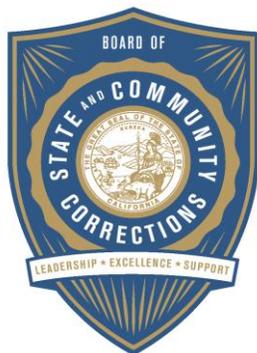


# QUARTERLY TRANSITION PROGRESS REPORT

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**June 30, 2013**

**(As Required, Pursuant to the 2012 Budget Act, Chapter 21  
Statutes of 2012, Budget Act Item 5227-001-0001, Provision #1)**



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**Leadership**



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## Introduction

This report is being submitted pursuant to Provision 1 of Item 5227-001-0001 of the Budget Act of 2012. This is the fourth quarterly report pursuant to that provision and provides an update on the activities and progress of the Board of State and Community Corrections (BSCC) toward accomplishing its mission and responsibilities.

## Background

Effective July 1, 2012, the BSCC became an independent state agency, responsible directly to the Governor's Office with a new 12-member Board appointed by the Governor, the Judicial Council, the California State Senate, and the California State Assembly. All appointments to the Board by the Governor are subject to senate confirmation. The BSCC assumed all of the duties and responsibilities of the Corrections Standards Authority (CSA), three grant programs from the California Emergency Management Agency (CalEMA), a new mission, and many new duties and responsibilities related to data collection and reporting, and providing leadership, coordination, and technical assistance on cost-effective, promising, and evidence-based practices for the management of adult and juvenile justice populations. The information in this report focuses on the activities of the BSCC in the assumption of its new responsibilities.

## Strategic Plan

Through a collaborative strategic planning process with the Crime and Justice Institute and utilizing the priorities identified by the Board, the BSCC has developed the following four goals:

1. collect, analyze, and report corrections data in a manner that meets mandates and informs effective policy and practice at the state and local level;
2. support the implementation of best practices and policies to produce better outcomes for the criminal justice system and provide comprehensive training and technical assistance;
3. promote the effective utilization of local corrections facilities and quality alternatives to incarceration to maximize public safety and resource efficiency; and,
4. serve as a primary information source on managing criminal and juvenile populations.

These four goals are used as the basis of this fourth quarterly report that the BSCC is pleased to share with the legislature and stakeholders.

The objectives and strategies to continue the BSCC's progress toward these goals into the next year is included in Attachment A – Strategic Plan Outline. This outline has been presented to the Board members for feedback. Upon Board approval, staff teams will be formed for each strategy and tasked with identifying success measurements, developing an action plan with milestones and timelines, and either implementing the

strategy if it is a new activity or continuing progress if it is an activity that is already underway. The measurements, milestones, and timelines will be incorporated into a comprehensive strategic plan. The BSCC will actively monitor the strategic plan and report on its progress at Board meetings.

### **Leadership Changes**

During this reporting period, the BSCC welcomed the appointment of Curtis Hill as Acting Executive Officer on May 20, 2013.

### **Statute Changes and Budget Bill Provisions**

The 2013 Budget Act, including Assembly Bill (AB) 110 and Senate Bill (SB) 74, the budget trailer bill, includes several changes to the BSCC, including clarification of Board member participation on Executive Steering Committees (ESCs), a change to the composition of the Board, and a new reporting requirement.

- Penal Code (PC) Section 6025.1 is amended for purposes of Section 1090 of the Government Code. This change provides that members of an ESC or other committees created by the Board, including a member of the Board acting in their official capacity as member of a committee, have no financial interest in any contract made by the Board, including a grant or bond financing, based upon the receipt of compensation for holding public office or public employment. This amendment will allow Board members to continue to chair and participate as members of ESCs.
- PC Section 6025 is amended to add a thirteenth member who shall be the Chair, serve full time, appointed by the Governor, and subject to Senate confirmation.
- Budget bill language provides that the BSCC shall provide a report by May 1, 2014 to the chairpersons of the appropriate fiscal and policy committees in each house of the California State Legislature and to the chairperson of the Joint Legislative Budget Committee with recommendations for how the BSCC can build its clearinghouse and technical assistance capacity for collecting and providing user-friendly information to assist state and local corrections with selecting, implementing, and evaluating evidence-based or promising programs, services, and treatment practices for managing criminal offenders in the community.

### **Staffing**

The BSCC continues to reduce its vacancy rate and fill critical positions. Since the last quarter (April 2013), the BSCC has reduced its vacancy rate from 8.96% (6.3 vacancies) to 2% (1.3 vacancies). The Executive Officer position was filled on May 20, 2013, one Field Representative was moved from the blanket into a vacant position, and three Project Directors were hired. The remaining vacant Field Representative position cannot be filled until a new Field Representative examination is administered. That examination is currently being developed with a projected administration date of early summer 2013.

The Governor's budget proposes nine additional positions, including five research positions, two administrative support positions, and two program positions beginning July 1, 2013. In anticipation of those positions, the BSCC is currently administratively establishing, recruiting, and filling those positions as follows:

Position	Status
Research Specialist V	Position established. Currently advertising to fill and developing an examination.
Research Specialist III	Position established. Currently advertising to fill.
Research Program Specialist I	Position filled effective June 24, 2013.
Research Program Specialist I	Position established. Interviews held.
Research Analyst	Position being established. Will be completed in July 2013.
Associate Governmental Program Analyst - Legislation	Position filled effective July 31, 2013.
Associate Governmental Program Analyst – Construction	Position established. Currently advertising to fill.
Associate Governmental Program Analyst - Construction	Positions established. Currently advertising to fill.
Executive Assistant	Position filled effective May 1, 2013.



