



# YOBG & JJCPA Grant Reports: Recommendations from the Juvenile Justice Data Working Group (JJDWG)

**June 10, 2015**

The image shows the upper portion of the California State Capitol building, featuring its iconic dome with a golden top and classical architectural details like columns and arches. The building is set against a clear blue sky.

# Role of the JJDWG

**Established in 2014 by Assembly Bill 1468, charged with two tasks:**

1. Recommend options to improve, upgrade and modernize state and local juvenile justice data systems (by January 1, 2016).
2. Submit recommendations to the Board on how to improve reporting requirements for the JJCPA and YOBG programs (by April 30, 2015).

# JJDWG Membership

<b>David Steinhart, Chair</b>	BSCC Board, Chair Juv. Justice Standing Committee
<b>Jill Silva, Vice Chair</b>	Chief Probation Officer, Stanislaus County
<b>Wayne Babby</b>	Research Director, Div. Juvenile Justice, CDCR
<b>Julie Basco</b>	Deputy Director, California Justice Information Services, CA Department of Justice
<b>Sue Burrell</b>	Attorney, Youth Law Center
<b>Mike Ertola</b>	BSCC Board, Chief Probation Officer, Nevada County
<b>Hon. Donna Groman</b>	Presiding Delinquency Judge, LA Superior Court
<b>Denise Herz</b>	Director, School of Criminal Justice, Cal State LA
<b>Sandra McBrayer</b>	Chair, State Advisory Committee on JJDP
<b>Laura Ridolfi</b>	Law & Policy Analyst, W. Haywood Burns Institute
<b>Mike Roddy</b>	Executive Officer, San Diego County Superior Court
<b>Jim Salio</b>	Chief Probation Officer, San Luis Obispo County
<b>Dorothy Thrush</b>	San Diego County Administrative Office, Chief Operations Officer, Public Safety Group

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# Juvenile Justice Crime Prevention Act of 2000

- Supports an array of crime prevention and juvenile justice programs
- Plans and program allocations by a local Juvenile Justice Coordinating Council
- Funding level: \$107 million/ year statewide, by formula to counties
- Reporting requirements contained in Govt. Code § 30061

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# Youthful Offender Block Grant

- Provides counties with resources to manage state cases shifted to local control under DJJ realignment (2007)
- FY 13-14: \$113.8 million, allocated to county probation departments
- Reporting requirements contained in W&I Code § 1961
- Reports and performance measures criticized in State Auditor Report (2012)

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# Why change current reporting requirements?

- **For both JJCPA and YOBG:**
  - Data collected under current rules lack uniformity, accuracy and utility
  - Outcome measures are outdated and involve use of flawed methodology
- **For probation departments:** Current reports impose work burden done only for compliance
- **For probation and BSCC:** Needless duplication of plans, reports and effort
- **For policymakers:** Reports do not provide information needed to assess performance of the grants or of the juvenile justice systems

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# 2012 State Auditor Report

- Critical of the approach used to report outcomes for YOBG
- Cited poor methodology and flaws in sampling
- Not useful in assessing impact of juvenile justice realignment

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# Current Requirements

(1 of 3)

## County Plans

Counties are required to submit **two separate plans**, one each for JJCPA and YOBG.

- ◆ Up to 116 plans total
- ◆ Must include budget information without knowing allocation
- ◆ Reviewed by BSCC



# Current Requirements

(2 of 3)

## County Annual Reports

Counties must submit two separate annual reports, one each for JJCPA and YOBG

- ◆ Up to 116 reports total
- ◆ Statutory performance outcomes widely acknowledged to be flawed must be included in county reports
- ◆ Expenditure reports included
- ◆ Reviewed by BSCC

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# Current Requirements

(3 of 3)

