



**OFFICE OF THE SHERIFF
CITY AND COUNTY OF SAN FRANCISCO**

1 DR. CARLTON B. GOODLETT PLACE
ROOM 456, CITY HALL
SAN FRANCISCO, CALIFORNIA 94102



**VICKI HENNESSY
SHERIFF**

March 23, 2016
Ref: 2016-041

Ms. Magi Work, Deputy Director
County Facilities Construction
Board of State and Community Corrections
600 Bercut Drive
Sacramento, CA 95811

Dear Ms. Work,

I write to rescind the application of the City and County of San Francisco for \$80 million in SB 863 detention facility funding, and to withdraw our request for a 180-day extension of the deadline to submit a final proposal.

The Sheriff's Department and the Department of Public Works are most grateful for the Board's favorable consideration of our original application, which would have replaced a deteriorating, antiquated, linear 900-bed facility with a modern, new generation 384-bed treatment and detention center. We appreciate the patience you extended to us as we began to work through the process of delivering a successful project. Through this process, it has become clear that many in the San Francisco community are not supportive of using this money to replace any jail beds.

Since acceptance of the award is conditioned upon making only minimal changes to our original proposal, and because there are other counties waiting for awards for their projects, we believe it is only fair to let you know now of our decision.

The San Francisco Board of Supervisors has tasked the Sheriff's Department, the Department of Public Health, and community mental health and criminal justice stakeholders to

Phone: 415 554-7225 Fax: 415 554-7050
Website: sfsheriff.com Email: sheriff@sfgov.org

convene an effort to explore alternatives that currently preclude building a new detention facility. To seek an extension at this time is not consistent with my intention to participate fully and in good faith in this local process.

Sincerely,

VICKI L. HENNESSY
Sheriff

cc: Hon. Edwin Lee
Hon. London Breed
Hon. Eric Mar
Hon. Mark Farrell
Hon. Aaron Peskin
Hon. Katy Tang
Hon. Jane Kim
Hon. Norman Yee
Hon. Scott Wiener
Hon. David Campos
Hon. Malia Cohen
Hon. John Avalos
Director Barbara Garcia
Ms. Roma Guy
Director Mohammed Nuru



March 30, 2016

Edwin M. Lee
Mayor

Mohammed Nuru
Director

San Francisco Public Works
1 Dr. Carlton B. Goodlett Pl.
Room 348
San Francisco, CA 94102
tel 415-554-6920

sfpublicworks.org
facebook.com/sfpublicworks
twitter.com/sfpublicworks
twitter.com/mrcleansf

Magi Work, Deputy Director (via email: magi.work@bscc.ca.gov)
County Facilities Construction
Board of State and Community Corrections
600 Bercut Drive
Sacramento, CA 95811

Dear Ms. Work:

I am following up on the letter I sent you on February 29, 2016 requesting a 180-day extension to prepare San Francisco's official response to the Board of State and Community Corrections award of an \$80 million SB 863 detention facility grant to the City and County of San Francisco. I no longer am requesting the extension. As noted by San Francisco Sheriff Vicki Hennessy in her March 23, 2016 letter to you, we together have decided to rescind our application for the funding.

San Francisco has convened a working group to consider alternatives to the proposed jail replacement project, which was approved for funding by the Board of State and Community Corrections. That deliberative community process is underway, and we don't want to lock up SB 863 funding for which other jurisdictions are vying.

On behalf of San Francisco Public Works, I want to thank you and the Board of State and Community Corrections for extending us the opportunity to receive SB 863 funding. While we are not going to move forward and accept the state grant during this funding cycle, we expect to apply for funding in the future and look forward to working with you on projects that meet the objectives of the Board of State and Community Corrections and the City and County of San Francisco.

Best regards,

Mohammed Nuru

cc: Sheriff Vicki Hennessy

DATE: November 12, 2015

AGENDA ITEM: E

TO: BSCC Chair and Members

FROM: Magi Work, Deputy Director, magi.work@bscc.ca.gov

SUBJECT: Senate Bill 863 (Adult Local Criminal Justice Facilities Construction Financing Program): Executive Steering Committee's Funding Recommendations: **Requesting Approval.****Summary**

This agenda item requests approval of conditional award recommendations totaling \$500,000,000 submitted by the Senate Bill (SB) 863 Local Adult Criminal Justice Facilities Construction Funding Executive Steering Committee. The recommendations for 12 fully funded and three partially funded projects are as follows:

FINAL RANKING					
Small	Applicant	Code	Requested	Recommended Conditional Award	Score
\$100,000,000	Amador	C25	17,179,000	17,179,000	103.74
	Colusa	C15	20,000,000	20,000,000	103.63
	Yuba	C13	20,000,000	20,000,000	99.99
	Trinity	C18	20,000,000	20,000,000	97.41
	Humboldt	C27	20,000,000	20,000,000	95.94
	Napa	C20	20,000,000	2,821,000	94.70
Medium	Applicant	Code	Requested	Recommended Conditional Award	Score
\$160,000,000	Butte	C2	40,000,000	40,000,000	104.04
	Sonoma	C32	40,000,000	40,000,000	99.44
	Yolo	C11	30,500,000	30,500,000	94.72
	Merced	C22	40,000,000	40,000,000	92.23
	Placer	C1	40,000,000	9,500,000	92.18
Large	Applicant	Code	Requested	Recommended Conditional Award	Score
\$240,000,000	San Francisco	C16	80,000,000	80,000,000	106.98
	Santa Clara	C19	80,000,000	80,000,000	103.66
	Alameda	C21	54,340,000	54,340,000	102.09
	Ventura	C12	55,137,000	25,660,000	99.80

April 14, 2016 BSCC Meeting - Attachment for Board Information Item 5

Background

On June 20, 2014, Senate Bill 863 (Chapter 37, Statutes of 2014 (SB 863) became law, authorizing up to \$500,000,000 in state lease-revenue bond financing for the acquisition, design and construction of Adult Local Criminal Justice Facilities (ALCJF).