# Goal One

**Collect, analyze, and report corrections data in a manner that meets mandates and informs effective policy and practice at the state and local level.**

This goal focuses on accomplishing the BSCC's data collection and reporting responsibilities. The BSCC has the broad responsibility to collect and maintain available information and data about state and community correctional policies, practices, capacities, and needs, including but not limited to prevention, intervention, suppression, supervision, and incapacitation as they relate to both adult corrections, juvenile justice, and gang problems. The BSCC is also required to collect data and complete reports related to public safety realignment, including the development of first phase baseline and ongoing data collection instruments and an annual report on the implementation of local community corrections plans.

In its first year, the BSCC has made significant progress toward its data collection and reporting responsibilities as defined by goal one. The BSCC has worked with stakeholders to design and implement first phase realignment baseline data collection instruments that will continue to be expanded and refined, has completed a report on the local implementation of community corrections plans, has made data available on its Web site, developed a partnership with the Public Policy Institute of California (PPIC) for a multi-county individual level study, and begun implementing longer term strategies for its broader data collection and reporting responsibilities.



Gold star bullets in the overview presented below denote changes since the last reporting period and the BSCC's accomplishments and progress toward goal one for this reporting period (April 1, 2013 – June 30, 2013).

## **First Phase Baseline and Ongoing Realignment-Related Data Collection Instruments**

Commencing on or after July 1, 2012, the BSCC is required to consult with the California State Association of Counties (CSAC), Administrative Office of the Courts (AOC), Chief Probation Officers of California (CPOC), and the California State Sheriff's Association (CSSA) to support the development and implementation of first phase baseline and ongoing data collection instruments to reflect the local impact of the 2011 Realignment Legislation, specifically related to dispositions for felony offenders and post-release community supervision; make the data available on the BSCC Web site; and promote collaboration and the reduction of duplication of data collection and reporting, where possible.

### **Completed**

- In December 2012, the BSCC consulted with representatives from CSAC, AOC, CPOC, and CSSA and reached agreement that the realignment-related data currently collected by the BSCC, CPOC, and the AOC will serve as the

first phase baseline and ongoing data collection instruments for this fiscal year. Those data include the following:

***Local adult detention facility data collected by the BSCC retroactive to October 1, 2011***

- PC §1170(h) Offenders
  - ✓ Sentenced to local custody (new commitment)
  - ✓ Released to sheriff's alternative custody program
  - ✓ In a sheriff's alternative custody program returned to custody (for violation of probation, condition of the program, or new criminal offense)
- Post Release Community Supervision (PRCS) Offenders
  - ✓ Booked on a PC §3454(c) flash incarceration only
  - ✓ Booked during the month
  - ✓ Booked with a new local charge(s)
  - ✓ Serving jail time as a result of a revocation hearing
- State Parolees – PC §3056 (Parole Violators)
  - ✓ Booked on a parole violation only during the month
  - ✓ Serving jail time as a result of revocation hearing
  - ✓ Booked with new local charges
  - ✓ Serving a local sentence

***Probation data collected by CPOC retroactive to October 1, 2011***

- Post-Release Community Supervision
  - ✓ Releases
  - ✓ Absconded before arrival
- Local prison (1170(h))
  - ✓ Total sentences
  - ✓ Jail only
  - ✓ Split sentence
  - ✓ Supervision only

***Trial court data collected by AOC commencing January 1, 2013***

- Statistics for each county regarding the dispositions of felonies at sentencing and petitions to revoke probation, post-release community supervision, mandatory supervision, and, commencing July 1, 2013, parole

**In Progress**

- The BSCC is working with the AOC and CPOC to develop a process for transferring data.

**Future Activities**

- On or before September 1, 2013, and annually thereafter, the BSCC will receive the data collected by the AOC from the trial courts regarding the implementation of the 2011 Realignment Legislation. The BSCC will then begin the process of integrating the CPOC, CSSA, AOC (baseline) data, and data gleaned from the Community Corrections Partnership (CCP) plans.

Additional data may be added after the BSCC has identified the longer term research questions to be addressed and what data can and should be collected to inform that process.

## **Local Adult Detention Facility Report**

Chapter 41, Statutes of 2012 [Senate Bill (SB) 1021] requires that the BSCC support the development and implementation of data collection instruments to reflect the impact of public safety realignment relating to the dispositions of felony offenders and PRCS and make any data collected publicly available on its Web site. The Local Adult Detention Facility Report represents a partial response to that requirement.

### **Completed**

- In the summer of 2011, representatives from the CSSA, CPOC, CSAC, California Department of Corrections and Rehabilitation (CDCR), California Department of Finance (DOF), and the BSCC met to develop the process and method for collecting and publishing realignment offender population data.
- The workgroup developed and approved 11 data elements specific to jails that would be collected by the BSCC with the understanding that the instrument would be reexamined after it had been in use for at least one year.
- In the spring 2012, the BSCC implemented the AB 109 Jail Survey and provided training to local agencies on definitions and terms to promote the consistent reporting of data between counties.
- ★ The BSCC completed a comprehensive quality review process, including site visits and agency contacts to ensure the accuracy of the reported data.
- ★ The BSCC published The Local Adult Detention Facility Report on May 17, 2013, that presented the realignment offender population data collected from local adult detention facilities. Data for the period covered in the report (October 2011 through September 2012) has also been posted on the BSCC's Web site to complement the jail profile data that are already available.
- ★ A workgroup met in April 2013 and developed recommendations for improvements to the data collection instrument. The workgroup participants were representative of agencies across the state, familiar with data reporting, and able to address policy level issues for their respective agencies.