## BSCC Annual Report to the Legislature

**BSCC must submit two reports**, one each for JJCPA and YOBG

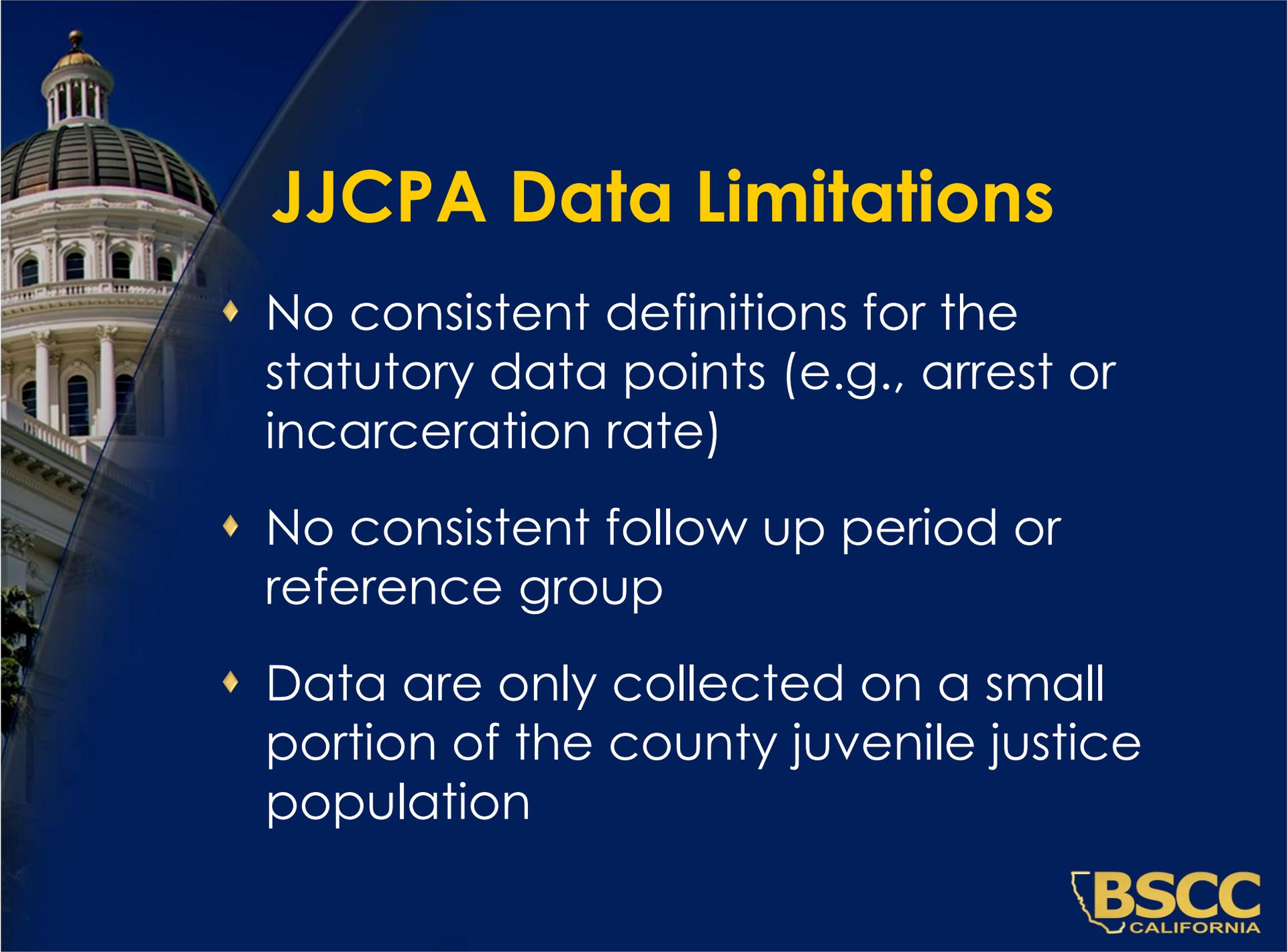
- ◆ Summarizes program outcomes
- ◆ Summarizes expenditure data

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# Performance Outcomes

**Both programs require annual outcome measure reports but the nature of that reporting differs for the two programs:**

- ◆ JJCPA requires reporting on all youth who participate in JJCPA-funded programs
- ◆ YOBG requires reporting on a sample of youth without any link to program participation or funding



# JJCPA Data Limitations

- ◆ No consistent definitions for the statutory data points (e.g., arrest or incarceration rate)
- ◆ No consistent follow up period or reference group
- ◆ Data are only collected on a small portion of the county juvenile justice population

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# YOBG Data Limitations

- ◆ Data are insufficient to support inferences about the relationship between YOBG funding and youth outcomes
  - Only about 5% of juvenile cases are reported on and less than half of those received YOBG funded services
- ◆ A large share of YOBG funds are spent on non-program costs (e.g., staffing, facilities) for which there are no outcome measures



# Proposed Changes

1. One consolidated, comprehensive Juvenile Justice Plan from each county
2. One consolidated Annual Report from each county
3. One consolidated Annual Report to the Legislature from BSCC

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# Proposed Changes:

## 1. County Juvenile Justice Plans

- ◆ To include descriptions of the programs and system enhancements to be funded
- ◆ Counties will design their own outcome measures for individual programs, using BSCC guidelines
- ◆ Program budgets are no longer required in advance of knowing the allocation



# Proposed Changes:

## 2. County Annual Reports

- ◆ To include countywide system-level “trend” data drawn from existing DOJ data banks (JCPSS and MACR)
  - **Current data elements in statute are retired** in favor of system data considered more relevant and useful
- ◆ Reports to describe how programs and system enhancements relate to trend data
- ◆ Individual program outcomes based on county’s own performance measure design
- ◆ Expenditure data by program

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## Countywide System-Level Data Indicators (supplied through existing DOJ data reports)

- ◆ Arrests
- ◆ Diversions
- ◆ Petitions Filed
- ◆ Petitions Sustained
- ◆ Placements
- ◆ Incarcerations
- ◆ Subsequent Petitions

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## Proposed Changes: 3. BSCC Annual Report to the Legislature

- ◆ One consolidated summary outcome and expenditure report for both JJCPA and YOBG Programs



# Rationale supporting changes

(1 of 2)

- ✓ **Improved reporting:** The system-wide trend data to be included in future county reports is more accurate and much more useful to practitioners and policymakers in determining grant program efficacy
  - *These data are already collected by DOJ and available to counties*
  - *The “old” outcome measures in statute have poor relevance, lack uniformity and have drawn criticism for bad methodology*



# Rationale supporting changes

(2 of 2)



**New setup will reduce workload for counties and BSCC by:**

- Consolidating and streamlining plans & reports
- Using standard “trend” data already collected
- Providing counties flexibility to design own outcome criteria for funded programs (“local control”)
- Eliminating budgets from plans prior to allocation



**County and annual BSCC reports will continue to account for grant expenditures**



**Options considered and deferred**

- Recidivism reporting: current data systems do not support
- Wellness measures: goes back to the full JJDWG for consideration in context of the next (legislative) report

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# Proposed Statutory Changes

- ◆ Implementation will require some changes to statutory provisions
- ◆ Statutory changes will not alter core features or requirements of the grant programs
- ◆ New reporting requirements can take effect January 2016 assuming statutory changes are in place

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# **ACTION**

- ◆ *Requesting Board approval of recommendations contained in pages 10-17 of report*
- ◆ *Requesting permission from the Board to pursue corresponding statutory changes*