hearings dealing with parole revocations. The Court will be appointing the Public Defender to represent all persons charged in our County with parole violations.

The Ventura County Criminal Courts are in the process of establishing a Re-entry Court that will match suitable offenders with appropriate services designed to lower rates of recidivism. The Public Defender will staff the Re-entry Court with an Attorney and

Sentencing Specialist, with support from a law clerk, in order to advocate for appropriate non-jail alternatives for these offenders.

Local Law Enforcement: The concept of any Community Corrections Partnership should be to extend the influence of the program into local communities where the supervision of the PRCS and MS offenders takes place.

Since the inception of the Ventura County Realignment Plan, members of the CCP agreed that a collaborative effort was essential to success. A key component of the collaborative team is the integration of local law enforcement into the supervision and oversight of the offenders. The true impact to public safety does not occur in institutions, but in the communities where the offenders live, work, and interact. Effective supervision of the offenders must be addressed in a coordinated approach with local law enforcement professionals who are responsible for combating crime in their communities.

The CCP's recommendation to establish a Police–Probation Partnership Program has proven to be a success. The effort has provided a key link between VCPA personnel and local law enforcement. This coordinated effort has enhanced the effectiveness of the supervision and overall safety by establishing strong communication networks to share vital information in a timely manner.

The success of our approach led the CCP to recommend full funding for the program into the new fiscal year. Participating agencies will be reimbursed for full employee costs under an agreement with VCPA. In addition, the CCP recognized the potential need for additional local law enforcement resources as the post release offender community supervision population increases. As such, additional funding was identified for further agency participation in the Police–Probation Partnership programs active in each of the regional Probation offices. Beyond sworn law enforcement officers, a crime analyst was funded under VSO to serve as the hub for information and data dissemination among the three established regions.

Community-Based Organizations: Fiscal year 2012-13 brought new challenges and accomplishments for the CBO partnership. Early in the fiscal year, the CBO partnership set about designing a comprehensive plan to implement programming for Ventura County PRCS offenders; however, it was agreed upon by the CBO's and VCPA that a dedicated consultant would aid in this growing task. Interface's Strategies program (now under the Interface Center for Community Development) was unanimously voted upon by the CBOs and the CCP to meet the challenges of constructing and proposing a PRCS re-integration plan. Strategies was successful in organizing a larger community-based committee with over forty representatives from community organizations with an interest in identifying and developing programming for the AB 109 population. A steering committee, made up of representative CBOs, guided the full CBO planning

committee and advised on the formation of the final set of recommendations to the CCP.

Throughout the end of 2012 and the beginning of 2013, Strategies conducted multiple focus groups, collected national research, and reviewed data on AB 109 offenders and their families to help select the most effective evidence-based programs. These proven methods were tailored to fill current service gaps in Ventura County to reduce recidivism, and provide support and direction to offenders and their families. After thoughtful consideration and many drafts, the CBO committee voted on a proposed plan that included four evidence-based practice programs, with a coordinating agency taking the lead. Under an agreement with VCPA, the coordinating agency will be designated to monitor the deliverables of the programs, ensure contractual compliance of the agencies providing services, and coordinate the CBO efforts.

On June 19, 2013, the CCP recommended approval of the CBO plan with the total budget of \$1,250,000 to be used for the creation of a Request for Proposals (RFP) for the selection of a coordinating agency and qualified agencies to carry out the approved programming. This allocation is crucial to the effective implementation of the evidence-based practices that were carefully researched in the prior year and are necessary to fund the personnel, operating, and planning requirements. Local CBOs are committed to the reduction in recidivism in Ventura County and effective programming is key to curtailing re-offending behavior. The CBO committee will remain intact in order to assure community collaboration, provide feedback, participate in trainings, and remain updated on emerging needs of the AB 109 offender population. Strategies has also planned multiple trainings for this summer on evidence-based practices to prepare agencies for using these models. The CBOs look forward to a successful year of program implementation and helping Ventura County reduce recidivism.

In summary, Fiscal Year 2013-14 will provide opportunities to improve the delivery of services to the AB 109 offenders and to greatly reduce the recidivism of this population. For instance, on January 1, 2014, the Affordable Care Act (ACA) will allow more inmates to qualify for Medi-Cal. This means inmates may qualify for health insurance while awaiting sentencing and after leaving the jail. More importantly, inmates can then access services such as substance abuse and mental health treatments when they return to the community. This represents a potential massive savings to counties and complements our realignment strategy.