### **In Progress**

- ★ The recommendations for improvement to the data collection instrument are being prepared for review by stakeholders, including CSSA, CSAC, CPOC, DOF, AOC, and CDCR, modified as necessary, and implemented.
- Sheriff's departments continue to voluntarily report to the BSCC their offender population data.

### Future Activities

- ★ The BSCC will integrate the realignment offender population data with data collected through the existing jail profile survey and publish it quarterly on its Web site in a data dashboard format for better utility.

### **Community Corrections Partnership Realignment Implementation Plans**

The BSCC is charged with collecting the CCP Realignment Implementation Plans from all counties within two months after adoption by the county boards of supervisors. Commencing January 1, 2013, and annually thereafter, the Board is required to collect and analyze available data regarding the implementation of the plans and other outcome-based measures as defined by the Board in consultation with the AOC, CPOC, and CSSA. By July 1, 2013, and annually thereafter, the Board must provide a report on the implementation of the plans to the Governor and the California State Legislature.

### Completed

- For 2011, 58 CCP plans were received; for 2012, 30 responses have been received to date, including 15 revised plans.
- The BSCC has consulted with the CSAC, AOC, CPOC, and CSSA regarding the information to be included in the July 2013 report.
- ★ The BSCC analyzed each county's 2011 and 2012 CCP plans, as available, and compiled data and information on the implementation of those plans.
- ★ The BSCC completed a report for publication on July 1, 2013, which includes information on each county's use of realignment funds, outcome measures, data collection, findings to date, and use of risk and needs assessments.

### In Progress

- ★ The BSCC continues to receive county CCP plans and publish them to its Web site.

### Future Activities

- ★ The BSCC will continue to refine its report criteria and publish an annual report on the implementation of the CCP plans.

### **Data Integration**

Due to staggered implementation dates, the baseline data collection efforts as well as the CCP report are all being reported separately. After September 2013, the BSCC will work to integrate the data from the baseline instruments with data collected from the report on the implementation of county CCP plans to provide a broader realignment perspective.

### In Progress

- ★ The BSCC has initiated a request for technical assistance from the Integrated Justice Information Systems Institute (IJIS) to identify the needs and specifications of an information technology system to collect and synthesize a

variety of data from multiple sources. IJIS is a nonprofit membership organization dedicated to joining forces with its member companies to unite the private and public sectors for improving mission-critical information sharing. These members are information technology companies and consultancies that provide solutions to the justice, public safety, and homeland security sectors to help these communities share information. The IJIS Institute is funded by its members and by grants from the United States Department of Justice (DOJ), the Bureau of Justice Assistance, and the United States Department of Homeland Security. The purpose of this request is to assist the BSCC to develop a “road map” and plan to design an information system to support and provide relevant adult and juvenile criminal justice data to our stakeholders, constituents, research community, and the public.

### Future Activities

- After September 2013, when the AOC begins to report its data, the BSCC plans to work toward integrating the data from all baseline instruments with data collected from the BSCC report on the implementation of county CCP plans to provide a broader realignment perspective.
- The BSCC’s data collection efforts will continue to be refined and expanded in conjunction with the development of longer term research questions.

### **Data Dashboards and Information Sharing**

The BSCC is expanding its Web site to serve as a comprehensive source of data and research. The Web site will provide a catalog of research projects and reports related to realignment as well as allow users to access any raw data collected by the BSCC or made available to the BSCC from other entities.

### Completed

- ★ The Local Adult Detention Facility Report and the raw data were published on the BSCC Web site on May 17, 2013.
- ★ The BSCC published a dashboard of data that BSCC is currently collecting on the BSCC Web site on May 17, 2013. The dashboard allows users to drill down to the county level when looking at the grant, construction, and training funding administered by the BSCC.

### Future Activities

- Upon development of the longer term research questions that the BSCC’s data collection activities will seek to inform, the BSCC will identify data that are already being collected and by whom to determine the data gaps. The BSCC will then consider how to bridge any data gaps.
- The BSCC’s data dashboard will be expanded to include other data sources as they are made available, including data that will begin to be reported from the AOC in September 2013.

- The BSCC will develop and make available on its Web site a catalog of research activities that are currently underway as well as published reports and findings related to realignment in the fall 2013.

## **Partnerships**

The BSCC is working to build partnerships with research organizations, academia, and others on research projects related to California's corrections system.

### **In Progress**

- The BSCC is working with the PPIC to develop a multi-county data collection project, which will track offender behavior at the individual level and system responses in custody and in the community. This project will assist the BSCC to achieve its mission of aligning fiscal policy and correctional practices to improve public safety through cost-effective, promising, and evidence-based strategies for managing criminal justice populations.
- ★ Letters of interest have been sent statewide to select the ten counties that will participate in the study.
- ★ The BSCC is partnering with the United States DOJ's Office of Justice Programs' Diagnostic Center on several issues, including strategic planning, developing an information systems plan, developing statewide technical assistance strategies, and grant funding.

### **Future Activities**

- The BSCC will continue to expand its research partnerships to support research efforts that can inform state and local policy and decision making.