An ALCJF must be consistent with the legislative intent described in Sections 17.5 and 3450 of the Penal Code, must be under the jurisdiction of the sheriff or county department of corrections, and must follow the intent as provided in Government Code (GC) section 15820.93(b) (1) and (2):

1. Improved housing with an emphasis on expanding program and treatment space as necessary to manage the adult offender population.
2. Custodial housing, reentry, program, mental health or treatment space necessary to manage the adult offender population.

As provided in SB 863 (GC section 15820.936(d)), proposed projects may include the replacing of existing housing capacity, realizing only a minimal increase in capacity, if the requesting county clearly documents an existing capacity deficiency.

Scoring consideration was given to counties that have not received funding from Assembly Bill 900 or Senate Bill 1022 (GC section 15820.936(b)).

As a mandatory criterion, counties were required to submit documentation of the percentage of pretrial inmates in the county jail from January 1, 2013 to December 31, 2013, inclusive, and a description of the county's current risk-assessment-based pretrial release program.

In addition, SB 863 stated:

Funding preference shall be given to counties that are most prepared to proceed successfully with financing in a timely manner, which includes a Board of Supervisors' Resolution and documentation of CEQA compliance. (GC 15820.936(b))

Funding consideration shall be given to counties seeking to replace compacted, outdated, or unsafe housing capacity or are seeking to renovate existing or build new facilities that provide adequate space for the provision of treatment and rehabilitative services, including mental health treatment. (GC 15820.936(c))

At its September 11, 2014 meeting, the BSCC Board approved the establishment of an ESC (Attachment E-1) for the SB 863 Adult Local Criminal Justice Facilities Construction Program. The Board appointed BSCC member Dean Growdon, Sheriff of Lassen County, and Ian Parkinson, Sheriff of San Luis Obispo County, as ESC co-chairs. The Board directed the two co-chairs to convene an ESC to develop recommendations for the Request for Proposals (RFP) and proposal evaluation criteria, to review and rate proposals, and to make conditional award recommendations to the Board. The ESC met four times in 2015: January 21, February 26, March 25, and April 29. The four meetings were open to the public, and members of the public provided numerous comments for the ESC to consider.

On June 10, 2015, the BSCC authorized the release of the SB 863 Adult Local Criminal Justice Facility Construction financing RFP. The proposals were due back to the BSCC staff on August 28, 2015.

On June 26, 2015, staff held a bidders' conference to allow prospective applicants the opportunity to ask clarifying questions about the RFP and the lease revenue bond financing process.

Proposals were due on August 28, 2015. The BSCC received 32 proposals – 10 large county proposals, eight medium county proposals, and 14 small county proposals. The total dollar amount requested from the 32 counties was approximately \$1.2 billion (Attachment E-2). A raters' training was held for the SB 863 ESC members on September 16, 2015. The ESC members individually evaluated and rated the proposals based on the RFP criteria. The proposal scores were due back to the BSCC research staff by October 26, 2015.

The ESC convened for a final meeting on November 2, 2015. The purpose of the meeting was to allow the ESC members the opportunity to discuss scores and make any adjustments based upon ESC discussion and feedback. At the meeting the ESC established the ranked list of proposals, including the 15 recommended for funding. (Attachment E-3). At the request of the ESC chairs, after the meeting BSCC research staff analyzed and verified each rater's scores and confirmed the ranked list.

The table below outlines the timeline of events the ESC approved for recommendation to the Board.

SB 863 RFP Timeline

June 10, 2015	The BSCC issues SB 863 RFP
June 26, 2015	Bidders' Conference in Sacramento
August 28, 2015	Proposals due to the BSCC
August 31, thru September 11, 2015	BSCC technical review. Counties are given the opportunity to correct technical deficiencies.
September 16, 2015	Raters' training
September 16 thru October 26, 2015	ESC reviews the proposals and makes preliminary ratings
November 2, 2015	ESC convenes, makes final rating, and ranks proposals for funding recommendations to the Board.
November 12, 2015	ESC recommendations presented to the BSCC for financing action/intent to make a conditional award at the BSCC regularly scheduled meeting.

Recommendation/Action Needed

Staff recommends the Board approve for conditional awards the six small counties, five medium counties, and four large counties that ranked highest on the list established by the Senate Bill 863 Jail Construction Financing Program ESC.

Staff also recommends that should a county revert its conditional award back to the State, staff would be allowed to offer the funds to the next-ranked county within the same population category.

Attachments

E-1: September 11, 2014 BSCC Board Meeting Agenda Item J

E-2: List of All Applicants

E-3: SB 863 Final Ranking

ATTACHMENT