Moreover, VCPA anticipates the CBO Coalition will launch the following four evidence-based programs this fiscal year to address the gaps in services to the AB 109 offenders:

- Community Case Management - Assists AB 109 offenders to transition from jail to the community.
- Evidence-Based Parenting Program - Strengthens families with focus on re-establishing positive relationships with children and families after incarceration.

- Moral Reconciliation Therapy – Implements a cognitive behavioral treatment strategy for AB 109 offenders.
- Restorative Justice – Develops a broad framework for addressing victims' needs, offender accountability and competencies, and community responsibility in repairing harm done by crime; includes support services for children of AB 109 offenders.

VCPA will be coordinating the RFPs and working with a coordinating CBO to monitor and evaluate the outcomes of each program.

Finally, the Superior Court has orchestrated the establishment of a new Re-entry Court which will deal with AB 109 offenders who have substance abuse or mental health issues. The District Attorney, Public Defender, VCPA, and BH have been allocated additional funding to staff and service the new court.

The CCP will continue to meet on a regular basis to provide direction and oversight to the County's realignment implementation plan. VCPA will make periodic reports to your Board informing you of our progress and the outcomes of all the programs.

The Chief Executive Office, the Auditor-Controller's Office, County Counsel, District Attorney, Public Defender, Ventura Sheriff's Office, Human Resources, and Behavioral Health have reviewed this letter. If you have any questions regarding this item, please feel free to contact me at 805-654-2100.

Sincerely,



MARK VARELA
Director/Chief Probation Officer

MV/FC:fc/smw

Attachments: Exhibit 1 - CCP Final Budget Recommendation and Reserves for FY
2013-14

**EXHIBIT 1 - CCP BUDGET SUB-COMMITTEE FINAL BUDGET RECOMMENDATION AND RESERVES FOR FY 2013-14
UPDATED FOR SEPTEMBER 17, 2013**

FY 13 FTE	FY 13 Approved CCP Budget	FY 14		FY 14 Total Request	FY 14 May 22nd Recommended	FY 14 Final Recommended	FY 14 FTE
		Request in General Fund	Requests Amounts				
4	487,795	487,795	141,199	628,994	628,994	657,064	5
5	596,048	680,053	160,052	840,105	840,105	840,105	6
34	4,335,433	5,229,679	615,275	5,844,954	5,844,954	6,663,187	40.5
24	8,146,025	8,563,795	231,670	8,795,465	8,795,465	8,745,465	24
3.33	1,507,340	1,278,700	623,609	1,902,309	1,902,309	1,902,309	3.33
3	525,313	537,404	537,404	537,404	537,404	537,404	3
	\$1,250,000	2,035,069		1,930,069	495,000	1,250,000	
				105,000	105,000	0	
74	16,847,954	16,240,022	4,344,278	20,584,300	19,149,231	20,595,534	81.83
TOTALS							

AVAILABLE ONGOING REVENUE:

STATE LCCA FUNDS - PROGRAMS	15,070,691	17,860,332
STATE DA/PD FUNDS - REVOCATION HEARINGS	\$238,174	278,388
TOTAL ONGOING REVENUE	15,308,865	18,138,720
OPERATING SAVINGS (DEFICIT)	-1,539,089	-2,456,814

AVAILABLE ONE-TIME OPERATING REVENUE:

ESTIMATED LCCA RESERVE @ FISCAL YR-END	4,597,243	2,140,429
ESTIMATED LCCA FY 13 GROWTH FUNDS	516,420	516,420
ESTIMATED DA/PD RESERVE @ FISCAL YR-END	16,582	16,582
ESTIMATED DA/PD FY 13 GROWTH FUNDING	34,200	34,200
TOTAL ONE-TIME OPERATING RESERVE AVAILABLE	5,164,445	2,707,631

AVAILABLE ONE-TIME GRANTS:

STATE START-UP RESERVE	401,975	401,975
STATE PLANNING RESERVE	321,610	321,610
STATE PLANNING FY 14 ADDITION	200,000	200,000
TOTAL ONE-TIME STATE GRANTS	923,585	923,585

Green shade figures are new state revenues announced for distribution in FY 14 & reflect the 2013 May Revise