## **Data and Research Standing Committee**

As required by statute, it is the duty of the BSCC to collect and maintain available information and data about state and community correctional policies, practices, capacities, and needs, including but not limited to prevention, intervention, suppression, supervision, and incapacitation, as they relate to both adult corrections, juvenile justice, and gang problems. Additionally, the Board is directed to seek advice from a balanced range of stakeholders and subject matter experts on issues pertaining to adult corrections and juvenile justice. Toward this end, the Board established a Data and Research Standing Committee.

### **Completed**

- In January 2013, the Board approved the establishment of a standing committee on data and research. The purpose of this committee is to work with the BSCC staff on the development of a comprehensive data collection plan, the coordination of data collection efforts by the BSCC with other entities to avoid duplication of effort, and to leverage resources of various groups focusing on the same or similar data collection goals and objectives. Board Member Susan Mauriello of Santa Cruz County will serve as Chair.

### In Progress

- The BSCC is currently working to identify individuals with expertise in data and research to serve on the Data and Research Standing Committee.

### Future Activities

- The Data and Research Standing Committee will coordinate with the BSCC staff on the development of a long-term research plan.

### **Other Strategies and Activities**

Other strategies and activities that the BSCC anticipates completing as part of its data and research responsibilities and to complement the activities currently underway include:

- ★ developing a long-term data collection and reporting strategy;
- determining the needs and capabilities of a consolidated realignment baseline database;
- helping counties develop appropriate outcome measures to be collected locally and inform data driven decision making;
- developing processes for the reporting and collecting of juvenile out-of-home and adult out-of-county placements; and,
- developing standardized definitions/dictionary of terms.



## Goal Two

**Support the implementation of best practices and policies to produce better outcomes for the criminal justice system and provide comprehensive training and technical assistance.**

This goal focuses on accomplishing the BSCC's responsibility to provide statewide leadership, coordination, and technical assistance to promote effective state and local efforts and partnerships in California's adult and juvenile criminal justice system. This responsibility is consistent with the statewide goal of improved public safety through cost-effective, promising, and evidence-based strategies for managing criminal justice populations.

In its first year, the BSCC has made good progress in accomplishing goal two. The BSCC successfully integrated the grant programs transferred from CalEMA, established standing committees to develop policy recommendations on state juvenile justice and the new responsibility to address gang issues, restructured training policies and regulations to best support local training needs, and is developing local agency technical assistance and training strategies for each county.



Gold star bullets in the overview presented below denote changes since the last reporting period and the BSCC's accomplishments and progress toward goal two for this reporting period (April 1, 2013 – June 30, 2013).

### Technical Assistance Plans

The BSCC has a long history of providing technical assistance to support the success of local corrections agencies. Field Representatives are assigned to local agencies to provide consultation, advice, and direction in areas such as grant administration, facility operations and standards, and selection and training. Public safety realignment has created a greater and expanded need for technical assistance.

#### Completed

- Field Representatives continue to provide on-site technical assistance for local agencies through consultations and compliance reviews.
- ★ As part of the information gathering process used to prepare the CCP report to the Governor and the California State Legislature, BSCC collected information from each county about their technical assistance and training needs related to the successful implementation of realignment.

#### In Progress

- ★ A technical assistance strategy tailored to the needs of each county is being developed and will be completed in July 2013.
- The BSCC delivers site specific realignment-related technical assistance and training to local agencies as such needs are identified or requested.

## Future Activities

- The BSCC will deliver technical assistance and training to local agencies in accordance with the individualized technical assistance strategies that will be generated from the CCP report beginning August 2013.
- The BSCC will offer statewide and regional training and symposiums to address common needs between agencies and facilitate information sharing.

## **Transferred Grant Programs**

Effective July 1, 2012, three grant programs were transferred to the BSCC from CalEMA. The BSCC has successfully transitioned the administration of those grants and continues to provide technical assistance to grantees to support the success of the funded programs. In the future, it is expected that grant funding will be more fully aligned with evidence-based principles and effective correctional practices.

### **1. California Gang Reduction, Intervention, and Prevention (CalGRIP) Program**

#### Completed

- The BSCC reconciled all expenditures with the State Controller's Office, encumbered all remaining funds under the BSCC's new agency code, established new billing procedures, processed a new Agreement Summary (Std. 215) for 59 transferred projects, assigned each one a new unique vendor number, and set up new electronic invoices.
- The BSCC conducted two grantee orientation meetings (one in Sacramento and one in Long Beach) for the 35 projects funded for the two-year period beginning January 1, 2011, and provided extensive technical assistance to help them make program and budget modifications.
- The BSCC closed out all 24 of the 2010 grants, which expired December 31, 2012.
- To expedite the release of funds for Fiscal Year (FY) 2012-13, the Board decided to use the same general framework of the Request for Proposals (RFP) used by CalEMA the previous year. The BSCC formed an ESC of subject matter experts, chaired by Board Member David Maggard, issued the RFP, received and rated 30 proposals, received Board approval in November 2012 to fund 19 projects, and completed the contract process in February 2013 for those projects plus the project for the City of Los Angeles, with a two-year contract period of January 1, 2013, through December 31, 2014.
- The BSCC conducted a CalGRIP Project Directors Orientation Training for all newly funded projects on February 21, 2013. Topics included invoicing, data collection and reporting, program evaluation, and information from previously funding projects on lessons learned.
- ★ The BSCC piloted an electronic survey to receive quarterly progress reports from grantees. The first quarterly reports were received in April 2013.

