

DATE: June 10, 2015 **AGENDA ITEM:** G

TO: BSCC Chair and Members

FROM: Helene Zentner, Field Representative, Helene.zentner@bscc.ca.gov

SUBJECT: The Mentally Ill Offender Crime Reduction Grant Executive Steering Committee's Funding Recommendations: **Requesting Approval**

Summary

This agenda item requests approval of the Mentally Ill Offender Crime Reduction (MIOCR) Grant awards as recommended by the MIOCR Executive Steering Committee (ESC). Recommendations are:

- Fully award nine grants totaling \$8,454,372 for projects targeting mentally ill juvenile offenders and allow staff to offer the remaining balance of the juvenile funds (\$95,628) to the next-ranked applicant recommended for funding until all juvenile funds are expended.
- Fully award eight grants totaling \$8,401,999 for projects targeting adult mentally ill offenders and allow staff to offer the remaining balance of the adult funds (\$148,001) to the next-ranked applicant recommended for funding until all adult funds are expended.
- Authorize staff to offer full or partial funding, as necessary under the circumstances, to the next-ranked applicant(s) should an applicant recommended for funding be unable or unwilling to accept the award in order to expend the total balance of the funds for the adult and the juvenile projects.
- If the 2015-16 Budget includes additional funding for the MIOCR Grant Program, allow staff to offer funds to the partially funded projects first, up to their original proposal requested amount, then offer funds to the next ranked applicant(s) on the lists until the funding is expended. Any additional funds provided in the 2015-16 Budget will be divided equally between the juvenile and adult projects.

The three-year grant period will begin July 1, 2015 if the proposed list of grantees is approved.

Background

The fiscal year 2014-15 State Budget Act appropriated Recidivism Reduction Funds for MIOCR grants to support appropriate prevention, intervention, supervision, services and strategies aimed at reducing recidivism in California's mentally ill offender population and to improve outcomes for these offenders while continuing to protect public safety. Penal Code Section 6045 (Attachment G-1) requires that the BSCC award grants totaling \$17.1 million to counties on a competitive basis, with half of the funding to be awarded to projects designed

for mentally ill adult offenders and half to be awarded to projects that target mentally ill juvenile offenders.

It further requires that grant funds be awarded to implement locally developed, collaborative and multidisciplinary projects that provide a cost-effective continuum of responses designed to reduce jail crowding, provide youthful offenders with alternatives to detention, reduce crime and criminal justice costs as they relate to the mentally ill, and maximize available and/or new local resources for prevention, intervention, detention and aftercare services for adult and juvenile mentally ill offenders. Penal Code Section 6045 also requires the BSCC to provide ongoing technical assistance, monitoring, data collection and evaluation oversight for the local grantees, and to submit an annual Legislative Report beginning October 1, 2015, with a final report due on December 31, 2018.

At its September 11, 2014 meeting, the Board authorized the formation of an ESC to oversee the development and release of the MIOCR Grant Program Request for Proposals (RFPs) for both juvenile and adult grant projects (Attachment G-2). The Board appointed San Bernardino Chief Probation Officer and BSCC Board Member Michelle Brown and Orange County Sheriff Sandra Hutchens as Co-Chairs. Ten additional subject matter experts from an array of disciplines and community partners working with adult and juvenile offenders with mental health issues were named as members and participated on this ESC.

The ESC (See list of ESC Members, Attachment G-3) met on November 18, 2014 to develop the MIOCR RFP and establish the criteria that would be used to rate the proposals. At its February 12, 2015 meeting the Board approved the RFPs developed by the ESC (Attachment G-4), but deleted the following draft language from the County Plan/Strategy rating factor – *“Plans include a justice reinvestment strategy, illustrating a data-driven approach to improve public safety, reduce corrections and related criminal and juvenile justice spending, and reinvest savings in strategies that decrease crime and reduce recidivism.”* After the edit was made, the Adult and Juvenile RFPs (identical except for the use of the word “adult” or “juvenile”, depending on the RFP) were released to the public on February 13, 2015 (Attachment G-5 – Juvenile RFP), with proposal submissions due back to the BSCC on April 3, 2015. Eligibility for funding was limited to California counties, with a targeted funding cap of \$950,000 for the three-year grant period.

The BSCC received 20 proposals for adult MIOCR projects requesting \$19.2 million and 15 proposals for juvenile MIOCR projects requesting \$13.4 million. Proposals were submitted by 24 counties, with 11 of those counties applying for both adult and juvenile funding.

BSCC staff reviewed the proposals for technical compliance with the RFP, including the required strategy committee membership (Attachment G-5, page 15 and page 41, Section XI). After staff reviewed all the proposals, only five out of 20 proposals appeared to meet this criteria for the adult submissions and only two out of 15 proposals appeared to meet this criteria for the juvenile submissions. BSCC staff sought additional clarity on this point by contacting all applicants to request the resubmittal of Section XI, Subsection A: “Strategy

Committee Membership” to further clarify which individuals participated in the local Strategy Committee process.