- ★ As part of the responsibilities of the Gang Issues Standing Committee, the BSCC established an ESC to develop the program requirements and the RFP for the FY 2013-14 CalGRIP funding. Board Member David Maggard serves as Chair of the ESC.

### In Progress

- ★ Progress reports will continue to be submitted electronically and will be used for the BSCC's "report and evaluation" of the grants due to the fiscal committees of the California State Legislature by April 1, 2014.
- As part of the BSCC's ongoing effort to support evidence-based programs through data collection and analysis, BSCC is reviewing each city's individual evaluation plan and may offer additional technical assistance if warranted.

### Future Activities

- ★ The first meeting of the CalGRIP ESC is scheduled for July 12, 2013.

## **2. Edward Byrne Memorial Justice Assistance Grant (JAG)**

### Completed

- ★ The BSCC completed the Request for Application (RFA) process for four of the five JAG-funded programs, processed a new Agreement Summary (Std. 215), assigned a new vendor number, set up new electronic invoices, and completed the contract process for 73 JAG-funded projects, which includes 61 Anti-Drug Abuse Enforcement Team projects, 10 Marijuana Suppression Program projects and one Campaign Against Marijuana Planting project, one CrackDown Multi-Community Task Force Program project, and the Drug Endangered Children (DEC) Training and Technical Assistance Project.
- ★ In consultation with the National Criminal Justice Association, the BSCC solicited information from stakeholders and members of the public on the best use of JAG funds in the state through an electronic survey and public comment sessions. The results, additional relevant data and information, and staff recommendations will be presented at the Board meeting on July 22, 2013, for a new four-year strategy and funding priorities.

### In Progress

- ★ BSCC staff is developing an interactive data dashboard to provide budget information online for the programs funded through JAG.

### Future Activities

- Based on the direction of the Board, the BSCC will submit a funding application to the federal Bureau of Justice Assistance (BJA) for the 2013 JAG program.

### 3. Residential Substance Abuse Treatment (RSAT) for State Prisoners

#### Completed

- The Board established an ESC, chaired by Board Member Dean Growdon, to develop the funding criteria for the RFP to disburse the 2012 RSAT funding.
- ★ The RSAT ESC developed and released the RFP in April 2013.

#### In Progress

- ★ By the end of June 2013, the ESC will complete the rating of proposals for the RSAT program for in-custody substance abuse treatment and aftercare services for offenders in local detention facilities. It is anticipated that three or four proposals will be selected through this competitive bid process and the award recommendation made by the ESC will be presented to the BSCC Board for their approval at the meeting on July 22, 2013.

#### Future Activities

- The BSCC will submit a funding application to BJA for the 2013 RSAT program.

### Gang Issues Standing Committee

As part of its new responsibility to address gang issues, the BSCC established a Gang Issues Standing Committee.

#### Completed

- At its January 2013 meeting, the Board established a Gang Issues Standing Committee, chaired by Board Member David Maggard.
- ★ The Board approved the list of committee members at the March 2013 Board meeting.
- ★ The committee met for the first time on May 3, 2013, in Sacramento, and:
  - recommended to the BSCC Board that a subset of committee members serve as the ESC for the FY 2013-14 CalGRIP RFP, which will be released later this year;
  - discussed ideas for implementing certain provisions of AB 526, which requires the BSCC to consolidate grant funds where possible; develop incentives for regional partnerships, and by January 1, 2014, develop “funding allocation policies” to ensure that within three years no less than 70% of funding for gang and youth violence suppression, intervention, and prevention programs and strategies is used in programs that utilize promising and proven evidence-based principles and practices; and,
  - discussed the need to develop recommendations for how the BSCC will assume the duties, obligations, powers, and authority formerly exercised by the Office of Gang and Youth Violence Policy (OGYVP). The next Gang Issues Standing Committee meeting is tentatively scheduled for August 2013.

## Future Activities

- This committee will continue to meet quarterly. The committee will address the BSCC's requirements specific to gang issues, including:
  - collect and maintain available up-to-date data and information about gang problems and the impact of state and community gang-related policies and practices enacted in the state as well as information and data concerning promising and evidence-based practices from other jurisdictions;
  - identify delinquency and gang intervention and prevention grants that have the same or similar program purpose, are allocated to the same entities, serve the same target populations, and have the same desired outcomes for the purpose of consolidating grant funds and programs and moving toward a unified single application process;
  - use available data and information to develop the requirements for the 2014 CalGRIP Program RFPs;
  - by January 1, 2014, develop funding allocation policies to ensure that within three years no less than 70% of funding for gang and youth violence suppression, intervention, and prevention programs and strategies is used in programs that utilize promising and proven evidence-based principles and practices; and,
  - communicate with local agencies and programs in an effort to promote the best evidence-based principles and practices to address gang and youth violence.

## **Juvenile Justice Standing Committee**

The BSCC formed a Juvenile Justice Standing Committee to develop policy recommendations on California's juvenile justice system.

## Completed

- At its January 2013 meeting, the Board approved the membership of the Juvenile Justice Standing Committee, chaired by Board Member David Steinhart.
- ★ The committee met for the first time on April 10, 2013, in Sacramento, and:
  - discussed a range of issues affecting a broad population of youth who are under justice system control or at-risk of entry into the justice system in California. This included review of the Board-approved scope of work comprised of code requirements related to county juvenile facility standards and inspections, juvenile justice data collection, and state-funded local programs;
  - reviewed trends related to juvenile crime in California and consideration of community corrections strategies, programs, and funding streams needed in California to ensure positive outcomes for justice-involved youth; and,
  - agreed with the need to prioritize juvenile justice realignment activities broadly and identify short and long-term goals for the committee moving forward.

## In Progress

- ★ The committee will continue to meet at least quarterly, with the next meeting date scheduled for July 16, 2013.

## Future Activities

- This committee will inform and advise the Board on current mandates within four main categories:
  - data and performance outcomes;
  - juvenile justice realignment;
  - juvenile facility regulations (Title 15); and,
  - juvenile justice grants monitoring and reporting.

## **Standards and Training**

Public safety realignment has significantly changed the corrections system. Effective training programs are critical to any successful change effort. Realignment has created a need to provide training opportunities to support the success of realignment and the success of the staff charged with its implementation.

## Completed

- The BSCC has expanded the frequency and content of training that it delivers to local agencies to support local training outcomes. For example, more classes have been scheduled to train local agency trainers on effective training practices and additional courses have been added on developing examinations and lesson plans.
- ★ The BSCC formed an ESC to discuss how the Standards and Training for Corrections (STC) program can best meet the training needs of local agencies. The program improvement strategies, policy changes, and regulation changes developed through the ESC process were approved by the Board in May 2013. The policy changes will be implemented in July 2013. Regulation changes will be implemented upon completion of the Administrative Procedure Act.

## In Progress

- The BSCC is expanding its technical assistance menu to include assisting agencies in the development of training needs assessments as a foundation for building local training plans. The BSCC plans to offer this service beginning in July 2013.
- The BSCC is beginning a comprehensive job analysis of the Adult Corrections Officer, Juvenile Corrections Officer, and Probation Officer positions across the state to determine their selection and training needs, especially as impacted by realignment. This project is expected to be completed in April 2014.

## Future Activities

- The BSCC will collaborate with counties on training strategy and standards that promote evidence-based practices and advance the goals of realignment.

- ★ In July 2013, the BSCC will begin a statewide training needs assessment in coordination with the job analysis project to address the immediate training needs of the field, as a result of realignment. This is expected to be completed by April 2014. This serves as a temporary measure until the job analysis is completed and a comprehensive revision of the core training standards for each classification can be completed.
- The BSCC will coordinate regional and statewide training opportunities for emergent topics impacting state and community corrections.

### **Best Practices**

The BSCC is required to identify, promote, and provide technical assistance relating to cost-effective, evidence-based programs, practices, and innovative projects in an effort to improve outcomes of the adult and juvenile justice system.

#### **Completed**

- The BSCC has added an Evidence-Based Web page to its Web site with links to resources and information on national best practices.
- ★ The BSCC worked with representatives from the California Jail Programs Association to develop and pilot a survey instrument to be sent to all California jails to identify programs for inmates that are currently in operation within each facility. The pilot of this survey was completed at the end of April 2013.

#### **In Progress**

- ★ The results from the pilot survey are being used to help determine the best design for the Web-based dashboards that will ultimately be made available to the field for use in retrieving information about jail programming statewide.

#### **Future Activities**

- ★ The jail programs survey will be released statewide in the next few months and the results will be made available by October 2013. The data will enhance the ability of county jail facilities to identify and implement new or additional programming.
- The BSCC will catalog and share effective correctional practices in California to assist counties with local decision making and highlight successful programs on the BSCC Web site.
- The BSCC will provide technical assistance and training on implementation science and program fidelity.
- The BSCC will host a regional or statewide symposium on effective practices in population management and community corrections.
- The BSCC will facilitate the exchange of knowledge related to effective programs and practices through symposiums, trainings, and partnerships.
- County programs will be included in the BSCC's online best practices library as they are identified.

- The BSCC will review the results of the AOC's annual assessment on evidence-based practices in California probation departments to determine how the findings can be utilized.

### **Other Strategies and Activities**

Other strategies and activities that the BSCC anticipates completing as part of its best practices, training, and technical assistance responsibilities and to complement the activities currently underway include:

- better aligning of grant funding with evidence-based principles;
- ★ developing a plan and schedule for statewide regional trainings and symposiums to address common needs between agencies and facilitate information sharing; and,
- ★ analyzing and improving resources to support the local implementation and use of evidence-based principles.

## Goal Three

**Promote the effective utilization of local corrections facilities and quality alternatives to incarceration to maximize public safety and resource efficiency.**

This goal focuses on accomplishing the BSCC's construction and facility inspection responsibilities. The BSCC is responsible for administering funding programs for the construction and renovation of local adult and juvenile facilities. The BSCC is also required to establish minimum standards for the security and operation of local correctional facilities, conduct inspections of those facilities for compliance, and provide technical assistance to local agencies to help them meet standards.

In its first year, the BSCC focused on the administration of facility construction and renovation grant funds, the review and revision of adult and juvenile facility operation standards, and the identification of emerging needs associated with the long-term housing of inmates in local jails. The BSCC is currently finalizing the RFP terms to implement SB 1022 financing of adult local criminal justice facility construction, which encourages the inclusion of treatment and program space. The RFP is anticipated to be released in July 2013 with grant funding awarded to counties in October 2013.



Gold star bullets in the overview presented below denote changes since the last reporting period and the BSCC's accomplishments and progress toward goal three for this reporting period (April 1, 2013 – June 30, 2013).

### **SB 81/AB 1628 Local Youthful Offender Rehabilitative Construction Program**

The BSCC administered funding designated for the construction or renovation of local juvenile facilities.