Although not all of the proposals strictly complied with the Strategy Committee membership requirements, BSCC staff and the Co-Chairs determined that all proposals would go forward to the ESC. The ESC could then determine, using the “MIOCR Grant Proposal Rating Criteria Collaboration” and corresponding scoring range with a maximum 100 points (Attachment G-5, Page 43), whether the applicants sufficiently met the collaboration requirements. All applicants complied with all other necessary technical compliance issues prior to the MIOCR rater training meeting.

On April 22, 2015 the ESC received training by BSCC research staff on how to read and rate the MIOCR proposals based on the rating criteria established in the RFP. ESC members were divided into two groups based on their expertise (adult or juvenile) and received only those proposals relating to that funding category. In addition, raters did not receive proposals when there were circumstances which could result in a potential conflict of interest.

On May 26, 2015 ESC subcommittee members rating the juvenile proposals met to discuss scores and determine the ranked list of proposals meeting the scoring threshold (at least half the rating scale or 253 points out of the 505 total possible points).

On June 8, 2015 ESC subcommittee members rating the adult proposals met to discuss scores and determine the ranked list of proposals meeting the scoring threshold (at least 253 points or 50% of the total 505 points possible).

Recommendation/Action Needed

On behalf of the Mentally Ill Offender Crime Reduction Grant Executive Steering Committee, staff recommends approval of the proposed juvenile and adult grant awards in ranked order as provided on the following two pages.

The ESC funding recommendations are:

- 1 Nine grant projects targeting juvenile mentally ill offenders totaling \$8,454,372 with one partially funded grant project at \$95,628.
- 2 Eight grant projects targeting mentally ill adult offenders totaling \$8,401,999 with one partially funded grant project at \$148,001.
- 3 If an applicant recommended for funding is unable or unwilling to accept the award, allow staff to offer the next ranked applicant(s) full or partial funding, as necessary under the circumstances, to expend the total balance of the funds for the juvenile and the adult projects.
- 4 If the 2015-16 Budget includes additional funding for the MIOCR Grant Program, allow staff to offer funds to the partially funded projects first, up to their original proposal requested amount, then offer funds to the next ranked applicant(s) on the lists until the

funding is expended. Any additional funds provided in the 2015-16 Budget will be divided equally between the juvenile and adult projects.

MENTALLY ILL OFFENDER CRIME REDUCTION GRANT PROGRAM

Juvenile Proposals in Rank Order

Available Grant Funds for Juvenile Projects: \$8,550,000

RANK	COUNTY	AMOUNT REQUESTED	RECOMMENDED FUNDING AMOUNT
1	Santa Clara	\$946,250	\$946,250
2	Contra Costa	\$950,000	\$950,000
3	San Joaquin	\$949,073	\$949,073
4	Nevada	\$750,000	\$750,000
5	Riverside	\$948,510	\$948,510
6	Santa Cruz	\$950,000	\$950,000
7	San Diego	\$950,000	\$950,000
8	Orange	\$1,060,539	\$1,060,539
9	Yolo	\$950,000	\$950,000
10	Solano*	\$761,322	\$95,628
		TOTAL	\$8,550,000
11	Tuolumne	\$262,730	
12	Shasta	\$938,842	
13	Alameda	\$949,913	
14	Los Angeles	\$1,057,000	
15	Madera	\$942,000	

* Partial funding

Adult Proposals in Rank Order

Available Grant Funds for Adult Projects: \$8,550,000

RANK	COUNTY	AMOUNT REQUESTED	RECOMMENDED FUNDING AMOUNT
1	Los Angeles	\$1,834,000	\$1,834,000
2	Solano	\$949,998	\$949,998
3	San Luis Obispo	\$950,000	\$950,000
4	Alameda	\$948,459	\$948,459
5	Santa Cruz	\$949,995	\$949,995
6	Santa Clara	\$950,000	\$950,000
7	San Francisco	\$950,000	\$950,000
8	Madera	\$869,547	\$869,547
9	El Dorado*	\$950,000	\$148,001
		TOTAL	\$8,550,000
10	Nevada	\$738,056	
11	Riverside	\$946,205	
12	Placer	\$950,000	
13	Orange	\$950,000	
14	Yuba	\$629,810	
15	Santa Barbara	\$948,000	
16	Stanislaus	\$950,000	
17	Butte	\$950,000	
18	Yolo	\$949,998	
19	Monterey	\$1,123,893	
20	Tuolumne	\$694,277	

Attachments

- G-1: Penal Code Section 6045
- G-2: Board Agenda Report, September 11, 2014
- G-3: Mentally Ill Offender Crime Reduction Grant Executive Steering Committee Member List
- G-4: Board Agenda Report, February 12, 2015
- G-5: Mentally Ill Offender Crime Reduction Grant Program Request for Proposals (Juvenile)
- G-6: Brief Summaries of Proposed Grant Awards (to be posted to the BSCC website and distributed to Board Members on June 10, 2015)