#### **Completed**

- The BSCC has awarded \$232 million in state financing, as authorized by SB 81 and AB 1628, to 14 counties for the construction and renovation of detention or programming space for the rehabilitation of youthful offenders in local juvenile facilities.

#### **In Progress**

- Current projects under construction include: a 60 bed youth treatment facility in Stanislaus County; a 30 bed regional juvenile hall in Tuolumne County, which will serve Calaveras, Amador, Mariposa, and Mono Counties; a 90 bed juvenile facility in Shasta County, which will replace an antiquated 56 bed juvenile hall; a 100 bed treatment facility for post adjudicated youth in Riverside County; and a 20 bed addition in San Luis Obispo County, which will include additional classrooms and treatment areas.

## **AB 900 Public Safety and Offender Rehabilitation Services Act of 2007**

The BSCC administered funding for the construction or renovation of local jail projects.

### **Completed**

- The BSCC has awarded \$1.2 billion in state financing, as authorized by AB 900 Phase I and II, to 21 counties for the construction and renovation of local jail projects.

### **In Progress**

- Current projects completed or under construction include:
  - Madera County opened the first AB 900 project, and renovated and expanded their existing facility to add 144 beds;
  - San Bernardino County is expanding their Adelanto Jail with the addition of 1,368 beds;
  - San Diego County is replacing their outdated women's jail with a 1,270 bed replacement facility;
  - Calaveras County is constructing a new 160 bed facility; San Luis Obispo County is replacing its women's jail with a new 198 bed facility, which includes a medical/mental health facility;
  - Solano County is constructing a new 362 bed facility;
  - Kings County is constructing a 252 bed expansion to their existing facility;
  - Santa Barbara County is constructing a new 376 bed facility, and,
  - Stanislaus County is adding 456 beds and program space at its existing jail.

## **SB 1022 Financing of Adult Local Criminal Justice Facility Construction**

The BSCC is responsible for, and currently working on, the administration of \$500 million in funding for adult local criminal justice facility construction.

### **Completed**

- An ESC has been formed to develop the RFP for distribution of funding.
- The SB 1022 ESC convened on March 18, 2013, and developed the terms of the RFP.
- The RFP will encourage counties applying for SB 1022 jail construction financing to construct inmate program and treatment space so inmates can receive services to prepare them for transition into communities.

### **In Progress**

- ★ The RFP is being finalized with a targeted release date of July 2013 for counties to begin applying for funding.

### **Future Activities**

- Funding awards will be made in October 2013.

## **Inspections, Technical Assistance, and Regulation Revision**

The BSCC is responsible for conducting inspections of local adult and juvenile detention facilities to ensure compliance with state regulations on construction and operation. In coordination with those inspections, the BSCC provides technical assistance to counties to help them meet those regulations and conducts a biennial review of the regulations to ensure that they continue to meet emerging needs.

### **In Progress**

- The BSCC will continue to provide the field with quality inspections to ensure compliance with Title 15 and 24 standards.

### **Future Activities**

- Although the current standards do not address the emerging needs associated with the long-term housing of inmates in local jails, the interface between the BSCC Field Representatives and jail administrators and managers is vital for the development of future regulation language. In addition to regulation development, this interface is the catalyst for future technical assistance, policy, and eventual training that will lead to the accomplishment of this goal.
- The BSCC will share best practices in jail programming and jail alternatives through symposiums, training, and resource sharing.

## **Other Strategies and Activities**

Other strategies and activities that the BSCC anticipates completing as part of its facility construction and alternatives to incarceration responsibilities and to complement the activities currently underway include:

- ★ providing technical assistance and resources to support the development and use of alternatives to incarceration, in custody programs, and program space;
- highlighting innovative and best practices in population management through symposia, briefs, and its Web site; and,
- revising regulations to address emerging facility issues.



## Goal Four

### Serve as a primary information source on managing criminal and juvenile populations.

This goal focuses on accomplishing the BSCC's data and information sharing responsibilities. The BSCC is responsible for collecting and making available up-to-date data and information reflecting the impact of state and community correctional, juvenile justice, and gang-related policies and practices in the state as well as information and data concerning promising and evidence-based practices from other jurisdictions.

In its first year, the BSCC has expanded its Web site to include numerous resources and information for local agencies. The BSCC added an Evidence-Based Practices Web page in February 2013, with links to national resources on best practices and created a dashboard of data that it currently collects (jail profile survey, training, grants) and made it available on its Web site. The dashboard will be expanded to include data that the BSCC will collect in the future (AOC, adult out-of-county, and juvenile out-of-home placements).



Gold star bullets in the overview presented below denote changes since the last reporting period and the BSCC's accomplishments and progress toward goal four for this reporting period (April 1, 2013 – June 30, 2013).

#### Completed

- The BSCC has provided information and resources on nationally recognized cost-effective, promising, and evidence-based practices on the BSCC Web site.
- ★ The BSCC catalogued data currently collected by the BSCC and incorporated it into an online data dashboard that allows users to drill down to the county level for programs funded through the BSCC.

#### In Progress

- The BSCC is beginning to build its capacity as an informational hub on effective corrections practices at the state and local level as well as the BSCC activities and services. An example of this is the project currently underway in collaboration with the California Jail Programs Association to develop an electronic survey to collect jail program information. It is anticipated the survey results will be posted online at the BSCC Web site.
- The BSCC is continuing the development of a dynamic Web site of current information, resources, studies, and data on California's corrections system.
- The BSCC is continuing to nurture collaborative relationships with state and local correctional agencies and professional organizations.

## **Future Activities**

- The BSCC will provide collaborative solutions to system challenges through knowledgeable and experienced staff that are available to work directly with corrections partners through a robust technical assistance program.
- The BSCC will host webinars; post curriculum, videos, and other information online; and conduct regional and statewide training sessions.

## **Other Strategies and Activities**

Other strategies and activities that the BSCC anticipates completing as part of its facility construction and alternatives to incarceration responsibilities and to complement the activities currently underway include:

- ★ highlighting and sharing successful programs on the BSCC Web site; and,
- ★ developing a process for sharing criminal justice data that are already being gathered and reported by others.

## Attachment A – Strategic Plan Outline

*Goals and Objectives are stated for the three-year period ending June 30, 2016  
Strategies are stated for the one-year period ending June 30, 2014*

**Goal 1: Data Collection and Reporting** – Collect, analyze and report corrections data in a manner that meets mandates and informs effective policy and practice at the state and local level.

OBJECTIVES (3 Year)		STRATEGIES TO ACHIEVE OBJECTIVES (July 2013 – June 2014)
1.1	Develop partnerships with research organizations, academia and others to minimize duplication in statewide realignment research efforts and maximize resources.	(A) Partner with the PPIC on a multi-county data collection project that tracks offender behavior at the individual level and system responses.
1.2	Design and implement a comprehensive data collection and reporting strategy and the tools and systems to support them.	<p>(A) Develop the BSCC’s long-term data collection and reporting strategy and a system to support it.</p> <p>(B) Develop a process/system for collecting, integrating, reporting, and sharing baseline realignment data (BSCC, CPOC, and AOC) including the revision of the jail profile survey instrument.</p> <p>(C) Develop a process for the reporting and collecting of juvenile out-of-home and adult out-of-county placement.</p> <p>(D) Analyze each county’s CCP plans and prepare a report on the implementation of those plans by July 1<sup>st</sup> of each year.</p> <p>(E) Develop standardized definitions and/or dictionary of terms.</p> <p>(E) Develop standardized definitions and/or dictionary of terms.</p> <p>(G) Design a CCP Plan template.</p>

**Goal 2: Best Practices, Training, and Technical Assistance** – Support the implementation of best practices and policies to produce better outcomes for the criminal justice system and provide comprehensive training and technical assistance.

OBJECTIVES (3 Year)		STRATEGIES TO ACHIEVE OBJECTIVES (July 2013 – June 2014)
2.1	Facilitate the use of evidence-based practices within the criminal justice system.	(A) Analyze and improve resources to support the local implementation and use of evidence-based practices.
		(B) Align grant funding with evidence-based principles and effective correctional practice.
		(C) Provide technical assistance and training on implementation science and program fidelity.
		(D) Promote the use of needs and risk assessments.
2.2	Develop policy recommendations in support of the BSCC’s mission.	(A) Address the BSCC’s requirements specific to gang issues through the Gang Issues Standing Committee.
		(B) Develop policy recommendations on data collection and reporting through the Data and Research Standing Committee.
		(C) Develop policy recommendation on California’s juvenile justice system through the Juvenile Justice Standing Committee.
2.3	Provide comprehensive technical assistance and training to support community based corrections and public safety.	(A) Develop a plan and schedule for statewide regional trainings and symposiums to address common needs between agencies and facilitate information sharing.
		(B) Develop and implement a technical assistance and training strategy for each county, including supporting the development and use of alternatives to incarceration.
		(C) Provide resources and technical assistance to agencies developing realignment related policies.
		(D) Develop curriculum to prepare local corrections staff for the changes brought about by realignment.
		(E) Define and implement program improvement strategies to align the STC program with the changed and emerging needs of local corrections agencies.

**Goal 3: Facilities and Alternatives to Incarceration** – Promote the effective utilization of local corrections facilities and quality alternatives to incarceration to maximize public safety and resource efficiency.

OBJECTIVES (3 Year)		STRATEGIES TO ACHIEVE OBJECTIVES (July 2013 – June 2014)
3.1	Provide training, technical assistance, and resources to support the use of evidence-based practices and programs in local facilities and alternatives to incarceration.	(A) Provide technical assistance and resources to support the development of in custody programs and program space.
3.2	Utilize construction funding to incentivize the expansion of programs and treatment.	(A) Administer SB 1022 funding to local agencies for jail construction financing with emphasis on the construction of inmate programs and treatment space.
3.3	Assist local corrections agencies in developing effective policies and regulations to address the realigned offender population.	(A) Identify emerging regulation needs related to realignment.
		(B) Develop a process to utilize the existing facility inspection process to collect information, identify emerging needs and shape agency projects and priorities.

**Goal 4: Information Source** – Serve as a primary information source on managing criminal and juvenile populations

OBJECTIVES (3 Year)		STRATEGIES TO ACHIEVE OBJECTIVES (July 2013 – June 2014)
4.1	Collect and share information about successful programs.	(A) Develop a process for highlighting and sharing successful programs on the BSCC Web site.
		(B) Expand the BSCC’s online best practices library to include county programs and effective correctional practices.
4.2	Collect and share data, research projects, and reports to inform policy makers.	(A) Develop a process for sharing criminal justice data that are already being gathered and reported by others.
		(B) Develop and expand a data dashboard.
		(C) Develop and maintain a catalog of data, research activities, and published reports and findings related to realignment and the criminal justice system.